

Agenda Item No. 1(F)15



Date:

June 6, 2017

To:

Honorable Chairman Esteban L. Bovo, Jr.

and Members, Board of County Commissioners

From:

Carlos A. Gimenez

Mayor

Subject:

Sunset Review of County Boards for FY 2017 - Living Wage Commission

In accordance with the provisions of Section 2-11.40 of the Code of Miami-Dade County, I am transmitting the 2017 Sunset Review of County Boards Report for the Living Wage Commission. The Board approved the attached report at its meeting of January 26<sup>th</sup>, 2017 and has recommended the continuation of its board.

Edward Marquez Deputy Mayor



Date:

January 26, 2017

To:

Carlos A. Gimenez

Mayor

From:

Arthur Rosenberg

Chairperson, Living Wage Commission

Subject:

Sunset Review of County Boards for 2017 – Living Wage Commission

Pursuant to Section 2-11.40 of the Code of Miami-Dade County, I am submitting the 2017 Sunset Review of County Boards Report for the Living Wage Commission for transmittal to the Board of County Commissioners (BCC). The Board approved the attached report at its meeting of January 26, 2017.

It is recommended that the BCC approve the continuation of the Living Wage Commission.

# BACKGROUND

The Living Wage Commission was established on May 11, 1999 by the Board of County Commissioners through the adoption Ordinance No. 99-44. The purpose of the Living Wage Commission is to review the effectiveness of the Living Wage Ordinance, review certifications submitted by covered employers to the County, and to make recommendations to the Mayor and the County Commission regarding matters relating to the Living Wage Ordinance.

The Living Wage Commission has consistently reviewed the effectiveness of the ordinance and made recommendations to the Mayor and the County Commission with a goal of enhancing effectiveness of the ordinance. In pursuit of this goal the Living Wage Commission has reviewed reports developed by departments charged with enforcement of the ordinance and made recommendations to the staff for procedural changes making the reports more comprehensive and enforcement more effective. Recommendations by the Living Wage Commission to the Board of County Commissioners have led to the adoption of amendments to the ordinance better defining health insurance requirements; revising and making progressive, penalty provisions for violators of the ordinance; and expanding the scope of the ordinance to include "in-warehouse cargo handlers." Recommendations from the Living Wage Commission led to a study of the effects of the Living Wage Ordinance on the Miami-Dade community. The study conducted by professors at Florida International University, confirmed the beneficial effects on the community. Most recently, the Living Wage Commission worked with County Staff on the review of the Living Wage legislation and rates in order to recommend changes necessary to further serve the legislative intent of the Living Wage Ordinance, which is to set a community standard that permits fulltime workers to live above the poverty line when expending public funds. Accordingly, an amendment was necessary to accurately reflect current healthcare costs, in compliance with the intent of the Living Wage Ordinance. In addition, the evidence presented by a healthcare consultant showed that failure to incorporate the Bureau of Labor Standards' consumer price index for medical costs in the Miami-Ft. Lauderdale might result in County contractors failing to comply with the Federal Patient Protection and Affordable Health Care Act. The Living Wage Commission, while working closely with the Miami-Dade Aviation Department, saw resolution of an almost decade long Living Wage issue with two permittees working at the airport as well as a possible solution for the final permittee not in compliance with the Ordinance. The Living Wage Commission is also reviewing the draft changes to Implementing Order 3-30 for effectiveness before the changes are presented to the Board of County Commissioners.

Since its establishment, the Living Wage Commission has provided the public with confidence that affected employees' right to a living wage under the ordinance will be preserved and protected. In summary, the Living Wage Commission has performed an essential role as a conduit between the business community; the affected employees; the public; Small Business Development staff; the Jackson Health Trust staff; and the Board of County Commissioners.

Arthur Rosenberg Board Chairperson lan

# SUNSET REVIEW QUESTIONNAIRE MIAMI-DADE COUNTY BOARDS 2017

## I. GENERAL INFORMATION

1. Name of Board reporting: Living Wage Commission

2. Indicate number of board members, terms of office, and number of vacancies:

Number of Board Members: 7

Terms of Office: <u>Two (2) years, but no more than eight years</u>. <u>Terms of office</u> coincide with the term of the appointing Commissioner and Mayor.

Number of Vacancies: 8

3. Identify number of meetings and members' attendance (Attach records reflecting activity from Jan. 1, 2015 through December 31, 2016):

Number of Meetings: 7

Number of Meetings with a Quorum: <u>4</u>
Attendance Records: See Attachment A

- 4. What is the source of your funding? <u>Staff and supplies for the Living Wage Commission are provided for in the budget of the Small Business Development Division of the Internal Services Department.</u>
- 5. Date of Board Creation: May 11, 1999
- 6. Attach a copy of the ordinance creating the Board (Please include all subsequent amendments).

See Attachment B

- 7. Include the Board's Mission Statement or state its purpose:

  The purpose of the Living Wage Commission is to review the effectiveness of the Living Wage Ordinance, review certifications submitted by covered employers to the County, and to make recommendations to the Mayor and the County Commission regarding matters relating to the Living Wage Ordinance.
- 8. Attach the Board's standard operating procedures, if any. N/A
- 9. Attach a copy of the Board's By-Laws, if any. See Attachment C
- Attach a copy of the Board minutes approving the Sunset Review Questionnaire, including a vote of the membership.
   See Attachment D

## II. EVALUATION CRITERIA

- 1. Is the Board serving the purpose for which it was created? (Please provide detailed information) The Board is serving the purpose for which it was created by reviewing the effectiveness of Section 2-8.9 of the Miami-Dade County Code.
- 2. Is the Board serving current community needs? (Please provide detailed information)

  The Board is serving current community needs by ensuring that the Living Wage

  Ordinance is applied fairly.
- 3. What are the Board's major accomplishments?
  - a. Last 24 months. The Board continuously monitors the implementation of the Living Wage Ordinance through the review of investigations and reports from Small Business Development and the Miami-Dade Aviation Department at Commission meetings. It has consistently worked to improve the ordinance by serving as a forum

for employees, employers and the general public, thereby giving them an opportunity to express their concerns and provide valuable feedback. The Board worked with County Staff on the review of the Living Wage legislation and rates in order to recommend changes necessary to further serve the legislative intent of the Living Wage Ordinance, which is to set a community standard that permits full-time workers to live above the poverty line when expending public funds. Accordingly, an amendment was necessary to accurately reflect current healthcare costs, in compliance with the intent of the Living Wage Ordinance. In addition, the evidence presented by a healthcare consultant showed that failure to incorporate the Bureau of Labor Standards' consumer price index for medical costs in Miami-Ft. Lauderdale might result in County contractors failing to comply with the Federal Patient Protection and Affordable Health Care Act. The Board, while working closely with the Miami-Dade Aviation Department, saw resolution of an almost decade long Living Wage issue with two permittees working at the airport as well as a possible solution for the final permittee not in compliance with the Ordinance. The Board is also reviewing the draft changes to Implementing Order 3-30 for effectiveness before the changes are presented to the Board of County Commissioners.

- b. Since established. The Board has consistently reviewed the effectiveness of the ordinance and made recommendations to the Mayor and the BCC with a goal of enhancing the effectiveness of the ordinance. In pursuit of this goal the Board has reviewed reports developed by departments charged with enforcement of the ordinance and made recommendations to the staff for procedural changes making reports more comprehensive and enforcement more Recommendations by the Board to the BCC have led to the adoption of amendments to the ordinance better defining health insurance requirements; revising and making progressive penalty provisions for violators of the ordinance; and expanding the scope of the ordinance to include "in-warehouse cargo handlers." Recommendations from the Board led to a study of the effects of the Living Wage Ordinance on the Miami-Dade community. The study, commissioned by Commissioner Seijas, and conducted by professors at Florida International University, confirmed the beneficial effects on the community. establishment, the Board has provided the public with confidence that affected employees' right to a living wage under the ordinance will be preserved and protected. In summary, the Board has performed an essential role as a conduit between the business community; the affected employees; the public; the Department of Small Business Development staff; the Jackson Health Trust staff; and the BCC.
- 4. Is there any other board, either public or private, which would better serve the function of this board? There is no other public or private board that we are aware of that would better serve the function of the Living Wage Commission Advisory Board.
- 5. Should the ordinance creating the Board be amended to better enable the Board to serve the purpose for which it was created? (If "Yes", attach proposed changes) No
- 6. Should the Board's membership requirements be modified? No
- 7. What is the operating cost of the Board, both direct and indirect? (Report on FY 2015 and FY 2016) \$782.50 per year for staff support and supplies.
- 8. Describe the Board's performance measures developed to determine its own effectiveness in achieving its stated goals. The Board meets on a quarterly basis to review reports of all contractors in violation of Living Wage provisions. This performance measure allows the Board to gauge its effectiveness in ensuring that

# SUNSET REVIEW QUESTIONNAIRE MIAMI-DADE COUNTY BOARDS 2017

the Living Wage is appropriately applied to and enforced on all contracts for covered services as defined in the Ordinance.

# Attachment A

# Living Wage Commission Meetings and Member Attendance

NAME	January 1/22/15	May 5/14/15	July 7/23/15	October 10/22/15	January 1/28/16	April 4/28/16	July 7/28/16	October 10/27/16
Arthur Rosenberg, Chairman	Х	Х	Cancelled	Χ	Χ	Х	Χ	Х
Jonathan L. Fried	X	Excused	Cancelled	Χ	Excused	Χ	Х	Excused
Steve Hope (Resigned 07/28/2015)			Cancelled					
Glenford Malcolm, Jr. (Resigned 10/21/2016)	Х	Excused	Cancelled	Excused	Excused			
LaTonda James (Resigned 11/28/2016)	Х	Χ	Cancelled	Excused				
Annette E. Masdeu-Vergara	Х	Excused	Cancelled	Excused	Х		Χ	
Lovette McGill (Resigned 01/25/2016)	Χ	Χ	Cancelled	Excused				
Marcus Braswell (Appointed 05/13/2015)			Cancelled	Х	Χ	Χ	Χ	Х
Alyssa Cundari Roelans (Appointed 09/16/2015)				Х	Х	Х	Х	
Jeanette Smith (Appointed 02/18/2016)		chial.	Williams			Х	Х	Х

# Attachment B



# Miami-Dade Legislative Item File Number: 991160

Print this page

File Number: 991160

File Type: Ordinance

Status: Adopted

Version: 0

Reference: 99-44

Control: County Commission

File Name: ORDINANCE RELATING TO LIVING WAGE ON COUNTY SERVICE

Introduced: 5/4/1999

CONTRACT

Requester: NONE

Cost:

Final Action: 5/11/1999

Agenda Date: 5/11/1999

Agenda Item Number: 4BSUBSTITUTE

Notes:

Title: ORDINANCE CREATING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY, FLORIDA ESTABLISHING A

LIVING WAGE REQUIREMENT FOR COUNTY SERVICE CONTRACTS AND FOR COUNTY EMPLOYEES: PROVIDING

SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE

Indexes: CONTRACTS LIVING WAGE

Sponsors: Natacha Seijas Millan , Prime Sponsor Miguel Diaz de la Portilla Co-Sponsor

Dorrin D. Rolle ,Co-Sponsor Javier D. Souto ,Co-Sponsor

Sunset Provision: No

**Effective Date:** 

**Expiration Date:** 

Registered Lobbyist: None Listed

LEGISLATIVE HISTORY

Due Date Returned Pass/Fail

Board of County Commissioners

Date Agenda Item Action 5/11/1999 4B SUBSTITUTE Adopted

Sent To

REPORT: In response to Commissioner Carey-Shuler's inquiry, the Assistant County Attorney advised that State and Federal Agencies that provided services to the county would not be required to comply with the provisions of the foregoing ordinance unless the agency was responding to an RFP for one of the services specified within the ordinance. Commissioner Diaz de la Portilla spoke in support of the foregoing ordinance and addressed concerns raised regarding the impact implementation of the foregoing ordinance would have on the county's budget. He stated the county's budget would best benefit from improvement of oversight, ensuring that the bid process was truly competitive and exposing and correcting fraud, mismanagement and corruption. Commissioner Moss requested the county investigate

using any additional resources available for the purpose of hiring the unemployed in the community.

County Attorney

**Acting Body** 

5/4/1999

Assigned Eric A. Rodriguez

LEGISLATIVE TEXT

## TITLE

ORDINANCE CREATING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY, FLORIDA ESTABLISHING A LIVING WAGE REQUIREMENT FOR COUNTY SERVICE CONTRACTS AND FOR COUNTY EMPLOYEES; PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE

### BODY

WHEREAS, the County awards private firms contracts to provide services for the public. The County also provides financial assistance to promote economic development and job growth. Such expenditures of public money also serve the public purpose by creating jobs, expanding the County's economic base, and promoting economic security for all citizens;

WHEREAS, such public expenditure should be spent only with deliberate purpose to promote the creation of full-time, permanent jobs that allow citizens to support themselves and their families with dignity. Sub-poverty level wages do not serve the public purpose. Such wages instead place an undue burden on taxpayers and the community to subsidize employers paying inadequate wages by providing their employees social services such as health care, housing, nutrition, and energy assistance. The County has a responsibility when spending public funds to set a community standard that permits full-time workers to live above the poverty line. Therefore, contractors and subcontractors of County service contracts should pay their employees nothing less than the living wage herein described; and

WHEREAS, in addition to requiring living wages for County services provided by private firms, the County wishes to serve as an example by providing a living wage to County employees to be determined consistent with budgetary, pay plan and bargaining unit considerations.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA:

Section 1. Section 2-8.9 of the Code of Miami-Dade County, Florida, is hereby created as follows: Sec. 2-8.9. Living Wage Ordinance For County Service Contracts and County Employees.

**DEFINITIONS** 

- (A) "Applicable Department" means the County department using the service contract.
- (B) "County" means the government of Miami-Dade County or the Public Health Trust.
- (C) "Covered Employee" means anyone employed by any Service Contractor, as further defined in this Chapter either full or part time, as an employee with or without benefits that is involved in providing service pursuant to the Service Contractor's contract with the County.
- (D) "Covered Employer" means any and all Service Contractors and subcontractors of Service Contractors.
- (E) "Service Contractor" is any individual, business entity, corporation (whether for profit or not for profit), partnership, limited liability company, joint venture, or similar business that is conducting business in Miami-Dade County or any immediately adjoining county and meets the following criteria:
- (1) the Service Contractor is paid in whole or part from one or more of the County's general fund, capital project funds, special revenue funds, or any other funds either directly or indirectly, whether by competitive bid process, informal bids, requests for proposals, some form of solicitation, negotiation, or agreement, or any other decision to enter into a contract;
- (2) the Service Contractor is engaged in the business of, or part of, a contract to provide, a subcontractor to provide, or similarly situated to provide, Covered Services, either directly or indirectly for the benefit of the County. However, this does not apply to contracts related primarily to the sale of products or goods; or
- (3) the Service Contractor is a General Aeronautical Service Permitee (GASP) at Miami International Airport.
- (F) "Covered Services" are the type of services purchased by the County that are subject to the requirements of the Living Wage Ordinance which are one of the following:
- (1) County Service Contracts
- Such Covered Services are contracts involving the County's expenditure of over \$100,000 per year for the following types of services:
- (i) food preparation and/or distribution;
- (ii) security services;
- (iii) routine maintenance services such as custodial, cleaning, refuse removal, repair, refinishing, and recycling;
- (iv) clerical or other non-supervisory office work, whether temporary or permanent;
- (v) transportation and parking services including airport and seaport services;
- (vi) printing and reproduction services; and,
- (vii) landscaping, lawn, and/or agricultural services.
- (2) GASP Permittee
- Any service that is provided by a GASP permittee at MIA is a Covered Service without reference to any contract value.
- (3) Services Performed by County Employees
- Should any services that are being performed by County employees at the time this Ordinance is enacted be solicited in the future by the County to be performed by a Service Contractor, such services shall be Covered Services subject to this Ordinance regardless of the value of the Contract.
- LIVING WAGE
- (A) Living Wage paid.
- Service Contractors.
- All Service Contractors as defined by this Chapter, including MIA General Aeronautical Service Permittees (subject to restrictions if any applicable to such permit), performing Covered Services with Miami-Dade County shall pay to all of its employees providing Covered Services, a Living Wage of no less than \$8.56 per hour with health benefits as described in this section, or otherwise \$9.81 per hour.
- (2) County Employees
- For County employees under the County pay plan, the County will begin to pay a living wage consistent with the goals of this Ordinance on a phase-in basis beginning in the 2000-2001 County budget year increasing on an annual basis incrementally so that the Living Wage is fully implemented for County employees in the 2002-2003 County budget year as adjusted for inflation pursuant to subsection (C) below. Thereafter, the Living Wage to be paid by the County to its employees shall not be subject to the annual indexing required under subsection (C) below and instead is subject to negotiation within the collective bargaining structure.
- (B) Health Benefits. For a Covered Employer or the County to comply with the Living Wage provision by choosing to pay the lower wage scale available when a Covered Employer also provides Health Benefits, such Health Benefits shall consist of payment of at least \$1.25 per hour towards the provision of health care benefits for employees and their dependents. If the health benefit plan of a Covered Employer or the County requires an initial period of employment for a new employee to be eligible for Health Benefits (eligibility period) such Covered Employer or the County may qualify to pay the \$8.56 per hour wage scale during a new employee's initial eligibility period provided the new employee will be paid Health Benefits upon completion of the eligibility period. Proof of the provision of Health Benefits must be submitted to the awarding authority to qualify for the wage rate for employees with health benefits.
- (C) Indexing. The Living Wage will be annually indexed to inflation as defined by the Consumer Price Index calculated by the U.S. Department of Commerce as applied to the County of Miami-Dade. The first indexing adjustment shall occur for the 2001-2002 County budget year using the Consumer Price Index figures provided for the calendar year ended December 31, 2000, and thereafter on an annual basis.
- (D) Certification required before payment. Any and all contracts for Covered Services shall be void, and no funds may be released, unless prior to entering any agreement with the County for a service contract, the employer certifies to the Applicable Department that it will pay each of its employees no less than the living wage described in (A). A copy of this certificate must be made available to the public upon request. The certificate, at a minimum, must include the following:
- (1) the name, address, and phone number of the employer, a local contact person, and the specific project for which the service contract is sought;
- (2) the amount of the contract and the Applicable Department the contract will serve;
- (3) a brief description of the project or service provided;
- (4) a statement of the wage levels for all employees; and

(5) a commitment to pay all employees a living wage, as defined by paragraph (A).

(É) Observance of other laws. Every employee shall be paid not less than bi-weekly, and without subsequent deduction or rebate on any account (except as such payroll deductions as are directed or permitted by law or by a collective bargaining agreement). The employer shall pay employees wage rates in accordance with federal and all other applicable laws such as overtime and similar wage laws.

(F) Posting. A copy of the living wage rate shall be kept posted by the employer at the site of the work in a prominent place where it can easily be seen by the employees and shall be supplied to the employee within a reasonable time after a request to do so. In addition, Service Contractors shall forward a copy of the requirements of this Ordinance to any person submitting a bid for a subcontract on any Service Contract covered by this Chapter. Posting requirements will not be required where the employer prints the following statements on the front of the individual's first paycheck and every six months thereafter: "You are required by Miami-Dade County law to be paid at least [insert applicable rate under this Chapter] dollars an hour. If you are not paid this hourly rate, contact your supervisor or a lawyer." All notices will be printed in English, Spanish, and Creole.

(G) Collective Bargaining. Nothing in this Chapter shall be read to require or authorize any employer to reduce wages set by a collective bargaining agreement or as required under any prevailing wage law.

**IMPLEMENTATION** 

(A) Procurement Specifications. The Living Wage shall be required in the procurement specifications for all County service contracts for Covered Services on which bids or proposals shall be solicited on or after the effective date of this Ordinance. The procurement specifications for applicable contracts shall include a requirement that Service Contractors agree to produce all documents and records relating to payroll and compliance with this Ordinance upon request from the Applicable Department or as otherwise provided by the County Manager by Administrative Order.

(B) Information distributed. All requests for bids or requests for proposals for service contracts, whether advertised or informally solicited, shall include appropriate information about the requirements of this Ordinance.

(C) Maintenance of Payroll Records. Each Covered Employer shall maintain payrolls for all Covered Employees and basic records relating thereto and shall preserve them for a period of three (3) years. The records shall contain:

(1) the name and address of each Covered employee;

(2) the job title and classification;

- (3) the number of hours worked each day;
- (4) the gross wages earned and deductions made;

(5) annual wages paid;

(6) a copy of the social security returns and evidence of payment thereof;

(7) a record of fringe benefit payments including contributions to approved plans; and

(8) any other data or information the Living Wage Commission should require from time to time.

(D) Reporting payroll. Every six (6) months, the Covered Employer shall file with the Applicable Department a complete payroll showing the employer's payroll records for each Covered Employee working on the contract(s) for Covered Services for one payroll period. Upon request, the Covered Employer shall produce for inspection and copying its payroll records for any or all of its Covered Employees for the prior three (3) year period. It shall be the responsibility of the Applicable Department to examine all payrolls for compliance within sixty (60) days of receipt.

(E) Reporting employment activity. Every six (6) months, the Covered Employer will file with the Applicable Department reports of employment activities to be made publicly available, including:

(1) race and gender of employees hired and terminated; and

(2) zip code of employees hired and terminated; and

(3) wage rate of employees hired and terminated.

#### COMMISSION ON A LIVING WAGE, ESTABLISHMENT AND RESPONSIBILITY

- (A) Establishment. The County Commission shall establish a fifteen (15) person commission entitled the "Living Wage Commission" the purpose of which shall be to review the effectiveness of this Chapter, review certifications submitted by Covered Employers to the County, review complaints filed by employees and to make recommendations to the County Mayor and the County Commission regarding the above listed matters.
- (B) Members. The Commission shall be composed of fifteen (15) members provided that no more than six (6) members are representatives of the business community or affected employer groups selected for a term of two (2) years in the following manner:
- (1) Two (2) members of the commission shall be selected by the County Mayor; and

(2) One (1) member shall be selected by each of the County Commissioners.

(C) Meetings. The Living Wage Commission shall meet quarterly and in special session as required. All meetings of the Living Wage Commission shall be open to the public and will allow for public testimony on policies or conduct relating to this Chapter. (D) Staff Support. The County Manager as more fully delineated by Administrative Order shall provide staff support for the compliance and enforcement of this Ordinance and as is necessary to support the activities of the Living Wage Commission.

COMPLIANCE AND ENFORCEMENT

- (A) Service Contractor to Cooperate. The Service Contractor shall permit County employees, agents, or representatives to observe work being performed at, in, or on the project or matter for which the Service Contractor has a contract. The County representatives may examine the books and records of the Service Contractor relating to employment and payroll to determine if the Service Contractor is in compliance with the provisions of this Chapter.
- (B) Complaint Procedures and Sanctions. An employee who believes that this Chapter applies or applied to him or her and the Service Contractor is or was not complying with the requirements of this Chapter has a right to complain by filing a written complaint. The County Manager shall establish by Administrative Order the procedures and requirements for filing a complaint and for the processing and resolution of complaints under this Ordinance including the sanctions to be imposed for violations of this Ordinance. The County Manager shall also by Administrative Order establish a procedure applicable to complaints by County employees regarding non-compliance with this Ordinance.

(C) Private Right of Action Against Service Contractors. Any Covered Employee of a Service Contractor, or any person who was formerly a Covered Employee of a Service Contractor, may instead of the County administrative procedure set forth in this Ordinance but not in addition to such procedure, bring an action by filing suit against the Covered Employer in any court of

competent jurisdiction to enforce the provisions of this Chapter and may be awarded back pay, benefits, attorney's fees, and costs. The applicable statute of limitations for such a claim will be two (2) years as provided in Florida Statutes section 95.11(4)(c) in an action for payment of wages. The court may also impose sanctions on the employer, including those persons or entities aiding or abetting the employer, to include wage restitution to the affected employee and damages payable to the Covered employee in the sum of up to \$500 for each week each employer is found to have violated this Chapter.

(D) Sanctions Against Service Contractors. For violations of this Ordinance as determined pursuant to the procedures set forth by Administrative Order, the County may sanction a Service Contractor for violations of this Ordinance by requiring the Service Contractor to pay wage restitution to the affected employee. The County may also sanction the Service Contractor in at least one of the following additional ways:

(1) Damages payable to the County in the sum of up to \$500 for each week for each Covered Employee found to have not been paid in accordance with this Chapter;

(2) The County may suspend or terminate payment under the contract or terminate the contract with the Service Contractor;
(3) The County may declare the Covered Employer ineligible for future service contracts for three (3) years or until all penalties and restitution have been paid in full, whichever is longer. In addition all employers shall be ineligible under this section where principal officers of the employer were principal officers of an employer who has been declared ineligible under this Chapter; and.
(4) All such sanctions recommended or imposed shall be a matter of public record.

(É) Retaliation and Discrimination Barred. An employer shall not discharge, reduce the compensation or otherwise discriminate against any employee for making a complaint to the Living Wage Commission, the Applicable Department, the County, or otherwise asserting his or her rights under this Chapter, participating in any of its proceedings or using any civil remedies to enforce his or her rights under the Chapter. Allegations of retaliation or discrimination, if found by the County Manager pursuant to procedures set forth by Administrative Order or by a court of competent jurisdiction under paragraph (C), shall result in an order of restitution and reinstatement of a discharged employee with back pay to the date of the violation or such other relief as deemed appropriate. In addition, the County Manager or the Court may impose an additional sanction of up to \$500 for each week since the Covered Employee was discharged as a result of prohibited retaliation under this Chapter.

(F) Remedies Herein Non-Exclusive. No remedy set forth in this Chapter is intended to be exclusive or a prerequisite for asserting a claim for relief to enforce the right under this Chapter in a court of law.

Section 2. If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected by such invalidity.

Section 3. It is the intention of the Board of County Commissioners, and it is hereby ordained that the provisions of this ordinance, including any sunset provision, shall become and be made a part of the Code of Miami-Dade County, Florida. The sections of this ordinance may be renumbered or relettered to accomplish such intention, and the word "ordinance" may be changed to "section," "article," or other appropriate word.

Section 4. This ordinance shall become effective one hundred eighty days (180) days after the date of enactment unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

Section 5. This ordinance does not contain a sunset provision.

11/10/2008



# Miami-Dade Legislative Item File Number: 001631

Print this page File Number: 001631 File Type: Ordinance Status: Adopted Version: 0 Reference: 00-85 Control: County Commission File Name: AMENDMENT TO LIVING WAGE ORDINANCE Introduced: 6/13/2000 Requester: NONE Final Action: 7/6/2000 Cost: Agenda Date: 7/6/2000 Agenda Item Number: 4C Notes: Title: ORDINANCE AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY (THE LIVING WAGE ORDINANCE) TO CLARIFY DEFINITIONS AND MAKE TECHNICAL CORRECTIONS; PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE Indexes: LIVING WAGE Sponsors: Natacha Seijas Millan, Prime Sponsor Sunset Provision: No Effective Date: **Expiration Date:** Registered Lobbyist: None Listed LEGISLATIVE HISTORY Acting Body Agenda Item Action Sent To Due Date Returned Pass/Fail Date Board of County Commissioners 7/6/2000 4C Adopted Board of County Commissioners 6/20/2000 13J 7/6/2000 Adopted on first reading County Attorney 6/13/2000 Eric A. Rodriguez Assigned LEGISLATIVE TEXT

#### TITLE

ORDINANCE AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY (THE LIVING WAGE ORDINANCE) TO CLARIFY DEFINITIONS AND MAKE TECHNICAL CORRECTIONS; PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE

#### BODY

WHEREAS, the Board of County Commissioners on May 11, 1999, enacted Ordinance 99-44 establishing a Living Wage requirement for specified County service contracts, specified permittees and for County employees, which was codified in the County Code as Section 2-8.9; and

WHEREAS, it is necessary to clarify certain definitions and make other technical corrections for the effectiveness and proper administration of the Living Wage Ordinance,

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA:

Section 1. Section 2-8.9 of the Code of Miami-Dade County, Florida, is hereby amended as follows:1 Sec. 2-8.9. Living Wage Ordinance For County Service Contracts and County Employees,

#### DEFINITIONS

. . .

- (C) "Service Contractor" is any individual, business entity, corporation (whether for profit or not for profit), partnership, limited liability company, joint venture, or similar business that is conducting business in Miami-Dade County or any immediately adjoining county and meets the following criteria:
- (1) the Service Contractor is paid in whole or part from one or more of the County's general fund, capital project funds, special revenue funds, or any other funds either directly or indirectly, whether by competitive bid process, informal bids, requests for proposals, some form of solicitation, negotiation, or agreement, or any other decision to enter into a contract;
- (2) the Service Contractor is engaged in the business of, or part of, a contract to provide, a subcontractor to provide, or similarly situated to provide, Covered Services, either directly or indirectly for the benefit of the County[[. However, this does not apply to contracts related primarily to the sale of products or goods]]; or
- (3) the Service Contractor is a General Aeronautical Service Permittee (GASP) at Miami International Airport.
- (F) "Covered Services" are [[the type of]] services purchased by the County that are subject to the requirements of the Living Wage Ordinance which are one of the following:
- (1) County Service Contracts
- [[Such Covered Services are]] [[o]]>>C<>awarded by the County that involve a total contract value<< [[involving the County's expenditure]] of over \$100,000 per year for the following [[types of]] services:
- (i) food preparation and/or distribution;
- (ii) security services;
- (iii) routine maintenance services such as custodial, cleaning, refuse removal, repair, refinishing, and recycling;

(iv) clerical or other non-supervisory office work, whether temporary or permanent;

(v) transportation and parking services including airport and seaport services;

(vi) printing and reproduction services; and,

(vii) landscaping, lawn, and/or agricultural services.

## LIVING WAGE

- (D) Certification required before payment. Any and all contracts for Covered Services shall be void, and no funds may be released, unless prior to entering any agreement with the County for a service contract, the >>Covered << [[e]]>>E<>L<>W<\*\*\*
- (5) a commitment to pay all employees a [[]]>>L<>W< \* \* \* (F) Posting. A copy of the [[1]]>>L<>W< \* \* \*

Section 2. If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected by such invalidity.

Section 3. It is the intention of the Board of County Commissioners, and it is hereby ordained that the provisions of this ordinance, including any sunset provision, shall become and be made a part of the Code of Miami-Dade County, Florida. The sections of this ordinance may be renumbered or relettered to accomplish such intention, and the word "ordinance" may be changed to "section," "article," or other appropriate word.

Section 4. This ordinance shall become effective within ten (10) days after the date of enactment unless veloed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

Section 5. This ordinance does not contain a sunset provision.

1 Words stricken through and/or [[double bracketed]] shall be deleted. Words underscored and/or >>double arrowed<< constitute the amendment proposed. Remaining provisions are now in effect and remain unchanged.



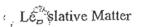
# Miami-Dade Legislative Item File Number: 021992

Print this page File Number: 021992 File Type: Ordinance Status: Adopted Control: County Commission Version: 0 Reference: 02-147 File Name; AMEND SEC 2-8.9 LIVING WAGE TO INCLUDE SRVS AT AVIATION Introduced: 6/27/2002 Requester: NONE Final Action: 9/12/2002 Cost: Agenda Date: 9/12/2002 Agenda Item Number: 48 Notes: TITIE: ORDINANCE AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY (THE LIVING WAGE ORDINANCE) TO CLARIFY COVERAGE OF THE ORDINANCE TO INCLUDE SERVICE PROVIDERS AT AVIATION DEPARTMENT FACILITIES; PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE [SEE AGENDA ITEM NO. 9A2] Indexes: ORDINANCE AMENDING Sponsors: Natacha Seijas, Prime Sponsor LIVING WAGE Jimmy L. Morales, Co-Sponsor Sunset Provision: No **Effective Date: Expiration Date:** Registered Lobbyist: None Listed LEGISLATIVE HISTORY **Acting Body** Agenda Action Sent To Due Date Returned Pass/Fail Item Adopted Board of County 9/12/20024B Commissioners REPORT: Chairperson Margolis relinquished the Chair to Commissioner Carey-Shuler and left the Chamber. The public hearing was opened by Commissioner Carey-Shuler on the foregoing proposed ordinance and the following individuals appeared and spoke in support of the foregoing ordinance: Mr. Gary Waters, 1425 NW 36 Street Dr. Thomas Pender, Vice Chair of The Living Wage Commission Advisory Board. Attorney Arthur Rosenburg, PA and Member of The Living Wage Advisory Board Hearing no other persons in connection with the foregoing item, the public hearing was closed. Commissioner Seljas noted the foregoing ordinance was indicative of a labor of love and had been thoroughly reviewed and analyzed to ensure fairness. She asked that the related Agenda Item 9A2 be considered with Item 4B, Responding to Commissioner Cancio's comments that all businesses must adopt consistent laws including the airport, Commissioner Seljas noted the language of the proposed ordinance stated "across the board level playing field". Hearing no further discussion, the Board proceeded to vote on the foregoing proposed ordinance as presented. Transportation Infrastructure & 9/4/2002 2C Forwarded to BCC with a **Environment Cmte** favorable recommendation REPORT: Commissioner Seijas, sponsor, appeared before the committee in support of the foregoing proposed ordinance. The Assistant County Attorney confirmed that the foregoing proposed ordinance did not provide for exemptions and included airlines providing a service, such as fuel services, to other airlines. Staff responded to Commissioner Cancio's inquiry regarding the fiscal impact of the proposed ordinance. Commissioner Cancio noted at the Board's meeting of July 23, 2002, he had made a motion to defer an item requesting approval to advertise for bids on the gas matter, for a period of 12 months. He requested clarification as to whether that motion provided for the extension of the existing contract. Assistant County Altorney Abigail Price Williams advised that a specific motion would have to be made by the Board of County Commissioners to approve an extension of the current agreements, which would expire in October 2002, Commissioner Cancio requested a resolution be prepared that would extend the gas contract for 12 Transportation Infrastructure & 7/16/20022E Deferred Environment Cmte Board of County 7/11/200213P Adopted on first reading 9/12/2002 Commissioners Board of County 7/9/2002 13P Carried over. 7/11/2002 Commissioners REPORT: (See Legistar Meeting Key Number 1144). County Attorney 6/27/2002 Assigned Eric A. Rodriguez

#### TITLE

ORDINANCE AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY (THE LIVING WAGE ORDINANCE) TO CLARIFY COVERAGE OF THE ORDINANCE TO INCLUDE SERVICE PROVIDERS AT AVIATION DEPARTMENT FACILITIES; PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE

LEGISLATIVE TEXT



#### BODY

WHEREAS, the Board of County Commissioners on May 11, 1999, enacted Ordinance 99-44 establishing a Living Wage requirement for specified County service contracts, specified permittees and for County employees, which was codified in the County Code as Section 2-8.9; and

WHEREAS, it is necessary to clarify the coverage of the Ordinance to include service providers at Aviation Department facilities to ensure the effectiveness of the Living Wage Ordinance,

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY,

Section 1. Section 2-8.9 of the Code of Miami-Dade County, Florida, is hereby amended as follows:1 Sec. 2-8.9. Living Wage Ordinance For County Service Contracts and County Employees.

#### **DEFINITIONS**

\* \* \*

(C) "Service Contractor" is any individual, business entity, corporation (whether for profit or not for profit), partnership, limited liability company, joint venture, or similar business that is conducting business in Miami-Dade County or any immediately adjoining county and meets the following criteria:

(1) the Service Contractor is paid in whole or part from one or more of the County's general fund, capital project funds, special revenue funds, or any other funds either directly or indirectly, whether by competitive bid process, informal bids, requests for proposals, some form of solicitation, negotiation, or agreement, or any other decision to enter into a contract;

(2) the Service Contractor is engaged in the business of, or part of, a contract to provide, a subcontractor to provide, or similarly situated to provide, Covered Services, either directly or indirectly for the benefit of the County; or

(3) the Service Contractor is a General Aeronautical Service Permittee

(GASP) >>or otherwise provides any of the Covered Services as defined herein at any Miami-Dade County Aviation Department facility including << [[at]] Miami International Airport, >>pursuant to a permit, lease agreement or otherwise.<<

(F) "Covered Services" [[are services purchased by the County that are subject to the requirements of the Living Wage Ordinance which]] are >>any< \* \* \*

(2) [[GASP Permittee]] >> Service Contractors at Aviation Department Facilities <<

Any of the following services provided by a [[GASP Permittee at MIA]] >>Service Contractor at a Miami-Dade County Aviation Department Facility<< is a Covered Service without reference to any contract value: >>(A) Ramp Service:

Guiding aircraft in and out of Airport; aircraft loading and

unloading positions, designated by the Aviation Department; placing in position and operating passenger, baggage and cargo loading and unloading devices, as required for the safe and efficient loading and unloading of passengers, baggage and cargo to and from aircraft; performing such loading and unloading; providing aircraft utility services, such as air start and cabin air; fueling; catering; towing aircraft; cleaning of aircraft; delivering cargo, baggage and mail to and from aircraft to and from locations at any Miami-Dade County Aviation Department facility; and providing such other ramp services approved in writing by the Aviation Department;

(B) Porter Assistance Services:

Handling and transportation through the use of porters, or other means, of baggage and other articles of the passengers of contracting air carriers or aircraft operators, upon request of the passenger, in public access areas of the Airport Terminal Complex. The Living Wage shall not apply to employees performing tip-related porter assistance services, including curbside check-in;

(C) Passenger Services:

Preparing such clearance documents for the baggage and cargo of aircraft passengers, as may be required by all governmental agencies; furnishing linguists for the assistance of foreign-speaking passengers; passenger information assistance; arranging inflight meals for departing aircraft with persons or companies authorized by the Department to provide such meals; and providing assistance to handicapped passengers;

(D) Dispatching and Communications Services:

Providing ground to aircraft radio communication service; issuing flight clearances; sending and receiving standard arrival, departure and flight plan messages with appropriate distribution of received messages; providing standby radio flight watch for aircraft in flight; and calculation of fuel loads and take-off and landing weights for aircraft;

(E) Meteorological Navigation Services:

Providing information based on the analysis and interpretation of weather charts; planning aircraft flights in accordance with the latest accepted techniques; providing appropriate prognostic weather charts; and generally providing information appropriate for enroute aerial navigation;

(F) Ticket Counter and Operations Space Service:

The operation of ticket counter and airlines' operations space;

ticket checking, sales and processing; weighing of baggage; operation of an information, general traffic operations and communications office for air carriers and aircraft operators with whom the Service Contractor has contracted to supply such

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services;

- (G) Janitorial Services;
- (H) Delayed Baggage Services;
- (I) Security Services unless provided by federal government or pursuant to a federal government contract; and,
- (J) Any other type of service that a GASP permittee is authorized to perform at any Miami-Dade County Aviation Department Facility will be considered a Covered Service, regardless of whether the service is performed by a GASP permittee or other Service Contractor.<<

Section 2. If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected by such invalidity.

Section 3. It is the intention of the Board of County Commissioners, and it is hereby ordained that the provisions of this ordinance, including any sunset provision, shall become and be made a part of the Code of Miami-Dade County, Florida. The sections of this ordinance may be renumbered or relettered to accomplish such intention, and the word "ordinance" may be changed to "section," "article," or other appropriate word.

Section 4. This ordinance shall become effective November 1, 2002, unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

Section 5. This ordinance does not contain a sunset provision.



# Miami-Dade Legislative Item File Number: 050672

Printable PDF Format Print this page Status: Adopted File Number: 050672 File Type: Resolution Reference: R-414-05 Control: County Commission Version: 0 File Name: CARGO COMPANIES OPERATING AT MIA COMPLY WITH LIVING Introduced: 3/9/2005 WAGE Requester: NONE Final Action: 4/5/2005 Cost: Agenda Date: 4/5/2005 Agenda Item Number: 11A19 Title: RESOLUTION DIRECTING COUNTY MANAGER TO PROVIDE THE COMMUNITY EMPOWERMENT AND ECONOMIC REVITALIZATION COMMITTEE (CEERC) A REPORT REGARDING THE ADMINISTRATIVE DECISION TO REQUIRE CARGO COMPANIES OPERATING AT MIAMI INTERNATIONAL AIRPORT TO COMPLY WITH LIVING WAGE REQUIREMENTS FOR IN-WAREHOUSE CARGO EMPLOYEES AT THE MEETING OF MAY 10, 2005; AND URGING THE FLORIDA LEGISLATURE TO PASS MINIMUM WAGE LEGISLATION TO IMPLEMENT THE MINIMUM WAGE CONSTITUTIONAL AMENDMENT [SEE ORIGINAL ITEM UNDER FILE NO. 050662]

Sponsors: Natacha Seijas , Prime Sponsor Jose "Pepe" Diaz , Co-Sponsor Indexes: LIVING WAGE Sunset Provision: No **Effective Date: Expiration Date:** Registered Lobbyist: None Listed LEGISLATIVE HISTORY **Acting Body** Sent To ReturnedPass/Fail Agenda Action Due Item Date Board of County 4/5/200511A19 Adopted Commissioners Eric A. 3/9/2005 County Attorney 3/9/2005 Assigned Rodriguez Community Empowerment & 3/8/20052B Forwarded to BCC with a favorable P Econ. Revitalization Cmte. AMENDED recommendation with committee

amendment(s) REPORT: Commissioner Seijas presented and provided an overview of the foregoing proposed resolution. In response to Commissioner Sorenson's comments regarding minimum wage, Assistant County Attorney Jess McCarty stated that the legislature during the upcoming legislative session would consider the implementation of legislation consistent with the minimum wage constitutional amendment passed last fall. Commissioner Sorenson stated that the County should

consider including the minimum wage issue into the County's legislative package. She felt that it was a critical issue for this county and this Commission should urge the Florida Legislature to implement minimum wage legislation consistent with the minimum wage constitutional amendment. The Committee forwarded the foregoing proposed resolution as amended to urge the Florida Legislature to adopt minimum wage legislation consistent with the constitutional amendment and direct the Clerk of the Board to transmit a certified copy of this resolution to the Chair and members of the Miami-Dade County State Legislative Delegation. In addition, this information should be included

in the County's 2005 State Legislative Package.

# LEGISLATIVE TEXT

## TITLE

RESOLUTION DIRECTING COUNTY MANAGER TO PROVIDE THE COMMUNITY EMPOWERMENT AND ECONOMIC REVITALIZATION COMMITTEE (CEERC) A REPORT REGARDING THE ADMINISTRATIVE DECISION TO REQUIRE CARGO COMPANIES OPERATING AT MIAMI INTERNATIONAL AIRPORT TO COMPLY WITH LIVING WAGE REQUIREMENTS FOR IN-WAREHOUSE CARGO EMPLOYEES AT THE MEETING OF MAY 10, 2005; AND URGING THE FLORIDA LEGISLATURE TO PASS MINIMUM WAGE LEGISLATION TO IMPLEMENT THE MINIMUM WAGE CONSTITUTIONAL AMENDMENT

#### BODY

WHEREAS, the Board of County Commissioners on May 11, 1999, enacted Ordinance 99-44 establishing a Living Wage requirement for specified County service contracts, specified permittees and for County employees, which was codified in the County Code as Section 2-8.9; and had an effective date of November 11, 1999; and

WHEREAS, on September 12, 2002, the Board of County Commissioners adopted Ordinance 02-147 amending the Living Wage Ordinance to include additional aeronautical service providers at Aviation Department facilities including Miami International Airport; and

WHEREAS, an administrative decision to require providers of in-warehouse cargo services to comply with the requirements of the Living Wage Ordinance has raised questions among service providers at Miami International Airport that a report can assist in addressing.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA. that:

Section 1. The County Manager is hereby directed to provide the Community Empowerment and Economic Revitalization Committee (CEERC) a report regarding the administrative decision to require cargo companies operating at Miami International Airport to comply with Living Wage Ordinance requirements for in-warehouse cargo employees at the meeting of May 10, 2005. The report shall at least identify the specific provisions of the Living Wage Ordinance being applied to in-warehouse cargo services and if deemed advisable, include suggested language to clarify the application of the Living Wage Ordinance and note any additional areas of concern for consideration by CEERC. The County Manager shall also invite members of the Living Wage Commission to attend and provide comments on these issues at the May 10, 2005 CEERC meeting.

Section 2. This Board urges the Florida Legislature to adopt minimum wage legislation consistent with the intent of the constitutional amendment.

Section 3. The Clerk of the Board is directed to transmit a certified copy of this resolution to the Chair and members of the Miami-Dade County State Legislative Delegation.

Section 4. This Board directs the County's state lobbyists to advocate for the passage of the legislation set forth in section 2 above, and directs the Office of Intergovernmental Affairs to include this item in the state legislative package.

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# Miami-Dade Legislative Item File Number: 061487

图 Printable PDF Format

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File Number: 061487

File Type: Ordinance

Status: Adopted

Version: 0

Reference: 06-67

Control:

Introduced: 5/11/2006

Requester: NONE

Cost:

Final Action: 5/9/2006 Agenda Item Number: 71

Agenda Date: 5/9/2006

File Name: LIVING WAGE

Notes: THIS IS FINAL VERSION AS ADOPTED. (also see 060830)

Title: ORDINANCE AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY (THE LIVING WAGE ORDINANCE). TO REFINE HEALTH BENEFIT ELIGIBILITY REQUIREMENTS; AUTHORIZING ADDITIONAL PENALTIES FOR NON-COMPLIANCE; PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE [SEE ORIGINAL

ITEM UNDER FILE NO. 060830]

Indexes: LIVING WAGE

Sponsors: Natacha Seijas, Prime Sponsor

Dorrin D. Rolle, Co-Sponsor

Sunset Provision: No

Effective Date:

**Expiration Date:** 

Registered Lobbyist: None Listed

## LEGISLATIVE HISTORY

Acting Body County Attorney

Date 5/11/2006

Agenda Item Action Assigned

Sent To Eric A. Rodriguez

Due Date Returned Pass/Fail

5/11/2006

Board of County Commissioners 5/9/2006 7l Amended Adopted as amended

REPORT: During consideration of changes to today's agenda, Commissioner Rolle requested to be listed as a co-sponsor of the foregoing proposed ordinance. Assistant County Attorney Eric Rodriguez advised the Living Wage Advisory Board had recommended the foregoing proposed ordinance be amended to add the following language to Section B, Health Benefit Plan, on handwritten page 6: "..., provided that the employee is not required to pay a premium contribution for employee-only coverage." The sentence would now read: "The Service Contractor may require that all employees enroll in a Health Benefit Plan offered by the Service Contractor, provided that the employee is not required to pay a premium contribution for employee-only coverage." It was moved by Commissioner Seijas that the foregoing proposed ordinance be adopted as amended. This motion was seconded by Commissioner Jordan for discussion. Commissioner Sosa expressed concern regarding the cost of health insurance and the impact on small businesses, She noted while the County had a responsibility to offer health care options, she questioned who would be affected by the foregoing proposed ordinance. Responding to Commissioner Sosa, Assistant County Attorney Rodriguez advised the foregoing proposed ordinance did not mandate that any of the contractors who were subject to the ordinance, pay health insurance. Commissioner Edmonson asked what would be the effect if the language on handwritten page 8 under (D) relating to the violation was switched from "may" to "shall," Assistant County Attorney Rodriguez advised the difference between "may" and "shall" would be to remove the discretion from the Department of Business Development in terms of imposing a violation and granting a notice of violation. Commissioner Moss said small businesses and non-profit organizations were experiencing a health care crisis because of spiraling health care costs. Commissioner Seijas asked Assistant County Attorney Rodriguez to discuss with the Living Wage Advisory Board the possibility of joining with Miami-Dade County and utilizing the County's insurance providers. Referring to health care in general, Commissioner Barreiro suggested the Board study Massachusetts' model for developing a statewide insurance coverage plan. Upon being put to a vote, the motion to adopt the foregoing proposed ordinance passed by a vote of 11-0, (Commissioners Sosa and Souto were absent).

#### LEGISLATIVE TEXT

#### TITLE

ORDINANCE AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY (THE LIVING WAGE ORDINANCE) TO REFINE HEALTH BENEFIT ELIGIBILITY REQUIREMENTS; AUTHORIZING ADDITIONAL PENALTIES FOR NON-COMPLIANCE; PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE

#### BODY

WHEREAS, the Board of County Commissioners on May 11, 1999, enacted Ordinance 99-44 establishing a Living Wage requirement for specified County service contracts, specified permittees and for County employees, which was codified in the County Code as Section 2-8.9 ("Living Wage Ordinance"); and WHEREAS, the Board of County Commissioners in the Living Wage Ordinance established an advisory board known as the

Living Wage Commission to make recommendations to the Board of County Commissioners regarding the effectiveness of the Living Wage Ordinance; and

WHEREAS, after much discussion by the Living Wage Commission Advisory Board, it is apparent that refining the health benefits requirements and strengthening the penalties for non-compliance will enhance the effectiveness of the Living Wage Ordinance, NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY.

#### FLORIDA:

Section 1. Section 2-8.9 of the Code of Miami-Dade County, Florida, is hereby amended as follows:1 Sec. 2-8.9. Living Wage Ordinance For County Service Contracts and County Employees.

LIVING WAGE

(A) Living Wage Paid

(1) Service contractors.

All Service Contractors as defined by this Chapter, including MIA General Aeronautical Service Permittees (subject to restrictions if any applicable to such permit), performing Covered Services with Miami-Dade County shall pay to all of its employees providing Covered Services, a Living Wage of no less than \$8.56 per hour with a health >>benefit plan<< [[benefits]] as described in this section, or otherwise \$9.81 per hour, >>or the current rate for the given year in the manner provided for herein for the adjustment of the Living Wage rate<<.

(B) Health >>Benefit Plan<< [[Benefits]].

- >>(1)<< For a Covered Employer or the County to comply with the Living Wage provision by choosing to pay the lower wage scale available when a Covered Employer also provides >a<< Health Benefit >>Plan<<, such Health Benefit >>Plan<< [shall consist of payment of at least \$1.25 per hour towards the provision of a >>Health Benefit Plan<< [shall care benefits]] for employees and >>, if applicable,<< their dependents. [[If the health benefit plan of a covered employer or the County requires an initial period of employment for a new employee to be eligible for health benefits (eligibility period) such covered employer or the County may qualify to pay the \$8.56 per hour wage scale during a new employee's initial eligibility period provided the new employee will be paid health benefits upon completion of the eligibility period.]]. >>The minimum amount of payment by a Service Contractor for the provision of a Health Benefit Plan on a per-hour basis will be calculated based on a maximum of a 40-hour work week. Overtime hours will not require additional payments towards the provision of a Health Benefit Plan. If the Service Contractor pays less than the required amount for providing a Health Benefit Plan provided in this section, then the Service Contractor may comply with the Living Wage requirements by paying the difference between the premium it pays for the Health Benefit Plan of the Covered Employee and the minimum amount required by this section for a qualifying Health Benefit Plan. The Service Contractor may require that all employees enroll in a Health Benefit Plan offered by the Service Contractor, provided that the employee is not required to pay a premium contribution for employee-only coverage. < Proof of the provision of a Health Penefit Plan. [[health benefits]]. >>Health Benefit Plan for purposes of complying with this section shall qualify if it includes the benefits contained in a standard health benefit plan meeting the requirements set forth in §627.6699(12)(a) Florida Statutes.
- (2) To the extent a Covered Employer seeks to pay the lower Living Wage rate for employers providing a qualifying Health Benefit Plan during the initial eligibility period applicable to new employees, the Living Wage requirement may be complied with as follows during the eligibility period:
- (a) Provided the Covered Employer will be providing a qualifying Health Benefit Plan to a new employee upon the completion of such employee's eligibility period required under the Covered Employer's Health Benefit Plan and the Covered Employer has taken the necessary steps to effectuate coverage for such employee, a Covered Employer may only qualify to pay the Living Wage rate applicable to employees with a Health Benefit Plan for a term not to exceed the first ninety (90) days of the new initial employee's eligibility period, said term commencing on the employee's date of hire.
- (b) If the Covered Employee is not provided with a qualifying Health Benefit Plan within ninety (90) days of initial hire, then the Covered Employer commencing on the ninety first (91st) day of the new employee's initial eligibility period, must commence to pay the applicable Living Wage rate for Covered Employees without a Health Benefit Plan and must retroactively pay the Covered Employee the difference between the two Living Wage rates for the term of the eligibility period.<<

COMPLIANCE AND ENFORCEMENT -

- (D) Sanctions Against Service Contractors. For violations of this Ordinance as determined pursuant to the procedures set forth by Administrative Order, the County may sanction a Service Contractor for violations of this Ordinance by requiring the Service Contractor to pay wage restitution to the affected employee. The County may also sanction the Service Contractor in at least one of the following additional ways:
- (1) Damages payable to the County in the sum of up to \$500 for each week for each Covered Employee found to have not been paid in accordance with this Chapter;
- (2) The County may suspend or terminate payment under the contract or terminate the contract with the Service Contractor; (3) The County may declare the Covered Employer ineligible for future service contracts for three (3) years or until all penalties and restitution have been paid in full, whichever is longer. In addition all employers shall be ineligible under this section where principal officers of the employer were principal officers of an employer who has been declared ineligible under this Chapter; and.

- (4) All such sanctions recommended or imposed shall be a matter of public record.
- >>(5) A Service Contractor who fails to respond to a notice of noncompliance, fails to attend a Compliance Meeting, or who does not timely request an administrative hearing from an adverse compliance determination made by DBD after a Compliance Meeting shall be deemed not to have complied with the requirements of this section as stated in the notice or determination of non-compliance and, in the case of underpayment of the Living Wage required, an amount sufficient to pay any underpayment shall be withheld from contract proceeds and remitted to the employee and the Service Contractor may be fined the applicable penalty for such underpayment as follows. In the case of underpayment of the required Living Wage rate, the amount equal to the amount of such underpayment may be withheld from the Service Contractor and remitted to the employee and in addition, the Service Contractor may also be fined for such noncompliance as follows:
- (A) for the first underpayment, a penalty in an amount equal to 10% of the amount
- (B) for the second underpayment, a penalty in an amount equal to 20% thereof;
- (C) for the third and successive underpayments, a penalty in an amount equal to 30% thereof.
- (D) A fourth violation, shall constitute a default of the subject contract and may be cause for suspension or termination in accordance with the contract's terms and debarment in accordance with the debarment procedures of the County. Monies received from payment of penalties imposed hereunder shall be deposited in a separate account and shall be utilized solely to defray DBD's costs of administering the Living Wage provisions. If the required payment is not made within a reasonable period of time, the noncomplying Service Contractor and the principal owners thereof shall be prohibited from bidding on or otherwise participating in County Living Wage contracts for a period of three (3) years.<

Section 2. If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected by such invalidity.

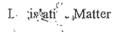
Section 3. It is the intention of the Board of County Commissioners, and it is hereby ordained that the provisions of this ordinance, including any sunset provision, shall become and be made a part of the Code of Miami-Dade County, Florida. The sections of this ordinance may be renumbered or relettered to accomplish such intention, and the word "ordinance" may be changed to "section," "article," or other appropriate word.

Section 4. This ordinance shall become effective ten (10) days after the date of enactment unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

1 Words stricken through and/or [[double bracketed]] shall be deleted. Words underscored and/or >>double arrowed<< constitute the amendment proposed. Remaining provisions are now in effect and remain unchanged.

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# Miami-Dade Legislative Item File Number: 063143

Printable PDF Format Print this page File Number: 063143 File Type: Ordinance Status: Adopted Version: 0 Reference: 06-151 Control: File Name: LIVING WAGE ORD.-IN-WAREHOUSE CARGO AT AVIATION Introduced: 10/31/2006 **FACILITIES** Requester: NONE Cost: Final Action: 10/10/2006 Agenda Date: 10/10/2006 Agenda Item Number: 7E Notes: THIS IS FINAL VERSION AS ADOPTED. (also see 061280) Title: ORDINANCE AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY (THE LIVING WAGE ORDINANCE) TO ADD IN-WAREHOUSE CARGO HANDLING AT MIAMI-DADE COUNTY AVIATION DEPARTMENT FACILITIES AS A COVERED SERVICE: AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY: PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE (SEE ORIGINAL ITEM UNDER FILE NO. 0612801 Indexes: LIVING WAGE Sponsors: Natacha Seijas, Prime Sponsor Audrey M. Edmonson, Co-Sponsor Barbara J. Jordan, Co-Sponsor Katy Sorenson, Co-Sponsor Sunset Provision: No Effective Date: Expiration Date: Registered Lobbyist: None Listed LEGISLATIVE HISTORY **Acting Body** Agenda Item Action Date Sent To Due Date Returned Pass/Fail 10/31/2006 County Attorney Assigned Eric A. Rodrkauez 10/31/2006 Board of County Commissioners 10/10/20067E Amended Adopted as amended REPORT: County Attorney Greenberg read the foregoing proposed ordinance into the record. Attorney Miguel Díaz de la Portilla, 2525 Ponce De Leon Boulevard, appeared before the Board and expressed concern regarding the 90-day effective date. He asked the Commission to consider allowing some relief for the small minority-owned businesses. The Board adopted the foregoing ordinance as amended to include a 90-Day Effective Date.

# LEGISLATIVE TEXT

#### TITLE

ORDINANCE AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY (THE LIVING WAGE ORDINANCE) TO ADD IN-WAREHOUSE CARGO HANDLING AT MIAMI-DADE COUNTY AVIATION DEPARTMENT FACILITIES AS A COVERED SERVICE; AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY; PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE

#### BODY

WHEREAS, the Board of County Commissioners on May 11, 1999, enacted Ordinance 99-44 establishing a Living Wage requirement for specified County service contracts, specified permittees and for County employees, which was codified in the County Code as Section 2-8.9 ("Living Wage Ordinance"); and WHEREAS, the Board of County Commissioners in the Living Wage Ordinance established an advisory board known as the

WHEREAS, the Board of County Commissioners in the Living Wage Ordinance established an advisory board known as the Living Wage Commission to make recommendations to the Board of County Commissioners regarding the effectiveness of the Living Wage Ordinance; and

WHEREAS, the Living Wage Ordinance includes ramp services such as loading and unloading cargo to and from aircraft at Miami-Dade Aviation Department ("MDAD") facilities as a covered service; and

WHEREAS, since the loading and unloading of cargo to and from aircraft is already a covered service, it is advisable to add inwarehouse cargo handling as a specified covered service and thereby bring the warehouse portion of the cargo handling process within the ambit of the Living Wage Ordinance,

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA:

Section 1. Section 2-8.9 of the Code of Miami-Dade County, Florida, is hereby amended as follows:1 Sec. 2-8.9. Living Wage Ordinance For County Service Contracts and County Employees.

## DEFINITIONS

(F) "Covered Services" are any one (1) of the following:

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http://intra.miamidade.gov/gia/matter.asp?matter=063143&file=true&yearFolder=Y2006

(2) Service Contractors at Aviation Department Facilities.

Any service provided by a Service Contractor at a Miarri-Dade County Aviation Department Facility is a covered service without reference to any contract value:

>>( K) In-warehouse cargo handling<<

Section 2. If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected by such invalidity.

Section 3. It is the intention of the Board of County Commissioners, and it is hereby ordained that the provisions of this ordinance, including any sunset provision, shall become and be made a part of the Code of Miami-Dade County, Florida. The sections of this ordinance may be renumbered or relettered to accomplish such intention, and the word "ordinance" may be changed to "section," "article," or other appropriate word.

Section 4. This ordinance shall become effective ninety (90) days after the date of enactment unless veloed by the Mayor, and if veloed, shall become effective only upon an override by this Board.

1 Words stricken through and/or [[double bracketed]] shall be deleted. Words underscored and/or >>double arrowed<< constitute the amendment proposed. Remaining provisions are now in effect and remain unchanged.

In order to view the <u>Printable PDF Format</u> you need to have Adobe's Acrobat Reader @ installed on your computer. If you don't have it, click on the following icon and you will be redirected to Adobe's website where you can download and install Acrobat Reader.



# OFFICIAL FILE COPY CLERK OF THE BOARD OF COUNTY COMMISSIONERS MIAMI-DADE COUNTY, FLORIDA

# **MEMORANDUM**

Agenda Item No. 7(D)

TO:

Honorable Chairman Dennis C. Moss

and Members, Board of County Commissioners

DATE:

(Second Reading 3-3-09)

December 2, 2008

FROM:

R. A. Cuevas, Jr.

County Attorney

SUBJECT:

Ordinance amending Section

2-8.9 of the Code relating to

the Living Wage Ordinance

Ordinance No. 09-15

The accompanying ordinance was prepared and placed on the agenda at the request of Prime Sponsor Commissioner Natacha Seijas and Co-Sponsor Vice-Chairman Jose "Pepe" Diaz.

R. A. Cuevas, Jr. County Attorney

RAC/jls





Date:

March 3, 2009

Honorable Chairman Dennis C. Moss

To:

and Members Board of County Commissioners

From:

George M

County Manager

Subject:

Ordinance amending Section 2-8.9 of the Code relating to the Living Wage Ordinance

The ordinance relating to the Living Wage Ordinance will not have a fiscal impact to Miami-Dade County as all projects subject to Living Wages are part of the FY 2008-09 Adopted Budget.

This ordinance if implemented would require unpaid sanctions for violations of the ordinance to bear interest. This ordinance also clarifies that contractors shall pay the current living wage rate applicable at the time covered services are performed and adjusted each fiscal year.

Susanne M. Torriente

Assistant County Manager

F)s02309

TO:

Honorable Chairman Dennis C. Moss

DATE:

March 3, 2009

and Members, Board of County Commissioners

FROM:

R. A. Suevas, Jr. County Attorney

SUBJECT:

Agenda Item No. 7(D)

Please no	te any item	s checked.			
	"4-Day R	ule" ("3-Day	Rule"	for	commi

"4-Day Rule" ("3-Day Rule" for committees) applicable if raised

6 weeks required between first reading and public hearing

4 weeks notification to municipal officials required prior to public hearing

Decreases revenues or increases expenditures without balancing budget

Budget required

Statement of fiscal impact required

Bid waiver requiring County Mayor's written recommendation

Ordinance creating a new board requires detailed County Manager's report for public hearing

Housekeeping item (no policy decision required)

No committee review

Approved	 May	or	Agenda Item No.	7(D)
Veto			3-3-09	
Override				
	ORDINANCE NO.	09-15		

ORDINANCE AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY, FLORIDA (THE LIVING WAGE TO CLARIFY ORDINANCE) COVERED SERVICES, DEFINITIONS, AND APPLICATION OF PENALTIES AND SANCTIONS; PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE

# BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA:

Section 2-8.9 of the Code of Miami-Dade County, Florida, is hereby Section 1. amended to read as follows:1

> Sec. 2-8.9. Living Wage Ordinance for County service contracts and County employees.

Definitions.

Living >> W << [[w]]age.

- (A) Living wage paid.
  - (1)Service contractors. All service contractors as defined by this Chapter, [[including General Aeronautical Service Permittees]] [[(subject to restrictions if any applicable to such permit)]], performing covered services [[with Miami Dade County | shall pay to all of its employees providing covered services, [[a]] >> the current << Living Wage >>rate<<, [[of no less than \$8.56 per hour with a health benefit plan as described in this section, or otherwise \$9.81 per hour, or the current

Words stricken through and/or [[double bracketed]] shall be deleted. Words underscored and/or >>double arrowed << constitute the amendment proposed. Remaining provisions are now in effect and remain unchanged.

rate for the given year]] >>applicable to the time when the covered service is performed as that rate is adjusted each fiscal year<< in the manner provided for herein for the adjustment of the Living Wage rate.

# (B) Health Benefit Plan.

For a covered employer or the County to comply (1)with the  $[[1]] >> \underline{L} << i ving [[w]] >> \underline{W} << age provision$ by choosing to pay the lower wage scale when a covered employer also provides a Health Benefit Plan, such Health Benefit Plan shall consist of payment of [[at least \$1.25 per hour]] >> the current rate applicable to the time when the covered service is performed as that rate is adjusted each budget year in the manner provided for herein for the adjustment of the Living Wage rate << towards the provision of a Health Benefit Plan for employees and, if applicable, their dependents. The minimum amount of payment by a Service Contractor for the provision of a Health Benefit Plan on a per-hour basis will be calculated based on a maximum of a 40-hour work week. Overtime hours will not require additional payments towards the provision of a Health Benefit Plan. If the Service Contractor pays less than the required amount for providing a Health Benefit Plan provided in this section, then the Service Contractor may comply with the Living Wage requirements by paying >>the covered employee<< the difference between the premium it pays for the Health Benefit Plan of the Covered Employee and the minimum amount required by this section for a qualifying Health Benefit Plan. The Service Contractor may require that all employees enroll in a Health Benefit Plan offered by the Service Contractor, provided that the employee is not required to pay a premium contribution for employee-only coverage. Proof of the provision of a Health Benefit Plan must be >>County<< submitted the [[awarding authority]] to qualify >>to pay<< [[for]] the >>applicable<< wage rate for employees with a >>qualifying<< Health Benefit Plan. Health Benefit



Plan for purposes of complying with this section shall qualify if it includes the benefits contained in a standard health benefit plan meeting the requirements set forth in §627.6699(12)(a) Florida Statutes.

(F) Posting. A copy of the  $[[1]]>>\underline{L}<<i ving [[w]]>>\underline{W}<<a href="millistration"><a href="millistratio$ rate >>notice issued by the County<< shall be kept posted by the employer at the site of the work in a prominent place where it can easily be seen by the employees and shall be supplied to the employee within a reasonable time after a request to do so. In addition, Service Contractors shall forward a copy of the requirements of this Ordinance to any person submitting a bid >>or issued a permit or lease agreement << for a subcontract on any service contract covered by this Chapter. [[Posting requirements will not be required where the]] >> Covered << employer >> are also required to << print[[s]] the following statements on the front of the individual's first paycheck and every six months thereafter: "You are required by Miami-Dade County law to be paid at least [insert applicable rate under this Chapter] dollars an hour. If you are not paid this hourly rate, contact your supervisor or a lawyer." notices will be printed in English, Spanish, and Creole.

Implementation.

- (A) Procurement Specifications >> and Contracts <<. The Living Wage shall be required in the procurement specifications >> and contract language << for all County service contracts for covered services [[on which bids or proposals shall be solicited on or after the effective date of this Ordinance]]. The procurement specifications >> and contract language << for applicable contracts shall include a requirement that Service Contractors agree to produce all documents and records relating to payroll and compliance with this Ordinance upon request from the Applicable Department or as otherwise provided by the County Manager by Administrative Order.
- (B) Information distributed. All requests for bids or requests for proposals for service contracts, whether advertised or informally solicited, >> and permits, leases and any other



- agreement issued by the Miami-Dade Aviation Department for covered services << shall include appropriate information about the requirements of this Ordinance.
- (C) Maintenance of [[p]]>>P<<ayroll [[r]]>>R<<ecords.

  Each covered employer shall maintain payrolls for all covered employees and basic records relating thereto and shall preserve them for a period of three (3) years >>from the expiration, suspension or termination date of the contract in which the requirements of this Chapter were applicable<<. The records shall contain >>at a minimum<<:
  - (1) the name and address of each covered employee;
  - (2) the job title and classification;
  - (3) the number of hours worked each day;
  - (4) the gross wages earned and deductions made;
  - (5) annual wages paid;
  - a copy of the social security returns and evidence of payment thereof;
  - (7) a record of fringe benefit payments including contributions to approved plans; and
  - (8) any other data or information [[the Living Wage Commission]] >> the County << should require from time to time.
- (D) Reporting payroll. >>No less frequently than << [[E]] > e < very six (6) months >> or otherwise at theCounty's request<<, the covered employer shall [[file]] >>submit to the County (or if by request within the requested time frame) << [[the Applicable Department]] a complete >>certified << payroll showing the employer's payroll records for each [[e]] > C << overed[[e]]>>E<<mployee working on the contract(s) for covered services for [[one]] >> the applicable << payroll period. Upon request >>by the County<<, the covered employer shall produce for inspection and copying its payroll records for any or all of its covered employees for the prior three (3) year period. It shall be the responsibility of the

Applicable Department to examine all payrolls for compliance within sixty (60) days of receipt.

- (E) Reporting employment activity. >> Upon request by the County but in any event no less frequently than << [[E]]>>e<<very six (6) months, the covered employer [[will file with the Applicable Department reports of]] >> must submit to the County << [[within the specified time frame an]] [[e]]>> an E<<mployment [[a]]>> A<<ctivit[[ies]] >> y Report Form containing the following information: << [[be made publicly available, including:]]
  - race and gender of employees hired and terminated;
     and
  - (2) zip code of employees hired and terminated; and
  - (3) wage rate of employees hired and terminated.

Commission on a Living Wage, Establishment and Responsibility

(A) Establishment. The County Commission shall establish a fifteen (15) person commission entitled the "Living Wage Commission" the purpose of which shall be to review the effectiveness of this Chapter, review certifications submitted by covered employers to the County[[5]] >>to include << review > ing << complaints filed by employees and to make recommendations to the >> Applicable Department, << County Mayor and the County Commission regarding >> same << [[the above listed matters]].

Compliance and  $[[e]] >> \underline{E} << n$ forcement

(D) Sanctions Against service contractors. For violations of this Ordinance as determined pursuant to the procedures set forth by Administrative Order, the County may sanction a service contractor for violations of this Ordinance by requiring the service contractor to pay wage restitution to the affected employee. The County may also sanction the service contractor >> for violations << in at least one of the following additional ways:

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- (1)[[Damages payable to the County in the sum of up to five hundred dollars \$(500.00) for each week for each covered employee found to have not been paid in accordance with this Chapter]]>>Penalties payable to the County in an amount equal to 10% of the amount of the underpayment of wages and/or benefits for the first instance of underpayment; 20% for the second instance; and for the third and successive instances 30% of the amount of underpayment. A fourth violation shall constitute a default of the contract where the underpayment occurred and may be cause for suspension or termination in accordance with the contract's terms and debarment in accordance with the debarment procedures of the County. Monies received from payment of penalties imposed hereunder shall be deposited in a separate account and shall be utilized to defray costs of administering the Living Wage provisions.<<
- (2) [[The County may suspend or terminate payment under the contract or terminate the contract with the service contractor]] >> The sum of up to five hundred dollars \$(500.00) for each week for each covered employee found to have not been paid in accordance with this Chapter;<<
- [[The County may declare the Covered Employer ineligible for future service contracts for three (3) years or until all penalties and restitution have been paid in full, whichever is longer. In addition all employers shall be ineligible under this section where principal officers of the employer were principal officers of an employer who has been declared ineligible under this Chapter; and]]>>Suspend payment or terminate payment under the contract or terminate the contract with the service contractor;<<
- (4) [[All such sanctions recommended or imposed shall be a matter of public record.]] >> If a service contractor fails to cure a Notice of Violation or pay any sanctions that are assessed by the County, such service contractor and all officers, principals, directors, shareholders owning or controlling ten (10) percent or more of the stock, partners,

qualifiers, divisions or other organizational elements of the non-complying service contractor may be declared by the County to be ineligible for bidding on or otherwise participating in Living Wage contracts and permits until all required payments have been paid in full and regardless of whether such payment has been made may also be declared ineligible for bidding or otherwise participating in Living Wage contracts for a period of up to three (3) years. In addition all covered employers shall be ineligible for Living Wage contracts and permits under this section where any officers, principals, directors, shareholders owning or controlling ten (10) percent or more of the stock, partners, qualifiers, divisions or other organizational elements of the covered employer were officers, principals, directors, shareholders owning or controlling ten (10) percent or more of the stock, partners, qualifiers, divisions or other organizational elements of a covered employer who has been declared ineligible under this Chapter;<<

(5)[[A Service Contractor who fails to respond to a notice of noncompliance, fails to attend a Compliance Meeting, or who does not timely request an administrative hearing from an adverse compliance determination made by DBD after a Compliance Meeting shall be deemed not to have complied with the requirements of this section as stated in the notice or determination of noncompliance and, in the case of underpayment of the Living Wage required, an amount sufficient to pay any underpayment shall be withheld from contract proceeds and remitted to the employee and the Service Contractor may be fined the applicable penalty for such underpayment as follows. In the case of underpayment of the required Living Wage rate, the amount equal to the amount of such underpayment may be withheld from the Service Contractor and remitted to the employee and in addition, the Service Contractor may also be fined for such noncompliance as follows:]]>>In addition to any other sanctions provided for herein, for violations other than underpayment of wages and/or benefits, damages payable to the County in the

amount of \$500/week for each week in which the violation remains outstanding.<<

- [[(A) for the first underpayment, a penalty in an amount equal to 10% of the amount of the underpayment for the first violation.
- (B) for the second underpayment, a penalty in an amount equal to 20% thereof;
- (C) for the third and successive underpayments, a penalty in an amount equal to 30% thereof.
- A fourth violation, shall constitute a default (D) of the subject contract and may be cause for suspension or termination in accordance with the contract's terms and debarment in accordance with the debarment procedures of the County. Monies received from payment of penalties imposed hereunder shall be deposited in a separate account and shall be utilized solely to defray DBD's costs of administering the Living Wage provisions. If the required payment is not made within, the noncomplying Service Contractor and the principal owners thereof shall be prohibited from bidding on or otherwise participating in County Living Wage contracts for a period of three (3) years.]]
- >>(6) A service contractor who fails to timely and adequately respond in the manner and within the timeframe set forth in a written request from the County to a notice of noncompliance, or fails to attend a Compliance Meeting, or who does not timely request an administrative hearing from an adverse compliance determination made by the County after a Compliance Meeting shall be deemed not to have complied with the requirements of this section as stated in the notice or determination of non-compliance and, in the case of underpayment of the Living Wage required, an amount sufficient to pay any underpayment shall be withheld from contract proceeds to include any deposits, and/or bonds and remitted to the employee and the Service Contractor may be fined the

- applicable penalty for such underpayment as defined herein.
- (7) All such sanctions recommended or imposed shall be a matter of public record.
- (E) Interest on Unpaid Sanctions. All sanctions imposed pursuant to the authority of this Chapter shall bear interest at the same rate as the State of Florida statutory rate for judgments provided by Florida Statutes §55.03.
- [[(E)]]>>(F)<<Retaliation and discrimination barred. An employer shall not discharge, reduce the compensation or otherwise discriminate against any employee for making a complaint to the Living Wage Commission, the applicable department, the County, or otherwise asserting his or her rights under this Chapter, participating in any of its proceedings or using any civil remedies to enforce his or her rights under the Chapter. Allegations of retaliation or discrimination, if found by the County Manager pursuant to procedures set forth by Administrative Order or by a court of competent jurisdiction under paragraph (C), shall result in an order of restitution and reinstatement of a discharged employee with back pay to the date of the violation or such other relief as deemed appropriate. In addition, the County Manager or the Court may impose an additional sanction of up to five hundred dollars (\$500.00) for each week since the covered employee was discharged as a result of prohibited retaliation under this Chapter.
- [[(F)]]>>(G)<<Remedies herein non-exclusive. No remedy set forth in this Chapter is intended to be exclusive or a prerequisite for asserting a claim for relief to enforce the right under this Chapter in a court of law.
- Section 2. If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected by such invalidity.
- Section 3. It is the intention of the Board of County Commissioners, and it is hereby ordained that the provisions of this ordinance, including any sunset provision, shall become and be made a part of the Code of Miami-Dade County, Florida. The sections of this ordinance may

Ordinance No. 09-15 Agenda Item No. 7(D)

Page 10

be renumbered or relettered to accomplish such intention, and the word "ordinance" may be changed to "section", "article", or other appropriate word.

Section 4. This ordinance shall become effective ten (10) days after the date of enactment unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

the ER

PASSED AND ADOPTED: March 3, 2009

Approved by County Attorney as to form and legal sufficiency:

Prepared by:

Eric A. Rodriguez

Prime Sponsor:

Commissioner Natacha Seijas

Co-Sponsor:

Vice-Chairman Jose "Pepe" Diaz

# **MEMORANDUM**

Amended Agenda Item No. 7(B)

TO:

Honorable Chairman Jean Monestime

and Members, Board of County Commissioners

DATE:

April 5, 2016

FROM:

Abigail Price-Williams

County Attorney

SUBJECT:

Ordinance relating to the Living

Wage Ordinance; amending section 2-8.9 of the Code to

update wage and health benefit

rates

Ordinance No. 16-37

The accompanying ordinance was prepared and placed on the agenda at the request of Prime Sponsor Chairman Jean Monestime, and Co-Sponsors Commissioner Daniella Levine Cava, Commissioner Audrey M. Edmonson, Commissioner Sally A. Heyman, Commissioner Barbara J. Jordan, Commissioner Dennis C. Moss and Commissioner Xavier L. Suarez.

Abigail Price-Williams

County Attorney

APW/smm

# Memorandum MIAMIDAD

Date:

April 5, 2016

To:

Honorable Chairman Jean Monestime

and Members, Board of County Comprissioners

From:

Carlos A. Gimenez

Mayor

Subject:

Fiscal Impact for Ordinance Pertaining to the Living Wage

The proposed ordinance pertaining to the Living Wage rate for County service contracts amends Section 2-8.9 of the Code of Miami-Dade County updating wage and health benefit rates by utilizing the consumer price index for medical costs when adjusting compensation for health benefits.

The proposed ordinance modifies the existing ordinance by changing the methodology by which the living wage is calculated. Currently, the living wage is adjusted based on the Consumer Price Index for all items. The proposed ordinance uses the Consumer Price Index for medical care as a separate factor when calculating the adjusted living wage. Medical care costs have generally grown at a faster rate than other costs. As a result, the living wage should grow at a faster rate. The fiscal impact resulting from this change may be significant, but can only be quantified on a contract by contract basis.

Edward Marquez Deputy Mayor

Fis04016 160295

# Memorandum



Date:

April 5, 2016

To:

Honorable Chairman Jean Monestime

and Members, Board of County Commissioners

From:

Carlos A. Gimenez

Mayor

Subject:

Social Equity Statement for Ordinance Amending Section 2-8.9 of the County Code

Relating to the Living Wage Ordinance

The proposed Ordinance amends Section 2-8.9 of the County Code relating to Living Wage to update the wage and health benefit rates. The Ordinance will change the employee hourly Living Wage rate to \$12.63 with a qualifying Health Benefit Plan of \$2.89. If no qualifying Health Benefit Plan, the employee hourly Living Wage rate shall be \$15.52. Commencing October 1, 2017, the \$2.89 Health Benefit Plan will be adjusted based on the Consumer Price Index for medical costs for the Miami-Ft, Lauderdale area.

The proposed ordinance modifies the existing one by changing the methodology by which the living wage is calculated. As mentioned in the Fiscal Impact Statement for this ordinance (Agenda Item 160565), medical care costs have generally grown at a faster rate than other costs. As a result, the living wage should grow at a faster rate. Updating the Living Wage rate could benefit eligible employees by providing them with increased benefits. However, such benefit to the employees could impact their employers who will be required to comply with any increased amount. Such impact could only be quantified on a contract by contract basis.

Edward Marquez Deputy Mayor

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TO:	Honorable Chairman Jean Monestime and Members, Board of County Commissioners	DATE:	April 5, 2016
FROM:	Abigatorice-Williams  County Attorney	SUBJECT:	Amended Agenda Item No. 7(B)
PI	ease note any items checked.		
	"3-Day Rule" for committees applicable if	fraised	
National control of the said of	6 weeks required between first reading an	d public hearing	•
1994 Marina P. Walterson Samuel Marina	4 weeks notification to municipal officials a hearing	required prior to	public
**************************************	Decreases revenues or increases expenditu	res without balan	cing budget
-	Budget required		
	Statement of fiscal impact required		
	Statement of social equity required		
	Ordinance creating a new board requires de report for public hearing	etailed County M	ayor's
Secretification of the participate and assembly	No committee review	•	
Processing and the second seco	Applicable legislation requires more than a r 3/5's, unanimous) to approve	majority vote (i.e.	., 2/3's,
grands and a second	Current information regarding funding sour balance, and available capacity (if debt is cor	ce, index code an itemplated) requi	d available ired

Approved	Mayor	Agenda Item No.	7(B)
Veto ·		4-5-16	
Override			

## ORDINANCE NO. 16-37

ORDINANCE RELATING TO THE LIVING WAGE ORDINANCE; AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY, FLORIDA, TO UPDATE WAGE AND HEALTH BENEFIT RATES; PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE

WHEREAS, in 1999, this Board adopted Ordinance 99-44, the Living Wage Ordinance because the County recognized that it has a responsibility when spending public funds to set a community standard that permits full-time workers to live above the poverty line; and

WHEREAS, in adopting the Living Wage Ordinance, the County found that sub-poverty level wages do not serve the public purpose because such wages place an undue burden on taxpayers and the community to subsidize employers paying inadequate wages by providing their employees social services such as health care, housing, nutrition, and energy assistance; and

WHEREAS, the Living Wage Ordinance in 1999 established a Living Wage of no less than \$8.56 per hour with health benefits or a wage rate of \$9.81 per hour without health benefits which meant that the cost of qualifying health benefits was set at \$1.25 per hour; and

WHEREAS, since 1999, the wage rate and health benefit differential of the Living Wage Ordinance has been adjusted annually utilizing the Consumer Price Index calculated by the U.S. Department of Commerce as applied to the County of Miami-Dade; and

WHEREAS, the indexed wage rate has effectively kept pace with inflation, ensuring wages are sufficient to permit workers to live above the poverty line; and

WHEREAS, the general Consumer Price Index has proven inadequate when applied to the inflationary effects on health benefits, as evidenced by the current health benefit differential of \$1.83 an hour, which is estimated to be \$1.06 less than required to provide for basic health insurance; and

WHEREAS, the consumer price index for medical costs in the Miami-Fort Lauderdale, FL Metropolitan Statistical Area is a more appropriate index to utilize when adjusting compensation for health benefits; and

WHEREAS, in a 2014 health benefits survey, the Kaiser Family Foundation found that "the average annual premiums for employer-sponsored health insurance are \$6,025 for single coverage and \$16,834 for family coverage." Assuming a 40 hour workweek, this translates to a minimum of \$2.89 per hour for a health benefit plan; and

WHEREAS, the Living Wage Ordinance needs to be amended to accurately reflect current healthcare costs in compliance with this Board's policy goals of setting a community standard for living wages; and

WHEREAS, as it pertains to the health benefits provisions, the Living Wage Ordinance should incorporate the Bureau of Labor Statistics consumer price index for medical costs in the Miami-Ft. Lauderdale area; and

WHEREAS, making these changes to update the Living Wage Ordinance after 15 years is in the best interest of Miami-Dade County,

# NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA:

Section 1. Section 2-8.9 of the Code of Miami-Dade County, Florida, is hereby amended to read as follows:<sup>1</sup>

Sec. 2-8.9. Living Wage Ordinance for County Service Contracts and County Employees.

Living Wage.

(A) Living wage paid.

(1) Service contractors. All service contractors as defined by this Chapter, performing covered services shall pay to all of its employees providing covered services, the current Living Wage rate >>of \$12.63 per hour with a qualifying Health Benefit Plan valued at no less than \$2.89 per hour per employee and \$15.52 per hour if no qualifying Health Benefit Plan is provided by the Service Contractor<<, applicable to the time when the covered service is performed as that rate is adjusted each fiscal year in the manner provided for herein for the adjustment of the Living Wage rate.

#### (B) Health Benefit Plan.

(1) For a covered employer or the County to comply with the Living Wage provision by choosing to pay the lower wage scale when a covered employer also provides a Health Benefit Plan, such Health Benefit Plan shall consist of payment of >>\$2.89 per hour per employee commencing in health benefit plan year 2017 and for subsequent years the amount shall be adjusted by the percentage change in the consumer price index for medical care for the

Words stricken through and/or [[double bracketed]] shall be deleted. Words underscored and/or >>double arrowed << constitute the amendment proposed. Remaining provisions are now in effect and remain unchanged.

Miami-Ft, Lauderdale area published by the United States Department of Labor. << [[the current rate applicable to the time when the covered service is performed as that rate is adjusted each budget year in the manner provided for herein for the adjustment of the Living Wage rate towards the provision of a Health Benefit Plan for employees and, if applicable, their dependents.]] The minimum amount of payment by a Service Contractor for the provision of a Health Benefit Plan on a per-hour basis will be calculated based on a maximum of a 40-hour work week. Overtime hours will not require additional payments towards the provision of a Health Benefit Plan. If the Service Contractor pays less than the required amount for providing a Health Benefit Plan provided in this section, then the Service Contractor may comply with the Living Wage requirements by paying the covered employee the difference between the premium it pays for the Health Benefit Plan of the Covered Employee and the minimum amount required by this section for a qualifying Health Benefit Plan. The Service Contractor may require that all employees enroll in a Health Benefit Plan offered by the Service Contractor, provided that the employee is not required to pay a premium contribution for employee-only coverage. Proof of the provision of a Health Benefit Plan must be submitted to the County to qualify to pay the applicable wage rate for employees with a qualifying Health Benefit Plan. Health Benefit Plan for purposes of complying with this section shall qualify if it includes the benefits contained in a standard health benefit plan meeting requirements set forth in § 627.6699(12)(a), Florida Statutes.

Amended Agenda Item No. 7(B) Page 5

(C) Indexing. The living wage will be annually indexed to inflation as defined by the Consumer Price Index calculated by the U.S. Department of Commerce as applied to the County of Miami-Dade. The first indexing adjustment shall occur for the 2001-2002 County budget year using the Consumer Price Index figures provided for the calendar year ended December 31, 2000, and thereafter on an annual basis. >> Commencing October 1, 2017, the \$2.89 cost for a qualifying health benefit plan shall be adjusted based on the consumer price index for medical care for the Miami-Ft. Lauderdale area and that indexed cost shall be added to the existing Living Wage rate when a qualifying Health Benefit Plan is provided to determine the newly adjusted Living Wage rate without qualifying health benefits. <<

zje zje

Section 2. The requirements of this Ordinance shall apply to any contracts entered into, extended (by exercise of option to renew or otherwise), amended, or modified on or after October 1, 2016, and to any existing and future permits subject to the Living Wage Ordinance.

Section 3. If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected by such invalidity.

Section 4. It is the intention of the Board of County Commissioners, and it is hereby ordained that the provisions of this ordinance, including any sunset provision, shall become and be made a part of the Code of Miami-Dade County, Florida. The sections of this ordinance may be renumbered or relettered to accomplish such intention, and the word "ordinance" may be changed to "section," "article," or other appropriate word.

Section 5. The Mayor is hereby directed to transmit to this Board a detailed report of the financial impact of this ordinance within one year of the effective date of this Ordinance, and to place the completed report on an agenda of the Board pursuant to Ordinance No. 14-65.

Amended Agenda Item No. 7(B) Page 6

Section 6. This ordinance shall become effective ten (10) days after the date of enactment unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

PASSED AND ADOPTED: April 5, 2016

Approved by County Attorney as to form and legal sufficiency:

Prepared by:

Eric A. Rodriguez

Prime Sponsor:

Chairman Jean Monestime

Co-Sponsors:

Commissioner Daniella Levine Cava Commissioner Audrey M. Edmonson Commissioner Sally A. Heyman Commissioner Barbara J. Jordan

Commissioner Dennis C. Moss Commissioner Xavier L. Suarez

# **MEMORANDUM**

Agenda Item No. 7(F)

TO:

Honorable Chairman Jean Monestime

and Members, Board of County Commissioners

DATE:

(Second Reading 9-7-16)

June 7, 2016

FROM:

Abigail Price-Williams

County Attorney

SUBJECT:

Ordinance pertaining to payment

of Living Wages; amending section 2-8.9 of the Code to provide for increased penalties to be paid by contractors and subcontractors upon failure to pay

correct wages

Ordinance No. 16-87

The accompanying ordinance was prepared and placed on the agenda at the request of Prime Sponsor Commissioner Audrey M. Edmonson, and Co-Sponsors Commissioner Daniella Levine Cava, Commissioner Barbara J. Jordan and Commissioner Dennis C. Moss.

County Attorney

APW/smm





Date:

September 7, 2016

To:

Honorable Chairman Jean Monestime

and Members, Board of County Commissioners

From:

Carlos A. Gimenez

Mayor

Subject:

Fiscal Impact Statement for Ordinance Pertaining to Payment of Living Wages

The proposed ordinance amends 2-8.9 of the Code of Miami-Dade County to provide for increased penalties to be paid by contractors and sub-contractors upon failure to pay the correct wages.

The Internal Services Department, Small Business Development Division, is already responsible for assigning goals/measures to County contracts, and, it is expected that this existing staff will be able to manage those contracts meeting the criteria of this proposed ordinance. Increased penalties may have a positive fiscal impact on the County, however, it is difficult to make an estimate at this point.

Edward Marquez Deputy Mayor

Fis06516 161122





Date:

September 7, 2016

To:

Honorable Chairman Jean Monestime

and Members, Board of County Commissioners

From:

Carlos A. Gimenez

Mayor

Subject:

Social Equity Statement for Ordinal ce pertaining to Living Wages; amending section 2-8.9 of the Code of Miami-Dade County, Florida to provide for increased penalties to be paid by contractors and sub-contractors upon failure to pay the

correct wages

The proposed Ordinance amends the Living Wages Section 2-8.9 of the Code of Miami-Dade Gounty, Florida to provide for increased penalties to be paid by contractors and sub-contractors upon failure to pay the correct wages.

Increasing the penalties on applicable contracts will provide for stronger accountability to living wage rate during the duration of the contract. In addition, this amendment will assist all parties involved to resolve any issues paying this rate.

Edward Marquez Deputy Mayor

Attachments

E



# **MEMORANDUM**

(Revised)

	TO:	Honorable Chairman Jean Monestime and Members, Board of County Commissioners	DATE:	September 7, 20	016
•	FROM:	Abigail Price-Williams  County Attorney	SUBJECT:	Agenda Item No.	7(F)
	PI	ease note any items checked.			··
		"3-Day Rule" for committees applicable if	raised		
	-	6 weeks required between first reading and	d public hearing		
		4 weeks notification to municipal officials a hearing	required prior to	public	
		Decreases revenues or increases expenditu	res without bala	ncing budget	
		Budget required			
		Statement of fiscal impact required			
		Statement of social equity required			
		Ordinance creating a new board requires d	etailed County I	Mayor's	
		No committee review			
	-	Applicable legislation requires more than a 3/5's, unanimous) to approve	majority vote (i.	.e., 2/3's,	
	PP Production and transfer and	Current information regarding funding sou balance, and available capacity (if debt is co	rce, index code a intemplated) req	and available uired	

Approved	May		Agenda Item No.	7(F)
Veto	-	į.	9-7-16	
Override	**************************************			

# ORDINANCE NO. 16-87

ORDINANCE PERTAINING TO PAYMENT OF LIVING WAGES; AMENDING SECTION 2-8.9 OF THE CODE OF MIAMI-DADE COUNTY, FLORIDA TO PROVIDE FOR INCREASED PENALTIES TO BE PAID BY CONTRACTORS AND SUB-CONTRACTORS UPON FAILURE TO PAY CORRECT WAGES; AND PROVIDING SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE

# BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA:

Section 1. Section 2-8.9 of the Code of Miami-Dade County, Florida, is hereby amended to read as follows:<sup>1</sup>

Sec. 2-8.9. Living Wage Ordinance for County service contracts and County employees.

\* \*

## Compliance and Enforcement.

- (A) Service contract to cooperate. The service contractor shall permit County employees, agents, or representatives to observe work being performed at, in, or on the project or matter for which the service contractor has a contract. The County representatives may examine the books and records of the service contractor relating to employment and payroll to determine if the service contractor is in compliance with the provisions of this Chapter.
- (B) Complaint procedures and sanctions. An employee who believes that this Chapter applies or applied to him or her and the service contractor is or was not complying with the requirements of this Chapter has a right to complain by filing a written complaint. The County [[Manager]]>>Mayor<< shall establish by Administrative Order the procedures and requirements for filing a complaint and for the processing and resolution of complaints under this section including the sanctions to be imposed for violations of this section.

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Words stricken through and/or [[double bracketed]] shall be deleted. Words underscored and/or >>double arrowed<< constitute the amendment proposed. Remaining provisions are now in effect and remain unchanged.

The County [[Manager]]>>Mayor<< shall also by Administrative Order establish a procedure applicable to complaints by County employees regarding noncompliance with this section.

- (C) Private right of action against service contractors. Any covered employee of a service contractor, or any person who was formerly a covered employee of a service contractor, may instead of >>adhering to << the County administrative procedure set forth in this section but not in addition to such procedure, bring an action by filing suit against the covered employer in any court of competent jurisdiction to enforce the provisions of this Chapter and may be awarded back pay, benefits, attorney's fees, and costs. The applicable statute of limitations for such a claim will be two (2) years as provided in Florida Statutes Section 95.11(4)(c) in an action for payment of wages. The court may also impose sanctions on the employer, including those persons or entities aiding or abetting the employer, to include wage restitution to the affected employee and damages payable to the covered employee in the sum of up to five hundred dollars (\$500.00) for each week each employer is found to have violated this Chapter.
- (D) Sanctions against service contractors. For violations of this Ordinance as determined pursuant to the procedures set forth by Administrative Order, the County may sanction a service contractor for violations of this section by requiring the service contractor to pay wage restitution to the affected employee. The County may also sanction the service contractor for violations in at least one (1) of the following additional ways:
  - (1) Penalties payable to the County in an amount equal to [[40]]>>20<<% of the amount of the underpayment of wages and/or benefits for the first instance of underpayment; [[20]]>>40<<% for the second instance; and for the third and successive instances [[30]]>>60<<% of the amount of underpayment. A fourth violation shall constitute a default of the contract where the underpayment occurred and may be cause for suspension or termination in accordance with the contract's terms and debarment in accordance with the debarment procedures of the County. Monies received from payment of penalties imposed hereunder shall be deposited in a separate account and shall be utilized to defray costs of administering the Living Wage provisions.
  - (2) The sum of up to five hundred dollars (\$500.00) for each week for each covered employee found to have not been paid in accordance with this Chapter[[;]]>>,<<

- (3) Suspend payment or terminate payment under the contract or terminate the contract with the service contractor[[\frac{1}{2}]]>>\frac{1}{2}<
- If a service contractor fails to cure a Notice of Violation or (4)pay any sanctions that are assessed by the County, such service contractor and all officers, principals, directors, shareholders owning or controlling ten (10) percent or more of the stock, partners, qualifiers, divisions or other organizational elements of the non-complying service contractor may be declared by the County to be ineligible for bidding on or otherwise participating in Living Wage contracts and permits until all required payments have been paid in full and regardless of whether such payment has been made may also be declared ineligible for bidding or otherwise participating in Living Wage contracts for a period of up to three (3) years. In addition all covered employers shall be ineligible for Living Wage contracts and permits under this section where any officers, principals, directors, shareholders owning or controlling ten (10) percent or more of the stock, partners, qualifiers, divisions or other organizational elements of the covered employer were officers, principals, directors, shareholders owning or controlling ten (10) percent or more of the stock, partners, qualifiers, divisions or other organizational elements of a covered employer who has been declared ineligible under this Chapter [1:1]>>.<<
- (5) In addition to any other sanctions provided for herein, for violations other than underpayment of wages and/or benefits, damages payable to the County in the amount of five hundred dollars (\$500.00) per week for each week in which the violation remains outstanding.
- A service contractor who fails to timely and adequately (6)respond in the manner and within the timeframe set forth in a written request from the County to a notice of noncompliance, or fails to attend a Compliance Meeting, or who does not timely request an administrative hearing from an adverse compliance determination made by the County after a Compliance Meeting shall be deemed not to have complied with the requirements of this section as stated in the notice or determination of noncompliance and, in the case of underpayment of the Living Wage required, an amount sufficient to pay any underpayment shall be withheld from contract proceeds to include any deposits, and/or bonds and remitted to the employee and the Service Contractor may be fined the applicable penalty for such underpayment as defined herein.

- (7) All such sanctions recommended or imposed shall be a matter of public record.
- (E) Interest on Unpaid Sanctions. All sanctions imposed pursuant to the authority of this Chapter shall bear interest at the same rate as the State of Florida statutory rate for judgments provided by Florida Statutes § 55.03.
- (F) Retaliation and discrimination barred. An employer shall not discharge, reduce the compensation or otherwise discriminate against any employee for making a complaint to the Living Wage Commission, the applicable department, the County, or otherwise asserting his or her rights under this Chapter, participating in any of its proceedings or using any civil remedies to enforce his or her Allegations of retaliation or rights under the Chapter. discrimination, if found by the County [[Manager]]>>Mayor<< pursuant to procedures set forth by Administrative Order or by a court of competent jurisdiction under paragraph (C), shall result in an order of restitution and reinstatement of a discharged employee with back pay to the date of the violation or such other relief as deemed appropriate. Inaddition. the [[Manager]]>>Mayor<< or the Court may impose an additional sanction of up to five hundred dollars (\$500.00) for each week since the covered employee was discharged as a result of prohibited retaliation under this Chapter.
- (G) Remedies herein non-exclusive. No remedy set forth in this Chapter is intended to be exclusive or a prerequisite for asserting a claim for relief to enforce the right under this Chapter in a court of law.

Section 2. If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected by such invalidity.

Section 3. It is the intention of the Board of County Commissioners, and it is hereby ordained that the provisions of this ordinance, including any sunset provision, shall become and be made a part of the Code of Miami-Dade County, Florida. The sections of this ordinance may be renumbered or relettered to accomplish such intention, and the word "ordinance" may be changed to "section," "article," or other appropriate word.



Section 4. This ordinance shall become effective ten (10) days after the date of enactment unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

PASSED AND ADOPTED: September 7, 2016

Approved by County Attorney as to form and legal sufficiency:

Prepared by:

David Stephen Hope

Prime Sponsor: Co-Sponsors:

Commissioner Audrey M. Edmonson Commissioner Daniella Levine Cava

Commissioner Barbara J. Jordan Commissioner Dennis C. Moss

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#### **BYLAWS**

#### LIVING WAGE COMMISSION

#### ARTICLE I.

The name of this organization shall be the Living Wage Commission, an organization established by the Board of County Commissioners by Ordinance No. 99-44 on May 11, 1999.

#### ARTICLE II.

### Objective

Section 1. The objective of the Living Wage Commission shall be to review the effectiveness of the Living Wage.

Section 2. The Living Wage Commission shall have the following duties, functions, powers and responsibilities as established in Miami-Dade County Code §2-8.9:

- a. To review the effectiveness of the Living Wage and make recommendations to the Board of County Commissioners on all matters relating to the Living Wage.
- b. To review certifications submitted by covered employers to the County.
- c. To review complaints of underpayment filed by employees covered by the Living Wage.
- d. Pursuant to §2-11.40 of the Code Miami-Dade County, the Living Wage Commission shall submit a Sunset Review of County Boards Report for transmittal to the Board of County Commissioners every two years.

#### ARTICLE III.

#### Members

Section 1. The Commission shall be composed of fifteen (15) members provided that no more than six (6) members are representatives of the business community or affected employer groups selected for a term of two (2) years in the following manner:

- (1) Two (2) members of the commission shall be selected by the County Mayor; and
- (2) One (1) member shall be selected by each of the County Commissioners.

Section 2. Members, while serving, shall not become candidates for election to any public office.

Section 3. It shall be the responsibility of each member to attend all meeting on the Living Wage Commission. A Board member shall be automatically removed if, in a given fiscal year: (i) he/she is absent from two (2) consecutive meeting without an acceptable excuse; or four (4) consecutive absences within one (1) year without an acceptable excuse. An "acceptable excuse" is defined as an absence for medical reasons, business reasons, personal reasons, or any other reason, which the board, by a two-thirds vote of the membership, deems appropriate. By a two-thirds vote of the members of the full Living Wage Commission, the provisions of this section may be waived. Such absences shall be calculated from October 1 until September 30. The member shall then be deemed to be removed and a vacancy created. No more than four excused absences in one fiscal year will be permitted.

Section 4. Members may speak on behalf of the Living Wage Commission only with the permission of the Chairperson or with the approval of the membership.

Section 5. Any member desiring to resign from the organization shall submit his/her resignation in writing to the appointing Commissioner and the Chairperson.

#### ARTICLE IV.

#### Officers

Section 1. The officers of the Living Wage Commission shall be Chairperson, and Vice Chairperson. In addition, the immediate past Chair shall serve automatically as an Officer of the Board for one year.

Section 2. The First Vice Chairperson shall be of active assistance to the Chairperson and shall perform the duties of the Chairperson in his or her absence or inability to serve.

Section 3. At the regular meeting in <u>October</u>, the Chairperson shall open the floor for nominations, starting with the office of Chairperson. Officers shall be elected by a voice vote if there is only one nominee and if more than one nominee by a simultaneous written ballot, signed by the member casting the ballot, to be made a part of the public record. Officers shall serve for one year or

until their successors are elected, and their term of office shall begin at the close of the meeting at which they are elected. No vote by proxy shall be permitted. Election shall be by a majority of the votes cast by members present and voting.

Section 4. No Officer shall be eligible to serve more than two consecutive terms.

Section 5. A vacancy in the office of Chairperson shall be filled by the First Vice Chairperson. An election shall be held at the first meeting following the vacancy.

Section 6. In addition to those duties prescribed by the parliamentary authority adopted by the membership, the Chairperson shall assign members to task forces and committees with due consideration for the desire of the member and the need of the task force or committee; shall present all reports to the Board of County Commissioners; may designate a registered parliamentarian at his or her discretion; and shall serve as the only official representative and spokesperson for the Living Wage Commission.

#### ARTICLE V.

#### Meetings

Section 1. The regular meetings of the Living Wage Commission shall be held quarterly on the fourth Thursday of the month unless otherwise ordered by the membership. Meetings shall be at the time and place designated by the membership; and at least four regular meetings shall be held during each calendar year. All meetings of the Living Wage Commission shall be open to the public and will allow for public testimony on policies or conduct relating to this Chapter.

Section 2. At the October meeting, a nominating committee shall be created consisting of the past Chairperson, one member appointed by the current Chairperson, and one member elected by the membership, to serve for a period of one year, to present the slate of officers for the October meeting. A member of this nominating committee may not be considered a candidate for office. This provision shall remain in effect unless approved by the majority vote of the current membership.

Section 3. The regular meeting in October shall be known as the annual meeting and shall be for the purpose of electing officers, and for any other business that may arise.

Section 4. Special meetings can be called by the Chairperson. The purpose of the meeting shall be stated in the call. Except in cases of emergency, at least three days notice shall be given.

Section 5. A quorum for all County Boards shall consist of a majority of those persons duly appointed to the board, provided that at least one half (1/2) of the full board membership has been appointed.

#### ARTICLE VI.

## **Parliamentary Authority**

The rules contained in the current edition of Mason's Manual of Legislative Procedure shall govern the organization in all cases to which they are applicable and in which they are not inconsistent with these Bylaws and any special rules of order the organization may adopt.

#### ARTICLE IX.

### Amendments of Bylaws

These Bylaws may be amended at any regular meeting by a two-third vote of members present and voting, provided that the amendments have been submitted in writing at the previous meeting or has been mailed to the membership at least fifteen days prior to the meeting at which it will be considered.

Item II

# LIVING WAGE COMMISSION MEETING SUMMARY MINUTES Thursday, January 26, 2017

**MEMBERS PRESENT:** Arthur Rosenberg, Esq., Chairman, Marcus Braswell, Esq., Jonathan Fried, Alyssa Cundari Roelans, Jeanette Smith.

MEMBERS ABSENT: Annette E. Masdeu-Vergara (Excused).

MIAMI-DADE COUNTY STAFF PRESENT: Alice Hidalgo-Gato (SBD), Lily Vilaboy (SBD), Michou Jean (SBD), Crystal Livingston (SBD), Milton Collins (MDAD), Barbara Jimenez (MDAD), Ken Pyatt (MDAD), Eric Rodriguez (CAO)

OTHERS PRESENT: Helene O'Brien (SEIU), Lili Bach (SEIU), Catherine Duarte (SEIU), Josh Zivalich (TLU 769), Eduardo Valero (TLU 769), Terry Murphy

#### I. Opening/Attendance

Chairman Rosenberg called the meeting to order at approximately 3:10 P.M.

#### II. Summary of Minutes

Commissioner Braswell motioned to approve the minutes dated July 28, 2016 and October 27, 2016. The motion was seconded by Commissioner Smith. The minutes for both dates were unanimously approved.

#### III. Reports

The following reports were presented by Alice Hidalgo-Gato, SBD

- A. Open Violations Report and Violation History for Firms with Open Violations 5 Open violations
- B. Living Wage Complaints (3 received) U.S. Security Associates, Inc.
- C. Penalties Assessed/Collected
- D. History of Living Wage Violations (01/01/2016 12/31/2016)

#### IV. Task Log

Mr. Gannon presented the log for review

- Resolution has been sent to the Mayor's Office. SBD is unable to confirm if the resolution has been distributed from the Mayor's office to the offices of the Board of County Commissioners. SBD will continue to track the document.
- 2. Report was presented as Item III. D. in the Reports section of the meeting.
- Updates to I.O. 3-30 have been drafted to include the ordinances recently passed. The draft is being reviewed internally by SBD and will be made available to the Commission at the completion of the internal review.

#### V. Old Business

#### A. Update on Gate Safe/Gate Gourmet/LKG Sky Chef issue

Mr. Collins and Mr. Pyatt from MDAD were in attendance to provide a status update on the living wage issue of LSG Sky Chefs. A letter sent by Mr. Collins to LSG Sky Chefs on January 23, 2017 had been provided in the meeting agenda package. The letter states that LSG Sky Chefs is not in compliance with the Living Wage Ordinance. The letter goes on to state that LSG Sky Chefs has until March 1, 2017 to comply with the Living Wage Ordinance or MDAD will proceed with Permit Revocation. In addition to the letter, Mr. Collins and Mr. Pyatt confirmed that MDAD has had talks with American Airlines in which American Airlines has verbally agreed to pay the difference between the wages LSG Sky Chefs pays its employees and the Living Wage requirement, if LSG Sky Chefs does not increase the employees' wages to the required amount. Mr. Collins will be looking into getting confirmation of this agreement with American Airlines and providing this document to the SBD and Commission before the next Commission meeting. Mr. Pyatt stated that midmonth another conversation will be had with American Airlines to work out the final details of the agreement and make sure that American Airlines is aware that the Living Wage rate increases each year and that the difference they are required to pay to keep LSG Sky Chefs in compliance may increase.

Aside from the agreement with American Airlines, the question was asked of how the letter and revocation of the permit could be challenged by LSG Sky Chefs. Mr. Pyatt explained that LSG Sky Chefs could move for an injunction that would postpone the March 1, 2017 deadline by up to 90 days. After that LSG Sky Chefs could then take the matter to court.

Commissioner Fried commented that with this potential agreement with American Airlines, the three companies in question may now come into compliance with the Living Wage Ordinance, however, this does not address back pay for the employees who were under paid. Mr. Pyatt stated that MDAD has no information regarding back pay currently, but will seek opinion from the County Attorney's Office regarding enforcement of back pay with the 3 companies. Commissioner Fried stated that not pursuing back pay would set a bad precedence. Commissioner Braswell said his position is that enforcement of back pay should be moved forward and that it is the task of the Living Wage Commission to pursue enforcement in case such as this.

MDAD stated they would return at the next Commission meeting with more news. Mr. Rosenberg requested that MDAD include information about the opinion MDAD receives from the CAO regarding back pay.

#### VI. New Business

#### A. 2016-17 Living Wage Notice & Annual Indexing Issue

This item of business was requested to be placed on the meeting agenda by Commissioner Braswell. He states that the Living Wage for County Service Contracts Notice sent to County contractors in 2016 contains an error in the base living wage rate in the 2<sup>nd</sup> box of the notice. The notice states \$12.63 as the base rate when Commissioner Braswell believes it should be \$12.83 as that was the base rate determined during the annual indexing process. While the amendment to the living wage section of code that was approved states \$12.63, it may have been an oversight and should be \$12.83. Commissioner Roelans agrees that the base rate in the 2<sup>nd</sup> box should be \$12.83. Josh Zivalich, with the Teamsters Local 769, provided some additional information from the view point of the workers. He stated that many workers are enjoying the benefits of the living wage rate indexing to \$12.83 currently and will be upset come February 1st comes around and their base rate is lowered to \$12.63 per the notice. Commissioner Braswell proposed a re-notice of the living wage base rate to \$12.83 uniformly throughout the document. A motion was proposed by Commissioner Braswell to draft a resolution to SBD with the recommendation of the re-notice. The motion was seconded by Commissioner Roelans. The vote for the resolution passed unanimously. Commissioner Roelans also stated that she believes back pay should be made available to any workers under the \$12.63 base rate if the re-notice is issued. As requested, Eric Rodriguez from the CAO was present at the meeting to listen to the discussion regarding this item.

#### B. 2017 Sunset Review Package Approval

The Living Wage Commission Sunset Review Report is required for 2015-2016 calendar years. The report was made an agenda item for review and approval vote as required before it is routed for final acceptance by the Board of County Commissioners. During review of the report, Commissioner Rosenberg requested that mention be made of the efforts of the Commission along with MDAD lead to the successful resolution of the living wage issue of two of the permittees at the airport in the memo from the Commission to the Mayor and the Sunset Review Questionnaire. Commissioner Braswell requested that further explanation of the efforts and reasoning for the Commission's recommendation to amend the Living Wage Ordinance to comply with the Federal Patient Protection and Affordable Health Care Act be included as well. A motion was put forth by Commissioner Fried to approve the Sunset Review Report for routing once these changes were made and the meeting minutes for the meeting were complete. The motion was seconded by Commissioner Smith. The vote to approve the report with the changes was approved unanimously. The memo will be sent to the Board Chair for signature and the completed report with the edits to the memo and questionnaire along with the addition of the two ordinances that amended the Living Wage Code this year and the meeting minutes will be sent to the Commission for their records.

Having no further business, Commissioner Rosenberg motioned to end the meeting and the motion was seconded by Commissioner Braswell. The meeting was adjourned at approximately 4:39 P.M.

\*\*\*MINUTES ARE IN SUMMARY FORM\*\*\*
COPIES OF RECORDINGS OF THIS MEETING ARE AVAILABLE FROM
SMALL BUSINESS DEVELOPMENT AT 305-375-3111

2015			
	Estimated Hours Spent on		
	Living Wage Commission	Estimated Annual	Estimated Annual
Staff	per Employee	Cost per Employee	Cost for Supplies
Prof. Services Specialist	30	\$757.50	
Sub Total	30	\$757.50	
Supplies	Estimated cost for supplies		
	Copies		\$ 25.00
Sub Total			\$ 25.00
TOTAL			\$782.50

#### Notes:

- 1. The LWC meets quarterly on the 4th Thursday of the designated month.
- 2. 15-20 copies are made of each report. Each LWC member and attendees received a report package.

2016			
	Estimated Hours Spent on		
	Living Wage Commission	Estimated Annual	Estimated Annual
Staff	per Employee	Cost per Employee	Cost for Supplies
Prof. Services Specialist	30	\$757.50	
Sub Total	30	\$757.50	
Supplies	Estimated cost for supplies		
	Copies		\$ 25.00
Sub Total			\$ 25.00
TOTAL			\$782.50

#### Notes:

- 1. The LWC meets quarterly on the 4th Thursday of the designated month.
- 2. 15-20 copies are made of each report. Each LWC member and attendees received a report package