## **MEMORANDUM**

Agenda Item No. 10(A)(2)

TO:

Honorable Chairman Jean Monestime

and Members, Board of County Commissioners

DATE:

January 21, 2015

FROM:

R. A. Cuevas, Jr.

County Attorney

**SUBJECT:** 

Resolution approving the

2014 update of the five year People's Transportation Plan

Implementation Plan

The accompanying resolution was prepared by the Citizens' Independent Trust and placed on the agenda at the request of Prime Sponsor Transportation & Aviation Committee.

R. A. Cuevas, Jr.

County Attorney

RAC/lmp

Memorandum



Date:

January 21, 2015

To:

Honorable Chairman Jean Monestime

and Members, Board of County Commissioners

From:

Carlos A. Gimenez

Mayor

Subject:

People's Transportation Plan 2013-14 Five Year Implementation Plan Update and

Recommendations

The attached item is being placed on the agenda of the Board of County Commissioners at the request of Charles Scurr, Executive Director of the Citizens' Independent Transportation Trust for approval.

The Five Year Implementation Plan was established pursuant to the ordinance governing the activities of the CITT (Ordinance 02-116), as amended by the Board of County Commissioners (BCC) on September 21, 2010. The CITT (or "Trust"), in consultation with the Mayor, shall recommend to the County Commission a Five Year Implementation Plan (the "Plan") that includes a detailed scope of work, schedule and budget for each project included in Exhibit 1 of the People's Transportation Plan (PTP), as amended, anticipated to be implemented in whole or in part during the five year period. The Plan shall be consistent with the federal requirements for the Metropolitan Planning Organization (MPO) Transportation Improvement Program (TIP) and Long Range Plan. The Plan shall be updated annually. The Ordinance further provides the County Commission shall not delete, materially change or add any project to the Plan except in accordance with the procedures set forth in the Ordinance. The procedures include that such proposals shall be initially reviewed by the Trust, which shall forward a recommendation thereon to the BCC.

Alina T. Hudak Deputy Mayor

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### Memorandum



To:

Honorable Chairman Jean Monestime

and Members, Board of County Commissioners

From:

Charles Scurr, Executive Director

Date:

December 10, 2014

Re:

2013-14 PTP Five Year Implementation Plan Update and Recommendations

The attached third annual update of the PTP Five Year Implementation Plan with the recommendations as outlined below, and forwarded by the Citizens' Independent Transportation Trust (CITT), is recommended for approval.

Highlights of this year's update are initial implementation phases of the railcar procurement and various enhanced bus services, and the continued concern with deferred completion timing for a significant number of projects already underway. Some noteworthy items were completed this year as well, including Electronic Signage Information System, Palmetto Station Traction Power Substation and Metromover escalator canopies.

#### Background

The Five Year Implementation Plan was established pursuant to the ordinance governing the activities of the CITT (Ordinance 02-116), as amended by the Board of County Commissioners (BCC) on September 21, 2010. The CITT (or "Trust"), in consultation with the Mayor, shall recommend to the County Commission a Five Year Implementation Plan (the "Plan") that includes a detailed scope of work, schedule and budget for each project included in Exhibit 1 of the People's Transportation Plan (PTP), as amended, anticipated to be implemented in whole or in part during the five year period. The Plan shall be consistent with the federal requirements for the Metropolitan Planning Organization (the "MPO") Transportation Improvement Program (the "TIP") and Long Range Plan. The Plan shall be updated annually. The Ordinance further provides the County Commission shall not delete, materially change or add any project to the Plan except in accordance with the procedures set forth in the Ordinance. The procedures include that such proposals shall be initially reviewed by the Trust, which shall forward a recommendation thereon to the BCC.

On November 5, 2002, Miami-Dade County voters approved a half penny increase in the sales surtax to support the PTP, which is a publicly-supported transportation improvement program established to develop an integrated mass transportation network and to complete roadway improvements in Miami-Dade County and its municipalities. The plan required that the proceeds from the Surtax be overseen by the CITT and that the funding be used for transit and transportation projects only. In approving the PTP ordinance (Ordinance 02-116) in 2002, the Board included the list of planned improvements (Exhibit 1) along with expanding Golden Passport, providing free fare on Metromover, and setting aside 20% of surtax revenues to the original 31 participating municipalities.

Since 2003, the Trust and the Board have approved a number of program changes to add, delete or materially change several projects contained in the PTP. As of March 2007, 15 amendments that allowed the use of the Surtax funds for additional capital and operational expenditures had been approved. This included an amendment in 2003 that approved the use of Surtax funds to support 24 additional miscellaneous capital projects estimated at \$397 million. In 2009 a "Unification" amendment was approved that created a Capital Expansion Reserve Fund and allowed use of Surtax funds for operation and maintenance of the entire or unified transit system.

In 2010, the Board approved changes to the PTP governing ordinance allowing for greater independence of the Trust. The changes include revised order of review of contracts between the Board and CITT as well as this Five Year Implementation Plan.

#### Overview of the Plan

The Plan presents status on the scope, cost and timing of the initiatives both completed and in progress, including references to these projects from the County's 2013-2014 Adopted Capital Plan which also covers the same period Fiscal Years 2014-2019. The Plan provides the Trust and the Board with an important tool to track the progress on every PTP project. The number and complexity of PTP projects is substantial. In order to facilitate an understanding of the status of each project, the Plan includes four status categories.

- Fully complete and/or Ongoing Projects
- Currently Active Projects
- Partially Active or Unfunded Projects
- Deleted or Deferred Projects

The Plan shows that work completed on the PTP, including municipal projects, has been significant. Immediate results were realized for a large number of customer-focused enhancements such as the fare free Metromover service where FY13 ridership was about 9.6 million passengers (another record) and has doubled since 2002. The Golden Passport program has expanded to over 200,000 participants a 200% since 2002. Increased bus service has resulted in Mlami-Dade Transit (MDT) operating more than 29 million miles annually, initiation of more than 700 roadway projects, particularly those in the Neighborhood Improvements program, has improved transportation across the County.

Additionally, major capital projects for the acquisition of new buses and Metromover vehicles have been completed. The Patriot Passport was implemented to support veterans who use the transit system and MDT has implemented the Automated Fare Collection System featuring user-friendly customer convenience and enhanced ridership data collection for improved service planning. Progress continues on the acquisition of a new fleet of Metrorall vehicles, with delivery expected to begin with first vehicles in early 2016.

There are now 34 municipalities participating in the PTP and receiving Surtax funds. They continue implementing many transit and public works improvements including expansion of local circulator bus and trolley services providing millions of annual trips. They have resurfaced roads, as well as installed traffic calming devices and ADA-compliant sidewalks and curbs. Many municipalities have installed new bus shelters, while the County has installed about 1,000 of them in the unincorporated areas.

The Trust's signature project expanding the transit system, extension of Metroral to Miami International Airport (Orange Line) was completed on time and on budget in 2012. The Summit held last year presented a vital opportunity to build momentum on addressing the big picture of "What's Next?" for transportation in Miami-Dade County, and the strong support continues with the planning now underway for the January 22, 2015 Summit.

Transportation improvements continue in a myriad of ways. Just a few examples are all Miami-Dade traffic signal intersections are now integrated on the Advanced Traffic Management System (ATMS), the new, modernized system providing remote control and advanced monitoring tools. Reversible flow lanes have been implemented on NW 199 Street, hundreds of lighted street signs have been installed, and Traffic Signal Priority for buses such as the Kendall Cruiser Enhanced Bus Service has been implemented.

Over this past year Trust reviewed and recommended approval for several major contracts for Bus Purchases, Security Guard Services and Safe Routes to Schools. However, a number of projects now reflect completion timing that is six months or more beyond the 2011 Baseline. In addition, progress on major corridor improvements has been challenging; the Plan, which is based in part on the Miami-Dade Transit Financial Pro-Forma, also confirms that there are not sufficient PTP resources available for near term implementation of planned Metrorail extensions, including the North Line and the East-West Line. Bus Rapid Transit (BRT) improvements are planned for these corridors, beginning with Enhanced Bus Services, until funds are available for fixed guideway investments.

#### The FY 2013-14 Update

Continuing the progress on the PTP faces significant financial challenges. The following highlights the most significant updates in the 2014 Five Year Implementation Plan versus 2011, which are further discussed in the Plan's introduction and respective project narratives.

- Deferred completion timing This 2014 update of the Five Year Plan identifies a growing number of Transit and Public Works PTP projects that have current estimated implementation dates six or more months later than identified in 2011 initial Plan. The group of projects has grown to 24 items that reflected this significant delay in both FY13 and this FY14 report. Additionally, it is of concern that most (16 of the 24) projects had even further delays than reported the previous year.
- Project: Rail Vehicle Replacement The contract was awarded December 2012 at \$313.8 million for the 136 stainless steel Metrorail cars which feature improved passenger comfort, reliability and maintainability in a modern design. In addition, contract negotiations secured a five-year warranty. The first pilot cars are to be delivered 1<sup>st</sup> quarter of 2016, with production pair delivery beginning about six months afterward at a rate of six per month. Project completion is July 2023 including warranty period.
- Project: Capital Expansion Reserve Fund For FY2014, the cumulative total is identified over \$50 million per the Approved Capital Budget. The specific list of included project items is still under development.
- Projects: Enhanced Bus Services The approved FY2012 Budget included funding for hybrid buses for several Enhanced Bus Service (EBS) projects and for Park and Ride facilities to support the Kendall Cruiser. In addition, MDT partnered with Mlami-Dade Expressway Authority (MDX) to complete the environmental study for SR836 Express EBS and the County launched the first phase of the North Corridor EBS known as the Orange Max in 2012. In 2014, the Metropolitan Planning Organization (MPO) is conducting additional studies for a Bus Rapid Transit Implementation Plan to determine how to upgrade North, East-West, Kendall and Douglas corridors to full BRT.
- Municipal Circulator Program The number of municipalities operating locally coordinated municipal transit service will reach 27 cities with the City of Miami Gardens soon to launch its PTP funded bus circulator service.

#### FY 2013-2014 Recommendations

The following recommendations are from the Trust based on current PTP implementation status.

- 1) Original Project Schedules It is recommended that the County address the project needs that will restore the previous anticipated scheduled completion dates for many of the projects detailed in the Plan as late compared to 2011 baseline.
- 2) Infrastructure Renewal Plan (IRP) and Rail Capital Improvements It continues to be recommended that the Station and Guideway projects be prioritized in the current budgeting and planning cycle by funding as capital projects within bonding and cash

flow capacity, with plan to complete within five years. In addition, it is recommended to augment both the programmed budget and amount of projects within the IRP.

3) Pro Forma - The 2014 Pro Forma financial plan identified nearly \$4 billion in total PTP program budgeted expenses for fiscal years 2014-2019 including Miami-Dade Transit operating expenses, the 20% contribution to municipalities and PTP debt service. The Pro Forma should be formally updated as part of the Capital Budget process. The total project expense in this Plan is \$1.46 billion per the County 2013-2014 Capital Plan.

On October 23, 2014, the CITT forwarded with a favorable recommendation to approve CITT Resolution 13-019 (also attached). The vote was as follows.

Paul J. Schwiep, Esq., Chairperson – Aye Hon. Anna E. Ward, Ph.D., 1st Vice Chairperson – Aye Glenn J. Downing, CFP®, 2nd Vice Chairperson – Absent

Alicia Menardy, Esq. – Aye Peter L. Forrest – Aye Prakash Kumar – Aye Hon. James A. Reeder – Aye Hon. Linda Zilber – Absent Joseph Curbelo – Aye Alfred J. Holzman – Aye Miles E. Moss, P.E. – Aye Marilyn Smith – Aye Jonathan Martinez – Absent

#### Attachments

c: Alina T. Hudak, Deputy Mayor
Jennifer Glazer-Moon, Director, Office of Management and Budget
Ysela Llort, Director, Miami-Dade Transit
Jesus Guerra, Director, Metropolitan Planning Organization
Bruce Libhaber, Assistant County Attorney



TO: Honorable Chairman Jean Monestime

Honorable Chairman Jean Monestime and Members, Board of County Commissioners

DATE:

January 21, 2015

FROM: R.A. Cu

County Attorney

SUBJECT: Agenda Item No. 10(A)(2)

Pleas	e note any items checked.
-	"3-Day Rule" for committees applicable if raised
	6 weeks required between first reading and public hearing
	4 weeks notification to municipal officials required prior to public hearing
	Decreases revenues or increases expenditures without balancing budget
	Budget required
	Statement of fiscal impact required
	Ordinance creating a new board requires detailed County Mayor's report for public hearing
	No committee review
· · · · · · · · · · · · · · · · · · ·	Applicable legislation requires more than a majority vote (i.e., 2/3's, 3/5's, unanimous) to approve
<u></u> .	Current information regarding funding source, index code and available balance, and available capacity (if debt is contemplated) required

Approved _		May	or	Agenda	Item No.	10(A)(2)
Veto _				1-21-15		
Override _						
	RESOLL	JTION NO.				
	KLBOLC	<u></u>				
	RESOLUTION	APPROVING	THE 2014	UPDATE	OF THE	ı F

WHEREAS, the Citizens' Independent Transportation Trust ("Trust"), pursuant to Section 29-124 of the County Code, recommended to the County Commission the attached Five Year People's Transportation Plan Implementation Plan; and

TRANSPORTATION

**PLAN** 

WHEREAS, a public hearing was held at Committee; and

PEOPLE'S

**FIVE** 

YEAR

IMPLEMENTATION PLAN

WHEREAS, this Board desires to accomplish the purposes outlined in the accompanying memorandum, a copy of which is incorporated herein by reference,

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA, that this Board, a public hearing having been conducted, hereby approves the attached 2014 Update of the Five Year People's Transportation Plan Implementation Plan.

The foregoing resolution was offered by Commissioner who moved its adoption. The motion was seconded by Commissioner and upon being put to a vote, the vote was as follows:

Jean Monestime, Chairman Esteban L. Bovo, Jr., Vice Chairman

Bruno A. Barreiro Jose "Pepe" Diaz Sally A. Heyman Dennis C. Moss Sen. Javier D. Souto Juan C. Zapata Daniella Levine Cava Audrey M. Edmonson Barbara J. Jordan Rebeca Sosa Xavier L. Suarez

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The Chairperson thereupon declared the resolution duly passed and adopted this 21<sup>st</sup> day of January, 2015. This resolution shall become effective upon the earlier of (1) ten (10) days after the date of its adoption unless vetoed by the County Mayor, and if vetoed, shall become effective only upon an override by this Board, or (2) approval by the County Mayor of this Resolution and the filing of this approval with the Clerk of the Board.

MIAMI-DADE COUNTY, FLORIDA BY ITS BOARD OF COUNTY COMMISSIONERS

HARVEY RUVIN, CLERK

By: Deputy Clerk

Approved by County Attorney as to form and legal sufficiency.

Bruce Libhaber

#### RESOLUTION NO. 14-076

RESOLUTION BY THE CITIZENS' INDEPENDENT TRANSPORTATION TRUST (CITT) RECOMMENDING TO THE BOARD OF COUNTY COMMISSIONERS (BCC), THE APPROVAL OF THE 2014 UPDATE OF THE FIVE-YEAR PTP IMPLEMENTATION PLAN (OCITT)

WHEREAS, the CITT desires to accomplish the purposes outlined in the accompanying OCITT Executive Director's memorandum, a copy of which is incorporated herein by reference; and

WHEREAS, the People's Transportation Plan (PTP) is a publicly-supported transportation improvement program established to develop an integrated mass transportation network and to complete roadway improvements in Miami-Dade County and its municipalities; and,

WHEREAS, the ordinance governing the activities of the CITT (Ordinance 02-116), as amended by the Board of County Commissioners (BCC) on September 21, 2010, requires the CITT (or "Trust"), in consultation with the Mayor, shall recommend to the County Commission a Five Year Implementation Plan (the "Plan") that includes a detailed scope of work, schedule and budget for each project included in Exhibit 1 of the People's Transportation Plan (PTP), as amended, anticipated to be implemented in whole or in part during the five year period;

NOW, THEREFORE, BE IT RESOLVED BY THE CITT, that this Trust recommends approval of the Update of the Five Year Implementation Plan for Fiscal Years 2013-14 through 2018-19 to the Board of County Commissioners as outlined in the corresponding document in substantially the form attached hereto and made a part hereof and

#### Page 2 of 3

with the four recommendations as follows and outlined in the accompanying OCITT Executive Director's memorandum.

- One, the County address the project needs that will restore the previous anticipated, or significantly improve, scheduled completion dates for many of the phases and projects detailed in the Plan as late compared to 2011 baseline; and,
- Two, that the various renovation and refurbishment projects at Metrorail and Metromover Stations with remaining work currently unfunded be prioritized in the upcoming budgeting and planning cycle by funding as capital project(s) within bonding and eash flow capacity, with plan to complete within five years (by 2019); in addition, it is recommended to augment both the programmed budget and amount of projects within the IRP; and,
- Three, that the Pro Forma should be formally updated as part of the annual Capital Budget process.

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The foregoing resolution was offered by Marilyn Smith, who moved its adoption. The motion was seconded by Miles E. Moss, P.E. and upon being put to vote, the vote was as follows:

Paul J. Schwiep, Esq., Chairperson – Absent Hon. Anna E. Ward, Ph.D., 1<sup>st</sup> Vice Chairperson – Aye Glenn J. Downing, CFP®, 2<sup>nd</sup> Vice Chairperson – Absent

Joseph Curbelo – Aye Alfred J. Holzman – Aye Jonathan Martinez – Absent Miles E. Moss, P.E. – Aye Marllyn Smith – Aye Peter L. Forrest – Aye Prakash Kumar – Aye Alicia Menardy, Esq. – Aye Hon. James A. Reeder – Aye Hon. Linda Zilber – Absent

The Chairman thereupon declared the resolution duly passed and adopted this 23<sup>rd</sup> day of October, 2014.

Approved by the County Attorney is to form and legal sufficiency

Executive Director

# Notice of Public Hearing

## \*\*\*\*\* PEVISED \*\*\*\*\*

# MEETING TIME CHANGE

Notice is hereby given that a **public hearing** will be held by the **Transportation and Aviation Committee** of the Miami-Dade County Board of County Commissioners in the Commission Chambers, second floor, 111 NW First Street, Miami, Florida, during a meeting to begin at approximately **1:30 P.M. on December 10, 2014**, to consider the Five Year Implementation Plan of the People's Transportation Plan (PTP).

The Five Year Plan details in a single document all the County's transportation improvements contained in the People's Transportation Plan (PTP) for the upcoming five year cycle expected to be funded by the Charter County Transportation Surtax Funds. It includes a detailed scope of work and budget for each project funded with Surtax funds that is anticipated to be implemented during the five year period.

This report represents the third annual update of the Five Year Plan. It documents current status of progress in the implementation of Surtax funded projects versus the baseline provided in last year's initial plan. Future annual updates to the Plan will continue to monitor the actual implementation of the projects, their adherence to budget and schedule, and any changes to the Plan including project additions, deletions or deferrals.

At the hearing, the Transportation and Aviation Committee will afford an opportunity for interested persons or agencies to be heard with respect to the social, economic, and environmental aspects of these projects. Interested persons may submit orally or in writing evidence and recommendations with respect to said projects.

A person who decides to appeal any decision made by any board, agency, or commission with respect to any such matter considered at its meeting or hearing will need a record of all proceedings. Such person may need to insure that a verbatim record of the proceedings is made, including testimony and evidence upon which the appeal is based.

Miami-Dade County provides equal access and equal opportunity in employment and does not discriminate on the basis of disability in its programs or services. Auxiliary aids and services for communication are available with advance notice. For material in alternate format, a sign-language interpreter, or other accommodations, please contact Nya Lake at (305) 375-1357.

All interested parties are invited to attend. For copies of the PTP Plan and/or for further information, please contact the Office of the Citizens' Transportation Trust, Stephen P. Clark Center, 111 NW First Street, Miami, Florida 33128, phone: 305-375-1357; e-mail: citt@miamidade.gov; website: www.miamidade.gov/citt. It is the policy of Miami-Dade County to comply with all requirements of the Americans with Disabilities Act.