



Miami-Dade Board of County Commissioners  
Office of the Commission Auditor

**Public Safety and Rehabilitation (PSR)**  
**Committee Meeting**

May 14, 2019  
9:30 A.M.  
Commission Chambers

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Commission Auditor  
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**PSR Meeting: May 14, 2019  
Research Notes**

**Item No. 3A  
File No. 191110**

**Researcher: JFP Reviewer: TD**

RESOLUTION APPROVING THE INTERLOCAL AGREEMENT FOR SCHOOL YEAR 2019-20 WITH THE MIAMI-DADE COUNTY PUBLIC SCHOOLS' LINDSEY HOPKINS TECHNICAL COLLEGE FOR THE PROVISION OF ACADEMIC AND CAREER-TECHNICAL EDUCATION FOR INMATES IN THE AMOUNT NOT TO EXCEED \$400,000.00 AND TO BE PAID FROM THE INMATE WELFARE ACCOUNT AND AUTHORIZING THE COUNTY MAYOR OR COUNTY MAYOR'S DESIGNEE TO EXECUTE SAME FOR AND ON BEHALF OF MIAMI-DADE COUNTY; AND AUTHORIZING THE COUNTY MAYOR OR THE COUNTY MAYOR'S DESIGNEE TO EXERCISE AMENDMENTS, TERMINATION AND OTHER PROVISIONS CONTAINED THEREIN

**ISSUE/REQUESTED ACTION**

Whether the Board should approve the Interlocal Agreement with the Miami-Dade County Public Schools' Lindsey Hopkins Technical College in the amount of up to \$400,000 for academic and career-technical education to inmates during the 2019-2020 school year.

**PROCEDURAL HISTORY**

**Prime Sponsor: Commissioner Joe A. Martinez, District 11**

**Department/Requester: Corrections & Rehabilitation Department (MDCR)**

This item has no procedural history.

**ANALYSIS**

The purpose of this item is to continue a longstanding agreement, renewed annually, with Lindsey Hopkins Technical College (Lindsey Hopkins) for the provision of educational, vocational and programming services to inmates in an effort to ease reentry into society and reduce recidivism. MDCR partners with Lindsey Hopkins to provide both educational programs—the General Equivalent Diploma (GED), English for Speakers of Other Languages (ESOL), and Adult Basic Education (ABE)—and vocational programs, such as carpentry, environmental services, and cosmetology.

Through an Affiliating Agreement authorized by Resolution No. R-393-18, educational services for juvenile inmates in grades 6 through 12, under the age of 18, and special education to students between the ages of 18-22 are provided by MDCPS and reimbursed by the State of Florida. The tuition payment for the education services covering the remainder of the inmate population is based on the Miami-Dade County Public Schools' rate, not exceeding \$400,000 per school year. This amount has been set aside in the Inmate Welfare Fund budget for the 2019-20 school year. The program is funded through the Inmate Welfare Fund, which receives revenues from the Inmate Commissary Program.

In the jail environment, the inmate population is transient with 90% of the inmates being unsentenced and the average length of stay being 14 days. As such, MDCR concentrates its vocational services to the sentenced inmate population which constitutes approximately 10% of the inmate population, while educational services are offered to all inmates. In Fiscal year 2017, 1,286 inmates enrolled in the ABE, 168 in the GED, 54 in ESOL, and 120 in carpentry, 359 in environmental services and 213 in cosmetology programs.

According to the Fiscal Impact Statement, Lindsey Hopkins' cost for vocational courses is lower than that offered in the private sector. This, in addition to the benefit of service continuity, substantiates Lindsey Hopkins providing both the career/technical and academic education programming services.

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**LEGISLATION/POLICY**

**Florida Statutes, Section 1009.22** prescribes workforce education postsecondary student fees and authorizes a set tuition fee, stating in part “[f]or adult general education programs, a block tuition of \$45 per half year of \$30 per term shall be assessed ... All funds received from the block tuition shall be used for adult general education programs.”

[http://www.leg.state.fl.us/statutes/index.cfm?mode=View%20Statutes&SubMenu=1&App\\_mode=Display\\_Statute&Search\\_String=1009.22&URL=1000-1099/1009/Sections/1009.22.html](http://www.leg.state.fl.us/statutes/index.cfm?mode=View%20Statutes&SubMenu=1&App_mode=Display_Statute&Search_String=1009.22&URL=1000-1099/1009/Sections/1009.22.html)

**Florida Statutes, Section 945.215** governs the Inmate Welfare and Employee Benefit Trust Fund. Sub-paragraph (1)(b)(4) provides that funds in the trust fund may be used “[t]o provide literacy programs, vocational training programs, and educational programs that comply with standards of the Department of Education, including employing personnel and covering other operating and fixed capital outlay expenses associated with providing such programs ...”

[http://www.leg.state.fl.us/statutes/index.cfm?App\\_mode=Display\\_Statute&URL=0900-0999/0945/Sections/0945.215.html](http://www.leg.state.fl.us/statutes/index.cfm?App_mode=Display_Statute&URL=0900-0999/0945/Sections/0945.215.html)

**Resolution No. R-383-18**, adopted May 1, 2018 authorizes affiliating agreements with Miami-Dade County Public Schools (MDCPS) for the provision of educational classes for juveniles and special education classes for young adults in the custody of the Miami-Dade Corrections and Rehabilitation Department, as MDCPS has done since 1983.

<http://intra/gia/matter.asp?matter=180830&file=true&yearFolder=Y2018>

**Resolution No. R-867-18**, adopted September 5, 2018, approved the Interlocal Agreement with the Miami-Dade County Public Schools’ Lindsey Hopkins Technical College for the provision of academic and career-technical education for inmates in the amount not to exceed \$400,000 for school year 2018-19.

<http://intra/gia/matter.asp?matter=181662&file=true&yearFolder=Y2018>

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**Item No. 3B**

**File No. 190164 & 190861 (Substitute)**

**Researcher: LE Reviewer: TD**

RESOLUTION AUTHORIZING EXECUTION OF SUPPLEMENTAL AGREEMENT NO. 1 WITH GLOBAL TEL\*LINK CORPORATION FOR CONTRACT NO. RFP847, PAY PHONES, PAY PHONE SERVICES, PAY PHONE SUBSCRIPTION SERVICES, INMATE TELEPHONE SERVICES, AND JAIL MANAGEMENT SYSTEM FOR THE MIAMI-DADE CORRECTIONS AND REHABILITATION DEPARTMENT, INFORMATION TECHNOLOGY DEPARTMENT, AND THE OFFICE OF MANAGEMENT AND BUDGET FOR A JAIL MANAGEMENT SYSTEM SOLUTION, EXERCISE ALL REMAINING OPTION TO RENEW PERIODS AND TO APPROVE THE OFFENDER 360 SYSTEM TO PROVIDE THE COUNTY WITH A JAIL MANAGEMENT SYSTEM, AS SET FORTH IN THE CONTRACT; AND AUTHORIZING THE COUNTY MAYOR OR COUNTY MAYOR'S DESIGNEE TO EXERCISE ALL PROVISIONS OF THE CONTRACT PURSUANT TO SECTION 2-8.1 OF THE COUNTY CODE AND IMPLEMENTING ORDER 3-38 [SEE ORIGINAL ITEM UNDER FILE NO. 190164]

**ISSUE/REQUESTED ACTION**

Whether the Board should approve a supplemental agreement for Contract No. RFP847, Pay Phones, Pay Phone Services, Pay Phone Subscription Services, Inmate Telephone Services, and Jail Management System.

**PROCEDURAL HISTORY**

**Prime Sponsor: None**

**Department/Requester: Internal Services**

This item does not have a procedural history.

**ANALYSIS**

The purpose of this item is to approve a supplemental agreement with Global Tel\*Link (GTL) Corporation for Miami-Dade Corrections and Rehabilitation Department, Information Technology Department, and the Office of Management and Budget for a jail management system (JMS) solution.

This item has no additional fiscal impact.

The substitute item provides an updated Mayoral memorandum to reflect modification to the agreement previously approved by the Board on July 11, 2014. The resolution is updated to approve the Offender 360 System providing the County with a JMS and removes language extending the contract term up to five years and modified liquidated damages.

In the original contract, GTL agreed to provide the County with a free JMS solution with maintenance and support services, valued at \$7,100,000. GTL was supposed to deliver incremental functionality complying with U.S. Department of Justice (DOJ) mandates, as Miami-Dade Correction and Rehabilitation Department requires a JMS to facilitate compliance with DOJ.

On April 12, 2018, notice was delivered to GTL because of their inability to satisfactorily complete the task. The notice provided that GTL had 30 days to complete all delayed tasks and bring the project up to date. On June 8, 2018, another letter was sent because GTL failed to complete the terms of the April 12, 2018 notice. On June 18, 2018, GTL representatives met with the Mayor's Office, Corrections and Rehabilitation, Information Technology, Internal Services and the County Attorney's Office. It was determined GTL breached the terms of the original contract and offered providing a third-party JMS system, paying for the system, implementation, and maintenance and support as was presented in the original contract.

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Eight vendors were selected to present their solutions and were evaluated by the Information Technology and Correction and Rehabilitation Department. The DXC Tribridge Offender 360 was rated the highest with other comparable agencies using the system giving satisfactory references. GTL negotiated a contract with Tribridge based on the JMS specifications of the original contract with GTL and the County. If GTL, through Tribridge, is unable to provide an acceptable system to the County, GTL will pay the County \$7,829,623 in order to cover the cost of the system, implementation, maintenance, and support services. The County and GTL have agreed to exercise all remaining options to renew such as extending the Contract to July 31, 2022. GTL will provide maintenance and support for the solution at no additional cost to the County from August 1, 2022 to July 31, 2024.

**APPLICABLE LEGISLATION/POLICY**

**Section 2-8.1 of the County Code (Contracts and Purchases Generally)** applies to all contracts for public improvements and purchases of all supplies, materials and services other than professional services and (1) requires formal sealed bids for purchases over \$250,000; (2) describes the circumstances under which non-competitive purchases may be approved; (3) establishes requirements for legacy purchases, designated purchases, and single vehicle leases; and (4) provides that procurement procedures shall be established by I.O. and approved by the Board.

[https://library.municode.com/fl/miami-dade-county/codes/code\\_of\\_ordinances?nodeId=PTIICOOR\\_CH2AD\\_ARTIINGE\\_S2-8.1COPUGE](https://library.municode.com/fl/miami-dade-county/codes/code_of_ordinances?nodeId=PTIICOOR_CH2AD_ARTIINGE_S2-8.1COPUGE)

**Implementing Order 3-38** governs the County's processes for the purchase of goods and services and establishes the roles and responsibilities of ISD, methods of purchasing goods and services, and the authority to award contracts.

<http://www.miamidade.gov/aopdfdoc/aopdf/pdffiles/IO3-38.pdf>

**Resolution No. R-187-12**, adopted February 21, 2012, directs the County Mayor to include due diligence information in the memoranda recommending certain contracts.

<http://intra/gia/matter.asp?matter=120287&file=true&yearFolder=Y2012>

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**Item No. 3C  
File No. 191054**

**Researcher: TD Reviewer: YM**

RESOLUTION APPROVING THE MEMORANDUM OF UNDERSTANDING FOR THE GANG STRIKE FORCE BETWEEN THE MIAMI-DADE COUNTY STATE ATTORNEY'S OFFICE AND MIAMI-DADE COUNTY, THROUGH THE MIAMI-DADE POLICE DEPARTMENT, FOR A PERIOD OF TEN YEARS FROM THE DATE ALL PARTIES SIGN; AUTHORIZING THE COUNTY MAYOR OR THE COUNTY MAYOR'S DESIGNEE TO EXECUTE THE MEMORANDUM OF UNDERSTANDING; AND AUTHORIZING THE COUNTY MAYOR OR THE COUNTY MAYOR'S DESIGNEE TO EXERCISE TERMINATION AND OTHER PROVISIONS CONTAINED THEREIN

**ISSUE/REQUESTED ACTION**

Whether the Board should approve a Memorandum of Understanding between Miami-Dade County and City of Miami for the Threat Management Task Force.

**PROCEDURAL HISTORY**

**Prime Sponsor: Commissioner Joe A. Martinez, District 11  
Department/Requester: Miami-Dade Police Department**

This item is scheduled to be heard before the May 14, 2019 Public Safety and Rehabilitation Committee meeting.

**ANALYSIS**

The purpose of this item is to request the Board's approval of an agreement entered into by Memorandum of Understanding between Miami-Dade County, Miami-Dade County Police, the Florida Department of Law Enforcement and other participating law enforcement agencies within Miami-Dade County for the Gang Strike Force. This agreement is effective upon signing of all parties.

There is no fiscal impact associated with this item.

The Gang Strike Force agreement provides for voluntary law enforcement cooperation across jurisdictional lines, establishment of joint operations to combat gangs and enhance the effectiveness of federal, state, and local law enforcement through a well-coordinated initiative seeking the most effective investigative and prospective avenues to convict and incarcerate gang offenders.

The MOU finalizes the Gang Strike Force relationships between participating agencies, and maximizes inter-agency cooperation to target, infiltrate, and dismantle South Florida's most dangerous organized criminal street gangs and criminal enterprises. This initiative is led by the State Attorney's Office with other participating agencies including the Florida Department of Law Enforcement and Coral Gables Police Department, Hialeah Police Department, City of Miami Police Department, Miami Beach Police Department, Miami-Dade Schools Police Department, Miami Gardens Police Department and Sweetwater Police Department.

**DEPARTMENT INPUT**

The following question was sent to Miami-Dade Police Department on May 13, 2019:

- Since the MOU will not take effect until all parties have signed, when is it estimated MOU will be in full effect?

**ADDITIONAL INFORMATION**

Miami-Dade County, under Chapter 23 of the Florida Statutes, has entered into 39 Mutual Aid Agreements since 1996. Several are listed below:

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**Resolution R-259-19** adopted February 5, 2019 establishes a Mutual Aid Agreement between Palm Beach County and other jurisdiction to combat auto theft.

<http://www.miamidade.gov/govaction/legistarfiles/MinMatters/Y2019/190151min.pdf>

**Resolution R-129-19** adopted February 5, 2019 establishes a Mutual Air Agreement with Monroe County for the rehabilitation of aviation facilities following an emergency.

<http://www.miamidade.gov/govaction/matter.asp?matter=182721&file=true&fileAnalysis=false&yearFolder=Y2018>

**Resolution R-444-18** adopted May 1, 2018 establishing a Money Laundering Task Force between Miami-Dade County and Broward County.

<http://www.miamidade.gov/govaction/matter.asp?matter=180828&file=true&fileAnalysis=true&yearFolder=Y2018>

**Resolution R-984-17** adopted November 7, 2017 establishes a Mutual Aid Agreement with Key Largo for emergency medical support during catastrophic event.

<http://www.miamidade.gov/govaction/matter.asp?matter=172028&file=true&fileAnalysis=false&yearFolder=Y2017>

**APPLICABLE LEGISLATION/POLICY**

**Chapter 23 Florida Statutes** entitled “Florida Mutual Aid Act”, allows the creation of state law enforcement mutual aid plans providing for the command and coordination of law enforcement planning, operations, and mutual aid to provide for a system for receipt and dissemination of information, data, and directives pertaining to activities among law enforcement agencies and to preplan distribution and allocation of state resources in support of the overall law enforcement mission.

[http://www.leg.state.fl.us/Statutes/index.cfm?App\\_mode=Display\\_Statute&URL=0000-0099/0023/0023.html](http://www.leg.state.fl.us/Statutes/index.cfm?App_mode=Display_Statute&URL=0000-0099/0023/0023.html)

**Chapter 874 Florida Statutes** entitled “Criminal Gang Enforcement and Prevention”, states that Florida is facing a mounting crisis caused by criminal gangs whose members threaten and terrorize peaceful citizens and commit a multitude of crimes. These criminal gang activities, both individually and collectively, present a clear and present danger. The state has a compelling interest in preventing criminal gang activity and halting the real and present danger posed by the proliferation of criminal gangs and the graduation from more primitive forms of criminal gangs to highly sophisticated criminal gangs. It is the intent of the Legislature to encourage state and local law enforcement agencies to facilitate the exchange of crime data information through the statewide criminal gang database as provided in statute.

<https://www.flsenate.gov/Laws/Statutes/2018/Chapter874>



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Research Notes**

**Item No. 3D  
File No. 191055**

**Researcher: TD Reviewer: YM**

RESOLUTION APPROVING THE MUTUAL AID AGREEMENT BETWEEN MIAMI-DADE COUNTY AND THE CITY OF MIAMI FOR THE THREAT MANAGEMENT TASK FORCE; AUTHORIZING THE ACTION OF THE COUNTY MAYOR OR THE COUNTY MAYOR'S DESIGNEE IN EXECUTING THE MUTUAL AID AGREEMENT WITH THE CITY OF MIAMI; AUTHORIZING THE COUNTY MAYOR OR COUNTY MAYOR'S DESIGNEE TO EXECUTE FUTURE AGREEMENTS WITH OTHER GOVERNMENTAL BODIES AND THEIR RESPECTIVE AGENCIES; AND AUTHORIZING THE COUNTY MAYOR OR THE COUNTY MAYOR'S DESIGNEE TO EXERCISE AMENDMENTS, RENEWALS, TERMINATION AND OTHER PROVISIONS CONTAINED THEREIN

**ISSUE/REQUESTED ACTION**

Whether the Board should retroactively approve a Mutual Aid Agreement (MAA) between Miami-Dade County and City of Miami for the Threat Management Task Force (TMTF).

**PROCEDURAL HISTORY**

**Prime Sponsor: Commissioner Joe A. Martinez, District 11**

**Department/Requester: Miami-Dade Police Department**

This item is scheduled to be heard before the Public Safety and Rehabilitation Committee at its May 14, 2019 meeting.

**ANALYSIS**

The purpose of this item is to request the Board's approval of an agreement entered into by Mutual Aid Agreement between Miami-Dade County and City of Miami for the Threat Management Task Force.

The Threat Management Task Force ensures the public safety of their citizens by providing adequate levels of police services. The Task Force will allow law enforcement agencies to work together with MDPD to provide threat assessment, case management, and information sharing for those individuals identified as persons of concern by the Florida Department of Children and Families. Miami-Dade County Police established the Special Victim Bureau's Threat Management Section with the primary purpose of conducting threat assessments, case management, and information sharing for those individuals identified as persons of concern.

This agreement has been signed by the parties and is in effect and there is no no fiscal impact associated with this item.

The Florida Department of Children and Families defines persons of concerns pursuant to Section 394.9082(3)(c) Florida Statutes, the Department of Children and Families (the Department) as:

- Adults with a serious mental illness, substance use disorder, or co-occurring disorders demonstrating high utilization of acute care services, including crisis stabilization, inpatient, and inpatient detoxification services.

For purposes of the TMTF, the Department defines high utilization as:

- Adults with three (3) or more acute care admissions within 180 days; or adults with acute care admissions that last 16 days or longer.
- For referrals of persons of concern from Law Enforcement Agencies, individuals must meet the following criteria: a. Individuals must be receiving South Florida Behavioral Health Network (SFBHN) substance abuse and mental health services or be willing to accept Care Coordination services form an SFBHN Network Provider. Individuals must have a confirmed serous and persistent mental illness and/or concurring diagnosis.

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Individuals must also meet at least one of the following:

- Have a history of violence/aggression towards others, themselves or animals and/or bullying. Have negative family dynamics, lack of support system, isolation, instability and/or recent traumatic event.

**DEPARTMENT INPUT**

None requested

**ADDITIONAL INFORMATION**

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