

MEMORANDUM

Agenda Item No.8(M)(2)

TO:

Honorable Chairman Joe A. Martinez

and Members, Board of County Commissioners

DATE:

July 3, 2012

FROM:

R. A. Cuevas, Jr.

County Attorney

SUBJECT:

Resolution designating the Director

of the Regulatory and Economic Resources Department as the Floodplain Administrator for

Unincorporated Miami-Dade County to enforce flood-related provisions

of the Florida Building Code

The accompanying resolution was prepared by the Regulatory and Economic Resources Department and placed on the agenda at the request of Prime Sponsor Vice Chairwoman Audrey M. Edmonson.

R. A. Cuevas, Jr

County Attorney

RAC/cp

Memorandum MIAMI-DADE

Date:

July 3, 2012

To:

Honorable Chairman Joe A. Martinez

and Members, Board of County Commissioners

From:

Carlos A. Gimenez

Mayor

Subject:

Resolution Designating the Director of the Department of Regulatory and Economic Resources as the Floodplain Administrator for Unincorporated Miami-

Dade County to Enforce Flood-Related Provisions of the Florida Building Code

Recommendation

It is recommended that the Board of County Commissioners (Board) adopt the proposed resolution which designates the Director of the Department of Regulatory and Economic Resources as the Floodplain Administrator for Unincorporated Miami-Dade County and assigns the responsibility to coordinate enforcement of flood provisions contained in the Florida Building Code.

<u>Scope</u>

The proposed resolution impacts Unincorporated Miami-Dade County.

Fiscal Impact/Funding Source

There is no fiscal impact to Miami-Dade County or the municipalities.

Track Record/Monitor

Not applicable.

Background

A recently enacted statutory provision provides authorization for the adoption of a local administrative amendment to the Florida Building Code. This legislation was deemed necessary to ensure consistency through the delegation of flood related enforcement responsibilities to appropriate agencies of the local government.

An ordinance has been submitted to the Board under separate cover that will allow the Appointing Authority of Miami-Dade County and the Municipalities to delegate the authority to enforce the floodplain provisions of the Florida Building Code to a floodplain administrator or any other appropriate agency. With the enactment of the proposed local administrative amendment and its delegation provision, the County and Municipalities will possess the mechanism to take the jurisdictional steps to ensure the structuring of oversight responsibilities relating to flood resistant construction.

The Appointing Authority for Unincorporated Miami-Dade County is the Board. Therefore, the adoption of this companion resolution is a necessary companion action which will allow the designated Floodplain Administrator to maintain the stability of administration and the continuation of effective and efficient construction in the floodplain areas of Uniperporated Miami-Dade County.

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TO:

Honorable Chairman Joe A. Martinez

DATE:

July 3, 2012

and Members, Board of County Commissioners

FROM:

R. A. Cuevas, Jr. County Attorney

SUBJECT:

Agenda Item No. 8(M)(2)

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•	"3-Day Rule" for committees applicable if raised
	6 weeks required between first reading and public hearing
	4 weeks notification to municipal officials required prior to public hearing
	Decreases revenues or increases expenditures without balancing budget
	Budget required
	Statement of fiscal impact required
	Ordinance creating a new board requires detailed County Manager's report for public hearing
	No committee review
	Applicable legislation requires more than a majority vote (i.e., 2/3's, 3/5's, unanimous) to approve
· · · · · · · · · · · · · · · · · · ·	Current information regarding funding source, index code and available

Approved	 Mayor	Agenda Item No.	8(M)(2)
Veto		7-3-12	
Override			

RESOLUTION NO.

RESOLUTION DESIGNATING THE DIRECTOR OF THE REGULATORY AND ECONOMIC RESOURCES DEPARTMENT AS THE FLOODPLAIN ADMINISTRATOR FOR UNINCORPORATED MIAMI-DADE COUNTY TO ENFORCE FLOOD-RELATED PROVISIONS OF THE FLORIDA BUILDING CODE

WHEREAS, the Federal Emergency Management Agency has identified special flood hazard areas within the boundaries of Miami-Dade County and such areas are subject to periodic inundation which may result in loss of life and property, health and safety hazards, disruption of commerce and governmental services, extraordinary public expenditures for flood protection and relief, and impairment of the tax base, all of which adversely affect the public health, safety and general welfare; and

WHEREAS, Miami-Dade County is a participant in the National Flood Insurance Program and the Board of County Commissioners desires to continue to meet the requirements of Title 44 Code of Federal Regulations, Sections 59 and 60, necessary for such participation; and

WHEREAS, Chapter 553, Florida Statutes, was adopted by the Florida Legislature to provide a mechanism for the uniform adoption, updating, amendment, interpretation and enforcement of a state building code, called the Florida Building Code; and

WHEREAS, section 553.73(4), Florida Statutes, allows adoption of local administrative amendments to the Florida Building Code to assign the enforcement of flood-related provisions to appropriate agencies of local government; and

WHEREAS, the Board of County Commissioners has determined that it is in the public interest to adopt the proposed floodplain management regulations that are coordinated with the Florida Building Code; and

WHEREAS, this Board desires to accomplish the purposes outlined in the accompanying ordinance, a copy of which is incorporated herein by reference,

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA, that the Director of the Regulatory and Economic Resources Department is designated as the Floodplain Administrator for Unincorporated Miami-Dade County and is thereby authorized and directed to administer and enforce the flood provisions of the Florida Building Code and any adopted flood hazard ordinances. The Floodplain Administrator is delegated and assigned the responsibilities related to the plan review of buildings and structures, the identification and verification of flood hazard areas, flood zones and design flood elevations, lowest floor elevations, design flood elevations for electrical, plumbing, mechanical and gas; the inspection responsibilities of obtaining and verifying the elevation certification and the final certification of the lowest floor elevation and providing the Building Official for Unincorporated Miami-Dade County with a statement wherein documentation of the lowest floor elevation has been provided prior to issuance of a Certificate of Occupancy; and shall establish conditions which constitute substantial improvement regarding existing buildings and structures.

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The foregoing resolution was offered by Commissioner who moved its adoption. The motion was seconded by Commissioner and upon being put to a vote, the vote was as follows:

Joe A. Martinez, Chairman

Audrey M. Edmonson, Vice Chairwoman

Bruno A. Barreiro

Lynda Bell

Esteban L. Bovo, Jr.

Jose "Pepe" Diaz

Sally A. Heyman

Barbara J. Jordan

Jean Monestime

Dennis C. Moss

Rebeca Sosa

Sen. Javier D. Souto

Xavier L. Suarez

The Chairperson thereupon declared the resolution duly passed and adopted this 3rd day of July, 2012. This resolution shall become effective ten (10) days after the date of its adoption unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

> MIAMI-DADE COUNTY, FLORIDA BY ITS BOARD OF **COUNTY COMMISSIONERS**

HARVEY RUVIN, CLERK

Deputy Clerk

Approved by County Attorney as to form and legal sufficiency.

Eduardo W. Gonzalez



Agenda Item No. 4(C)

TO:

Honorable Chairman Joe A. Martinez

and Members, Board of County Commissioners

DATE:

April 3, 2012

FROM:

R. A. Cuevas, Jr.

County Attorney

SUBJECT:

Ordinance amending Chapter 8
Article III of the Code adopting
a local administrative amendment
pertaining to the design and
construction of buildings and
structures in flood hazard areas
of incorporated and unincorporated

Miami-Dade County providing severability, inclusion in the Code,

and an effective date

The accompanying ordinance was prepared by the Permitting, Environment & Regulatory Affairs Department and placed on the agenda at the request of Prime Sponsor Vice Chairwoman Audrey M. Edmonson.

R. A. Cuevas, Jr. County Attorney

RAC/cp

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Date:

April 3, 2012

To:

Honorable Chairman Joe A. Martinez

and Members, Board of County Commissioners

From:

Carlos A. Gimenez

Mayor

Subject:

Ordinance Creating a Local Administrative Amendment to Allow Delegation of

Floodplain Regulation to Appropriate Municipal and County Agencies

Recommendation

The proposed ordinance is intended to establish a local administrative amendment specifically designed to complement existing Municipal and County regulations, delegate regulation to appropriate agencies to satisfy the National Flood Insurance Program (NFIP), to coordinate enforcement of flood previsions contained in the Florida Building Code, and to meet the requirements of section 553.73(5), F.S.

It is recommended that the Miami-Dade County Board of County Commissioners adopt the proposed ordinance.

Scope

The proposed ordinance has county-wide impact.

Fiscal Impact/Funding Source

There is no fiscal impact to Miami-Dade County or the municipalities.

Track Record/Monitor

Not applicable.

Background

Every year flooding causes hundreds of millions of dollars' worth of damage to homes and businesses around the country. Standard homeowners and commercial property policies do not cover flood losses. To meet the need for this vital coverage, the Federal Emergency Management Agency (FEMA) administers the National Flood Insurance Program (NFIP).

The 2007 Florida Building Code (FBC 2007) — effective statewide through March 14, 2012 – did not include flood resistant design and construction provisions. In order to participate and satisfy the requirements of the National Flood Insurance Program (NFIP) (44 CFR part 59-60) each local jurisdiction was required to enact legislation for the regulation of flood resistant development and construction. All jurisdictions in Miami-Dade County have enacted local flood hazard legislation which allows participation in the NFIP.

At the request of the Florida Division of Emergency Management (DEM), the Florida Building Commission convened a Flood Resistant Standards Workgroup charged with developing recommendations for integrating the International Code Series flood damageresistant provisions for buildings and structures in the Florida Building Code. As a result, during the code development process for the 2010 edition of the FBC (FBS 2010), the Florida Building Commission determined it is appropriate that the building code address all

Honorable Chairman Joe A. Martinez and Members, Board of County Commissioners Page No. 2

hazards that may affect Florida's communities so that all environmental conditions and loads are accounted for when buildings or structures are planned, designed, constructed, and inspected. Additionally, the Florida Building Commission adopted ASCE 24 Flood Resistant Design and Construction Standards by reference into the FBC 2010.

The Florida Building Commission established March 15, 2012 as the state wide adoption date of the FBC 2010 and presented the final code version for the first time at the end of November 2011, as an online document for viewing only. Review and discussion of the new code provisions and the referenced standard by local municipal building officials, local floodplain administrators and local environmental resource officials followed thereafter. In Miami-Dade County, 34 local jurisdictions enforce the flood resistance requirements through adopted ordinances. These ordinances are enforced by a variety of entities. In some cases, the Building Official is the floodplain administrator, in other cases flood requirement enforcement is delegated to other regulatory agencies or a combination of agencies. Inconsistencies and possible conflicts will occur if local floodplain management regulations cannot be delegated to appropriate agencies.

The State legislature understood that by placing flood requirements in the building code many local jurisdictions could be adversely affected by assigning the building official as the exclusive enforcing authority. In recognition of this fact, a statutory change enacted in 2010 explicitly allows for adoption of administrative amendments that "may assign the duty to enforce all or portions of flood-related code provisions to the appropriate agencies of the local government". As the law indicates a local administrative amendment must be adopted by the local administrative body.

553.73, Florida Statutes

(5) Notwithstanding subsection (4), counties and municipalities may adopt by ordinance an administrative or technical amendment to the Florida Building Code relating to flood resistance in order to implement the National Flood Insurance Program or Incentives. Specifically, an administrative amendment may assign the duty to enforce all or portions of flood-related code provisions to the appropriate agencies of the local government and adopt procedures for variances and exceptions from flood-related code provisions other than provisions for structures seaward of the coastal construction control line consistent with the requirements in 44 C.F.R. s. 60.6. A technical amendment is authorized to the extent it is more stringent than the code. A technical amendment is not subject to the requirements of subsection (4) and may not be rendered void when the code is updated if the amendment is adopted for the purpose of participating in the Community Rating System promulgated pursuant to 42 U.S.C. s. 4022, the amendment had already been adopted by local ordinance prior to July 1, 2010, or the amendment requires a design flood elevation above the base flood elevation. Any amendment adopted pursuant to this subsection shall be transmitted to the commission within 30 days after being adopted.

In January 2012 representative floodplain administrators from local municipalities reached final consensus regarding the language for a local single administrative amendment to the Florida Building Code in order to synchronize flood enforcement in Miami-Dade County. A single ordinance modification has been created which would be applicable for all

Honorable Chairman Joe A, Martinez and Members, Board of County Commissioners Page No. 3

jurisdictions in Miami-Dade County. This ordinance is intended to establish a mechanism by which each jurisdiction may delegate the duties of floodplain regulation to the appropriate agencies. In this way, those jurisdictions which elect to maintain the status quo regarding floodplain regulatory duties may have an approved means do so. A companion resolution will be presented to the Board of County Commissioners to delegate floodplain regulation to the appropriate agency for Unincorporated Miami-Dade County.

Deputy Mayor

TO:	Honorable Chairman Joe A. Martinez and Members, Board of County Commissioners	DATE:	April 3, 2012
FROM:	R. A. Cuevas, Jr. County Attorney	SUBJECT:	Agenda Item No. 4(C)
, P	lease note any items checked.		
	"3-Day Rule" for committees applicable i	f raised	
	6 weeks required between first reading ar	ıd public hear	ing
	4 weeks notification to municipal officials hearing	required prio	r to public
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	Statement of fiscal impact required		
	Ordinance creating a new board requires report for public hearing	detailed Cour	nty Manager's
	No committee review		·
	Applicable legislation requires more than 3/5's, unanimous) to approve	a majority vo	te (i.e., 2/3's,
	Current information regarding funding s balance, and available capacity (if debt is		

Approved	<u>Mayor</u>	Agenda Item No.	4(C)
Veto		4-3-12	
Override			
	ORDINANCE NO.		

ORDINANCE AMENDING CHAPTER 8 ARTICLE III OF THE MIAMI-DADE COUNTY CODE ADOPTING A LOCAL ADMINISTRATIVE AMENDMENT PERTAINING TO THE DESIGN AND CONSTRUCTION OF BUILDINGS AND STRUCTURES IN FLOOD HAZARD AREAS OF INCORPORATED AND UNINCORPORATED MIAMIDADE COUNTY PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE

BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA

Section 1. That Chapter 8 of the Code of Miami-Dade County, Florida, is amended as follows:¹

Chapter 8 BUILDING CODE

ARTICLE III. FLORIDA BUILDING CODE

Sec. 8-31. - Local technical amendments to Florida Building Code.

[[Secs. 8-32 8-39. Reserved.]]

>>Sec. 8-32. Local Administrative Amendments

(A). The County hereby adopts the following Local Administrative Amendment modifying Chapter 1 of the Florida Building Code.

SECTION 103 POWERS AND DUTIES OF THE FLOODPLAIN ADMINISTRATOR

103.1 Scope. In accordance with F.S. sec. 553.73, the Appointing Authority of Miami -Dade County and the Municipalities may delegate the authority to enforce the floodplain provisions of the Florida Building Code to a floodplain administrator, the Building Official, or any other appropriate agency or combination thereof.

Words stricken through and/or [[double bracketed]] shall be deleted. Words underscored and/or >>double arrowed<< constitute the amendment proposed. The remaining provisions are now in effect and remain unchanged.

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103.2 Intent. A floodplain administrator, the Building Official, or any other appropriate agency or combination thereof, as designated, is authorized and directed to administer and enforce the flood provisions of the Florida Building Code and any adopted flood hazard ordinances. The designated authority shall delegate such duties and assignments as may be deemed necessary to carry out provisions of the Florida Building Code and any adopted flood hazard ordinances, to render interpretations consistent with the intent and purpose of these codes and may establish policies and procedures in order to clarify the application of their provisions.

103.3 General. Where, in any specific case, different sections of the Florida Building Code or adopted flood hazard ordinances specify different materials, methods of construction or other requirements, the most restrictive shall govern.

Secs. 8-33 - 8-39. - Reserved. <<

Section 2. If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected by such invalidity.

Section 3. It is the intention of the Board of County Commissioners, and it is hereby ordained that the provisions of this ordinance, including any sunset provision, shall become and be made a part of the Code of Miami-Dade County, Florida. The sections of this ordinance may be renumbered or relettered to accomplish such intention, and the word "ordinance" may be changed to "section," "article," or other appropriate word.

Section 4. This ordinance shall become effective ten (10) days after the date of enactment unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

PASSED AND ADOPTED:

Approved by County Attorney as to form and legal sufficiency:

Prepared by:

Eduardo W. Gonzalez



