

MEMORANDUM

Amended
Agenda Item No. 11(A)(10)

TO: Honorable Chairman Jean Monestime
and Members, Board of County Commissioners

DATE: June 30, 2015

FROM: R. A. Cuevas, Jr.
County Attorney

SUBJECT: Resolution approving
amendment to Implementing
Order 2-12 relating to Miami-
Dade County Diversion Program
to include violations of sections
21-81(d)(1) through and
including 21-81(d)(7) of the
Code

Resolution No. R-526-15

The accompanying resolution was prepared and placed on the agenda at the request of Prime Sponsor Commissioner Sally A. Heyman and Co-Sponsor Barbara J. Jordan.



R. A. Cuevas, Jr.
County Attorney

RAC/jls



MEMORANDUM

(Revised)

TO: Honorable Chairman Jean Monestime
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Please note any items checked.

- "3-Day Rule" for committees applicable if raised
- 6 weeks required between first reading and public hearing
- 4 weeks notification to municipal officials required prior to public hearing
- Decreases revenues or increases expenditures without balancing budget
- Budget required
- Statement of fiscal impact required
- Ordinance creating a new board requires detailed County Mayor's report for public hearing
- No committee review
- Applicable legislation requires more than a majority vote (i.e., 2/3's ____, 3/5's ____, unanimous ____) to approve
- Current information regarding funding source, index code and available balance, and available capacity (if debt is contemplated) required

Approved _____ Mayor
Veto _____
Override _____

Amended
Agenda Item No. 11(A)(10)
7-14-15

RESOLUTION NO. R-526-15

RESOLUTION APPROVING AMENDMENT TO IMPLEMENTING ORDER 2-12 RELATING TO MIAMI-DADE COUNTY DIVERSION PROGRAM TO INCLUDE VIOLATIONS OF SECTIONS 21-81(D)(1) THROUGH AND INCLUDING 21-81(D)(7) OF THE CODE OF MIAMI-DADE COUNTY, FLORIDA; AND AUTHORIZING COUNTY MAYOR OR COUNTY MAYOR'S DESIGNEE TO EXERCISE ALL RIGHTS CONTAINED THEREIN

WHEREAS, section 21-81 of the Code of Miami-Dade County, Florida (the "Code"), prohibits the commission of all acts defined as misdemeanors under Florida Statutes and declares commission of such acts to also be Code violations; and

WHEREAS, the Board of County Commissioners has amended section 21-81 of the Code to enact monetary civil penalties for certain violations as enumerated in sections 21-81(d)(1) through and including 21-81(d)(7) of the Code, as such civil penalties will act as an additional deterrent to such violations and would provide law enforcement with additional options when encountering a misdemeanant who has committed an enumerated offense; and

WHEREAS, the Board has amended Chapter 8CC of the Code to prescribe a specific monetary civil penalty for a violation of sections 21-81(d)(1) through and including 21-81(d)(7) of the Code; and

WHEREAS, the Board has amended section 8CC-5.1 of the Code to allow a violator of sections 21-81(d)(1) through and including 21-81(d)(7) of the Code who has been served with a civil violation notice imposing a monetary penalty to enter the Miami-Dade County Diversion

Program, which would allow violators without the economic means to pay the fine to satisfy the penalty by non-monetary means; and

WHEREAS, Implementing Order 2-12 sets forth the guidelines and parameters of the Miami-Dade County Diversion Program; and

WHEREAS, the Board desires to amend Implementing Order 2-12 to include violations of sections 21-81(d)(1) through and including 21-81(d)(7) of the Code as eligible offenses for the Miami-Dade County Diversion Program as allowed for in section 8CC-5.1 of the Code,

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA, that this Board approves an amendment to Implementing Order No. 2-12, relating to the Miami-Dade County Diversion Program, in substantially the form attached hereto, and authorizes the County Mayor or the County Mayor's designee to exercise all rights contained therein.

The Prime Sponsor of the foregoing resolution is Commissioner Sally A. Heyman and the Co-Sponsor is Commissioner Barbara J. Jordan. It was offered by Commissioner **Sally A. Heyman** who moved its adoption. The motion was seconded by Commissioner **Barbara J. Jordan** and upon being put to a vote, the vote was as follows:

	Jean Monestime, Chairman	aye	
	Esteban L. Bovo, Jr., Vice Chairman	nay	
Bruno A. Barreiro	aye	Daniella Levine Cava	aye
Jose "Pepe" Diaz	aye	Audrey M. Edmonson	aye
Sally A. Heyman	aye	Barbara J. Jordan	aye
Dennis C. Moss	aye	Rebeca Sosa	nay
Sen. Javier D. Souto	nay	Xavier L. Suarez	absent
Juan C. Zapata	aye		

The Chairperson thereupon declared the resolution duly passed and adopted this 30th day of June, 2015. This resolution shall become effective upon the earlier of (1) 10 days after the date of its adoption unless vetoed by the County Mayor, and if vetoed, shall become effective only upon an override by this Board, or (2) approval by the County Mayor of this Resolution and the filing of this approval with the Clerk of the Board.

MIAMI-DADE COUNTY, FLORIDA



BY ITS BOARD OF
COUNTY COMMISSIONERS

HARVEY RUVIN, CLERK

By: **Christopher Agrippa**
Deputy Clerk

Approved by County Attorney as
to form and legal sufficiency.

A handwritten signature in cursive script, appearing to read "C. Angell", written over a horizontal line.

Christopher A. Angell

Implementing Order

Implementing Order No.: 2-12

Title: MIAMI-DADE COUNTY DIVERSION PROGRAM

Ordered:

Effective:

AUTHORITY:

Section 1.01, 2.02 and 5.03(D) of the Miami-Dade County Home Rule Amendment and Charter.

SUPERSEDES:

This Implementing Order (I.O.) supersedes previous I.O. 2-12, ordered May 5, 2015, and effective May 15, 2015.

POLICY:

On June 20, 2009, the Board of County Commissioners (Board) passed Resolution R-868-09 directing the Mayor or designee to study whether cost savings can be achieved through decriminalizing selected Miami-Dade County ordinance violations. The resulting Diversion Program is based on findings included in the report requested by the Board. In 2015 the Board amended 8CC-10 to make additional misdemeanor offenses eligible for civil penalties and has amended 8CC-5.1 to make those additional offenses eligible for the Diversion Program. This amendment to 8CC-10 does not decriminalize these misdemeanors, but instead provides law enforcement with another avenue of resolution.

PURPOSE:

To seek compliance with Miami-Dade County Code violations, improve the quality of life in Miami-Dade County through community service hours, reduce the demands on the criminal justice and civil administrative hearing systems, and give violators penalty options to resolve their ordinance violations.

SCOPE:

The Miami-Dade Police Department (MDPD) will implement and administer the Miami-Dade County Diversion Program (Diversion Program) as outlined in this Implementing Order (IO). The Diversion Program was established by County Ordinance.

ELIGIBILITY:

When a violator is arrested or given a Civil Violation Notice (8-CC) for one of the Miami-Dade County Code violations listed below, he/she is eligible and may elect to voluntarily participate in the Diversion Program:

- | | |
|--------|--|
| 7-3 | Swimming or fishing from prohibited roads or bridges |
| 8A-172 | Conducting business without a local business tax receipt |

- 8A-276(b) Failure to display commercial vehicle markings
- 21-28 Producing loud or excessive noise
- 21.31.2(b)(1) Consumption of alcohol in open containers near store
- 21.31.2(b)(2) Possession of alcohol in open containers near store
- 21.31.4(B) Obstructing traffic or aggressively begging
- 21-81(d) Any one of the specific misdemeanors enumerated in section 21-81(d)(1) through and including 21-81(d)(7)
- 21.287 Rafting
- 26-1 Park violations

This list of violations may be amended as appropriate to include additional Miami-Dade County Code violations eligible for the Diversion Program.

Violators can only participate in the Diversion Program a maximum of three times, regardless of the type of violation. Once the violator is no longer eligible, he/she must proceed with their case in the criminal or civil court systems.

PROCEDURE:

Civil Violations:

Presently, pursuant to Miami-Dade County Code Section 8CC-5, when someone is issued a Civil Violation Notice, he/she must either pay the civil penalty or request an administrative hearing within twenty (20) days from the date of the violation. The Diversion Program gives the violator further alternatives. If a violation is listed in the "Eligibility" section, the violator may elect to enter the Diversion Program and select from options including paying a fee, completing community service hours, or a combination thereof, instead of requesting an administrative hearing or paying a civil penalty.

Criminal Violations:

Pursuant to the Florida Rules of Criminal Procedure, when someone is arrested for an ordinance violation, he/she is entitled to a first appearance, arraignment and trial. Usually, the violator must wait until his/her case is set for arraignment, which can take from three to five weeks from the date of the arrest. Also, in some instances, the violator may qualify for a private diversion program; however, usually diversion programs are for first time offenders.

Anyone arrested or given a Notice to Appear for one of the Miami-Dade County Code violations listed above in the Eligibility section other than section 21-81(d) can voluntarily participate in the Miami-Dade County Diversion program, regardless of his/her criminal past. Individuals that are criminally charged for violations enumerated in section 21-81(d) are not eligible for the Miami-Dade County Diversion program.

DIVERSION PROGRAM – VIOLATOR OPTIONS:

When an eligible civil or criminal violator registers for the Diversion Program he/she has the following options which must be completed within 30 days from the issuance of the violation notice:

For Civil Violations:

OPTION 1 (Processing fee and complete community hours)

- 1) Pay \$50 processing fee; and
- 2) Complete one day of community service for every \$100 civil fines owed. (\$100 fine = 1 day; \$200 fine = 2 days; \$300 fine = 3 days, etc.) One day of community service = 8 hours.

OPTION 2 (Community Service in lieu of any payment)

- 1) For Civil fines of \$100 - complete 2 days of community service;
For Civil fines of \$200 - complete 3 days of community service;
For Civil fines of \$300 - complete 4 days of community service;
For Civil fines of \$400 - complete 5 days of community service;
For Civil fines of \$500 - complete 6 days of community service;

Once all of the above conditions are satisfied, a Certificate of Completion will be sent to the Clerk of the Court (Clerk) advising that the violator has complied and requesting that the civil case be closed. If the conditions of the Diversion Program are not satisfied by the violator within thirty days of the violation, the Clerk will be notified and asked to proceed with the civil collection process pursuant to Miami-Dade County Code Section 8CC-7, *Recovery of unpaid civil penalties, etc.*

Regardless of whether Option 1 or Option 2 above are selected, anyone receiving a civil violation notice for a violation of 21-81(d)(6) for Possession of Cannabis and/or 21-81(d)(7) for Possession of Drug Paraphernalia shall be provided information concerning substance abuse assessment programs and substance abuse treatment programs. This information will be provided by the Diversion Program.

For Criminal Violators – for all violations EXCEPT 8A-276(b), Failure to Display Commercial Vehicle Markings, and any one of the specific misdemeanors enumerated in section 21-81(d)(1) through and including 21-81(d)(7):

OPTION 3 (Processing fee and complete community hours)

- 1) Pay a \$50 processing fee; and

- 2) Complete one day of community service for the first time enrollment in the Diversion Program; two days of community service for the second enrollment; or three days of community service for the third enrollment.

OPTION 4 (Community Service in lieu of any payment)

- 1) Complete two days of community service for first time enrollment in the Diversion Program; three days of community service for the second enrollment; or four days of community service for the third enrollment.

OPTION 5 (No Community Service Hours)

- 1) Pay a \$50 processing fee and a \$100 community service fee (\$150 total) for the first time enrollment in the Diversion Program; pay a \$50 processing fee and a \$200 community service fee (\$250 total) for the second enrollment; or pay a \$50 processing fee and a \$300 community service fee (\$350 total) for the third enrollment.

Options for violations of 8A-276(b), Failure to Display Commercial Vehicle Markings:

OPTION 6 (Processing fee and complete community hours)

- 1) Pay a \$50 processing fee; and
- 2) Complete two days of community service for first time enrollment; three days of community service for the second enrollment; or four days of community service for the third enrollment in the Diversion Program; and
- 2) Unless the vehicle has been sold, or another documented reason is provided, the violator must also ensure that affixed to the vehicle (that was driven at the time of arrest) is signage permanently marked on both sides in letters and numerals not less than three inches in height, with the name, address and telephone number of the owner thereof. Additionally, ensure that the numbers of all occupational and business licenses issued to the owner are similarly displayed. Upon correction of the violation, the vehicle or a photograph thereof shall be brought to the staff of the Diversion Program.

OPTION 7 (Community Service in lieu of any payment)

- 1) Complete three days of community service for the first time enrollment; four days of community service for the second enrollment; or five days of community service for the third enrollment in the Diversion Program; and
- 2) Unless the vehicle has been sold, or another documented reason is provided, the violator must also ensure that affixed to the vehicle (that was driven at the time of arrest) is signage permanently marked on both sides in letters and numerals not less than three inches in height, with the name, address and telephone number of

the owner thereof. Additionally, ensure that the numbers of all occupational and business licenses issued to the owner are similarly displayed. Upon correction of the violation, the vehicle or a photograph thereof shall be brought to the staff of the Diversion Program.

OPTION 8 (No Community Service Hours)

- 1) Pay a \$50 processing fee and a \$200 community service fee (\$250 total) for the first time enrollment; pay a \$50 processing fee and a \$300 community service fee (\$350 total) for the second enrollment; or pay a \$50 processing fee and a \$400 community service fee (\$450 total) for the third enrollment; and
- 2) Unless the vehicle has been sold, or another documented reason is provided, the violator must also ensure that affixed to the vehicle (that was driven at the time of arrest) is signage permanently marked on both sides in letters and numerals not less than three inches in height, with the name, address and telephone number of the owner thereof. Additionally, ensure that the numbers of all occupational and business licenses issued to the owner are similarly displayed. Upon correction of the violation, the vehicle or a photograph thereof shall be brought to the staff of the Diversion Program.

For eligible criminal violations, once all of the above conditions are satisfied, a Certificate of Completion will be sent to the Miami-Dade Office of the State Attorney, County Court Division, for approval. The Certificate and the Arrest Form will then be given to the Clerk who will open and close the case in the Criminal Justice Information System (CIJIS) as a "Nolle Pros - PTD," or use any other entry that the Clerk deems appropriate. If the conditions of the Diversion Program are not satisfied by the violator within thirty days of the violation, the Arrest Form will be forwarded to the Clerk, who will be asked to proceed as quickly as possible with the arrest charges as outlined in the Florida Rules of Criminal Procedure.

ADDITIONAL REQUIREMENTS FOR BOTH 8-CC AND CRIMINAL VIOLATIONS OF 8A-172

If the violator has been charged with violating Section 8A-172, *Conducting business without a local business tax receipt*, the violator must also obtain a business license from the Miami-Dade County Local Business Tax Section and present the license or receipt to the staff at the Diversion Program, unless the violator provides written documentation to the contrary.

REGISTRATION BY MAIL

Eligible criminal violators have the option of performing community service hours or converting their hours into a monetary amount. If the violator chooses to pay a fee in lieu of completing community service hours, the conditions of the Diversion Program can be completed by registering by mail and submitting payment via a money-order payable to the Miami-Dade County Diversion Program. The police case number and the date of arrest should be noted on the money-order. To complete the conditions of the program by mail, the violator shall:

- 1) Complete and sign the registration form; and
- 2) Send a money-order for the amount owed:
- 3) Send the form and money-order with the amount owed to the Miami-Dade Police Department address indicated on the Diversion Program reference Materials and website.

*If the violator was cited for 8A-276(b), *Failure to display commercial vehicle markings*, please refer to the *Criminal Violation* section listed above for the appropriate amortization amounts. In addition, for 8A-276(b), the violator must also submit a clear photograph, or a copy thereof, illustrating that the vehicle that was cited is presently in code compliance or provide written documentation explaining why the vehicle has not been brought into compliance.

NOTE: If the violator was cited for a violation of 8A-172, *Conducting Business Without a Local Business Tax Receipt*, a copy of the business license or receipt thereof or written documentation explaining why the license has not been obtained must also be mailed together with the registration form and money-order.

Upon review of the submission as required above, the Diversion Program reserves the right to reject incomplete or noncompliant registrations.

HARDSHIPS

Upon written request, a Diversion Program supervisor may waive conditions or grant violators additional time to complete the conditions of the program on an individual basis. A hardship may be granted for several reasons such as, but not limited to, unforeseen emergencies, inclement weather, staffing, etc.

OTHER POLICE AGENCIES

MDPD will be the lead law enforcement agency referring violators to the Diversion Program. However, other police departments may wish to send violators whom they cite or arrest for county ordinance violations to the Diversion Program as well. Eligibility for violations of section 21-81(d)(1) through and including 21-81(d)(7) are outlined within section 21-81(d). For other eligible violations, such other police departments and/or municipalities and/or government entities must enter into agreements with Miami-Dade County outlining the terms and conditions that must be met for violators referred from their police agency.

This Implementing Order is hereby submitted to the Board of County Commissioners of Miami-Dade County.

County Mayor

Approved by the County Attorney as
to form and legal sufficiency _____