



Miami-Dade County Board of County Commissioners

Office of the Commission Auditor

Legislative Analysis

**Health, Public Safety & Intergovernmental
Committee**

April 16, 2009

2:00 P.M.

Commission Chamber

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**Miami-Dade County Board of County Commissioners
Office of the Commission Auditor**

**Legislative Notes
Health, Public Safety & Intergovernmental Committee
Meeting Agenda**

April 16, 2009

Written analyses and notes for the below listed items are attached for your consideration:

Item Number(s)

1(D)3	3(A)
3(D)	3(E)

If you require further analysis of these or any other agenda items, please contact Guillermo Cuadra, Chief Legislative Analyst, at (305) 375-5469.

Acknowledgements--Analyses prepared by:
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**MIAMI-DADE COUNTY
BOARD OF COUNTY COMMISSIONERS
OFFICE OF THE COMMISSION AUDITOR**



Legislative Notes

Agenda Item: 1(D)3

File Number: 090747

Committee(s) of Reference: Health, Safety, and Intergovernmental

Date of Analysis: April 16, 2009

Type of Item: Discussion Item

Commission District: Countywide

Summary

This item provides a verbal update on the United States Department of Justice (USDJ) review of the Miami-Dade Corrections and Rehabilitation Department. During Fiscal Year 2008, USDJ Division of Civil Rights initiated 18 investigations, including Delaware State Psychiatric Center, Erie County Correctional Facility, Orleans Parish Prison, Harris County Jail, and Miami-Dade County Department of Corrections. The focus of the Miami-Dade County Corrections and Rehabilitation Department investigation is on medical care, mental healthcare, protection from inmate violence and sanitation conditions. According to the Department of Corrections and Rehabilitation, a hard copy of this review will be issued this summer.

Background and Relevant Legislation

In November 2006, the United States Department of Justice Bureau of Justice Statistics issued a Special Report entitled, "Medical Problems of Jail Inmates" (Special Report). This report issued findings based on a **2002 survey of inmates in local jails** (Survey). The Survey is part of an omnibus survey conducted every 5 to 6 years. Offenders are randomly selected from a nationally representative sample of facilities. The following is a summary of the findings in the Special Report:

- An estimated 229,000 jail inmates reported having a current medical problem other than a cold or virus. Many of these problems reflect conditions existing before admission (see Table 1).
 - 22% of jail inmates reported one medical problem; and
 - 14% of jail inmates reported two or more medical problems.
- An estimated 83,000 jail inmates reported being injured since admission (an estimated 1 in 8 jail inmates). About 7% of jail inmates reported being injured in a fight and 7% reported an injury due to an accident.
 - Injuries highest among male and younger inmates.
 - Violent offenders had higher rates of fight-related injuries.
- Medical problems were highest among female and older inmates (see Table 2).

- More than half (53%) of female jail inmates reported having a current medical problem, compared to about a third (35%) of male inmates.
- Among jail inmates age 45 or older, 61% reported a medical problem compared to a quarter of those 24 or younger.
- Health-related problems more common among homeless or unemployed inmates (see Table 8).
 - Among inmates who were homeless in the year before their arrest, 49% reported a current medical problem, compared to 35% of those who were not homeless.
- Medical problems common among inmates with a history of drug use or dependence (see Table 8).
 - Among jail inmates dependent on or abusing drugs, 4 in 10 reported having a physical or mental impairment, compared to about 3 in 10 inmates who were not dependent on drugs.

Table 1. Estimated number and percent of jail inmates who reported a medical problem, by conviction status, gender and age, 2002

	Current medical problem*		Had surgery since admission		Dental problem since admission	
	Number	Percent	Number	Percent	Number	Percent
All inmates	229,300	36.9%	8,800	1.4%	159,000	25.6%
Conviction status						
Convicted	121,700	35.8%	5,500	1.6%	89,900	26.5%
Unconvicted	67,800	37.7	2,000	1.1	44,700	24.9
Both	38,700	39.2	1,400	1.4	23,600	23.9
Gender						
Male	191,500	34.8%	7,600	1.4%	138,400	25.2%
Female	37,800	52.6	1,200	1.7	20,600	28.7
Age						
24 or younger	46,600	25.0%	1,700	0.9%	44,200	23.7%
25-34	66,500	33.7	3,700	1.9	49,300	25.0
35-44	70,200	43.3	2,500	1.5	45,500	28.1
45 or older	46,000	60.5	1,000	1.3	20,000	26.4

Note: Number of inmates with each problem was estimated and then rounded to the nearest 100. See *Appendix tables* for standard errors for the survey estimates.

*Inmates were determined to have a current medical problem if they reported currently having at least 1 of 14 specific problems: arthritis, asthma, cancer, diabetes, a heart condition, hypertension, kidney problems, liver problems, paralysis, problems due to a stroke, hepatitis, HIV, a sexually transmitted disease, or tuberculosis.

Table 2. Percent of jail inmates reporting specific current medical problems, by gender and age, 2002

Current medical problem	All inmates	Gender		Age			
		Male	Female	24 or younger	25-34	35-44	45 or older
Arthritis	12.9%	12.0%	19.4%	5.3%	9.4%	16.6%	32.5%
Asthma	9.9	8.7	19.4	10.9	10.8	8.9	7.3
Cancer	0.7	0.5	2.5	0.2	0.7	0.6	2.2
Diabetes	2.7	2.5	4.1	0.6	2.3	2.9	8.4
Heart problem	5.9	5.5	9.2	4.4	4.6	6.4	11.7
Hypertension	11.2	10.8	14.1	5.3	8.5	14.3	26.1
Kidney problems	3.7	3.0	8.9	2.3	4.0	4.4	4.8
Liver problems	0.9	0.8	1.6	0.1	0.4	1.3	3.4
Paralysis	1.3	1.3	1.3	0.3	1.3	1.7	3.1
Stroke	3.2	3.2	3.3	1.3	2.9	4.9	4.8
Hepatitis	2.6	2.3	5.0	0.4	1.4	4.6	7.2
HIV	1.3	1.2	2.3	0.2	1.1	2.1	2.7
Sexually transmitted disease	0.9	0.8	2.0	0.7	0.7	1.0	1.7
Tuberculosis*	4.3	4.3	4.0	2.2	3.8	5.3	8.6

*Includes all inmates who reported ever having TB.

Table 8. Health-related conditions reported by jail inmates, by selected background characteristics, 2002

	Percent of inmates				
	Current medical problem	Impairment	Since admission		
			Injured	Surgery	Dental problem
Homeless in year before arrest					
Yes	48.8%	48.8%	16.4%	2.4%	31.3%
No	34.9	34.6	12.9	1.3	24.6
Employed in month before offense					
Yes	35.0%	33.5%	13.6%	1.5%	25.3%
No	41.1	43.6	12.9	1.2	25.0
Source of income					
Wages/salary	34.1%	32.5%	13.2%	1.3%	24.6%
Government transfers	57.1	54.8	16.1	1.5	27.3
Other	39.4	38.9	16.8	1.6	30.0
Alcohol dependence or abuse					
Yes	39.6%	40.0%	13.4%	1.4%	27.2%
No	34.5	33.6	13.5	1.5	24.0
Ever used drugs					
Yes	38.0%	38.0%	14.0%	1.4%	27.4%
No	31.2	30.0	10.5	1.5	17.0
Used drugs in month before arrest					
Yes	36.9%	38.4%	13.8%	1.9%	29.0%
No	35.8	34.2	10.8	1.2	21.6
Used needle to inject drugs					
Yes	53.1%	44.5%	14.4%	2.1%	32.7%
No	34.7	36.6	14.0	1.3	26.3
Drug dependence or abuse					
Yes	39.0%	40.3%	15.6%	1.8%	29.5%
No	34.0	32.2	10.9	1.1	20.9

In addition, a separate report, a September 2006, United States Department of Justice Bureau of Justice Statistics Special Report entitled, "Mental Health Problems of Prison and Jail Inmates", found an estimated 64% of jail inmates were found to have a mental health problem.

Prepared by: Elizabeth N. Owens

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Legislative Notes

Agenda Item: 3(A)

File Number: 090701

Committee(s) of Reference: Health, Public Safety and Intergovernmental

Date of Analysis: April 16, 2009

Commission District: 4

Type of Item: Lease Agreement

Summary

This resolution approves the execution of an amendment to a lease agreement between Miami-Dade County and the City of North Miami Beach located at 17050 N.E. 19 Avenue. The Miami-Dade Fire Rescue Department (MDFR) plans to renovate and operate the existing two-story 5,979 square foot fire station. The amendment allows for the construction of a 2,324 square foot addition to Fire Rescue Station No. 31.

Scrivener's Error

There is a scrivener's error under the Lease Term bullet that should read "the current lease term is through March 31, 2013 with four successive five year renewal option periods." The terms currently state the lease term is through March 31, 2013 with three successive five year renewal option periods.

Comments

The Capital Project No. 374900 Fire Rescue Station renovations include Station 31. The total budget for this Capital Project is \$4.05 million funded by prior Sunshine State Financing. If the \$1 million in renovation/expansion (\$500,000 in FY 2009-10 & \$500,000 in FY2010-11) is being funded from Project No. 374900, what will the MDFR do with the remaining \$2 million?

The resolution mentions that the total impact to Miami-Dade County will not exceed \$3,000,000.

The following information was requested from the MDFR:

- Call volume and total MDFR units dispatched for calendar year 2008 in the City of North Miami Beach; and
- What are the projected Operating & Maintenance costs for Station No. 31?

Prepared by: Michael Amador-Gil

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Legislative Notes

Agenda Item: 3(D)

File Number: 090996

Committee(s) of Reference: Health, Public Safety and Intergovernmental

Date of Analysis: April 16, 2009

Type of Item: Collective Bargaining Agreement

Summary

This resolution approves and ratifies the execution of the 2008-2011 Collective Bargaining Agreement (AFSCME Agreement) between Miami-Dade County, the Public Health Trust (PHT), and the American Federation of State, County and Municipal Employees (AFSCME), Local 1363.

The AFSCME Agreement was accepted by the Trust on February 23, 2009; however, Chapter 25A-4(c)(4) does not permit the PHT to enter into a contract with any labor union without first having obtained the approval of the Board of County Commissioners (BCC). **The AFSCME Agreement will cover 5,278 employees in the bargaining unit classification and provides a wage increase equivalent to the highest wage increase within Miami-Dade County unions for FY 2008-09, FY 2009-10, and FY 2010-11.**

Comments

On December 16, 2008, the BCC, through Resolutions 1412-08 and 1413-08, approved a Collective Bargaining Agreement with the registered nurses, and SEIU Local 1991 affecting 3,702 employees. A memorandum from Ernesto A. De La Fe, Public Health Trustee, was attached to the Collective Bargaining Agreement for the SEIU, Local 1991. The letter reads that "given our strained finances, we have not budgeted for a wage increase in our 2008-09 operating plan. A 1% COLA increase would increase operating losses by approximately \$10 million. Annual step/merit increases are expected to cost the PHT over \$25 million during the next year." Furthermore, the memorandum reads "the PHT does not expect to balance the 2009-08 budget" and "any new expenses will only worsen our financial status, and likely will lead to reductions in service and staffing."

Question: How does the AFSCME Collective Bargaining Agreement impact future PHT operating expenses?

Prepared by: Michael Amador-Gil

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Legislative Notes

Agenda Item: 3(E)

File Number: 090987

Committee(s) of Reference: Health, Public Safety and Intergovernmental

Date of Analysis: April 14, 2009

Type of Item: Grant Funding

Commission District: Countywide

Summary

This resolution authorizes the County Mayor or his designee to apply for, receive, and expend federal funds in the amount of \$3,794,013 from the United States Department of Justice Office of Justice Programs' National Institute of Justice under the Recovery Act, Byrne Justice Assistance Grant Formula Program Bureau of Justice Assistance (Recovery JAG Program). The Recovery JAG Program funds will provide support to the Miami-Dade Police Department (MDPD) and the Miami-Dade Corrections and Rehabilitation (MDCR).

Background / Policy Change and Implication

The estimated breakdown by project for the Recovery JAG Program grant award is as follows:

\$600,000	MDCR Telestaff System
\$840,000	MDCR Expedited Booking
\$2.35 million	Police Operations Management System (POMS)

According to the Office of Grants Coordination, these are planning figures and may be revised as project descriptions and corresponding budgets are refined and additional cost estimates are obtained by the departments.

This grant will provide funding for the staggered hiring for 35 MDCR certified lateral correctional officers to implement the expedited booking process.

According to MDCR, once the grant funds have been exhausted, the department expects to pay for the 35 certified lateral officers from overtime savings after the full implementation of the officer scheduling software system, the TeleStaff system. The TeleStaff system is already being used by MDCR, and this grant will be used to purchase the required licenses for MDCR to implement the same.

Budgetary Impact

The grant period is from March 1, 2009 to February 28, 2013. The grant will be for a total of four (4) years with an annual allocation of \$948,503.25. Miami-Dade County is not required to match the funds.

Prepared by: Elizabeth N. Owens