

# Memorandum



**Date:** August 29, 2013

**To:** Honorable Chairwoman Rebeca Sosa  
and Members, Board of County Commissioners

Special Item No. 4

**From:** Carlos A. Gimenez  
Mayor

A handwritten signature in black ink, appearing to read "Carlos A. Gimenez", written over the printed name.

**Subject:** Recommendation for Resolving the Collective Bargaining Impasse Between Miami-Dade County and the American Federation of State, County and Municipal Employees, General Employees, Local 199

## Recommendation

It is recommended that the Board of County Commissioners (Board) resolve the Collective Bargaining Impasse between Miami-Dade County and the American Federation of State, County and Municipal Employees, General Employees (AFSCME), Local 199 (Union) by approving the continuation of concessions in the form of a one percent reduction in all 199 bargaining unit employee's base pay, a reduction in Call-Back guaranteed hours from four hours pay to three hours pay, and a reduction in On-Call pay steps from two steps to one step.

## Scope

The impact of this agenda item is countywide.

## Fiscal Impact/Funding Source

The FY 2013-14 Proposed Budget is predicated upon the continuation of employee concessions in the form of a one percent reduction in all 199 bargaining unit employee's base pay, a reduction in Call-Back guaranteed hours from four hours pay to three hours pay, and a reduction in On-Call pay steps from two steps to one step implemented as a result of the 2011-2014 Collective Bargaining Agreement. If these concessions do not continue specific to AFSCME Local 199, the fiscal impact to the FY 2013-14 Proposed Budget is \$5.438 million for the reopeners referenced in the Impasse Section of this memorandum.

During negotiations, the Administration proposed that these concessions be kept in place in light of our continued budgetary challenges. The Administration's position to retain the current concessions is based on its commitment to maintain the current level of service throughout FY 2013-14.

The Union disagrees with this proposal. The parties have agreed to submit their dispute directly to the Board as an impasse item for resolution in accordance with State law.

## Track Record/Monitor

The Director of Labor Management and Compensation, Michael Snyder, monitors and oversees the administration of this Collective Bargaining Agreement.

## Background

On January 24, 2012, the Board ratified the successor 2011-14 Collective Bargaining Agreement between AFSCME Local 199 and the County. This Collective Bargaining Agreement, in-part, provided for the following:

- a one percent reduction in all 199 bargaining unit employee's base pay;
- a reduction in Call-Back guaranteed hours from four hours pay to three hours pay; and
- a reduction in On-Call pay steps from two steps to one step.

These agreed to concessions were implemented and benefits reduced through September 30, 2014. However, either party had the right to reopen the Collective Bargaining Agreement to negotiate whether these concessions would continue in the third year of the Collective Bargaining Agreement (FY 2013-14) by

scheduling negotiations beginning on June 4, 2013, and continuing through July 8, 2013. In the event that agreement on continuation of the above-described concessions could not be reached, the Collective Bargaining Agreement provides that the Special Magistrate process be waived and that the dispute be submitted to the Board at the second regular meeting in July 2013.

**Impasse**

The parties are at impasse over the continuation of the one percent reduction in all 199 bargaining unit employee's base pay, a reduction in Call-Back guaranteed hours from four hours pay to three hours pay, and a reduction in On-Call pay steps from two steps to one step through the third year of the 2011-14 Agreement. The parties have agreed to waive the Special Magistrate process and submit their dispute directly to the Board for resolution. As such, the Administration is presenting to the Board our recommendation to continue these employee concessions through September 30, 2014. The five percent (5%) contribution to the cost of group health remains a negotiable item, which must be resolved by January 2014.

This recommendation is not made lightly. The continuation of the concessions will continue to have a financial impact on employees, but they are necessary in order to maintain the same service levels at our current projected revenues. The County's FY 2013-14 Proposed Budget assumes that all union concessions continue for FY2013-24. Potential negative impacts can be mitigated by adopting the Administration's impasse recommendation.

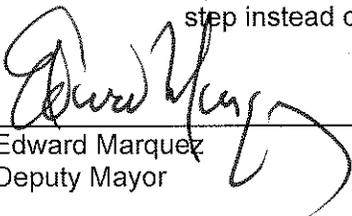
Under Florida law, the action taken by the Board will be presented to the bargaining unit members for a ratification vote. A successful ratification vote will result in the continuation of the one percent reduction in all 199 bargaining unit employee's base pay, a reduction in Call-Back guaranteed hours from four hours pay to three hours pay, and a reduction in On-Call pay steps from two steps to one step for the third year of the Collective Bargaining Agreement. If the bargaining unit fails to ratify the action taken by the Board at impasse, the decision of the Board will be imposed for one year.

Below is a summary of the contractual changes affecting the employees covered by this Collective Bargaining Agreement. The terms of these changes do not affect employees' base pay and employees will continue to be eligible for merit increases and longevity bonuses during the third year of the Agreement. Upon ratification or implementation of the Collective Bargaining Agreement, the following provisions will continue:

**Term of Agreement**

This is a three year contract for the period of October 1, 2011 through September 30, 2014.

- **Wages**
  - All employees in Bargaining Unit classifications shall receive a one percent wage decrease in base pay.
- **Call-Back**
  - Employees called back to work shall be guaranteed at least three hours pay instead of four hours pay.
- **On-Call**
  - Specific employees placed on On-Call will receive compensation in the amount of one pay step instead of two pay steps.

  
\_\_\_\_\_  
Edward Marquez  
Deputy Mayor



# MEMORANDUM

(Revised)

**TO:** Honorable Chairwoman Rebeca Sosa  
and Members, Board of County Commissioners

**DATE:** August 29, 2013

**FROM:**   
R. A. Cuevas, Jr.  
County Attorney

**SUBJECT:** Special Item No. 4

Please note any items checked.

- "3-Day Rule" for committees applicable if raised
- 6 weeks required between first reading and public hearing
- 4 weeks notification to municipal officials required prior to public hearing
- Decreases revenues or increases expenditures without balancing budget
- Budget required
- Statement of fiscal impact required
- Ordinance creating a new board requires detailed County Mayor's report for public hearing
- No committee review
- Applicable legislation requires more than a majority vote (i.e., 2/3's \_\_\_\_, 3/5's \_\_\_\_, unanimous \_\_\_\_ ) to approve
- Current information regarding funding source, index code and available balance, and available capacity (if debt is contemplated) required

Approved \_\_\_\_\_ Mayor  
Veto \_\_\_\_\_  
Override \_\_\_\_\_

Special Item No. 4  
8-29-13

RESOLUTION NO. \_\_\_\_\_

RESOLUTION RESOLVING COLLECTIVE BARGAINING  
IMPASSE BETWEEN MIAMI-DADE COUNTY AND THE  
AMERICAN FEDERATION OF STATE, COUNTY AND  
MUNICIPAL EMPLOYEES, GENERAL EMPLOYEES, LOCAL  
199

**WHEREAS**, the County and the American Federation of State, County and Municipal Employees, General Employees, Local 199 entered into a collective bargaining agreement for the period 2011-2014; and

**WHEREAS**, the parties' agreement includes reopeners regarding the continuation of certain economic concessions contained in Article 38 Call-Back, Article 39 On-Call and Article 42 Wages of the Agreement; and

**WHEREAS**, the County and AFSCME Local 199, have negotiated for a reasonable period of time on whether the continuation of concessions implemented as a result of the 2011-2014 Collective Bargaining Agreement would continue in the third (3rd) year of the Agreement (FY 2013-14); and

**WHEREAS**, the parties have reached an impasse in their negotiations on three (3) items: a one (1) percent reduction in all 199 bargaining unit employee's base pay, a reduction in Call-Back guaranteed hours from four (4) hours pay to (3) hours pay, and a reduction in On-Call pay steps from two (2) steps to one (1) step ; and

**WHEREAS**, the parties have jointly agreed in writing to waive the appointment of a special magistrate and proceed directly to resolution of the impasse by the Board of County Commissioners; and

**WHEREAS**, this Board has conducted a public hearing at which the parties were required to explain their positions regarding the impasse in negotiations; and

**WHEREAS**, this Board, pursuant to Fla. Stat. Sec. 447.403, is required to take such action as it deems to be in the public interest, including the interest of the public employees involved, to resolve the disputed impasse issues,

**NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA**, that this Board approves and ratifies the County Mayor's recommendations for settling the collective bargaining impasse for the reasons set forth in the County Mayor's Memorandum. The Mayor or his designee on behalf of the County and American Federation of State, County and Municipal Employees, General Employees, Local 199 shall reduce to writing an agreement which includes those issues previously agreed to by the parties and the disputed impasse issues resolved herein. The written agreement shall be signed by the County Mayor and submitted to the bargaining unit for signature and ratification. A successful ratification vote will result in the continuation of the described concessions for the third (3rd) year of the 2011-14 Agreement. If the bargaining unit fails to ratify the action taken by the Board at impasse, the decision of the Board will be imposed for one (1) year from the date of this resolution.

The foregoing resolution was offered by Commissioner \_\_\_\_\_, who moved its adoption. The motion was seconded by Commissioner \_\_\_\_\_ and upon being put to a vote, the vote was as follows:

Rebeca Sosa, Chairwoman  
Lynda Bell, Vice Chair

Bruno A. Barreiro  
Jose "Pepe" Diaz  
Sally A. Heyman  
Jean Monestime  
Sen. Javier D. Souto  
Juan C. Zapata

Esteban L. Bovo, Jr.  
Audrey M. Edmonson  
Barbara J. Jordan  
Dennis C. Moss  
Xavier L. Suarez

The Chairperson thereupon declared the resolution duly passed and adopted this 29<sup>th</sup> day of August, 2013. This resolution shall become effective ten (10) days after the date of its adoption unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

MIAMI-DADE COUNTY, FLORIDA  
BY ITS BOARD OF  
COUNTY COMMISSIONERS

HARVEY RUVIN, CLERK

By: \_\_\_\_\_  
Deputy Clerk

Approved by County Attorney as  
to form and legal sufficiency. 

Lee Kraftchick