



Miami-Dade Board of County Commissioners
Office of the Commission Auditor

Public Safety and Health Committee (PSHC)

July 17, 2018
1:30 P.M.
Commission Chambers

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Research Notes**

**Item No. 3A
File No. 181652**

Researcher: MF Reviewer: TD

RESOLUTION AUTHORIZING THE COUNTY MAYOR OR COUNTY MAYOR'S DESIGNEE TO RECEIVE AND EXPEND \$1,972,000.00 IN GRANT FUNDS FROM THE STATE OF FLORIDA, DEPARTMENT OF CHILDREN AND FAMILIES OR ITS REPRESENTATIVE SOUTH FLORIDA BEHAVIORAL HEALTH NETWORK, INCORPORATED, FOR THE MIAMI-DADE COUNTY COMMUNITY ACTION AND HUMAN SERVICES DEPARTMENT'S SUBSTANCE ABUSE TREATMENT PROGRAMS; AUTHORIZING THE COUNTY MAYOR OR COUNTY MAYOR'S DESIGNEE TO EXECUTE GRANT AGREEMENTS, OTHER REQUIRED AGREEMENTS AND DOCUMENTS, AS WELL AS AMENDMENTS, EXTENSIONS, AND RENEWALS OF SUCH AGREEMENTS AND DOCUMENTS RELATED TO SUBSTANCE ABUSE PROGRAMS AND TO EXERCISE TERMINATION, CANCELLATION, WAIVER, AND OTHER PROVISIONS SET FORTH THEREIN; AUTHORIZING THE COUNTY MAYOR OR COUNTY MAYOR'S DESIGNEE TO APPLY FOR, RECEIVE AND EXPEND ADDITIONAL FUTURE FUNDS SHOULD THEY BECOME AVAILABLE UNDER THIS PROGRAM FOR THIS PURPOSE

ISSUE/REQUESTED ACTION

Whether the Board should authorize the County Mayor to receive and expend \$1,972,000.00 in grant funds from the State of Florida, Department of Children and Families or its representative South Florida Behavioral Health Network, Incorporated, for the Miami-Dade County Community Action and Human Services Department's Substance Abuse Treatment programs; and apply for, receive and expend additional future funds should they become available under this program for this purpose.

APPLICABLE LEGISLATION/POLICY

Resolution No. R-681-04, adopted by the Board on June 8, 2004, authorized the County Manager to receive and expend funds from the State of Florida, Department of Children and Families or its representative for the Miami-Dade Department of Human Services' Office of Rehabilitative Services' residential substance abuse treatment, assessment and referral services.

PROCEDURAL HISTORY

Prime Sponsor: N/A

Department/Requester: Community Action and Human Services

The proposed resolution has no procedural history.

FISCAL IMPACT

According to the Mayor's memorandum, the grant period is from July 1, 2017 through June 30, 2018. The grant requires approximately \$372,298.00 in matching funds, which have been provided for in the Community Action and Human Services Department's FY 2017-18 adopted budget.

ANALYSIS

The Community Action and Human Services Department (CAHSD) provides comprehensive substance abuse assessment and referral services for adults at various locations throughout Miami-Dade County. The New Direction Residential Treatment Program, funded by the South Florida Behavioral Health Network, is a substance abuse residential treatment program for adult men and women ages 18 and older. Clients receive individual counseling, educational group counseling, therapeutic group counseling, psychological services, family counseling, random urinalysis monitoring, supportive services and temporary housing. The primary goal of the program is to promote the reduction of substance use, abuse, and dependence and improve the mental health and lives of the clients by making substance abuse and mental health treatment

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and support services available through a comprehensive, integrated community-based system of care and to engage and encourage persons with, or at risk of, substance abuse and/or mental illness to live, work, learn, and participate fully in their community.

Through the grant from the State of Florida, Department of Children and Families, CAHSD, working closely with the Eleventh Judicial Circuit Court, also provides assessment and referral services to approximately 150 homeless individuals annually who have been arrested. CAHSD has received this funding from the State of Florida for these services for over 20 years.

The proposed resolution seeks the Board's authorization for the County Mayor to receive and expend \$1,972,000.00 in grant funds from the State of Florida, Department of Children and Families or its representative South Florida Behavioral Health Network, Incorporated, for the Miami-Dade County Community Action and Human Services Department's Substance Abuse Treatment programs; and apply for, receive and expend additional future funds should they become available under this program for this purpose.

The contract for FY 2017-2018, for the period of July 1, 2017 through June 30, 2018, will be with the South Florida Behavioral Health Network. The same contract for FY 2016-2017 was entered into with the State of Florida, Department of Children and Families directly.

ADDITIONAL INFORMATION

The Community Action and Human Services Department offers various Counselling and Rehabilitation programs, including the Domestic Violence Program, Family and Youth Programs; and Substance Abuse Programs.

<http://www.miamidade.gov/socialservices/counseling-rehabilitation.asp>

DEPARTMENT INPUT

The Office of the Commission Auditor posed the following question to the Community Action and Human Services Department, and received the following response:

- CAHSD has received this funding from the State of Florida for these services for over 20 years. Please send us some information on the effectiveness of these services.

The New Direction Residential Treatment Program, funded by the South Florida Behavioral Health Network, is a substance abuse residential treatment program for adult men and women ages 18 and older. Clients receive individual counseling, educational group counseling, therapeutic group counseling, psychological services, family counseling, random urinalysis monitoring, supportive services and temporary housing. The primary goal of the program is to promote the reduction of substance use, abuse, and dependence and improve the mental health and lives of the clients by making substance abuse and mental health treatment and support services available through a comprehensive, integrated community-based system of care and to engage and encourage persons with, or at risk of, substance abuse and/or mental illness to live, work, learn, and participate fully in their community.

2016-2017 New Direction Residential Treatment Program Discharge Statistics:

Total Adult Discharged:	303
Percent Completing Successfully:	63.3% (State Target 50%)
Changes in Employment Status from Admission to discharge: (Became Employed)	43.3% (State Target 20%)

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2016-2017 Demographic Information for all Outpatient and Residential Clients:

- By Gender:
 - 75% were male
 - 25% Female
- By Age:
 - 18-29 34.8%
 - 30-45- 38.2%
 - 46-55 17%
 - 56 and older 10%
- Race/Ethnicity:
 - 43% Hispanic
 - 23% White
 - 33% Black
 - 1% Other
- Referral Source
 - 40.3% Court Ordered
 - 3.4% Marchman Act
 - 8% Other
 - 48.3% Self

2016-2017 Rehabilitative Services Stats:

- 2,807 individuals provided with substance abuse services
 - 1,856 individuals assessed for behavioral and mental health services
 - 465 outpatient treatment admissions, of which 389 clients successfully completed treatment (84% success rate)

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**Item No. 3C
File No. 181607**

Researcher: JFP Reviewer: TD

RESOLUTION APPROVING TERMS OF AND AUTHORIZING EXECUTION BY THE COUNTY MAYOR, OR THE COUNTY MAYOR'S DESIGNEE, OF A LEASE AGREEMENT BETWEEN MIAMI-DADE COUNTY AND HUMAN SERVICES OF FLORIDA CITY INCORPORATED, INCLUDING AN ASSIGNMENT AND ASSUMPTION OF LEASE AGREEMENT BY THE STATE OF FLORIDA DEPARTMENT OF HEALTH, MIAMI-DADE COUNTY HEALTH DEPARTMENT (HEALTH DEPARTMENT) AT NO COST TO THE COUNTY, FOR THE PREMISES LOCATED AT 753 WEST PALM DRIVE, FLORIDA CITY, FOR USE AS GENERAL OFFICE SPACE, WITH TOTAL REVENUE TO THE COUNTY ESTIMATED TO BE APPROXIMATELY \$36,139.65 FOR LEASE MANAGEMENT FEES FOR THE INITIAL FIVE-YEAR TERM, WITH ONE FIVE-YEAR OPTION TO RENEW; AND AUTHORIZING THE COUNTY MAYOR, OR THE COUNTY MAYOR'S DESIGNEE, TO EXERCISE ANY AND ALL OTHER RIGHTS CONFERRED THEREIN, TO TAKE ALL ACTIONS NECESSARY TO EFFECTUATE THE SAME INCLUDING ASSIGNMENT OF THE LEASE AGREEMENT TO THE HEALTH DEPARTMENT, AND TO PROVIDE AN EXECUTED COPY OF THE LEASE AGREEMENT AND ASSIGNMENT TO THE PROPERTY APPRAISER WITHIN 30 DAYS

ISSUE/REQUESTED ACTION

Whether the Board should approve the terms of a lease agreement between the County and Human Services of Florida City Incorporated, including an assignment and assumption of lease agreement by the State of Florida Department of Health, Miami-Dade County Health Department (Health Department) the premises located at 753 West Palm Drive, Florida City, for the lease of approximately 4,148 square feet of space for use as general office space at no cost to the County. The total revenue to the County is estimated to be approximately \$36,139.65 for lease management fees for the initial five-year term, with one five-year option to renew.

APPLICABLE LEGISLATION/POLICY

Resolution No. R-825-09, adopted by the Board on June 30, 2009, authorized the initial Lease Agreement and Assignment and Assumption of Lease for a term of five years, with one, additional two-year option to renew.

<http://intra/gia/matter.asp?matter=091517&file=true&yearFolder=Y2009>

Chapter 154, Florida Statutes governs public health facilities, requiring that the State of Florida enter into a contract with each county in the interest of promoting public health.

http://www.leg.state.fl.us/statutes/index.cfm?App_mode=Display_Statute&URL=0100-0199/0154/0154ContentsIndex.html

PROCEDURAL HISTORY

Prime Sponsor: Commissioner Dennis C. Moss

Department/Requester: Internal Services Department

The proposed resolution has no procedural history.

FISCAL IMPACT

Given that the landlord (the Health Department) agrees to the assignment and delegation of all rights, duties, and responsibilities from the County to the State of Florida, no County funds will be utilized during the term of the lease. The base rent for the initial year of the lease term is estimated to be \$78,812, increasing in years two through five of the lease term and in the option to renew period by three percent. The State of Florida's obligation to pay rent under the lease is contingent upon an annual appropriation by the Florida Legislature.

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The agreement results in a positive fiscal impact to the County, as the County shall receive a four percent lease management fee of \$3,152 for the initial year of the lease term, with the total revenue to the County during the term of the lease being estimated at approximately \$36,140.

ANALYSIS

The proposed resolution approves a lease agreement between the County and Human Services of Florida City Incorporated (landlord), including an assignment and assumption of lease agreement by the Health Department for the premises located at 753 West Palm Drive, Florida City, for the lease of approximately 4,148 square feet of space for use as general office space at no cost to the County.

The State of Florida has been leasing the space since 2009 and is currently renting on a month-to-month basis since the expiration of the lease on July 31, 2016. The State of Florida has remained the tenant of the property under the holdover provision while seeking approval for the appropriation of funding for a new lease by the Florida Legislature. Under the proposed agreement, the performance by the State of Florida, including its obligation to pay rent under the lease, is contingent upon an annual appropriation by the Florida Legislature. The Governor approved this year's General Appropriations Act (HB 5001) on March 16, 2018.

<https://www.flsenate.gov/Session/Bill/2018/5001/BillText/er/PDF>

All rights, duties, and responsibilities will be assigned and delegated from the County to the State of Florida. In addition to rent, the State of Florida is responsible for paying all charges for electricity for the premises, and security alarm monitoring services.

The landlord's responsibilities under the lease include:

- the maintenance of the HVAC system
- the repair and maintenance of the structural portions of the building
- certain utilities, including water, janitorial services, and waste disposal charges.

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**Item No. 3D
File No. 181533**

Researcher: JFP Reviewer: TD

RESOLUTION AUTHORIZING WAIVER OF FORMAL BID PROCEDURES PURSUANT TO SECTION 5.03(D) OF THE HOME RULE CHARTER AND SECTION 2-8.1 OF THE COUNTY CODE BY A TWO-THIRDS VOTE OF THE BOARD MEMBERS PRESENT; RATIFYING AN EMERGENCY CONTRACT IN THE AMOUNT OF \$364,000.00 FOR THE PURCHASE OF X-RAY EQUIPMENT AND DRUG DETECTION DEVICES FOR THE MIAMI-DADE CORRECTIONS AND REHABILITATION DEPARTMENT; AND AUTHORIZING THE COUNTY MAYOR OR COUNTY MAYOR'S DESIGNEE TO EXERCISE ALL PROVISIONS OF THE CONTRACT PURSUANT TO SECTION 2-8.1 OF THE COUNTY CODE AND IMPLEMENTING ORDER 3-38

ISSUE/REQUESTED ACTION

Whether the Board should waive formal bid procedures by a two-thirds vote of the Board members present, and ratify an emergency contract in the amount of \$364,000 for the purchase of x-ray equipment and drug detection devices for the Miami-Dade Corrections and Rehabilitation Department.

APPLICABLE LEGISLATION/POLICY

Section 2-8.1 of the County Code (Contracts and Purchases Generally) applies to all contracts for public improvements and purchases of all supplies, materials and services other than professional services and (1) requires formal sealed bids for purchases over \$250,000; (2) describes the circumstances under which non-competitive purchases may be approved; (3) establishes requirements for legacy purchases, designated purchases, and single vehicle leases; and (4) provides that procurement procedures shall be established by I.O. and approved by the Board.

https://library.municode.com/fl/miami-dade-county/codes/code_of_ordinances?nodeId=PTIICOOR_CH2AD_ARTIINGE_S2-8.1COPUGE

Resolution No. R-187-12, adopted by the Board on February 21, 2012, directs the County Mayor to include due diligence information in memoranda recommending certain contract awards.

<http://intra/gia/legistarfiles/MinMatters/Y2012/120287min.pdf>

Resolution No. R-1011-15, adopted by the Board on November 3, 2015, directs the County Mayor to require that vendors provide addresses of all local branch offices and headquarters and the number and percentage of local residents such vendors employ in memoranda to the Board pertaining to vendors being recommended for contract award.

<http://intra/gia/matter.asp?matter=152271&file=true&yearFolder=Y2015>

Implementing Order No. 3-38 sets forth the County's processes and procedures for the purchase of goods and services. The I.O. outlines: the roles and responsibilities of the Internal Services Department; the methods of purchasing goods and services; the authority to award and modify contracts; and the requirements for access contracts, emergency purchases, bid waivers, confirmation purchases and sole sources.

<http://www.miamidade.gov/aopdfdoc/aopdf/pdffiles/IO3-38.pdf>

PROCEDURAL HISTORY

Prime Sponsor: None

Department/Requester: Internal Services Department

The proposed resolution has no procedural history.

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FISCAL IMPACT

The fiscal impact of the emergency contract is \$364,000, with the funding source being the General Fund.

ANALYSIS

The proposed resolution is for the waiver of formal bid procedures by a two-thirds vote of the Board members present, and ratification of an emergency contract in the amount of \$364,000 for the purchase of x-ray equipment and drug detection devices for the Miami-Dade Corrections and Rehabilitation Department. The emergency, declared on May 17, 2018, involved addressing security concerns related to the opioid epidemic at the Metro West Detention Center, Pretrial Detention Center, and the Turner Guilford Knight Correctional Center. Opioids have become the most prevalent form of contraband being smuggled into jails and prisons, and this emergency procurement addresses this issue. The emergency contract award was for the purchase of two x-ray machines and eight narcotics detectors.

The awarded vendor, Pemica, Inc. is a local active Florida profit corporation employing nine Miami-Dade County residents, comprising 56% of its workforce.

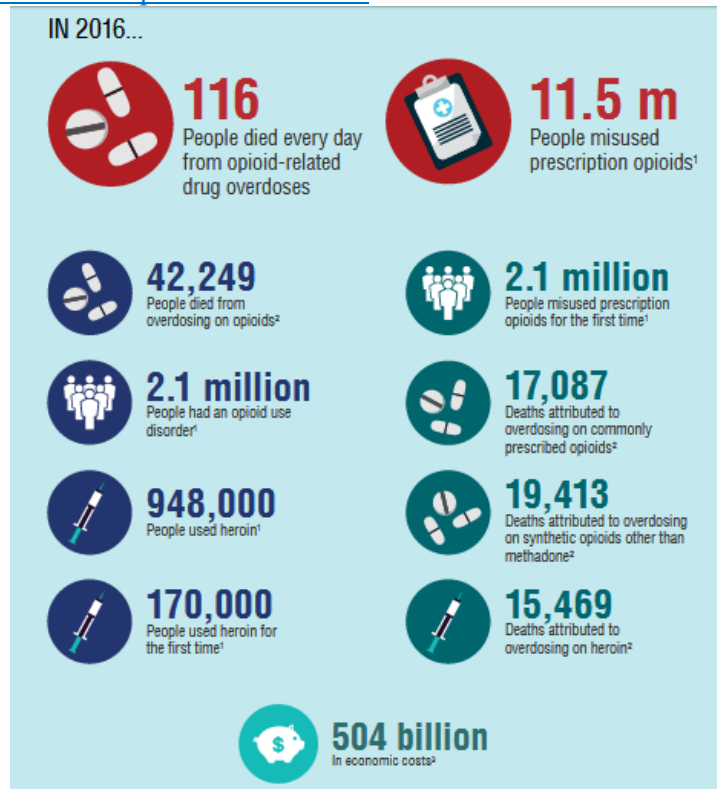
ADDITIONAL INFORMATION

Pemica, Inc.

<http://www.pemica.us/>

What is the U.S. Opioid Epidemic?

<https://www.hhs.gov/opioids/about-the-epidemic/index.html>



Sources: 2016 National Survey on Drug Use and Health; Mortality in the United States, 2016 NCHS Data Brief No. 293, December 2017; CEA Report: The underestimated cost of the opioid crisis, 2017