

Agenda Item No. 2(A)(1)
February 18, 2026

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Miami-Dade County, Florida
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1:55 pm, 02/01/2026
CLERK OF THE BOARD

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OFFICE OF THE MAYOR
MIAMI-DADE COUNTY,
FLORIDA

VETO AND VETO MESSAGE

To: Honorable Chairman Anthony Rodriguez
and Members of the Board of County
Commissioners Miami-Dade County, Florida

From: Daniella Levine Cava, Mayor
Miami-Dade County, Florida



Pursuant to the authority vested in me under the provisions of Section 2.02(D) of the Miami-Dade County Home Rule Charter, I hereby veto Ordinance No. 26-4, which was adopted at the January 22, 2026, Board of County Commissioners meeting:

ORDINANCE RELATING TO MIAMI-DADE COUNTY COMPREHENSIVE DEVELOPMENT MASTER PLAN; PROVIDING DISPOSITION OF APPLICATION NO. CDMP20230013, LOCATED WEST OF NW 137 AVENUE AND SR-836 INTERCHANGE, AND NORTH SIDE OF THEORETICAL NW 6 STREET, FILED BY KELLY TRACTOR COMPANY IN THE MAY 2023 CYCLE TO AMEND THE COUNTY'S COMPREHENSIVE DEVELOPMENT MASTER PLAN; PROVIDING SEVERABILITY, EXCLUSION FROM THE CODE, AND AN EFFECTIVE DATE

VETO MESSAGE

On January 22, 2026, the Board of County Commissioners approved a Comprehensive Development Master Plan (CDMP) text amendment application for Kelly Tractor. During this hearing, the Board led a robust discussion, that included both the applicants and administration staff, and ultimately secured several additional proffers that improved the applicant's conditions. However, I must veto the final action because

the application (1) did not sufficiently address impacts to wetlands of exceptional environmental value – exactly the type of wetlands that County policies serve to protect; and (2) utilized the text amendment process to circumvent existing Urban Development Boundary (UDB) policies – longstanding, important policies established by this Board to ensure our community grows in smart, responsible ways.

Inadequate Commitments Regarding Environmental Impacts

The Kelly application impacts an area of our County designated “Wetlands of Regional Significance.” This designation recognizes the exceptionally high quality of the area’s wetlands, which serve a critical role in supporting water management and supporting the surrounding habitat and ecosystem. Staff sought to require that impacts to approximately 62 acres of wetlands, already under preservation covenants, be preserved on site, even if consolidated or relocated on a 1-to-1 basis. In addition, the remaining required mitigation (approximately an additional 100 acres of wetlands anticipated to be impacted), was to be prioritized to occur in the North Trail Basin to the maximum extent feasible.

While the Board negotiated an important concession by requiring that any portion of the 62 acres not being mitigated on site be mitigated within Miami-Dade County, the applicant did not commit to prioritizing mitigation in the North Trail Basin. Similarly, the applicant did not commit to mitigating impacts for the remaining approximately 100 acres of wetlands on the site. A mitigation project in Miami-Dade County, provided for by the applicant, and particularly within the North Trail Basin, would better address the significant loss of water management and habitat function in this area.

The County must act to protect significant wetland systems. In addition to providing habitat for wildlife, wetlands provide a critical public health function. They serve to filter water reaching our aquifer, provide flood protection and, in the case of coastal wetlands, protect against storm surge. Beyond those benefits, open spaces such as wetlands, in the aggregate, contribute to the County’s exemplary rating under the national Flood Insurance Program Community Rating System that provides flood insurance savings to our residents.

Use of the Text Amendment Process to Circumvent UDB Policies

Text amendments have historically been brought forward to refine CDMP policies and define general allowances in identified land use categories and mapped areas. This application circumvented existing UDB amendment policies by bringing site specific

urban uses and infrastructure to a site outside the UDB without following the UDB amendment process.

The text amendment process does not include robust growth analysis and planning procedures that surround a traditional map or UDB amendment, which assures that growth outside the UDB occurs with all appropriate commitments in place. The presentation of a text change in this case enabled substantially less specificity and commitment on the future development than an application that followed a UDB amendment process.

These procedures also force applicants to present analysis of their impacts, including future fiscal impacts to the County to provide government services in areas without established infrastructure, which should not later be subsidized through property tax revenue provided by our residents and businesses.

CLOSING

Growth in our community must be carefully balanced with protecting the natural environment that provides the very foundation for our community and prosperity. In this case, the applicants have failed to address the impacts to precisely the type of wetlands the County's UDB policies are intended to guard against. In addition, the application circumvents longstanding, established UDB amendment processes created by the Board to ensure adequate planning for future growth and prevent negative impacts to taxpayers. Because these concerns were not adequately addressed, staff ultimately recommended denial of the application. While the Board secured important proffers during the hearing, I do not believe those protections go far enough.

For these reasons, I must veto Ordinance No. 26-4.

Date: January 22, 2026

To: Honorable Chairman Anthony Rodriguez
and Members, Board of County Commissioners

Agenda Item No. 7(A)

From: Daniella Levine Cava
Mayor



Ordinance No. 26-4

Subject: Ordinance for May 2023 Cycle Application No. CDMP20230013 to Amend the
Comprehensive Development Master Plan

The attached ordinance addresses a Comprehensive Development Master Plan private application that, under rule 5.05(b)(1) of the Board's rules of procedure, is exempt from commissioner sponsorship. The staff analysis and fiscal impact statement for this application are discussed in a separate report that is referenced in the ordinance and that will be presented as a supplement on the CDMP meeting agenda, which, together with this ordinance, were prepared by the Department of Regulatory and Economic Resources.



Roy Coley
Chief Utilities and Regulatory Services Officer



MEMORANDUM
(Revised)

TO: Honorable Chairman Anthony Rodriguez
and Members, Board of County Commissioners

DATE: January 22, 2026

FROM: 
Gen Bonzon-Keenan
County Attorney

SUBJECT: Agenda Item No. 7(A)

Please note any items checked.

- “3-Day Rule” for committees applicable if raised**
- 6 weeks required between first reading and public hearing**
- 4 weeks notification to municipal officials required prior to public hearing**
- Decreases revenues or increases expenditures without balancing budget**
- Budget required**
- Statement of fiscal impact required**
- Statement of social equity required**
- Ordinance creating a new board requires detailed County Mayor’s report for public hearing**
- No committee review**
- Applicable legislation requires more than a majority vote (i.e., 2/3’s present ____, 2/3 membership ____, 3/5’s ____, unanimous ____, majority plus one ____, CDMP 7 vote requirement per 2-116.1(3)(h) or (4)(c) ____, CDMP 2/3 vote requirement per 2-116.1(3) (h) or (4)(c) ____, CDMP 9 vote requirement per 2-116.1(4)(c) (2)) to approve**
- Current information regarding funding source, index code and available balance, and available capacity (if debt is contemplated) required**

Approved _____ Mayor
Veto 2/1/26 kkb
Override _____

Agenda Item No. 7(A)
1-22-26

ORDINANCE NO. 26-4

ORDINANCE RELATING TO MIAMI-DADE COUNTY COMPREHENSIVE DEVELOPMENT MASTER PLAN; PROVIDING DISPOSITION OF APPLICATION NO. CDMP20230013, LOCATED WEST OF NW 137 AVENUE AND SR-836 INTERCHANGE, AND NORTH SIDE OF THEORETICAL NW 6 STREET, FILED BY KELLY TRACTOR COMPANY IN THE MAY 2023 CYCLE TO AMEND THE COUNTY’S COMPREHENSIVE DEVELOPMENT MASTER PLAN; PROVIDING SEVERABILITY, EXCLUSION FROM THE CODE, AND AN EFFECTIVE DATE

WHEREAS, pursuant to chapter 163, part II, Florida Statutes, the Miami-Dade Board of County Commissioners (“Board”) adopted the Miami-Dade County Comprehensive Development Master Plan (“CDMP”) in 1988; and

WHEREAS, the Board has provided procedures, codified as section 2-116.1, Code of Miami-Dade County, to amend, modify, add to, or change the CDMP; and

WHEREAS, Miami-Dade County’s procedures reflect and comply with the procedures for adopting or amending local comprehensive plans as set forth in chapter 163, part II, Florida Statutes; and

WHEREAS, applications to amend the CDMP may be filed with the Planning Division of the Department of Regulatory and Economic Resources (“Department”) by private parties or by the County; and

WHEREAS, Miami-Dade County’s procedures classify applications as either standard or small-scale amendment applications, set forth the processes for adoption of small scale and standard amendments, and require any application seeking adoption as a small-scale amendment to clearly state such request in the application; and

WHEREAS, Miami-Dade County's procedures provide that applications may be filed for processing in the January, May, or October CDMP amendment cycles or filed at any time for out-of-cycle processing; and

WHEREAS, Application No. CDMP20230013 (the “Application”) was filed by a private party as a standard amendment in the May 2023 Cycle of Applications to amend the CDMP (“May 2023 Cycle Application”) and is contained in the document titled “May 2023 Cycle of Applications to Amend the Comprehensive Development Master Plan,” dated June 2023, and kept on file with and available upon request from the Department; and

WHEREAS, as required by section 2-116.1, Code of Miami-Dade County, the Department issued its initial recommendation addressing the Application in a report titled “Initial Recommendation May 2023 Cycle Application No. CDMP20230013 to Amend the Comprehensive Development Master Plan,” dated June 2025 and kept on file with and available upon request from the Department; and

WHEREAS, the Department’s initial recommendation addressing the Application is available in a Portable Document Format (PDF) file entitled “Initial Recommendations CDMP20230013” on the Department’s website at https://energov.miamidade.gov/EnerGov_Prod/SelfService#/home by searching for plan number “CDMP20230013,” and selecting the tab for “Attachments,” or at the following weblink to the Attachments tab: https://energov.miamidade.gov/EnerGov_Prod/SelfService#/plan/85a528ca-fa52-4ba9-8a83-a24d51563e8e?tab=attachments; and

WHEREAS, the directly impacted Community Council and the Planning Advisory Board, acting as the Local Planning Agency, have acted in accordance with the applicable State and

County procedures and have conducted public hearings and issued recommendations for the disposition of the Application; and

WHEREAS, section 2-116.1(3)(h), requires the Board of County Commissioners to hold a public hearing within 180 calendar days after the Application filing period unless a greater time is deemed necessary by the Board of County Commissioners, or the Department Director extends the time at the applicant's request prior to the earliest deadline for the publication of required public hearing notices; and

WHEREAS, the applicant for Application No. CDMP20230013 requested an extension of time and the Director approved the requested extension, which is included in a supplement report to the Application entitled "Additional Items"; and

WHEREAS, at the public hearing conducted to address transmittal of the standard Application to the State Land Planning Agency and other state and regional agencies ("reviewing agencies"), the Board by resolution, transmitted the Application to the reviewing agencies; and

WHEREAS, the approval of an amendment to the CDMP does not assure favorable action upon any application for zoning or other land use approval but is part of the overall land use policies of the County; and

WHEREAS, this Board has conducted the public hearing required by the referenced procedures preparatory to enactment of this ordinance,

BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA:

Section 1. All matters set forth in the preamble are found to be true and are hereby incorporated by reference as if set forth verbatim and adopted.

Section 2. This Board hereby takes action on the Application as follows:

Application Number	Applicant/Representative Location and Size Requested Amendments to the CDMP Land Use Plan Map or Text	Final Action
CDMP20230013	<p>Kelly Tractor Company / Luis Figueredo, Esq., Joseph Goldstein, Esq., Juan Mayol Jr., Esq., Alessandria San Roman, Esq., Holland & Knight. / Located west of NW 137 Avenue and SR-836 Interchange, and north side of theoretical NW 6 Street / ±246.07 Gross/Net Acres</p> <p><u>Requested Amendment to the CDMP</u></p> <ol style="list-style-type: none"> 1. Amend the “Open Land Subarea 3” land use category text to create the “MIA Equipment and Supportive Services Area”; 2. Add the proffered Declaration of Restrictions in the Restrictions Table in Appendix A of the CDMP Land Use Element, if accepted by the Board; 3. Amend the CDMP Capital Improvements Element, Table 10A Projects with Developer Responsibility to Construct or Cause to Construct to include developer funded roadway project. <p><i>[The applicant revised the original application to withdraw the following requests: 1) Redesignate the application site on the Land Use map; From: “Open Land” (±244.37 acres) and “Industrial and Office” (±1.70 acres), To: “Terminals” (±244.37 acres) and “Industrial and Office” (±1.70 acres); 2) Expand the Urban Expansion Area (UEA) to include the application site. In addition, the applicant revised the application to change the proposed land use text amendment from the “Terminals” category in the Land Use Element to the “Open Land Subarea 3” in order to establish the “MIA Equipment and Supportive Services Area”].</i></p> <p>Standard Amendment</p>	<p>ADOPT AS TRANSMITTED WITH FURTHER CHANGES with Acceptance of the Revised Proffered Declaration of Restrictions (Covenant) <i>and with the condition that the Applicant submit the fully executed, revised, legally sufficient Covenant, Opinion of Title, and any joinders within 10 days or the application shall be deemed withdrawn.</i></p> <p><i>[The further changes include the following: (1) revise the text proposed for “Open Land Subarea 3” to delete the word “supportive” and add “MIA Equipment and Supportive Services Area” and make other changes as indicated in the staff handout; and (2) amend the proposed text to replace “Freight Rail Terminals” with “Freight Rail Connection”.</i></p> <p><i>Revisions to the Covenant are to (1) revise condition 1A to provide that “the accessory and ancillary uses must be consistent with the CDMP” and deleting “supportive of the MIA Equipment and Supportive Services Area”; (2) revise Condition 2 to require an Administrative Site Plan Review (ASPR) and deleting language related to establishing land development regulations; (3) add a condition that prior to the issuance of the first temporary certificate of occupancy for any portion of the proposed development, the Owner agrees to have open to traffic or cause to have open to traffic NW/SW 139 Avenue from NW 6 Street to SW 8</i></p>

		<p><i>Street.; (4) add a condition that any wetland mitigation for the areas on the Property that are, as of January 21, 2026, under either of the existing covenants, shall be done via (1) on-site mitigation or (2) permittee responsible mitigation within Miami-Dade County (which may include permittee responsible mitigation within County parks to the extent permissible), except to the extent that there are wetland mitigation bank credits available at banks in Miami-Dade County and mitigation is done via such credits from within Miami-Dade County; (5) add a condition that the Owner commits to provide and maintain a wildlife habitat corridor connection between the Preservation Areas on the Property (identified in the Restrictive Covenant recorded in Official Records Book 28488, Pages 2722-2731 of the Public Records of Miami-Dade County, Florida), which shall continue to be preserved. Connection may be provided, to the extent permissible, by using stormwater management areas, vegetative open space, or other on-site wetland mitigation areas.]</i></p>
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Section 3. If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected thereby.

Section 4. It is the intention of the Board, and it is hereby ordained that the provisions of this ordinance shall be excluded from section 2-116.1, Code of Miami-Dade County.

Section 5. Pursuant to section 163.3184(3)(c)4, Florida Statutes, the effective date of any plan amendment adopted in this ordinance shall be 31 days after the State Land Planning Agency notifies the local government that the plan amendment package is complete, if the

amendment is not timely challenged. If timely challenged, the plan amendment shall become effective on the date the State Land Planning Agency or the Administration Commission enters a final order determining the adopted amendment to be in compliance. No development orders, development permits, or land uses dependent on the adopted amendment may be issued or commence before the plan amendment has become effective. If a final order of noncompliance is issued by the Administration Commission, the plan amendment may nevertheless be made effective, subject to the imposition of sanctions pursuant to section 163.3184(8), Florida Statutes, by adoption of a resolution affirming its effective status, a copy of which resolution shall be filed with the Clerk of the Board and sent to the State Land Planning Agency.

Section 6. This ordinance shall become effective ten (10) days after the date of enactment unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

PASSED AND ADOPTED: January 22, 2026

Approved by County Attorney as
to form and legal sufficiency.



Prepared by:

James Eddie Kirtley

