

MEMORANDUM

Agenda Item No. 11(A)(5)

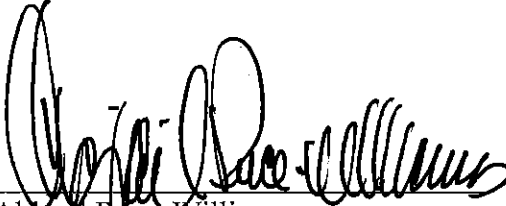
TO: Honorable Chairwoman Audrey M. Edmonson
and Members, Board of County Commissioners

DATE: July 23, 2019

FROM: Abigail Price-Williams
County Attorney

SUBJECT: Resolution authorizing the Miami-Dade Fire Rescue Department to participate in intergovernmental transfers with the State of Florida Agency for Health Care Administration and the supplemental payment program for Medicaid managed care patients; authorizing the County Mayor to execute all required agreements or documents to participate in intergovernmental transfers and the supplemental payment program for Medicaid managed care patients subject to Board ratification

The accompanying resolution was prepared and placed on the agenda at the request of Prime Sponsor Commissioner Sally A. Heyman.



Abigail Price-Williams
County Attorney

APW/uw



MEMORANDUM
(Revised)

TO: Honorable Chairwoman Audrey M. Edmonson
and Members, Board of County Commissioners

DATE: July 23, 2019

FROM: Abigail Price-Williams
County Attorney

SUBJECT: Agenda Item No. 11(A)(5)

Please note any items checked.

- "3-Day Rule" for committees applicable if raised
- 6 weeks required between first reading and public hearing
- 4 weeks notification to municipal officials required prior to public hearing
- Decreases revenues or increases expenditures without balancing budget
- Budget required
- Statement of fiscal impact required
- Statement of social equity required
- Ordinance creating a new board requires detailed County Mayor's report for public hearing
- No committee review
- Applicable legislation requires more than a majority vote (i.e., 2/3's present ____, 2/3 membership ____, 3/5's ____, unanimous ____, CDMP 7 vote requirement per 2-116.1(3)(h) or (4)(c) ____, CDMP 2/3 vote requirement per 2-116.1(3)(h) or (4)(c) ____, or CDMP 9 vote requirement per 2-116.1(4)(c)(2) ____) to approve
- Current information regarding funding source, index code and available balance, and available capacity (if debt is contemplated) required

Approved _____ Mayor
Veto _____
Override _____

Agenda Item No. 11(A)(5)
7-23-19

RESOLUTION NO. _____

RESOLUTION AUTHORIZING THE MIAMI-DADE FIRE RESCUE DEPARTMENT TO PARTICIPATE IN INTERGOVERNMENTAL TRANSFERS WITH THE STATE OF FLORIDA AGENCY FOR HEALTH CARE ADMINISTRATION AND THE SUPPLEMENTAL PAYMENT PROGRAM FOR MEDICAID MANAGED CARE PATIENTS; AUTHORIZING THE COUNTY MAYOR OR COUNTY MAYOR'S DESIGNEE TO EXECUTE ALL REQUIRED AGREEMENTS OR DOCUMENTS TO PARTICIPATE IN INTERGOVERNMENTAL TRANSFERS AND THE SUPPLEMENTAL PAYMENT PROGRAM FOR MEDICAID MANAGED CARE PATIENTS SUBJECT TO BOARD RATIFICATION

WHEREAS, as set forth in the attached memorandum, the State of Florida has created a supplemental payment program for Medicaid managed care patients who are transported to the hospital by public emergency medical transportation providers and has appropriated an additional \$50 million for this program; and

WHEREAS, Miami-Dade Fire Rescue transports more than 10,000 Medicaid managed care patients annually to hospitals and receives approximately \$147 per patient for this service; and

WHEREAS, by participating in the supplemental payment program for Medicaid managed care patients, Miami-Dade Fire Rescue can substantially increase its Medicaid managed care patient transport revenue and provide better services to the community; and

WHEREAS, the proposed operating budget for the Miami-Dade Fire Rescue Department includes an \$8 million appropriation for intergovernmental transfers to support the supplemental payment program for Medicaid managed care patients and a corresponding \$20 million for Medicaid managed care transport revenue,

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA, that this Board:

Section 1. Authorizes Miami-Dade Fire Rescue to participate in intergovernmental transfers with the State of Florida Agency Health Care Administration and the supplemental payment program for Medicaid managed care patients.

Section 2. Authorizes the County Mayor or County Mayor's designee to execute any and all agreements or documents necessary for Miami-Dade Fire Rescue to participate in intergovernmental transfers or the Medicaid managed care supplemental payment program subject to ratification by this Board.

The Prime Sponsor of the foregoing resolution is Commissioner Sally A. Heyman. It was offered by Commissioner _____, who moved its adoption. The motion was seconded by Commissioner _____ and upon being put to a vote, the vote was as follows:

Audrey M. Edmonson, Chairwoman

Rebeca Sosa, Vice Chairwoman

Esteban L. Bovo, Jr.

Jose "Pepe" Diaz

Eileen Higgins

Joe A. Martinez

Dennis C. Moss

Xavier L. Suarez

Daniella Levine Cava

Sally A. Heyman

Barbara J. Jordan

Jean Monestime

Sen. Javier D. Souto

The Chairperson thereupon declared this resolution duly passed and adopted this 23rd day of July, 2019. This resolution shall become effective upon the earlier of (1) 10 days after the date of its adoption unless vetoed by the County Mayor, and if vetoed, shall become effective only upon an override by this Board, or (2) approval by the County Mayor of this resolution and the filing of this approval with the Clerk of the Board.

MIAMI-DADE COUNTY, FLORIDA
BY ITS BOARD OF
COUNTY COMMISSIONERS

HARVEY RUVIN, CLERK

By: _____
Deputy Clerk

Approved by County Attorney as
to form and legal sufficiency.

MM Sr

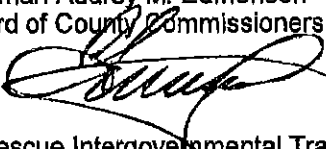
Christopher C. Kokoruda

Memorandum



Date: July 23, 2019

To: Honorable Chairwoman Audrey M. Edmonson
and Members, Board of County Commissioners

From: Carlos A. Gimenez 
Mayor

Subject: Miami-Dade Fire Rescue Intergovernmental Transfer Program with the State of
Florida for Medicaid Managed Care Patients

Recommendation

It is recommended that the Board of County Commissioners approve the attached resolution authorizing an Intergovernmental Transfer (IGT) program between the County and the State of Florida (State) to provide a supplemental payment program for Medicaid Managed Care patients. The resolution also authorizes the Mayor or Mayor's designee to execute all required documents, including provider contracts and agreements with the Agency for Health Care Administration (AHCA), subject to ratification, to implement the supplemental payment program.

Scope

This item impacts the Miami-Dade Fire Rescue (MDFR) District.

Delegation of Authority

The Mayor or Mayor's designee will be authorized to execute all required documents, including provider contracts and agreements with AHCA, after review and approval by the County Attorney's Office for form and legal sufficiency, subject to ratification by the Board, to implement the supplemental payment program.

Fiscal Impact

The County will be providing the State share, through an IGT, to provide funding for a supplemental payment program for Medicaid Managed Care patients transported to the hospital by MDFR. This IGT will require the Fire District to provide the State share, approximately \$8 million, which will result in approximately \$20 million of additional Managed Care Option (MCO) patient transport revenue. This will generate a net increase in revenue of \$12 million for the Fire Rescue District.

Track Record Monitor

This program will be implemented and monitored by Scott Mendelsberg, Assistant Director of Miami-Dade Fire Rescue.

Background

MDFR transports approximately 75,000 patients annually to local hospital emergency rooms, generating approximately \$23 million per year from Medicare, Medicaid, private commercial insurance companies and individual payers. The transport services are billed and collected by a private contractor through the County's *Contract No. RFP-00567, Emergency Medical Services Billing*. Of the total patients transported to the hospital each year, almost 19 percent are covered by Medicaid. The average reimbursement for the services per Medicaid patient is \$147. This amount is significantly lower when compared to reimbursements of \$414 and \$564 from Medicare and patients with private health insurance, respectively.

In 2016 the State of Florida authorized creation of a Certified Public Expenditure (CPE) program to provide supplemental payments to publicly owned and operated emergency medical transportation providers for Medicaid fee for service patients transported to local hospitals. This program leverages the approximately 60 percent share of federal Medicaid reimbursement by allowing the State to certify the public expenditure incurred by MDFR as the State share.

Honorable Chairwoman Audrey M. Edmonson
and Members, Board of County Commissioners
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MDFR currently receives supplemental payments for Medicaid fee for service patients through the CPE program and has generated an additional \$17 million since 2017. The projected payment for Medicaid fee for service EMS transports from the CPE program for FY 2020 is \$6 million. The CPE program helps to close the gap between cost incurred and revenue received for each emergency medical transport provided to a Medicaid fee for service patient. Medicaid fee for service patients make up less than 20% of all Medicaid transports provided by MDFR, with the rest receiving services under a Medicaid Managed Care arrangement.

In 2019 the Legislature authorized expansion of the program to include the Medicaid Managed Care population. In order to leverage the 60 percent federal share, MDFR will provide the state share through an IGT, and later be reimbursed by Medicaid Managed Care providers when their covered patients are transported to the hospital. The proposed operating budget for MDFR includes an additional \$20 million of transport revenue and a corresponding \$8 million appropriation for the IGT to AHCA to provide the 40 percent state share. The county will realize \$12 million net revenue, reflecting the approximate 60 percent federal share and 40 percent state share for the program. The supplemental payment program may require agreements with AHCA and Manager Care providers, and this resolution authorizes the Mayor or Mayor's designee to execute those agreements, subject to future Board ratification. Unlike the CPE program which required no appropriation for the state share, these revenue and expense estimates are intentionally optimistic to allow for maximum participation by MDFR. The fluid nature of the enrollment and payer mix between fee for service and managed care will impact the required IGT and the higher appropriation ensures that MDFR will be able to realize the full benefit of this program.

The Public Health Trust (PHT) has used an IGT mechanism with AHCA for many years, enabling the PHT to leverage additional funds for the Disproportionate Share Hospital (DSH) and Low Income Pool (LIP) programs.

The Mayor, through his delegated procurement authority, will execute a professional services agreement with PCG Consulting Services (PCG) to provide support during the implementation of this program. PCG has previously provided consulting services to MDFR for the Medicaid CPE program and has worked with the Florida Fire Chief's Association and AHCA to assist in development of the Managed Care IGT. The firm has worked with other jurisdictions, such as the states of Massachusetts, Texas and Washington, to implement similar Medicaid Managed Care supplemental payment programs for emergency medical transportation services and is therefore very familiar with the process.



Maurice L. Kemp
Deputy Mayor