



Message from the Mayor
Total Budget
Operating Budget By Source5
Funding County Services
Your Dollar At Work8
Capital Budget10
Capital Projects

















# MESSAGE FROM THE MAYOR



July 10, 2017

My fellow Miamians,

I am pleased to present to you my FY 2017-18 Proposed Budget and Multi-year Capital Plan. As I wrote to you in my budget address earlier this year, to be a truly resilient community — one prepared to withstand natural and fiscal challenges metropolitan areas around our country are facing today — we must continue to provide services that our community values in a way that our residents and taxpayers can afford. The guiding principles I have used in the six years I have served as County Mayor have been transparency, efficiency, and fiscal responsibility. The budget plan I am submitting to you, and the document that outlines the plan,

demonstrates my commitment to you and to future generations of Miamians.

My goals have not changed. Miami-Dade County should be a safe community with accessible and affordable housing, cost-effective modes of transportation, expanding job opportunities, enjoyable recreational and cultural opportunities, and a strong infrastructure to support these efforts. We should protect our most vulnerable residents — especially children and the elderly — and provide the services they need to prosper. Our airports and seaports should be ready to attract tourists and business to our community. We must plan for the future and enforce rules that protect our environment, ensure the safety of our structures and reduce our vulnerabilities to the effects of sea-level rise and climate change.

We have, in fact, become more persistent, determined to lead not only our community but, as a member of the Rockefeller 100 Resilient Cities global network, help create a framework for the world to be able to protect our resources and develop plans to mitigate risks from natural and other shocks to our systems. It is not an exaggeration to say that everything we do as a government is part of our strategy to enhance Miami-Dade County's position as a safe, strong, attractive, enjoyable, innovative, nurturing, exciting place to live and work.

Preparing the FY 2017-18 Proposed Budget has been challenging. Unfortunately, due to legislative and policy actions at the federal and state levels, funding will be cut for local programs and services. The impacts of the Zika virus, the strong dollar, and other economic challenges have led to lower collections of tourist taxes, sales taxes, gas taxes and other revenues driven by spending in the community, which has limited available resources in the current fiscal year and next. Mosquito control costs, fully staffing the new Pet Adoption and Care Center, and the resulting impacts of the return of employee concessions will increase our spending. Higher medical and insurance costs also have to be funded. But because we have been so diligent in ensuring that our budget and financial forecasts have been conservative and eliminated the use of one-time revenue to support on-going operations, we are able to mitigate the impact of these challenges on our service delivery to a great extent and keep operating millage rates at the same levels as FY 2016-17.

In the coming year, we will increase the number of police officers in our community and add two units in our Fire Rescue Department. Our Youth and Community Safety Initiative to provide services and opportunities to at-risk youth and their families has been successfully implemented and will be fully funded. More than \$225 million of funding for existing and new affordable housing projects is included in the Proposed Budget. My Employ Miami-Dade effort and the summer youth internship programs, along with the Mom and Pop grants to support small businesses are all funded at current levels. Planning and development studies for the SMART plan are fully funded. Miami International Airport and the Port of Miami combined expect to receive 7.19 million tons of cargo and greet 54.5 million passengers combined.

Libraries will be open more hours, have more funding for materials, and expand the afterschool tutoring programs. Park maintenance cycles will be curtailed marginally, but parks programming and hours will remain at current levels, including the innovative and successful Fit2Lead and Fit2Play programs. Funding for community-based organizations has been set at the amount needed to fund all existing organizations, as well as the discretionary funding allocated to each Commissioner this year. Funding for environmental grants will remain at current year levels.

In order to keep our core solid waste management services in place, I am recommending a \$19 increase in the residential household annual fee. And to ensure that all customers are paying the appropriate amount for our water and sewer infrastructure, I am recommending an adjustment to the rate tiers; there will be no increase in water and sewer rates, though. I am also recommending an adjustment to make the surcharge for all planning and zoning fees 7.5 percent across the board, rather than variable depending upon the service. Finally, because our residents should never pay more than is necessary for the service they receive, I am recommending a two percent reduction to the Utility Service Fee, to six percent from eight percent. This fee, applied to all water and sewer bills countywide, will generate enough revenue to continue support for landfill mitigation projects performed by the Department of Solid Waste Management, as well as environmental remediation activities in the Regulatory and Economic Resources, Environmental Resources Management Division, along with remediation of soil contamination at nine parks in the county.

As staff prepared this Proposed Budget, I insisted they be mindful of the potential increase to the homestead exemption that will come before Florida voters in 2018. Likely to pass, this constitutional amendment will reduce funding for our four taxing jurisdictions by more than \$50 million. I have asked that a reserve be funded in each taxing jurisdiction equivalent to the amount of funding that will be lost. These reserves are fully funded this year in the Library and Fire Rescue taxing districts and \$7 million is set aside as a first contribution to the reserve for the General Fund. I have directed that vacant positions remain frozen — with the exception of public safety positions and those that generate revenue — not only to save money now, but also to avoid layoffs later. I will not recommend an increase to the millage rates; therefore, adjustments will need to be made to budget within our means should the homestead exemption be increased. As reflected in our five-year financial forecast, due to the flagging economy and the projected increase in the homestead exemption, we are not balanced at the current service levels in the General Fund and the Fire Rescue District beginning in FY 2019-20 and will need to make service reductions or identify other ways to reduce costs. To be responsible stewards of the public's money, as well as the management of our government, those decisions will need to be made sooner rather than later.

I am proud of the FY 2017-18 Proposed Budget and my staff who worked diligently to put it together, throughout the County. They are dedicated, passionate public employees who care deeply about their government and their community. I thank them for all they have accomplished with limited resources. Of course there will be adjustments and the budget ultimately adopted by the Board of County Commissioners will be different to some extent. I look forward to spending the next two months working with the Board and with the community to make sure we meet everyone's expectations to the greatest extent possible. My administration and I will continue working to ensure that Miami-Dade County remains on a path toward future financial sustainability and overall resiliency for all 2.7 million of us who call Miami-Dade County "home."

Sincerely,

Carlos A. Gimenez

Mayor







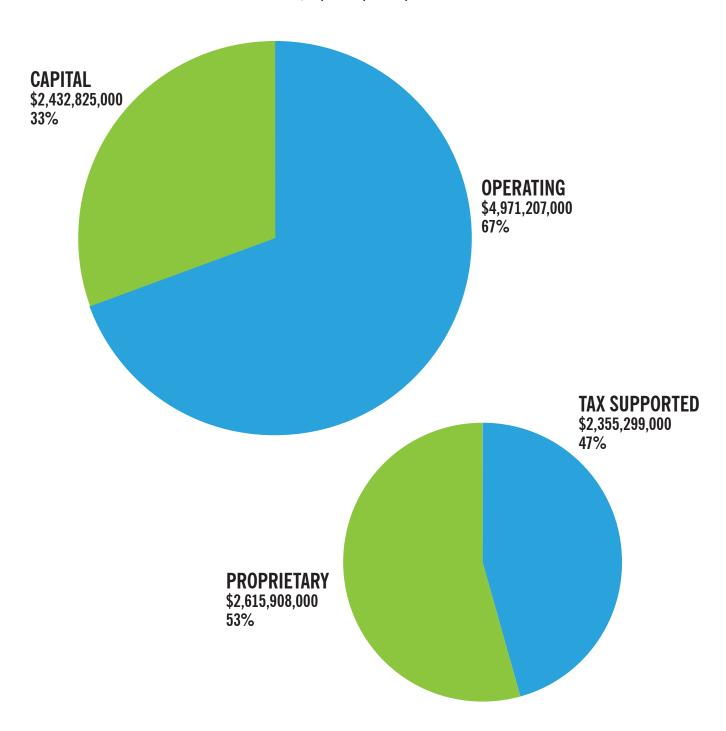








# **TOTAL BUDGET:** \$7,404,032,000





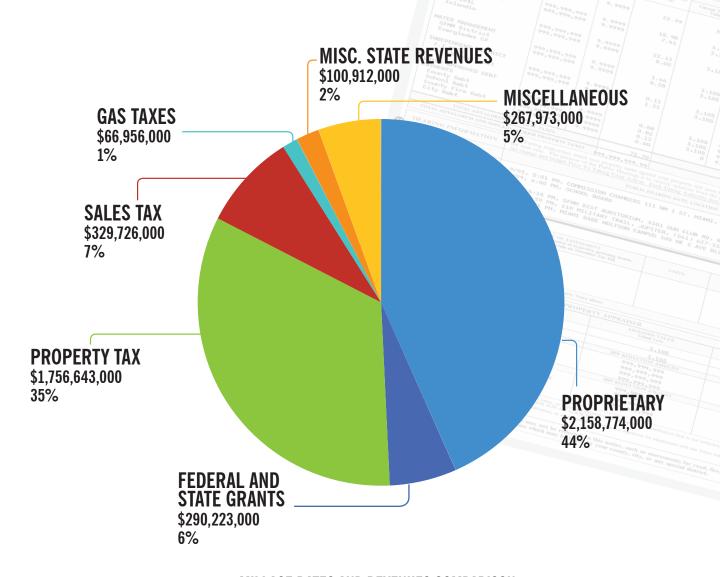








# **OPERATING BUDGET BY SOURCE:** \$4,971,207,000

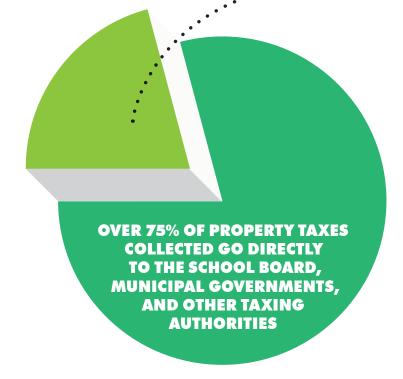


#### **MILLAGE RATES AND REVENUES COMPARISON**

	FY 2016-17	FY 20	17-18		
TAXING JURISDICTION	MILLAGE	MILLAGE	PERCENT CHANGE		
COUNTYWIDE	4.6669	4.6669	0.00%		
FIRE RESCUE	2.4207	2.4207	0.00%		
LIBRARY	0.2840	0.2840	0.00%		
UMSA	1.9283	1.9283	0.00%		
TOTAL OPERATING MILLAGES	9.2999	9.2999	0.00%		
REVENUES	\$1,622,594,000	\$1,756,643,000	8.26%		



# **FUNDING COUNTY SERVICES**



# LESS THAN 25% OF TOTAL PROPERTY TAXES COLLECTED IN MIAMI-DADE FUND COUNTY PROVIDED SERVICES

Not all Miami-Dade County services are paid for with your property-tax dollars. Here's a sampling of a few services and how they are funded:

# FUNDED BY PROPERTY TAXES:



- Large regional parks
- ✓ Some smaller local parks\*
- Specialized police and fire services
- Local police in some areas\*
- ✓ Fire-rescue in most areas\*\*
- ✓ Libraries in most areas\*\*
- Jails for the entire county

- Animal shelter for the entire county
- Upkeep of major roads and all traffic signals
- Metromover, Metrorail and 95 bus routes\*\*\*
- Grants to community groups that provide social services and cultural programs
- Jackson Hospitals \*\*\*
- Some construction projects, especially those approved by voters

Note: Some property-tax funded services also receive support from other sources such as state and federal grants.

# NOT FUNDED BY PROPERTY TAXES



- × Airports and seaports entirely use their own business revenues
- ★ Head Start child care is funded by the U.S. Department of Health and Human Services
- Public housing is funded by the U.S. Department of Housing and Urban Development
- Pick up and disposal of waste and recycling funded by customer fees
- Water and sewer services funded by customer fees



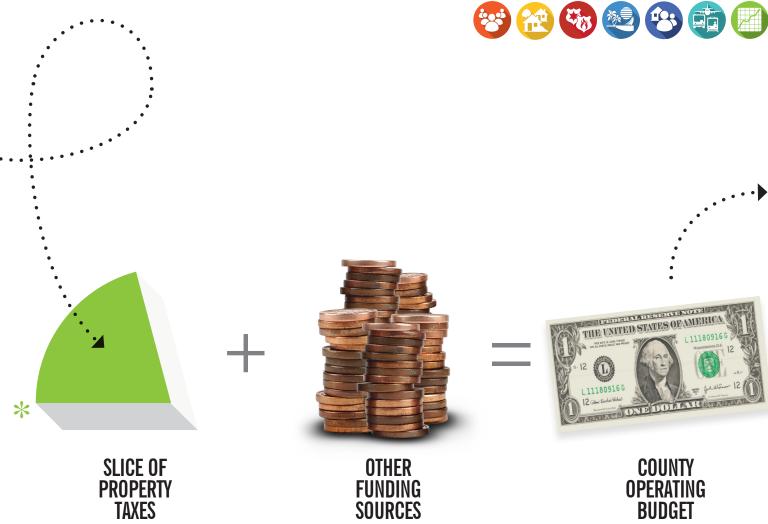












#### **COUNTY OPERATING REVENUES**

EXCLUDING INTER-AGENCY TRANSFERS

		ACTUALS				BUDGET			
	FUNDING SOURCE	FY 2014-15	%	FY 2015-16	%	FY 2016-17	%	FY 2017-18	%
	PROPRIETARY	\$ 3,199,929,000	57	\$ 3,209,559,000	56	\$ 2,151,836,000	44	\$ 2,158,774,000	43
	FEDERAL & STATE GRANTS	\$ 270,190,000	5	\$ 278,059,000	5	\$ 287,171,000	6	\$ 290,223,000	6
*	PROPERTY TAX	\$ 1,372,045,000	24	\$ 1,483,346,000	26	\$ 1,622,594,000	33	\$ 1,756,643,000	35
	SALES TAX	\$ 333,462,000	6	\$ 367,395,000	6	\$ 368,713,000	8	\$ 329,726,000	7
	GAS TAXES	\$ 69,812,000	1	\$ 69,638,000	1	\$ 66,077,000	1	\$ 66,956,000	1
	MISC. STATE REVENUES	\$ 95,364,000	2	\$ 101,595,000	2	\$ 99,596,000	2	\$ 100,912,000	2
	MISCELLANEOUS	\$ 271,771,000	5	\$ 272,448,000	5	\$ 269,426,000	6	\$ 267,973,000	5
	TOTAL OPERATING Budget	\$ 5,612,573,000		\$ 5,782,040,000		\$ 4,865,413,000		\$ 4,971,207,000	
	TOTAL EMPLOYEES 25,427		26,199		26,801		27,163		



### YOUR DOLLAR AT WORK















**Health & Human Services** 

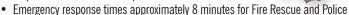




**Policy / Administration** 







- Professional death investigation and toxicology services together with education, consultation and research for local and national medical, legal, academic, and law enforcement communities
- 120,000 emergency shelter spaces available
- Specialized response capabilities for every type of Fire Rescue emergency, including Air Rescue, Aircraft Rescue Fire Fighting (ARFF), Maritime Rescue, Technical Rescue, Urban Search and Rescue, Anti-Venom, and Hazardous Materials
- Replacing all firefighter self-contained breathing apparatus
- Specialized units for every type of Police emergency, including Aviation and Marine Patrol, Motor Unit, Canine Unit, Bomb Disposal Unit, Special Response Team, and targeted crime units, such as, Narcotics, Robbery, Gangs, Economic, and Organized
- Care and custody of 4,000 inmates daily
- · Hiring Firefighters, Police Officers and Correctional Officers to replace those positions that will become vacant, add new Fire Rescue service and 25 additional police officers
- Replacing 464 frontline Police vehicles
- Deploying up to 1,500 Body Worn Cameras to all patrol officers, supervisors and specialty units
- · Procuring a new Computer Automated Dispatch (CAD) system for Police and Fire
- Referring more than 2,500 juveniles to diversion and prevention programs and processing approximately 1,100 civil citations

#### 🖎 NEIGHBORHOOD AND INFRASTRUCTURE **22¢**

- Performing between 23,000 and 27,000 spay/neuter surgeries and rabies vaccines
- Issuing 210,000 dog licenses
- Facilitating 9,000 animal adoptions, 4,000 rescues, 1,660 returns to owners, 10,000 trap and releases from the animal shelter and 28,000 animals taken in by the Pet Adoption and Protection Center
- · Operating and maintaining causeways, bridges, roads, traffic signals, canals and storm drains
- Curbside pickup of garbage and bulky waste to more than 340,000 households
- Providing more than 350,000 households with residential curbside recycling
- Collecting over 136,000 tons at neighborhood Trash and Recycling Centers
- Serving more than 5,900 patrons at Home Chemical and Recycling Centers
- Providing full range of mosquito control activities including education and outreach, abatement (larviciding and adulticiding programs), mosquito population surveillance, and enforcement of industry standard protocols
- Processing over 48,000 construction permit applications and perform inspections to ensure compliance with Miami-Dade County's Code
- · Administering and implementing the Comprehensive Development Master Plan and its policies for sound growth management
- · Purchasing and preserving environmentally endangered lands as well as enforcement action concerning uplands and wetlands violations
- · Developing a resilience plan for impacts of climate change by developing an enhanced capital plan and facilitating education and outreach on the subject
- Maintaining right-of-ways, sidewalks, and street signs
- Performing grounds maintenance on County right-of-way along roadsides and medians and maintaining 2,600 natural
- Operating over 7,500 summer camps, 1,400 after school programs, and 12,400 Learn to Swim registrations at County owned parks















 Providing high-quality drinking water and wastewater disposal services between the retail and wholesale levels to a combined population of approximately 2.3 million residents

#### RECREATION AND CULTURE 5¢

- 270 parks, including golf courses, six marinas, 17 miles of beaches, sports fields, swimming pools and recreation centers
- World class attractions like ZooMiami and Deering Estate visited by more than 1
  million visitors a year and operation of the Ronald Reagan Equestrian Center
- Providing cultural support to renowned cultural facilities such as Pérez Art
  Museum Miami, HistoryMiami, Vizcaya Museum and Gardens, Patricia and Phillip
  Frost Museum of Science, Adrienne Arsht Center for the Performing Arts, Fairchild
  Tropical Botanic Garden, and Miami Children's Museum
- Grants to more than 550 community cultural groups each year offering dance, theater, music, art and festivals, generating more than \$1.43 billion annually in local economic activity by the arts and culture sector, supporting nearly 41,000 full-time jobs, and drawing audiences of more than 15 million people
- Managing 50 Library branch locations, two bookmobiles and two YOUmedia Miami and YOUmake Miami locations and the TechnoBus mobile computer learning center that serve approximately 2.5 million residents and more than 6 million visitors each year
- Providing access to a collection of more than 5.5 million books and materials, including 242,000 audio books or e-books, seven million downloadable songs, and 272 digital magazines, with more being added the forthcoming year, and access to 1,893 public computers and tablets/laptops with Wi-Fi at every location
- · Presenting art exhibitions and a local author series
- Providing 900 hours of one-on-one tutoring for grades K-12 throughout six library branches
- Distributing 17,000 Golden Ticket Arts Guides and more than 18,000 tickets sold through the Culture Shock Miami program
- Over 240,000 in attendance and 1,108 active performances/rentals in the five county-owned facilities — South Miami-Dade Cultural Arts Center, Miami-Dade County Auditorium, Joseph Caleb Auditorium, and the African Heritage Cultural Arts Center

#### TRANSPORTATION 21¢

- 27.2 million revenue miles of Metrobus and 1.2 million revenue miles of Metromover, 8 million revenue miles of Metrorail and 14.2 million revenue miles of Special Transportation Services (STS)
- Servicing 109 airlines, 45.5 million passengers, and 2.3 million tons of cargo annually at Miami International Airport
- Serving 5.3 million passengers and 9 million tons of cargo at Port Miami
- Expanding and improving the Advanced Traffic Management System (ATMS) to provide real time data collection, adaptive controls, and traffic monitoring for efficient traffic movement and congestion management

#### 😂 HEALTH AND HUMAN SERVICES 10¢

- Providing more than 943,000 meals served to the elderly
- Serving 168 at-risk youth by Foster Grandparents
- Providing assistance with filing benefit claims to 970 Veterans
- Supporting more than 8,000 beds for homeless individuals and families within the Homeless Continuum of Care guidelines
- Providing shelter and advocacy services to more than 2,000 survivors of domestic violence
- Caring for more than 7,570 children under 6 years old through the Head Start and Early Head Start programs
- Providing funding to the Public Health Trust

- Funding over 200 community-based organization dedicated to provide services throughout the community
- Overseeing 8,400 units of public housing and provide Section 8 subsidized payments for up to 15,000 households

#### 🧐 GENERAL GOVERNMENT **7**¢

- Conducting elections that are accurate, convenient, and accessible to more than 1.4 million eligible voters
- Answering more than 1.3 million calls a year and provide access to information and services through the 311 Contact Center



- Broadcasting on Miami-Dade TV and Miami-Dade TV On Demand original informational and public service programming, including over 400 hours of live broadcast
- Providing customer and employee portal self-services and on-line internal communication tools
- Operating and maintaining more than six million square feet of office, data center, court, and warehouse spaces
- · Operating two chilled water plants and power distribution sub-station
- Maintaining 918 active contracts for goods and services
- Maintaining 8,100 light and heavy vehicles at 19 repair facilities and 29 fueling stations
- Managing the County's strategic planning process, organizational and process analyses and resource allocation process
- Providing centralized accounting, cash management, financial and debt management services, tax collection, and the collection of delinquent accounts for various County departments
- Managing an average \$3.6 billion financial portfolio
- Promoting fairness and equal opportunity in employment, housing, public accommodations, credit and financing practices, family leave and domestic violence leave
- Promoting a transparent government investigating and preventing fraud, waste, mismanagement, and abuse of power in county projects, programs or contracts
- Supporting approximately 28,800 employees, providing recruitment, payroll, labor relations, compensation, benefits, training and employment development

#### ECONOMIC DEVELOPMENT 3¢

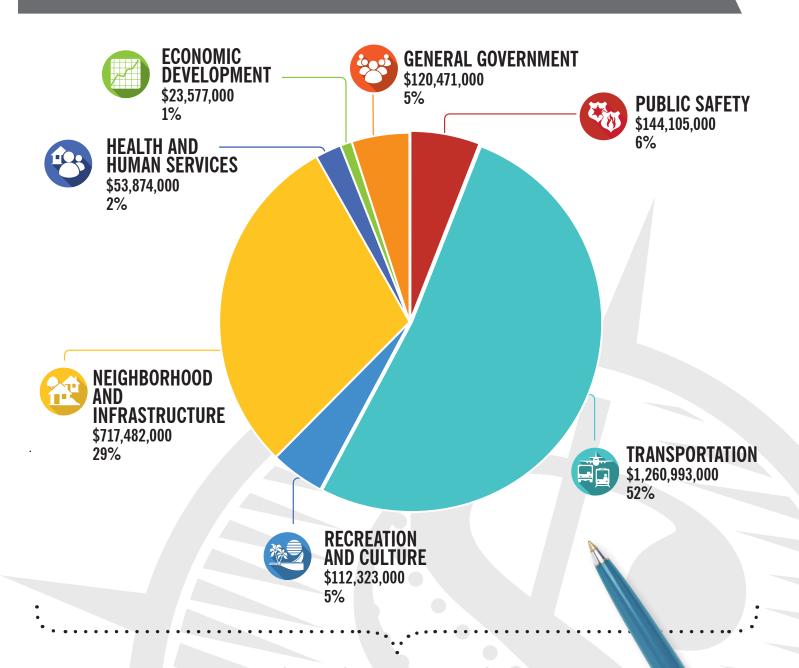
- Promoting International trade by supporting inbound missions and arranging business matchmaking meetings to see Miami-Dade as a global gateway
- Promoting the film and entertainment industry through support and incentives
- Administering the Qualified Target Industry and Targeted Jobs Incentive Fund, two local economic development programs
- Promoting economic security and dignity by enforcing the Wage Theft Program, which eliminates the underpayment and nonpayment of wages earned by employees working in Miami-Dade County
- Helping small and local businesses thrive with mentorship programs and other opportunities
- Providing assistance to over 400 first-time low-to-moderate income homebuyers with closing cost and down payment assistance
- Providing training and employment opportunities through the Employ Miami-Dade initiative

#### POLICY/ADMINISTRATION 1¢

 Offering community leadership through the Office of the Mayor, Board of County Commissioners, and the County Attorney's Office



FY 2017-18 Proposed Budget and Multi-Year Capital Plan totals \$23.721 billion and includes 467 capital projects across all strategic areas. The Proposed Budget and Multi-Year Capital Plan is budgeted at \$2.433 billion. Below is the breakdown of the FY 2017-18 Proposed Capital budget by strategic area.



**TOTAL CAPITAL BUDGET:** \$2,432,825,000

# CAPITAL PROJECTS















### **PUBLIC SAFETY**

- Continue working with the Administrative
  Office of the Courts, outside consultants and
  the Internal Services Department on revising
  and updating the 2008 Courts Master Plan, to
  include both the criminal and civil courthouses
- Purchase additional water rescue assets to ensure the fastest, most effective response to a downed aircraft in the Everglades, Atlantic Ocean, and other waterways
- Install radio monopole at Saga Bay Station 55 and begin the replacement of the communications infrastructure equipment, update dispatch console software/servers, replace radio system monitoring equipment, add multi-radio programming application, and add dispatch channel for western portion of the county; improve radio coverage at Jackson Memorial Hospital
- Complete the replacement and installation of detention grade security windows at Metro West Detention Center and the refurbishment of inmate housing unit bathrooms
- Continue on-going major capital renovations at all correctional facilities to include air conditioning repairs, roof top security, replacement of miscellaneous kitchen equipment, and rehabilitation of the Pre-Trial Detention Center
- Complete the installation of the Firearms
   Training Simulator; upgrade software and related systems at the Real Time Crime Center
- Complete construction of new parking garage at the Joseph Caleb Center, continue planning and design of additional court rooms, and the complete the various tenant improvements in the towers
- Purchase light and heavy fleet vehicles for Miami-Dade Corrections and Rehabilitation, Miami-Dade Fire Rescue, the Medical Examiner, and Miami-Dade Police
- Continue on-going facility renovations and emergency repairs at the Miami-Dade County Courthouse
- Complete construction of the Air Rescue helicopter hanger at Miami Opa-Locka Executive Airport (Station 25) and continue the planning and design of various Fire Rescue facilities
- Provide funding to begin renovation work at the future Mental Health Division Facility

### TRANSPORTATION

- Continue project development and planning for the six rapid transit corridors in the Strategic Miami Area Rapid Transit (SMART) Plan
- Purchase Compressed Natural Gas (CNG) buses and electric buses and replace all Metrobus vehicles; and receive 42 of the 136 new Metrorail trains

- Continue terminal infrastructure improvements; expand and build new cruise terminals.
- Purchase 4 new post-panamax cranes at Port Miami
- Begin construction of interior service roads at Miami Opa-Locka Executive Airport and replacement of buildings at Miami Executive Airport
- Continue implementing the first phase of the Terminal Optimization Program (TOP) at Miami International Airport
- Continue traffic signalization synchronization, installing communications infrastructure, including utilizing adaptive traffic signalization
- Continue busway accessibility improvements and complete the pedestrian overpass at University Metrorail Station
- Complete Tamiami Swing Bridge

# RECREATION AND CULTURE

- Continue the planning and design of the Doral, Hialeah Gardens, and Chuck Pezoldt Park libraries
- Continue the oversight of the planning and design phase of the 600 to 900 seat Coconut Grove Playhouse and construction of the Westchester Cultural Arts Center
- Continue construction of the Haitian Community Center
- Complete the construction of the Miracle League project at Tamiami Park
- Complete community recreation centers at North Glade and Live Like Bella parks
- Continue the design and development of the Underline corridor and Ludlam Trail
- Continue environmental remediation planning, design, and monitoring of Brothers to the Rescue, Colonial, Continental, Devon Aire, Hammocks, Ives Estates, Kendall Indian Hammocks, Millers Pond, and Modello parks
- Continue the planning, design, improvements, and construction to various greenways, waterways, and trails

# NEIGHBORHOOD AND INFRASTRUCTURE

- Continue the planning, design, and construction of the Animal Services Liberty City Spay/Neuter Clinic
- Continue acquiring parcels for the Environmentally Endangered Lands (EEL) and Purchase of Developmental Rights (PDR) Programs
- Continue the overhaul of all the water and wastewater plants and installation of redundant water supply mains and storage tanks to address regulatory violations resulting from failing wastewater infrastructure per the Water and Sewer Department negotiated consent
- agreement with the Federal Environmental Protection Agency (EPA)

- Continue Quality Neighborhood Improvement Program (QNIP) projects
- Continue landfill closure activities countywide
- Continue enhancing the county's tree canopy
- Complete beach renourishment projects at Miami Beach in FY 2016-17 and Sunny Isles in FY 2017-18

#### 😘 HEALTH AND HUMAN SERVICES

- Continue the planning, design, and construction of the Second Domestic Violence shelter
- Continue the improvements and construction of the Culmer/Overtown Neighborhood Service Center
- Continue construction of various affordable housing projects throughout the County
- Continue the planning, design, and construction of the Liberty Square/Lincoln Gardens public housing redevelopment project
- Continue various facility infrastructure improvements



#### **ECONOMIC DEVELOPMENT**

 Continue funding various projects with the Building Better Communities Economic Development Fund (EDF) and Targeted Urban Area (TUA) Fund to spur economic development, attract new businesses to the community, and create new permanent jobs

### 👺 GENERAL GOVERNMENT

- Continue the replacement of aging frontline fleet vehicles throughout the County
- Complete upgrades to the County's automated fueling system at 29 countywide fueling sites
- Continue making critical investments in the County's information technology infrastructure to include the Enterprise Resource Planning (ERP) system, Electronic Content Management (ECM) System, and A/P Workflow process
- Continue with the Americans with Disabilities Act barrier removal projects throughout the County
- Purchase new software system to upgrade the automated legislative process
- Implement a web-based campaign reporting and management system
- Purchase heavy duty high imaging document scanner and 50 handheld equipment scanners for use in Elections
- Begin implementation of the cloud-based marketing and social media management tool

For complete detail of proposed capital budget, please go to www.miamidade.gov/budget





Carlos A. Gimenez, Mayor

#### **Board of County Commissioners**

Esteban Bovo, Jr., Chairman Audrey M. Edmonson., Vice Chairwoman

Barbara J. Jordan, District 1
Jean Monestime, District 2
Audrey M. Edmonson, District 3
Sally A. Heyman, District 4
Bruno A. Barreiro, District 5
Rebeca Sosa, District 6
Xavier L. Suarez, District 7
Daniella Levine Cava, District 8
Dennis C. Moss, District 9
Sen. Javier D. Souto, District 10
Juan C. Zapata, District 11
José "Pepe" Díaz, District 12
Esteban Bovo, Jr., District 13

Harvey Ruvin, Clerk of Courts
Pedro J. Garcia, Property Appraiser
Abigail Price-Williams, County Attorney
Jennifer Moon, Director, Management and Budget

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