

### Charter Review Task Force Meeting

Wednesday, August 15, 2007 10:00 am Stephen P. Clark Government Center 18<sup>th</sup> Floor – Conference Rooms 18-3 & 18-4

### **AGENDA**

- 1. Call to Order
- 2. Roll Call
- 3. Approval of August 1, 2007 meeting minutes
- 4. Reports
  - Report by County Manager's Office
    - o Report on Public Hearings
    - o Report on Media/Outreach & Charter Review Website
    - o Report on Letters to Knowledgeable Members of the Community
  - Report by Chairman Diaz
- 5. Discussion of Approved Charter Review Issues (in priority order)
  - Study of Compensation Mayor and Board of County Commissioners (BCC)
  - Study of Term Limits BCC or other elected officials
- 6. Old Business
  - Study of the Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections being elected
- 7. New Business
- 8. Adjournment

### Charter Review Task Force August 15, 2007

### **Agenda Package**

Please be reminded that discussions among or between members regarding matters which might be considered by the Task Force must be held in accordance with the requirements of the Sunshine Law. Therefore, please reserve any discussion with Task Force members regarding information in your agenda packet and other Task Force topics, until the Task Force meets.

### CLERKS SUMMARY AND OFFICIAL MINUTES CHARTER REVIEW TASK FORCE MEETING AUGUST 1, 2007

The Charter Review Task Force convened in a meeting on August 1, 2007, at 10:00 a.m. in the Main Auditorium, First Floor of the Miami-Dade Library, 101 West Flagler Street, Miami, Florida. The following members were present: Chairman Victor M. Diaz, Jr. and members Mr. Miguel De Grandy, Mayor David Dermer, Mr. Robert A. Ginsburg, Commissioner Carlos Gimenez, Mr. Murray Greenberg, Ms. Elizabeth Hernandez, Mr. John Hogan, Mr. Robert Holland, Mr. Francois Illas, Mr. Richard Kuper, Ms. Yvonne Soler-McKinley, Mr. Ignacio Vazquez; (Commissioner Souto was late) (Ms. Lynn Dannheiser, Carlos Diaz-Padron, former Mayor of the City of West Miami; Maurice Ferre, former Mayor of the City of Miami; Mayor Shirley Gibson; Mr. Larry Handfield; Raul L. Martinez, former Mayor of the City of Hialeah; and Mr. H. T. Smith were absent).

### 1. Call to Order

Chairman Diaz called the meeting to order at 10:16 a.m.

### 2. Roll Call

The following staff members were present: Assistant County Manager Susanne M. Torriente; Assistant County Attorney Joni Armstrong-Coffey; Assistant to the County Manager Maggie Fernandez; and Deputy Clerks Doris Dickens and Judy Marsh.

Chairman Diaz noted a quorum was present. He welcomed Task Force members, staff, and concerned citizens attending today's meeting.

### 3. Approval of July 9, 2007 Meeting Minutes

Chairman Diaz read the following corrections to the foregoing minutes as requested by Mr. Ferre:

- Page 2, third paragraph should reflect that Mayor Alvarez acknowledged the
  expertise of many members and recognized Task Force member Maurice Ferre as
  a former City of Miami Mayor, a former Miami-Dade County Commissioner, and
  a former state legislator;
- Page 10, paragraphs 4 and 5, should be clarified to reflect that the amended motion included both of the requested amendments;
- Page 11, paragraph 10, should be clarified to read: "It was moved by Mr. Ferre that a representative visit other metropolitan areas and spend time studying their best practices"
- Page 12, the motion should read as follows: "Upon Mr. DeGrandy's opposition to the Task Force considering this issue today, it was moved by Mr. Ferre that all

six issues not discussed from his July 5<sup>th</sup> memorandum be tabled until the next meeting."

It was moved by Ms. Soler-McKinley that the July 9, 2007 Charter Review Task Force meeting minutes be approved as corrected. This motion was seconded by Mr. Illas and upon being put to a vote, passed unanimously by those members present.

### Approval of July 23, 2007 Meeting Minutes

It was moved by Ms. Soler-McKinley that the July 23, 2007 Charter Review Task Force meeting minutes be approved. This motion was seconded by Mr. Illas and upon being put to a vote, passed unanimously by those members present.

### 4. Reports

Chairman Diaz expressed appreciation to Assistant County Manager Susanne Torriente and members of the County Manager's Office; Assistant County Attorney Joni Armstrong-Coffey and members of the County Attorney's Office; and members of the Clerk of the Board's Office for their assistance.

### Report by County Attorney's Office Legal Opinion on Sheriff – Requested by Ignacio J. Vazquez

Chairman Diaz noted the foregoing request initiated by Mr. Vazquez was approved at the July 23, 2007 Task Force meeting and the legal opinion was included in today's agenda package.

Assistant County Attorney Joni-Armstrong noted she would entertain any questions as to whether the Office of Public Safety Director as currently structured in Miami-Dade County satisfied the constitutional Office of Sheriff, as defined in the State Constitution.

Chairman Diaz said today's package included supplemental materials and pursuant to the process approved at the July 23<sup>rd</sup> Task Force meeting, the official agenda would be posted on the Charter Review Task Force's Website and all members would be notified by email when the agenda was accessible for download. He noted only those materials generated by Task Force members or by staff that were not posted on the Website as a part of agenda packages would be distributed during Task Force meetings.

### Legal Opinion on Constitutional Officers and employees – at will or civil

Chairman Diaz noted the foregoing legal opinion regarding at will employees was consistent with the oral opinion presented at the July 23, 2007 Task Force meeting.

### Report by County Manager's Office Proposed Sites for Public Hearings

Chairman Diaz noted at the July 23, 2007 Task Force meeting, the appropriate number of public hearings was discussed as well as the locations for those hearings. He asked Assistant County Manager Susanne Torriente to provide an update on this effort.

Ms. Torriente noted a document identifying the proposed public hearing locations was included in today's agenda package, categorized by venue, address, telephone number and occupancy; including the North Dade Regional Library or the Caleb Center; the Miami Beach Convention Center or the Commission Chamber; the South Dade Government Center, and the Miami-Dade Fire Department Headquarters. She stated these meetings would be held at night.

Chairman Diaz noted he was hopeful the public hearings would be highly publicized throughout the County.

It was moved by Ms. Hernandez that the Task Force approve the proposed public hearing sites as follows: the Caleb Center, the City of Miami Beach Commission Chamber, the South Dade Government Center, and the Miami-Dade Fire Headquarters. This motion was seconded by Mr. Hogan.

Discussion ensued among the Task Force members regarding the foregoing motion.

Commissioner Gimenez expressed concern regarding the proposed meeting sites. He asked that he be provided with a breakdown of the population and where people lived.

Mr. Illas concurred with Commissioner Gimenez. He noted a site was not identified in this document in the Kendall and Westchester areas, where the bulk of the population existed. Additionally, Mr. Illas noted a site within the City of Miami was not reflected, and he felt that the proposed locations were too spread out and did not consider the makeup of the population.

Chairman Diaz emphasized the importance of Task Force members attending scheduled public hearings, and for enough members to be available to constitute a quorum. He called for amendment(s) to add additional sites.

Mr. De Grandy suggested all meetings be held in the County Commission Chamber as this was the seat of government.

Chairman Diaz said the Task Force's Website was operable and periodic reports would be provided on public comments received via the Website. He noted he felt the public was awaiting the results of today's (8/1) meeting on specific issues to be outlined by the Task Force for public input.

Mr. Ginsburg noted in the past only 10 to 15 people attended public hearings even on major bond issues and on ballot questions involving tax increases. He recommended that a total of four public hearings be scheduled initially and that this number be adjusted based on how many people attended the first hearing(s). He spoke in support of Mr. De Grandy's suggestion.

Chairman Diaz noted the County Commission resolution that created this Task Force required that public hearings be held, but did not specify the number of hearings.

It was moved by Commissioner Gimenez that the first public hearing be held in the County Commission Chamber, televised and publicly noticed. This motion was seconded by Mr. De Grandy.

Discussion ensued on the foregoing motion.

Commissioner Souto suggested a couple of meetings be held in the community to avoid any misunderstanding.

Commissioner Gimenez accepted Chairman Diaz' amendment to hold the first public hearing in the Miami-Dade County Commission Chamber versus the Miami-Dade Fire Headquarters; and that depending on the response to this televised public hearing, the Task Force would decide whether to schedule regional hearings.

Mayor Dermer said it was incumbent upon the Task Force members to schedule public hearings in the community. He noted this would instill goodwill and confidence in the process and would address the public's perception that the County did not care.

Mr. Greenberg suggested the public be allowed to email their comments from home during the public hearings.

Mr. Vazquez and Mr. Kuper concurred with Mayor Dermer's comments.

Chairman Diaz suggested the first public hearing be scheduled for August 15, 2007.

Commissioner Souto noted previously six public hearings were scheduled in the community for empowerment zone meetings and he did not wish to be criticized by residents.

Chairman Diaz noted the process should be opened to the public, and it was incumbent on the Task Force to frame meaningful, relevant questions, and to publicize the issues extensively in order to encourage public participation. He called for a vote on the pending motion that the Task Force schedule its first public hearing in the County Commission Chamber (Stephen P. Clark Government Center); that an interactive email process be used to enable public input from all sectors. Also that the Task Force schedule public hearings at the South Dade Government Center, City of Miami Beach Commission Chamber and the Caleb Center.

Chairman Diaz noted the foregoing motion did not preclude that at the end of four meetings, the Task Force may decide to engage in additional meetings. He reminded the members that the Charter Review process had to be concluded by October 31, 2007 and the meetings would be held in August and early September.

Pursuant to Commissioner Gimenez' suggestion regarding telephone input, Chairman Diaz noted the motion also included all available technology.

Upon being put to a vote, the foregoing motion passed unanimously by those members present.

It was moved by Mr. Ginsburg that the public hearings be advertised as "workshops." This motion was seconded by Mr. Illas, and upon being put to a vote, passed unanimously by those members present.

In response to Mr. De Grandy's suggestion that the next meeting be held at a central location and to have all three sites open for public participation via technology, Chairman Diaz said this suggestion would be studied.

### Public Information and Outreach & Charter Review Website

Chairman Diaz said he did not believe the Task Force had received the degree of public outreach and input on the Charter Review Task Force process to raise public awareness. He noted this was an opportunity to engage in constructive reform of County government. Chairman Diaz said he felt the media was waiting for something newsworthy so they could report on specific issues and this would encourage public input. He requested input on whether the August 15, 2007 and September 5<sup>th</sup> Charter Review meetings should substitute as two of the four public hearings or whether the Task Force members wanted to add four additional workshop dates.

Commissioner Gimenez said that as a member of the County Commission, he would prefer to have the Task Force's report by its due date with no extension.

It was moved by Commissioner Gimenez that the Task Force add four workshops as the public hearing dates and continue with its regular meetings as scheduled. This motion was seconded by Mr. Ginsburg.

Mr. De Grandy suggested the Task Force identify issues and hold public hearings, but defer any deliberation, pending the completion of the public participation process; that once the public participation was completed, the Task Force reconvene as the Charter Review Task Force and deliberate the issues.

Mr. Ginsburg said he was prepared to hear the issues, to debate amendments to the Charter and vote on those amendments. He noted he did not feel the Task Force should wait until the public hearing process was completed to start voting on the issues. Chairman Diaz noted he would like to hear from the public.

Commissioner Gimenez said the County Commission process was to vote on an ordinance on first reading and then allow public input. He noted he felt the best way to obtain public input was to identify the issues and Task Force members could always modify their views. Additionally, Commissioner Gimenez noted workshops could be scheduled on any day of the week.

Ms. Soler-McKinley suggested the public hearings be scheduled close together within one week in order to obtain public input as quickly as possible. She noted she supported the proposal to add workshops to the Task Force's existing schedule.

Mayor Dermer noted he concurred with Mr. De Grandy that the Task Force should refrain from voting on charter amendments until the public hearing process was completed.

Upon being put to a vote, the motion to add four workshops to the current meeting schedule passed by a vote of 13-1, (Mr. De Grandy voted "no") (Ms. Dannheiser, Mr. Diaz-Padron, Mr. Ferre, Mayor Gibson, Mr. Handfield, Mr. Martinez and Mr. Smith were absent).

Chairman Diaz provided an update on the Charter Review Website. He said in the first 17 days of operation, a total of 3,909 people viewed the Website. Chairman Diaz noted emails were also received from the public.

Referring to the workshop dates, Chairman Diaz noted he would schedule the workshop dates in conjunction with staff.

### Report by Chairman Diaz Community Relations Board Resolution

Chairman Diaz read, into the record, a resolution adopted by the Community Relations Board (CRB) requesting that the CRB work with the Task Force to convene community forums with the purpose of sharing information and collecting citizen input; and if the Task Force declined the CRB's request, the CRB should independently convene community forums for this purpose.

Chairman Diaz asked whether the Task Force members wanted to accept the CRB's request to hold joint workshops with the Charter Review Task Force or whether they felt the CRB should hold its own workshops.

Mr. De Grandy said he felt the Task Force should decline the CRB's request. He noted the CRB was welcome to hold workshops and report the outcome to the CRTF; however, he felt it would establish a precedent and this Task Force could potentially receive similar requests by many other organizations.

It was moved by Mr. De Grandy that the Task Force decline the CRB's request to hold joint workshops (public hearing process). This motion was seconded by Ms. Illas.

Mr. Holland noted he supported the CRB's request, in that he felt this Task Force should welcome the CRB and any other organization wishing to serve as an outreach component to this Task Force and assist in efforts to encourage the public participation. He suggested Task Force members develop the pros and cons and clearly define the issues.

Upon being put to a vote, the foregoing motion that the Task Force decline the CRB's invitation to hold joint workshops, passed by a unanimous vote of those members present.

It was moved by Mr. Holland that the Task Force welcome the participation of the CRB and all major organizations in Miami-Dade County wishing to assist the Task Force in educating and encouraging people to attend the public hearings. This motion was seconded by Ms. Soler-McKinley.

Commissioner Gimenez suggested the chairpersons of all Miami-Dade County Advisory Boards be invited to participate in the workshops (public hearing process) via email and that these individuals also be invited to encourage the public to attend.

Mr. Holland accepted Commissioner Gimenez' amendment that the chairpersons of all Miami-Dade County boards be invited to participate in the workshops via email. He noted; however, that emails should also be sent to other organizations; including the League of Cities, all municipalities, SALAD, the NAACP, the Wilkie Ferguson, Jr. Bar Association, and the Florida Association for Women Voters.

Commissioner Gimenez, Mr. Greenberg, Mr. Vazquez and Mr. Illas spoke against Mr. Holland's proposal.

Mr. Holland and Ms. Soler-McKinley accepted Mr. De Grandy's friendly amendment that the invitations be sent to the Chairpersons of all County Advisory Boards and that other organization(s) could request to be added to the email list.

Ms. Hernandez asked that each Task Force member be provided with email defining the mission and time and place of workshops.

Chairman Diaz noted at the July 23<sup>rd</sup> meeting, the Task Force voted to ask potential invitees for written comments on substantive issues following the prioritization of issues. He questioned whether Mr. Holland would accept a friendly amendment to his motion to provide that letters to invitees include the dates and locations of the public hearings and that the invitees be encouraged to speak at the public hearings and to encourage others to speak as well.

Mr. Holland noted Chairman Diaz' proposed amendment was acceptable.

Chairman Diaz clarified the motion was as follows: that County Advisory Board Chairpersons be notified of the public hearings and invited to assist in public outreach efforts; that individuals listed on the Task Force members' list of invitees be notified and invited to attend; that requests from any organization(s) wishing to be added to the list be granted; and that additional organizations be added by individual Task Force members.

Upon being put to a vote, the motion made by Mr. Holland and seconded by Ms. Soler-McKinley, as amended, passed by a unanimous vote of those members present.

### **Request for Time Extension**

### Follow-up Information Requested on Broward & Miami-Dade regarding four positions in question

Chairman Diaz noted a comparative report regarding the Broward County Property Appraiser, Sheriff and Supervisor of Elections as elected officials versus the Miami-Dade County Tax Collector, Property Appraiser, Sheriff (Police Department Director) and Supervisor of Elections as appointed officers was included in today's agenda package.

### 5. Task Force Prioritization of Charter Review Issues Review of Mayor's List of Issues Review of Board Chairman's List of Issues Review of Task Force Member Issues

Chairman Diaz said he was hopeful that the Task Force members were prepared to identify one or more of the issues listed on the chart entitled "Issues Identified as of July 23, 2007 CRTF Meeting" for public debate in addition to the issue the County Commission referred to the Task Force to study. He noted the Community Relations Board (CRB) sent a resolution indicating three issues for the Task Force's consideration, including the study of compensation of the Mayor and the Board of County Commissioners (BCC). Chairman Diaz said he was hopeful that the Task Force members had an opportunity to review the memorandum from Mayor Carlos Alvarez identifying issues he felt this Task Force should study, which included term limits for commissioners and other elected officials. Chairman Diaz noted many different permutations existed in the way these issues were proposed; however, for purposes of identifying the issues, he would group them by subject matter and not by specific proposals. He noted the study of BCC composition was also included in the CRB's resolution and the Mayor's memorandum and that the Mayor's memorandum included the study of lobbying reform.

Chairman Diaz read the issues identified and the number of proponents. He suggested the Task Force consider the issues in descending order based on those receiving the largest number of nominations, as potential subject matters for discussion and a vote. Chairman Diaz said pursuant to the County Commission's request, the Task Force would be considering whether the sheriff, Tax Collector, Property Appraiser and Supervisor of Elections should be elected versus appointed.

The Task Force members then proceeded to vote on the following subject matters for their consideration:

It was moved by Mr. Vazquez that the Task Force study compensation for the Mayor and Board of County Commissioners. This motion was seconded by Ms. Soler-McKinley, and upon being put to a vote, passed by a vote of 14-0, (Ms. Dannheiser, Mr. Diaz-Padron, Mr. Ferre, Mayor Gibson, Mr. Handfield, Mr. Martinez and Mr. Smith were absent).

It was moved by Mr. Holland that the Task Force study term limits for the Board of County Commissioners or other elected officials. This motion was seconded by Ms. Soler-McKinley, and upon being put to a vote, passed by a vote of 13-1, (Mr. De Grandy voted "no") (Ms. Dannheiser, Mr. Diaz-Padron, Mr. Ferre, Mayor Gibson, Mr. Handfield, Mr. Martinez and Mr. Smith were absent).

It was moved by Mr. Illas that the Task Force study the composition of the Board of County Commissioners. This motion was seconded by Mr. Kuper.

Following discussion and upon being put to a vote, the foregoing motion passed by a vote of 11-3, (Mr. Vazquez, Mr. De Grandy and Mr. Holland voted "no") (Ms. Dannheiser, Mr. Diaz-Padron, Mr. Ferre, Mayor Gibson, Mr. Handfield, Mr. Martinez and Mr. Smith were absent).

Chairman Diaz said the next issue which received the most votes was whether the Task Force should study the provisions of the Charter relating to citizen initiative, referendum, petition and recalls. He noted this issue was not open for discussion.

Mayor Dermer requested the County Attorney's Office provide the Task Force with a legal opinion on the Mayor's memorandum entitled "Charter Review Task Force Recommendations" dated July 31, 2007. He referred to paragraph two under the heading "Initiative, Referendum and Recall" which stated that "the Home Rule Charter provides the only method for citizens to initiate referenda or recall" and paragraph four, which stated "the County Commission is not lacking in its ability to amend the initiative, referendum, and recall procedure; it is simply required to do so solely by amendment to the Charter itself." Mayor Dermer said the threshold issue was whether or not the County Commission via ordinance could change the petition process or whether an amendment was necessary.

Mr. Greenberg said both the Charter and the ordinances related to initiative, referendum and recall and no ordinance(s) could be in conflict with a Charter provision.

It was moved by Mr. Greenberg that the Task Force study the issue of amending the Charter to enhance the initiative process. This motion was seconded by Mr. De Grandy.

Commissioner Gimenez spoke in support of the Task Force studying this issue in order to clarify the process for recalls and incorporation petitions.

Mayor Dermer said he did not wish the Task Force to study an issue that would diminish the citizens' rights to petition the government.

Chairman Diaz said while Mayor Dermer's concern may be well-founded he did not believe this was a reason not to study the issue. He noted he did not believe it was appropriate to ask the County Attorney's Office to opine on an issue that was the subject of litigation and as Task Force members studied this question, they may wish to seek independent legal input on whether a consistency existed between an implementing legislation and the Charter. Chairman Diaz said citizens needed to have a public forum to debate the initiative process.

Responding to Mayor Dermer's inquiry whether Mr. Greenberg's opinion was appropriate, Chairman Diaz said he felt it was inappropriate to ask any current or former county attorneys to speak on this issue.

Upon being put to a vote, the motion to study the issue of amending the Charter to enhance the initiative process, passed by a vote of 14-0 (Ms. Dannheiser, Mr. Diaz-Padron, Mr. Ferre, Mayor Gibson, Mr. Handfield, Mr. Martinez and Mr. Smith were absent).

It was moved by Commissioner Gimenez that the Task Force study the balance of power, (Legislative versus Executive) and to clarify the Office of the Mayor vis-à-vis the County Manager. This motion was seconded by Mr. Ginsburg and upon being put to a vote, passed by a vote of 14-0 (Ms. Dannheiser, Mr. Diaz-Padron, Mr. Ferre, Mayor Gibson, Mr. Handfield, Mr. Martinez and Mr. Smith were absent).

Responding to Mr. De Grandy's inquiry, Chairman Diaz said he felt it was appropriate to note that in addition to three Task Force members the Mayor also listed this issue.

Mr. Ginsburg clarified for the record that the first issue identified on the chart entitled "Issues Identified as of July 23, 2007 CRTF Meeting" should be corrected to reflect "Tax Collector" in lieu of "Tax Assessor."

It was moved by Mr. De Grandy that the Task Force study procurement reform. This motion was seconded by Mr. Hogan and upon being put to a vote, passed by a vote of 13-1, (Mr. Illas voted "no") (Ms. Dannheiser, Mr. Diaz-Padron, Mr. Ferre, Mayor Gibson, Mr. Handfield, Mr. Martinez and Mr. Smith were absent).

It was moved by Mr. Hogan that the Task Force study lobbyist reform. This motion was seconded by Mayor Dermer and upon being put to a vote, passed by a vote of 13-0, (Ms. Dannheiser, Mr. Diaz-Padron, Mr. Ferre, Mayor Gibson, Mr. Handfield, Mr. Kuper, Mr. Martinez and Mr. Smith were absent).

It was moved by Mayor Dermer that the Task Force study ethics regulations. This motion was seconded by Mr. Holland and upon being put to a vote, passed by a vote of

14-0 (Ms. Dannheiser, Mr. Diaz-Padron, Mr. Ferre, Mayor Gibson, Mr. Handfield, Mr. Martinez and Mr. Smith were absent).

It was moved by Mr. Illas that the Task Force study the separation of powers or responsibilities between the County and municipalities. This motion was seconded by Ms. Hernandez.

Ms. Soler-McKinley asked that the study of municipalities and UMSA services be merged as a sub-category.

Chairman Diaz noted the motion would be to study the process for creating and abolishing municipalities; to study municipalities and UMSA services; and to study the separation of powers or responsibilities between the County and municipalities.

Mr. Greenberg suggested the study of annexation and incorporation in an effort to eliminate UMSA, be included. Mr. Illas and Ms. Hernandez accepted the amendment.

Upon being put to a vote, the motion that the Task Force study the process for creating and abolishing municipalities; municipalities and UMSA services; separation of powers or responsibilities between the County and municipalities; and annexation and incorporation in an effort to eliminate UMSA, passed unanimously by those members present.

In response to Mr. De Grandy's inquiry regarding augmenting the Commission Auditor's powers, Chairman Diaz ruled this request out of order.

It was moved by Mr. De Grandy that the Citizens' Bill of Rights included within the Charter be clarified to reflect that public records of any governmental agency, with the exception of the Police Department, must comply with the Public Records Statutes and the Bill of Rights. This motion was seconded by Mr. Vazquez.

Chairman Diaz said Mr. De Grandy was indicating there was a failure to follow the law versus the need to clarify the law.

Ms. Hernandez and Mr. Greenberg concurred with Chairman Diaz.

Mr. Holland said he presumed from Mr. De Grandy's comments that the County had taken a position that the Public Records Statutes was not very clear in the law and he felt this ambiguity could be addressed by the Task Force.

Commissioner Gimenez said there was a liberal law regarding public records and he felt this issue should not be discussed any further.

Mr. De Grandy said it was the peoples' fundamental rights to access their government. He noted the Office of Inspector General took the position that it was exempted from the Public Records law and it should be clarified in the Bill of Rights whether governmental agencies that were not law enforcement agencies were exempted from this law.

Upon being put to a vote by a show of hands, the motion that the Citizens' Bill of Rights included within the Charter be clarified to reflect that public records of any governmental agency, with the exception of the Police Department, must comply with the Public Records Statutes and the Bill of Rights, passed by a vote of 9-5, (Commissioner Gimenez, Mr. Greenberg, Ms. Hernandez, Mr. Hogan and Chairman Diaz voted "no") (Ms. Dannheiser, Mr. Diaz-Padron, Mr. Ferre, Mayor Gibson, Mr. Handfield, Mr. Martinez and Mr. Smith were absent).

Chairman Diaz noted the foregoing issue would be added for the Task Force's consideration.

It was moved by Mayor Dermer that the Task force study the process by which the Urban Development Boundary line was moved. This motion was seconded by Ms. Hernandez, and upon being put to a vote, passed by a majority vote of those members present.

In response to Mr. Kuper's inquiry regarding information to be provided from the League of Cities, Chairman Diaz noted he felt the Task Force should respond and issues could be added at future meetings.

Concerning the email referenced by Mr. Kuper from Mr. Richard Steinberg, Chairman Diaz noted the email was read at the last Task Force meeting.

### **Discussion of Setting Priorities**

It was moved by Commissioner Gimenez that the Task Force study the issues in the order they were approved. This motion was seconded by Ms. Hernandez, and upon being put to a vote, passed by a vote of 14-0 (Ms. Dannheiser, Mr. Diaz-Padron, Mr. Ferre, Mayor Gibson, Mr. Handfield, Mr. Martinez and Mr. Smith were absent).

### 6. Old Business

None presented

### 7. New Business

### Request from Member Ignacio Vazquez

It was moved by Mr. Vazquez that staff prepare a comparative report on how elected Duval County officials versus appointed Miami-Dade County officials served their constituents. This motion was seconded by Ms. Soler-McKinley.

Chairman Diaz noted he did not believe it was appropriate to ask staff to conduct research on this issue; however, pursuant to Mr. Vazquez' request, the Task Force could invite the elected officials from Duval County to make a presentation.

Mr. Vazquez amended his motion to request that the Task Force invite elected Duval County officials to make a presentation on how they served their constituents. This motion was seconded by Ms. Soler-McKinley.

Commissioner Gimenez spoke in opposition to the foregoing motion. He noted Duval County was different from Miami-Dade County and all elected officers were the same anywhere in the State.

Chairman Diaz noted he was not sure hearing another presentation from an elected official would be productive.

Upon being put to a vote, the foregoing motion failed to carry.

### Member Robert Ginsburg's Notes on Commission Salaries

Mr. Ginsburg noted information pertaining to the foregoing request could be provided in any item that was prepared on that issue.

### 8. Adjournment

There being no further business to come before the Task Force, the meeting was adjourned at 12:43 p.m.

Victor M. Diaz, Chairman Charter Review Task force

### REPORT ON PUBLIC HEARINGS

miamidade.gov

### MEDIA ADVISORY



FOR IMMEDIATE RELEASE August 8, 2007

MEDIA CONTACT:
Marie Bertot
mbertot@miamidade.gov
(305) 375 - 2274

### WORKSHOP & PUBLIC HEARING DATES FOR THE MIAMI-DADE COUNTY CHARTER REVIEW TASK FORCE

(MIAMI-DADE COUNTY, Fla.) – Per Board resolution, Miami-Dade County's Charter Review Task Force will hold workshops to include public comment. The first workshop will be held on Tuesday, August 14, 2007 from 6:00 p.m. – 7:30 p.m. at the Stephen P. Clark Government Center located at 111 N.W. 1st St. Miami, Fla. in the Commission Chambers on the 2nd floor. The first workshop will broadcast live on Miami-Dade TV and live via webcast on <a href="www.miamidade.gov/webcast">www.miamidade.gov/webcast</a>. Residents may provide comments in-person, via e-mail or telephone. Please send comments to charter@miamidade.gov or call (305) 375-2055 or (305) 375-2059.

The next three workshops will be held throughout Miami-Dade County on the dates listed below. The Task Force encourages Miami-Dade County residents to participate in the workshops.

The workshops will allow residents to provide input on the 12 issues that the Task Force will study during this charter review process. Issues to be discussed are the Sherriff, Tax Collector, Property Appraiser and Supervisor of Elections being elected; Mayor and Board of County Commissioners (BCC) compensation; Study of Term Limits - BCC or other elected officials; BCC Composition; Initiative, Referendum, Petition and Recalls; Procurement Reform; Balance of Power between the Mayor and BCC (functions of Mayor vs. County Manager and Powers of Commission Auditor); Lobbying Reform; Ethics Regulations; Municipalities and Unincorporated Municipal Service Area (UMSA) Services (Creating and Abolishing Municipalities, Separation of Powers or Responsibilities between the County and Municipalities, and Annexation or Incorporation in Effort to Eliminate UMSA); Public 'Records; and Zoning and Urban Development Boundary (UDB) reform.

For more information on the Charter Review Task Force and to provide public comments, please visit <a href="https://www.miamidade.gov/charterreview">www.miamidade.gov/charterreview</a>.

WHO:

Charter Review Task Force

WHAT:

Charter Review Workshops and Public Hearings

WHEN & WHERE:

Tuesday, August 14, 2007, 6 p.m. Stephen P. Clark Government Center

111 NW 1<sup>st</sup> Street Miami, FL 33128 Commission Chambers, 2<sup>nd</sup> Floor

Wednesday, August 22, 2007, 6 p.m. South Dade Government Center 10710 SW 211<sup>th</sup> Street Cutler Bay, FL, 33189 Conference Room 203

Tuesday, August 28, 2007, 6 p.m. Joseph Caleb Center Auditorium 5400 NW 22 Avenue Miami, FL 33142

Thursday, August 30, 2007, 6 p.m. Miami Beach Commission Chambers 1700 Convention Center Drive Miami Beach, FL 33139 City Hall Commission Chambers, 3<sup>rd</sup> Floor

It is the policy of Miami Dade County to comply with all of the requirements of the Americans with Disabilities Act. The facility is accessible. For sign language interpreters, assistive listening devices or materials in accessible format, please call (305) 644-5127 at least five days in advance.

## REPORT ON MEDIA/OUTREACH & CHARTER REVIEW WEBSITE

### **MEDIA OPPORTUNITIES**

### **RADIO**

- "Community Relations Report", Miami-Dade County Office of Community Relations Show hosted by Dr. Larry Capp (co-hosted by Chico Wesley): the show is on **WMBM** (English). It airs the second Tuesday of every month at 3 p.m. at 13242 N.W. 7th Avenue, North Miami, FL 33168.
- **WRHB** (Creole) is offering their weekday, drive-time (5-7 p.m.). Spokesperson can pick three dates and times and Wilfred Pressa (Host) will pick one of the three dates. Bernard Seraphin can be contacted as translator with letter of permission to his supervisor if show is taped during work hours. The studio is located at 225 N.E. 8<sup>th</sup> Street, Suite #2, Homestead, FL 33030.
- WLRN "Topical Currents" hosted by Joe Cooper. Multiple interview slots will be available in September; pending exact dates.

### **PRINT**

• The Community Periodical Program is on mailing list but each month there is an opportunity to write a column that can be published in all the periodicals.

### **TELEVISION**

 City of Miami's show "Inside Miami", Kelly Penton (host) October show on Wednesday, October 3<sup>rd</sup> from 10 – 11 a.m. at WLRN studios at 172 N.E. 15<sup>th</sup> Street, Miami, FL 33132

### **OTHER**

- Sayfie Review is an email blast of daily headlines in major newspapers. On a regular basis Justin (email blaster) will include any linked headlines to articles we send him.
- What's New For County Employees can be done on a regular basis with updates or announcing any of the upcoming booked show, meetings or workshops

## Charter Review Task Force Media Outreach RADIO

	Station	Show/Host Name	Time/Format Details	Contact	Number	Objective*	Notes	Agreements
SPANISH	WOBA - 1140 AM	"Ahora" con Oscar Haza	7 a.m 9 a.m.	Esther Valdez-Cruz	305.569.3132	Interview		
1		"El Show de Bernie y Almora" con Bernadette Pardo y Jose Almora	9 a.m 10:30 a.m.	Esther Valdez-Cruz	305.569.3132	Interview		
		"Al Ritmo de Miami" con Lima y Cortina	5 p.m 6 p.m.	Esther Valdez-Cruz	305.569.3132.	Interview		
	WAQI - Radio Mambi -	"En Mi Opinion" con Lourdes D'Kendall	10 a.m 11 a.m.	Esther Valdez-Cruz	305.569.3132	Interview		
		"La Mesa Redonda" con Armando Perez- Roura	6 p.m 8 p.m.	Esther Valdez-Cruz	305.569.3132	Interview		
		"La Noche y Usted" con Marta Flores	9 p.m 12 a.m.	Esther Valdez-Cruz	305.569.3132	Interview		
	WWFE - La Poderosa - 670 AM	"Lo Que Otros No Dicen" con Raquel Regelado	10 a.m 11 a.m.	Jorge Rodriguez, Station Manager	305.541.3300	Interview		
		"El mundo al Dia" con el coronel Matías Farías	8p.m.	:	=	Interview		
ENGLISH	WINZ - 940 AM	The Jim DeFede Show	7 a.m 9 a.m.	Jim DeFede	954.862.3185	Interview		
	150 150 150 150 150 150 150 150 150 150	"Community Belations Benort" Hosted by						
			O				Tiffany Robertson does a	Victor Diaz will call in on Thursday August 9th at 1p.m. for pre-taped
	MAINIBM . 1490 AM		sp.m., second i uesuay of every month	Oscar Braynon	305,375,4493	Interview	morning show 305.769 1100	show with Dr. Capp
	WFDR - 99 Jamz - FM	Community Voices	6 a.m 7 a.m. Saturdays	Cheryl Myzell	305.567.5753	Interview		
		Rodnev Ratifmore Few Minutes in Tom					Tracy Cloyd (use to work in Communications, MDTV - Kevin Wynn) She does same as Rodney , http://hot105fm.com/inside/shows	
	WHTQ - HOT 105 - FM	Joyner Morning Show	6 a.m 10 a.m.	Rodney Baltimore	786.243.5638	Spot	.html	
		James T., Doesn't have show name	Drive Time 4 - 8 p.m.	James T.	954.731.1260	Interview		·
	WTPS - 1080 AM	Wake Up South Florida	Morning Drive Time 6 a.m 10 a.m.	Joy Reid, Morning Show Producer with Andre Eggelletion	954.558.9762	Interview		
			1 pm - 2 pm on		305 005 7664	wejweju	hooked until September	Marie Bertot to work out details for September opportunities
	WLRN - 91.3.FM	I opical Currents nostel by Joe Cooper	Moliday - Hulisaay					
PEO! F	WRHB - AM	Dekabes hosted by Jacques Cassagnol Show	4 p.m. Saturdays	Jacques Cassagnol	786.273.2689	Interview	Emailed Phares 7/24. Try contacting Jacque Cassognol	
								Pick 3 dates and unles and whited will be the one to interview.
								Spokespeadin beland despiration of the contacted as translator with letter of permission to his
	Radio RCH (FM/AM & coline)	No name of a show, Wilfred is the host.	Weekdays p.m. prime drive time (b/t 5 & 7)	Wilfred Pressa	786.229.8681	Interview		supervisor is show is taped during work hours.
	WI OY - 1320 AM	Piment Bouk (Radio Pepla) hosted by Nelson Voltaire	All Morning	Nelson Voltaire	305.891.1729	Interview		
	WSRF - 1580 AM	Herntz Phanord	Everyday 4 p.m.	Herntz Phanord	305.803.7291	Interview		

## Charter Review Task Force Media Outreach RADIO

Already contacted with agreement

\* Keep in mind that these interviews can be call-ins for most stations. There is also the option of having the host do live reads to announce the meetings

# Charter Review Task Force - Media Outreach **PRINT**

Paper	Section	Contact	Email	Number	Objective	Notes	Agreements
Miami Herald	Calendar Sections	Angel Doval	adoval@miamiheraid.com	305.376.3754	Media Advisory		Angel has agreed to publish all meetings and workshops into Herald calendar
	Op Ed	Victor Diaz's Contact					Chairman has plans to write editorial piece to run in Opnion section.
	Neighbors Section	John C. Heffernsn, City of Miami Beach	jotinhefferran@miamibeachfl.gov	305.673.7035			City of Miami Beach will include in their weekly meeting notices
El Nuevo Herald	Calendar	Viviana Muñoz, assignment editor/calendario	vnunoz@elnuevoherald.com	305.376.2160	Media Advisory		
Miami New Times	Calendar	Lyssa Oberkreser	lyssa.oberkreser@miaminewtimes.co m	305.571.7574	Media Advisory	8/8 waiting on returned phone call	
The Miami Times	Coverage	Brandyss Howard	bhoward@miamitimesonline.com		Reporting Article		
Diario Las Americas	Coverage	Ariel Remos	aremos@dlariolasamericas.com	305.633.3341	Reporting Article		Chairman did an article that ran on 8/7/2007
Community Periodical Program	Monthly Column	300 word article in about 60 community newspapers (English, Spanish and Creole)	Sonia Winters	305.375.1204	Article	Can do article write up	
South Florida CEO:	Magazine	Victor Diaz's Contact					Chairman did interview
Daily Business Review	Publication (hardcopy & online)	y Victor Diaz's Contact					Chairman did interview for article that will run on Friday, Aug. 10th
	Already contacted with agreement						

<sup>\*</sup> Keep in mind that these interviews can be call-ins for most stations. There is also the option of having the host do live reads to announce the meetings

# Charter Review Task Force · Media Outreach TELEVISION

Notes Agreements	V V V V V V V V V V V V V V V V V V V	s of taping. Laping	igov.com/cms/comm	Wednesday, October 3rd from 10 Tham, at WLRN studios They have studio time booked in at 172 N.E. 15th Street.  October.	Will run PSA on their channel ii we produce.	Worksshops to be shown on MBTV 77				Ignacio vazquez apeo snow da Ramirez ine evening of Aug. 8, to air nivision com in Sat. Aug. 11.			
Objective	Interview	Interview Will be August 17th	http://www.mlaminterview //1725 1970.asp	They have studic interview October.	Will run PSA on PSA On PSA PSA On PSA	Interview/Tel ecast	Interview	Interview	Interview	Producer-Amanda Ramirez Interview miamiahora@univision.com	Interview	Interview	Interview
Contact Info	issues@channel 2.org	305.375.3334	305.416.1444			305,673.7035 Johnheffeman@ miamibeachil gov	305.460.5521		954.622.7825	305,471,4007	<u> </u>		
Contact	Aguirre	Wynn	Kelly Penton/Christina Fernandez	Kélly Penton	Kelly Penton	John C. Heffernsn	Joseph Keefe	Esther Valdez-Cruz	Maria Cristina Barros, Public Service Director	Bosemery Barrera		Elliot Rodriguez	Michael Putney
Time/Format	ernoon	N.A.	Channel 77 (Comcast)	Channel 77 (Comcast) Kelly Penton	Channel 77 (Comcast)	Channel 77 (Atlantic Broadband)	Online Broadcast	8p.m 9p.m.	10 a.m. Sundays	10 a m. Safurdays	9 p.m 10 p.m.	11 a.m. Sundays	10 a.m. Sundays
Show/Host Name	ssues hosted by Helen Aquirre Ferré		Request to replay County Connection or run announcements of meeting dates and Task Force advancement	Talk Show	PSA	Request to replay County Connection or run announcements of meeting dates and Task Force advancement	Request to replay County Connection or run announcements of meeting dates and Task Force advancement	Ahora with Oscar Haza	Enfoce Communitario	abbitations projection to project	Polos Opuesto" con Maria Elvira Salazar	"4 Sunday Morning" with Elliot Rodriguez	"This Week In South Florida" with Michael Putney
Station		γLade				City of Miami Beach -	City of Coral Gables				Meda TV - 22	WFOR - CBS - 4	WPLG - ABC - 10

Already contacted with agreement

<sup>\*</sup> Keep in mind that these interviews can be call-ins for most stations. There is also the option of having the host do live reads to announce the meetings

### **Charter Review Task Force - Media Outreach** OTHER (Web, E-mail, Etc)

		olicio Chemina Times T	Confact	Number	Objective	Notes	Agreements
Station	st Name		Carol Hinnins	305.375.2543	Message Points	Need to discuss with Carol. They want to do regular updates online	
Miami-Dade County On-Demand		1	Calls Dorbin	305,416,1444	Link Website		Will place information on City of Miami website as well as Charter Review link
City of Miami		Website	TOWN TO THE THE TOWN TO THE TH	305.673.7035	Link Website/Message		Will put meetings and workshops in E-Briefs email blast; will also post on
City of Miami Beach		Website	John C. Heffernsn	johnheffernan@miamibeachfl.gov	Points Points Unk Website/Message		website.
City of Coral Gables		Website	Joseph Keefe	305.460.5521	Points		
		E-News Letter				Greate conversation about	
						the Charter Review. We can do biweekly meeting updates. 8/7 picthes	Aug 9th posted Media Advisory on workshops and Is encouraging dialogue and
	Eve on Mismi	http://eveonmiami.blogspot.com/		geniusofdespair@yahoo.com	Ghost Writer	workshops	attendance to workshops
Signa	Mineral Vision Discording				Ghost Writer	8/7 picthes workshops	
	Miami Vision biogorania		Alesh Houdek	mail@criticalmiami.com	Ghost Writer	8/7 picthes workshops	
	Crucal Mianii	http://hlac misminewrimes.com/rinfide/	Tovin Lapan	tovin.lapan@miaminewtimes.com	Ghost Writer	8/7 picthes workshops	
	Miami New Hines	http://hereldwatch blogsnot com/	Henry Gomez	conductor@trenblindado.com		8/7 picthes workshops	
	Heraid Watch	http://www.category305.com/media-watch.php	Carlos Miller	cmiller@category305.com		8/7 picthes workshops	
	Category 200					If you send him the linked	Will be posting Herald article on the blast email http://mismiberald.com/548/st
Email Mailing Lists	Sayfie Review	Blast Newsletter Email	Justin	justin@blossersayfie.com	Press Release	emai blast	ory/188774.html
				954.523.2427			
Mami-Dade Email	What's New For Miami-Press Rele Dade Count Employees Progress	Press Release, Update Articles on Task Force Progress	Ruth Kimbrough-Bent	305 375,1308	Brief Description	Will continue to put in email bler	Will put in email blast on Monday. Aug. 13
Miami-Dade Graphics		Workshops and Meetings	Frank Guemes	305.375.2340	Flyer		
DC Naweletters	All Commissioners	Newsletters	Cynthia Jones or Toni Ann Blake		Article or Calendar note of upcoming workshops and meetings		
חסום ואפאאסופויהים			İ				

### Already contacted with agreement

\* Keep in mind that these interviews can be call-ins for most stations. There is also the option of having the host do live reads to announce the meetings

### For a fair, effective county government

### OUR OPINION: CHARTER REVIEW PANEL SHOULD RESTRUCTURE COMMISSION

The Miami Herald - Posted on Fri, Aug. 10, 2007

Over the last 15 years, Miami-Dade County's government structure has had its ups and downs. After a federal judge ordered commissioners to be elected from districts instead of at-large in 1992, tinkering with the county charter has become popular sport.

First came an executive mayor with too much power over the commission. Then came the commission's successful amendments taking back most of that power. Finally, this year, voters wanted to right the balance by creating a strong mayor to run the administration. The only amendment voters consistently reject is the perennial salary raise sought by commissioners.

### **Public attention**

Voters' incremental restructuring sometimes seems based on the popularity of the individuals proposing the changes more than the merits of their proposals. This is no way to build a fair and effective governing structure. To that end, the task force appointed to review the charter and recommend improvements to the government structure deserves public attention. Whether it will get it is doubtful. Charter review? Government policy? "Ho-hum," is the typical response.

Yet that apathy is why the County Commission can get away with things like a 2002 change that makes committee meetings the official public hearing for an issue, instead of when the full commission meets. This switch denies the public the opportunity to tell the entire board of commissioners what its views are on everything from how the airport is run to whether commissioners' staffs are bloated (they are). This arrogant public-hearing switcheroo should be on the task force's study list.

Mayor Carlos Alvarez has several proposals -- adding five at-large commission seats and higher salaries and term limits for commissioners, to name two. There is real concern that at-large commission elections could shut out black candidates. Lack of Hispanic and black representation is what triggered the 1992 lawsuit.

But the mayor is responding to the often heard complaint that commissioners are insulated by safe districts, allowing them to vote parochially on countywide issues.

### No perfect system

There's an alternative that we hope the task force will consider. It would address this complaint, expand representation and save money by not increasing the number of commissioners (and their staffs).

First, hold district elections. Then the top two vote-getters in each district would face off in a countywide runoff. Commissioners would have to answer to all the county's voters.

Is it a perfect system? There is no such thing. But it works in San Diego and other large local governments. The task force should examine it carefully to see if it merits support.

### Daily Business Review Urban Forum

Diversity, power structure at center of Miami-Dade charter study

August 10, 2007 By: Oscar Pedro Musibay

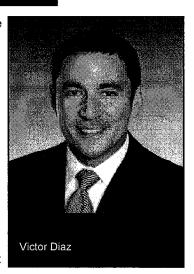
Helping to define the balance of power in Miami-Dade County will be one of the most complex tasks facing the county's charter review and home rule task force.

Victor M. Diaz Jr., a partner in the Miami law firm Podhurst Orseck, has been named chairman of the 21-member group, which will meet every other week to shape recommended reforms for county government. A final report will head to county commissioners Oct. 31.

Others on the task force include County Commissioner Carlos Gimenez, Miami Beach Mayor David Dermer, Miami Gardens Mayor Shirley Gibson, former Miami Mayor Maurice Ferre and former Hialeah Mayor Raul Martinez.

Preserving the diversity of the County Commission poses one of the greatest challenges, Diaz said.

"If that's not looked at and if structural charter reform is not considered, which might preserve diversity in the long term, we may regret it and end up with a lot of lawsuits." Diaz said of the county's shifting demographics.



Diaz doesn't expect the strong-mayor form of government to be debated, but that will depend on public feedback.

He founded the UNIDAD/Miami Beach Hispanic Community Center in 1993, which has become the largest nonmedical social service provider in the city.

Diaz focuses on complex civil and commercial litigation, class actions, multidistrict litigation, mass torts and product liability cases. In 2000, the Florida Supreme Court gave him the Tobias Simon Pro Bono Service Award, the highest public service award in the state for an attorney.

Diaz also received the Lifetime Achievement Award from the South Florida Hispanic Chamber of Commerce last year.

Diaz spoke with the Daily Business Review about the charter process and challenges ahead. The interview has been edited for length and clarity.

What is the goal of the task force, and what role will you be playing?

The task force was created by resolution of the County Commission. It's mandated by the charter that every five years there be a review of the charter, the home rule charter, which is sort of the constitution or the governing document for county government.

The County Commission decided to create a task force. It has used a similar vehicle in the past to make recommendations.

The resolution of the commission did not in any way limit or specify what those changes should be, so it's sort of an open-ended examination of the entire charter and the structure of county government.

I was appointed by the chairman of the commission, Bruno Barreiro, and the appointee of the chairman becomes the chairman of the task force.

The County Commission did pass one other resolution which specifically asked us to study one other issue, which was the issue of whether the property appraiser, the tax collector, the sheriff, or as it is referred to in Miami-Dade County, the public safety director, and the office of the supervisor of elections should be elected or

appointed.

The first order of business in terms of the panel has been to identify some specific topics that the panel wants to study. What we did was solicit recommendations from the office of the mayor, the office of the county manager and each of the county commissioners, as well as each of the members of the task force.

We went through them as a committee in the order of those issues that have been suggested by the most number of people, and then we actually voted, discussed them one by one.

The issues being studied are the following: Whether the property appraiser and the three other officials mentioned above should be elected, compensation for both the mayor and commissioners, term limits, commission composition and diversity, the public's role in charter modification, procurement and who should choose contractors, balance of power between the mayor and commissioners and the relationship between the mayor and the manager, lobbyist disclosure, ethics reform for elected and appointed officials; the relationship between county government and Miami-Dade's 36 municipalities, public records law and who should control the urban development boundary — the public or the commission.

How will you organize the process?

The next meeting is set for Aug 15. In addition to that, four public workshops have been set, and that's a requirement set by the County Commission, so that the general public has an opportunity to give their input.

The reason we identified these issues was not to limit what comment the public could make about the provisions of the charters that need to be amended but rather to ground that discussion in specific areas. The comment can include leave it alone, change it, fix it, fix it in this fashion.

The first public workshop is going to be a countywide televised public hearing to be held in the commission chambers on Aug. 14 at 6 p.m. There will be call-in phone numbers as well as an interactive online system so that people can e-ail in comments and questions.

After that we will be holding three additional public workshops. There will be a hearing on Wednesday, Aug. 22, at 6 p.m. at the South Dade Government Center; Tuesday, Aug. 28, at 6 p.m. at the Joseph Caleb Center; and a fourth public hearing on Thursday, Aug. 30, at the Miami Beach commission chamber.

But if you are going to be meeting until the end of October, doesn't that short circuit the public-input process?

We have to have a report by Oct. 31. So we are going to continue to meet as these public workshops are taking place, and we need time to digest the public feedback and to translate that into specific proposals and to decide what if any recommendations the task force is going to make to the County Commission.

Public comment on the task force process will continue to be available on a continuous basis throughout the process. We have established a Web site which has an e-mail link, and each week we have been posting a subject and inviting public comment on that subject.

It may be either that in the future, as specific recommendations are debated or adopted by the task force, they may be posted to the Web site for public input and public comment, which can be incorporated into the final report.

What happens next?

The report then goes to the county commission. They can then adopt, modify or reject our recommendations. Those that are adopted or modified have to be put to public referendum. The charter cannot be changed without public referendum.

Why is the deadline Oct. 31?

It is necessary in order to make the January ballot in case the county commission decides to place any of these issues on the ballot. It may be that we get through some of these issues and haven't completed or studied all of these issues and then the commissioners can decide when they get our report in October whether they want us to continue on to other issues or whether they just want us to stop where we are.

### DIARIO LAS AMÉRICAS

Fundado el 4 de julio de 1953

Por la Libertad, la Cultura y la Solidaridad Hemisferica

www.DiarioLasAmericas.com

EDICION DE 20 PAGINAS 2 SECCIONES

AÑO LV

Miami, Florida Miércoles 8 de Agosto de 2007

NUMERO 30

35 CENTAVOS

### Comisión especial podría retrasar reformas constitucionales

### <u>Diez asuntos en debate</u>

Por Germán Valdivieso Gvaldivieso@diariolasamericas.com

El comité especial encargado de revisar la Carta Constitucional del Condado de Miami-Dade continuará las deliberaciones hasta el próximo 31 de octubre.

Sin embargo, los miembros podrían solicitar una extensión de 90 días para entregar el informe completo.

Entre políticos y empresarios locales, la comisión está compuesta por 21 miembros -trece representan a los comisionados de Miami-Dade-, la misma está precedida por el doctor en leyes Víctor Díaz, Jr.

"Sin duda hemos progresado la etapa crítica identificando las debilidades que afectan a nuestro condado" explicó a DIARIO LAS AMERICAS el presidente Díaz.

"Sin embargo tenemos el tiempo limitado, estamos considerando solicitar a la Comisión que se extiendan las reuniones por 90 días más para finalizar el proceso", agregó.

Asimismo, Díaz indicó que para considerar la reforma de la constitución, la asamblea se ha enfocado en los siguientes 10 temas que pueden cambiar el futu-

ro de Miami-Dade.

 En la actualidad el Jefe de Policía, Tasador de la Propiedad, Colector de Impuestos y Supervisor de Elecciones son nombrados por el Administrador y el Alcalde del Condado.

En consideración: Que estos cargos públicos sean designados por votación conforme a una apropiada experiencia técnica para desenvolver las funciones.

- 2) En consideración: No se ha fijado monto, pero se analiza incremento en salario de los miembros de la Junta de Comisionados de Miami-Dade.
- 3) En la actualidad los miembros de la Junta de Comisionados de Miami-Dade la pueden ser reelectos cuantas veces se postulen.

En consideración: Establecer un máximo de dos períodos -cuatro años cada uno.

4) En la actualidad son trece los miembros de la Junta de Comisionados de Miami-Dade, incluyendo el presidente.

En consideración: Aumentar o disminuir el número de Comisionados considerando distritos y áreas.



VICTOR DIAZ, Jr.

5) Después de que los votantes de Miami-Dade optaran por el sistema de alcalde fuerte, el control sobre los contratos y los gastos del Condado aún no han sido claramente establecidos.

En consideración: Designar responsabilidades de poder entre Alcalde y Administrador.

6) En la actualidad se requiere del 4% de firmas de los votantes registrados para remover a funcionarios públicos, iniciar refe-

réndus o establecer una nueva ciudad.

En consideración: Reformar este requisito.

7) En la actualidad el Administrador de Miami-Dade tiene la potestad para autorizar contratos en el Condado hasta un millón de dólares.

En consideración: Cambiar esta regulación.

- En consideración: Definir responsabilidades de cabildos ante comisionados.
- En consideración: Reformar leyes dentro de la Junta de Comisionados.
- 10) En consideración: Definir servicios públicos del Condado y los servicios públicos locales en los 36 municipios de Miami-Dade.

La próxima reunión de la junta especial será el miércoles 15 de agosto.

"Estamos preparándonos para la siguiente sesión, sin duda los avances que se han hecho a la fecha han sido muy constructivos", indicó Díaz.

"Los problemas se deben prevenir y ese es el objetivo primordial de las reformas que estamos considerando", concluyó.

### Fernandez, Margarita (CMO)

From:

Sent:

Citizen\_Email Tuesday, July 31, 2007 4:25 PM Charter (CMO) Charter Review Task Force

To:

Subject:

Comments: CHANGE THE COUNTY'S NAME BACK TO DADE COUNTY

### Fernandez, Margarita (CMO)

From: SteveNmia@aol.com

**Sent:** Tuesday, August 07, 2007 11:35 AM

To:

Charter (CMO); coralgatesec@hotmail.com; frollason@comcast.net; gildrodri@bellsouth.net; Gachysolares@aol.com; hcwilliams@mindspring.com; HSAGUIRRE@aol.com; JVeber@aol.com; janice@CSRmiami.com; LouiseRC@bellsouth.net; vizcayarha22@yahoo.com; pdmann@silverbluff.org; MiamiShenandoah@aol.com; mcconnell28@msn.com; VizcayaRHA22@yahoo.com; Bob\_Powers@bellsouth.net; bush4398@bellsouth.net; Hlhaynes3@aol.com; mimosan@earthlink.net; Retter123@aol.com; ninawest1000@yahoo.com; uwmichel@netzero.net; wstephan@bellsouth.net; tgyori@bellsouth.net; me@maufunct.com; abe\_kadushin@ameritech.net; AFBMW750@aol.com; annstetser@hotmail.com; bmesa@bellsouth.net; treeguru@mac.com; franzenz@earthlink.net; SHamerstro@aol.com; delbryan@bellsouth.net; ElvisCruz@mac.com; ernestmartin1@bellsouth.net; hgplace@bellsouth.net; Helenepancoast@aol.com; SaintJack45@hotmail.com; jwilkins6@earthlink.net; taylormia@msn.com; Yachthabr@aol.com; Ikislak@bellsouth.net; Mzm445@aol.com; mniemeyer@paymyclaim.com; millie@millieherrera.com; Herrera101@aol.com; cocopc@hotmail.com; NaturaSol@aol.com; strell@oneplacerealestate.com; rjjude@bellsouth.net; MRoland5@aol.com; cmiro@miamigov.com; hbgonzalez@miamigov.com; msarnoff@ci.miami.fl.us; mdsarnoff@attglobal.net; pmayor@miamigov.com; Petersobe@aol.com; RNelson@miamigov.com; RAlexander@miamigov.com; tforrestel@attglobal.net; ymcdonald@miamigov.com; taffy.gould@oceaniamed.org; embottari@netzero.net; treebob@bellsouth.net; SallyeJude@aol.com; sleon@accbrokers.com; FortuneMiami@aol.com; admin@savepalms.com; abigailv@hscdade.org; act carol@juno.com; adam@uscondex.com; alanfarago@yahoo.com; arolnick@rocketmail.com; archcreek@yahoo.com; voteliberty@bellsouth.net; GMaer@aol.com; Hgplace@bellsouth.net; rgauche@bellsouth.net; lkislak@hotmail.com; JVanleer@RSMAS.Miami.edu; enna.balfe@gmail.com; JimMullin@bellsouth.net; JWilkins6@earthlink.net; joelk@dextrus.com; jonichandler@bellsouth.net; LaShandaWest@dadeschools.net; Lfernandezlaw@aol.com; MabelFMiller@aol.com; marymsells@yahoo.com; mauio6@msn.com; lajamieson@mbgarden.org; mbneill@bellsouth.net; stevenmialist@espritus.net; ramestre@gmail.com; mPIZZI@bSLCRIMLAW.COM; Manatee@gate.net; MiamiRiver@BellSouth.net; JMurley@fau.edu; Maferre2002@aol.com; nrkpax@aol.com; pbemsdd@hotmail.com; PierreAngiel@aol.com; psmilone@aol.com; dralph01@mindspring.com; RLambert@RansomEverglades.org; RLoupo@aol.com; Robertson, Alyce M. (EPS); RJJude@bellsouth.net; rubyferiapoderosa@yahoo.com; sarahdcullen@bellsouth.net; sethformiami@gmail.com; stevewright64@yahoo.com; protectearthnus@hotmail.com; 4long@mindspring.com; thomaspaine@myfastmail.com; Martintom@aol.com; Tropicart@aol.com; wmjackson355@yahoo.com; Yb4u35@aol.com; DunnFIU@aol.com; HistoricHampton@bellsouth.net; WaliTinnie@aol.com; Miamiharris9@aol.com; CathedralofHopeChurch@netzero.com; Office@steconline.com; RalphDMiami@yahoo.com; tschmand@ci.miami.fl.us; DavidLawrence@ChildReadiness.org; antoinebona@usa.com; twisf@local10.com; RBerky@local10.com; MercyAlvarez@Univisionradio.com; ER@caracolusa.com; Issues@channel2.org; issues@channel2.org; Jaime\_George@wpbt.org; Defede@aol.com; news4@wfor.cbs.com; CDCodd@cbs.com; JDefede@wfor.cbs.com; WFORnews@cbs.com; jdefede@cbs.com; RMurciano@wfor.cbs.com; GNelson@CBS.com; wfornews@wfor.cbs.com; Jeff.Burnside@nbc.com; Ecowatch@nbc.com; meg@meggreen.com; wtvjdesk@nbc.com; helpmehoward@wsvn.com; jphervis@wsvn.com; pfraser@wsvn.com; Editorial@BiscayneBoulevard.com; jimmullin@bellsouth.net; Melissa@biscayneboulevard.com; skipvancel@bellsouth.net; JDefede@CBS.com; gordonbranson@charter.net; mail@criticalmiami.com; dlyons@floridabiz.com; jmwalker@alm.com; omusibay@alm.com; piuspa@alm.com; piuspa@floridabiz.com; TSheridan@alm.com; HPoleo@herald.com; DVillano@yahoo.com; AshDBrown@yahoo.com; PBorden41@yahoo.com; germanac@hotmail.com; Gospeltruthnews@aol.com; blog@coconutgrovegrapevine.com; MilliJR@hotmail.com; kbryant@herald.com; AMenendez@MiamiHerald.com; AViglucci@herald.com; cgoodman@herald.com; jdorschner@herald.com; LGibbs@herald.com; MHaggman@herald.com; mwhitefield@herald.com; ndahlberg@herald.com; srothaus@herald.com; tshepherd@herald.com; bgarcia@MiamiHerald.com; bdunlop@herald.com; crabin@herald.com; dchang@MiamiHerald.com; dovalle@MiamiHerald.com; dsmiley@MiamiHerald.com; dcenziper@miamiherald.com; DCenziper@Herald.com; LGibbs@Herald.com; kkrog@herald.com; JAnderson@herald.com; NAncrum@Herald.com; pgermaine@herald.com; DBain@MiamiHerald.com; heralded@herald.com; edward\_wasserman@hotmail.com; evanaver@nerald.com; fgrimm@MiamiHerald.com;

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Subject: Charter review suggestion

### Miami-Dade Charter Review Committee:

Lobbying - Changes necessary to assure the public equal access to decision makers and access to information submitted by lobbyists.

All lobbying by a registered lobbyist, or organization or individual directed to the Mayor or Commissioners or administration or staff or family of any of the above shall only be in writing, or voice or DVD recording which shall be submitted to one County office with electronic copies to be made available to all interested parties at the same time it is forwarded to the specific party. No submissions will be accepted less then five business days (to allow for mailing to an interested party who does not have access to the Internet) before an item is to be discussed or voted upon by a subcommittee, committee or the full Commission.

Request for ordinary services shall not be considered as lobbying and the above rules shall not apply, however the rules will apply at such time the request causes a Miami-Dade elected official or employee to begin drafting new legislation or changes to existing legislation. Elected officials and employees must reveal the parties they spoke to or were contacted by which caused new or changed legislation.

There shall be no face to face presentations or other contact by any registered lobbyist including the public to the above parties, in regard to proposed legislation, including Planning and Zoning items except at publicly noticed committee meetings, subcommittee meetings or commission meetings.

All subcommittee, committee and Commission meetings which deal with Planning and Zoning issues or other issues which affect the quality of life of a district, group of districts or of the entire county shall begin at 6 PM to allow the bulk of the working public the right to be heard in accordance with the Miami-Dade Citizens Bill of Rights.

Alternatively, eliminate all lobbying leading up to legislation and restrict it only in public meetings beginning at 6 PM.

Violation shall be cause for removal from office or from employment with all benefits accrued to be forfeited.

I would appreciate in hearing if any of these areas are addressed in current legislation.

Steve Hagen 305 754 0099

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### Fernandez, Margarita (CMO)

From:

Citizen Email

Sent:

Wednesday, August 08, 2007 3:27 PM

To:

Charter (CMO)

Subject:

Charter Review Task Force

Comments: the citizens of miami-dade county do not have a clear percise picture of the issues to be discussed in the reform mtg. on aug. 14th. and again it will be passed without proper input from the black com munity.

tranparency, accounability

and accessibility will be null and void, and frustration to us taxation without the right to be heard.the homerule amendment/charter, ciizens bill of rights. pg.6.no.5

marva lightbourne helen williams nathaniel wilcox

## REPORT ON LETTERS TO KNOWLEDGEABLE MEMBERS



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Dear City Mayors:

August 6, 2007

On April 24, 2007, the Miami-Dade Board of County Commissioners adopted Resolution R-462-07 (attached) which created a Charter Review Task Force. As the Chair of the Task Force, I am excited about the opportunity to make meaningful and insightful recommendations which can strengthen Miami-Dade County's Home Rule Charter, as well as strengthen the public's trust in local government.

As part of the charter review process, Task Force members have requested your recommendations and input regarding some or all of the 12 issues we are going to study (see list attached) Therefore, I am cordially inviting you to provide comments in writing or to participate at one of several public hearings to be held.

The first Task Force public hearing is scheduled for *Tuesday, August 14, 2007 at 6:00 pm in the Stephen P. Clark Government Center, 111 NW 1<sup>st</sup> Street, Commission Chambers, 2<sup>nd</sup> Floor. For information on other future public hearings, please visit <a href="www.miamidade.gov/charterreview">www.miamidade.gov/charterreview</a>. To provide your comments in writing, please send them to Assistant County Manager Susanne M. Torriente at <a href="sussy@miamidade.gov">sussy@miamidade.gov</a> or via fax at 305-375-1590.* 

We realize your time is limited, but the Task Force deems your input critical and your expertise and insight vital to our deliberations. I thank you in advance for your willingness to respond.

If you have any questions, do not hesitate to call me at 305-358-2800. Thank you for your consideration and I look forward to your participation.

Yourstruly,

Victor M. Diaz, Jr.

Chairman, Charter Review Task Force

C: Charter Review Task Force Members
Susanne M. Torriente, Assistant County Manager

Clerk of the Board

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Yours\truly.

Chairman, Charter Review Task Force

C: Charter Review Task Force Members

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August 6, 2007

## Dear City Clerks:

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Chairman, Charter Review Task Force

C: Charter Review Task Force Members

Susanne M. Torriente, Assistant County Manager

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Victor M. Diaz, Jr.

Yours t<del>ruly</del>

Chairman, Charter Review Task Force

C: Charter Review Task Force Members

Susanne M. Torriente, Assistant County Manager

Clerk of the Board



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August 6, 2007

Robert Meyers, Executive Director Commission on Ethics and Public Trust 19 W. Flagler Street, Suite 820 Miami, FL 33130

Dear Mr. Meyers:

On April 24, 2007, the Miami-Dade Board of County Commissioners adopted Resolution R-462-07 (attached) which created a Charter Review Task Force. As the Chair of the Task Force, I am excited about the opportunity to make meaningful and insightful recommendations which can strengthen Miami-Dade County's Home Rule Charter, as well as strengthen the public's trust in local government.

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If you have any questions, do not hesitate to call me at 305-358-2800. Thank you for your consideration and I look forward to your participation.

Victor M. Diaz. Jr.

Yours truly

Chairman, Charter Review Task Force

C: Charter Review Task Force Members

Susanne M. Torriente, Assistant County Manager

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Water & Sewer

August 6, 2007

Christopher Mazzella Inspector General 19 W. Flagler Street, Suite 220 Miami, FL 33130

Dear Mr. Mazzella:

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August 6, 2007

Honorable Katherine Fernandez-Rundle State Attorney 1350 NW 12th Avenue Miami, FL 33136

Dear Ms. Fernandez-Rundle:

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Anthony V. Alfieri Professor of Law University of Miami School of Law

1311 Miller Drive Coral Gables, FL 33146

Dear Mr. Alfieri:

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August 6, 2007

Animal Services Art in Public Places Dario Moreno, Associate Professor Audit and Management Services Department of Political Science Aviation Florida International University Building **Building Code Compliance** University Park - DM484A **Business Development** Miami, FL 33199 Capital Improvements Citizens' Independent Transportation Trust

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Dear Mr. Moreno:

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August 6, 2007

Alex Penelas 15500 New Barn Road, Suite 104 Miami Lakes, FL 33014-2177

Dear Mr. Penelas:

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August 6, 2007

Merrett R. Stierheim Merrett R. Stierheim and Associates 2 South Biscayne Blvd. #2930 Miami, FL 33131

Dear Mr. Stierheim:

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Christopher Warren, Associate Professor Department of Political Science Florida International University, DM 485B Miami, FL 33199

Dear Mr. Warren:

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August 6, 2007

Osvaldo N. Soto 2151 S. Le Jeune Road, Ph. 2 Miami, FL 33135-2864

Dear Mr. Soto:

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Susanne M. Torriente, Assistant County Manager
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Eugene E. Stearns Stearns Weaver Miller Weissler Alhadeff & Sitterson, P.A. Museum Tower, 22nd Floor 150 W. Flagler Street Miami, FL 33130

Dear Mr. Stearns:

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Parker D. Thomson, Partner Hogan & Hartson LLP Mellon Financial Center 1111 Brickell Avenue, Suite 1900 Miami, FL 33131

Dear Mr. Thomson:

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If you have any questions, do not hesitate to call me at 305-358-2800. Thank you for your consideration and I look forward to your participation.

Victor M. Diaz, Jr.

Yours truly,

Chairman, Charter Review Task Force

C: Charter Review Task Force Members

Susanne M. Torriente, Assistant County Manager

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August 6, 2007

Honorable Tomas P. Regalado Commissioner City of Miami 3500 Pan American Drive Miami, FL 33133-5595

Dear Commissioner Regalado:

On April 24, 2007, the Miami-Dade Board of County Commissioners adopted Resolution R-462-07 (attached) which created a Charter Review Task Force. As the Chair of the Task Force, I am excited about the opportunity to make meaningful and insightful recommendations which can strengthen Miami-Dade County's Home Rule Charter, as well as strengthen the public's trust in local government.

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Community Relations Consumer Services

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Cultural Affairs

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Vizcaya Museum And Gardens

Water & Sewer

Victor M. Diaz. Jr.

Yours truly.

Chairman, Charter Review Task Force

C: Charter Review Task Force Members

Susanne M. Torriente, Assistant County Manager

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August 7, 2007

Barry Johnson President & CEO Greater Miami Chamber of Commerce 1601 Biscayne Boulevard Miami, FL 33132-1260

Dear Mr. Johnson:

On April 24, 2007, the Miami-Dade Board of County Commissioners adopted Resolution R-462-07 (attached) which created a Charter Review Task Force. As the Chair of the Task Force, I am excited about the opportunity to make meaningful and insightful recommendations which can strengthen Miami-Dade County's Home Rule Charter, as well as strengthen the public's trust in local government.

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Door Mr. Johnson

Community Action Agency Community & Economic Development Community Relations Consumer Services Corrections & Rehabilitation Cultural Affairs Elections **Emergency Management Employee Relations Empowerment Trust Enterprise Technology Services Environmental Resources Management** Fair Employment Practices Finance Fire Rescue General Services Administration Government Information Center Historic Preservation Homeless Trust Housing Agency Housing Finance Authority **Human Services** 

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Property Appraisal
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Safe Neighborhood Parks

Solid Waste Management

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Task Force on Urban Economic Revitalization

Park and Recreation Planning and Zoning

Public Works

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Water & Sewer

Juvenile Services Medical Examiner

International Trade Consortium

Metropolitan Planning Organization

Victor M.(Diaz, Jr.

Yours truly

Chairman, Charter Review Task Force

C: Charter Review Task Force Members
Susanne M. Torriente, Assistant County Manager
Clerk of the Board



August 7, 2007

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Mario Artecona **Executive Director** Miami Business Forum 150 West Flagler, Suite 1820 Miami, Florida 33130

Dear Mr. Artecona:

Resolution R-462-07 (attached) which created a Charter Review Task Force. As the Chair of the Task Force, I am excited about the opportunity to make meaningful and insightful recommendations which can strengthen Miami-Dade County's Home Rule Charter, as well as strengthen the public's trust in local government.

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Chairman, Charter Review Task Force

C: Charter Review Task Force Members Susanne M. Torriente, Assistant County Manager Clerk of the Board

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August 7, 2007

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Daniel Paul 777 Brickell Avenue, Suite 500 Miami, Florida 33131-2803

Dear Mr. Paul:

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Yours truly

Chairman, Charter Review Task Force

C: Charter Review Task Force Members
Susanne M. Torriente, Assistant County Manager
Clerk of the Board



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Vizcava Museum And Gardens

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Honorable John Peyton Mayor City of Jacksonville 117 W. Duval St., Suite 400 Jacksonville, FL 32202

**Dear Mayor Peyton:** 

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Safe Neighborhood Parks

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Strategic Business Management

Team Metro

Task Force on Urban Economic Revitalization Vizcava Museum And Gardens

Water & Sewer

Honorable Daniel J. Davis President Jacksonville City Council 117 W. Duval St., Suite 425 Jacksonville, FL 32202

Dear Mr. Davis:

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C: Charter Review Task Force Members

> Susanne M. Torriente, Assistant County Manager Clerk of the Board
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Water and Sewer

August 7, 2007

Honorable Mike Hogan Duval County Tax Collector 231 E. Forsyth Street Jacksonville, FL 32202

Dear Mr. Hogan:

On April 24, 2007, the Miami-Dade Board of County Commissioners adopted Resolution R-462-07 (attached) which created a Charter Review Task Force. As the Chair of the Task Force, I am excited about the opportunity to make meaningful and insightful recommendations which can strengthen Miami-Dade County's Home Rule Charter, as well as strengthen the public's trust in local government.

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Chairman, Charter Review Task Force

C: Charter Review Task Force Members
Susanne M. Torriente, Assistant County Manager
Clerk of the Board



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ADA Coordination August 7, 2007 Agenda Coordination

> Honorable Jerry Holland **Duval County Supervisor of Elections** 105 E. Monroe Street Jacksonville, FL 32202

Dear Holland:

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Elections

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Team Metro

Urban Revitalization Task Force Vizcaya Museum and Gardens

Water and Sewer

Victor M. Diaz. Jr.

Yours truly,

C:

Chairman, Charter Review Task Force

**Charter Review Task Force Members** Susanne M. Torriente, Assistant County Manager Clerk of the Board



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August 7, 2007

Honorable James N. Overton **Duval County Property Appraiser** 231 E. Forsyth Street, Suite 270 Jacksonville, FL 32202

Dear Mr. Overton:

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**Enterprise Technology Services Environmental Resources Management** Fair Employment Practices

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Housing Finance Authority

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Chairman, Charter Review Task Force

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Susanne M. Torriente, Assistant County Manager

Clerk of the Board



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ADA Coordination August 7, 2007 Agenda Coordination Art in Public Places

Aviation

Building

Honorable John H. Rutherford Sheriff City of Jacksonville 501 E. Bay Street Jacksonville, FL 32202-2927

Dear Sheriff Rutherford:

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Yours thun

Charter Review Task Force Members Susanne M. Torriente, Assistant County Manager Clerk of the Board Excellence Every Day



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August 7, 2007

Robert J. O'Neill, Jr., Executive Director International City/County Management Association 777 North Capitol Street, NE Suite 500 Washington, DC 20002-4201

Dear Mr. O'Neill:

On April 24, 2007, the Miami-Dade Board of County Commissioners adopted Resolution R-462-07 (attached) which created a Charter Review Task Force. As the Chair of the Task Force, I am excited about the opportunity to make meaningful and insightful recommendations which can strengthen Miami-Dade County's Home Rule Charter, as well as strengthen the public's trust in local government.

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If you have any questions, do not hesitate to call me at 305-358-2800. Thank you for your consideration and I look forward to your participation.

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Chairman, Charter Review Task Force

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August 7, 2007

Nick Navarro Navarro Security Group 1341 SW 21st Terrace Ft. Lauderdale, FL 33132

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Dear Mr. Navarro:

Community Relations Consumer Services Corrections & Rehabilitation Countywide Healthcare Planning Cultural Affairs Elections **Emergency Management Employee Relations Enterprise Technology Services** 

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August 7, 2007

Larry Naake, Executive Director **Executive Management Department** National Association of Counties 25 Massachusetts Avenue, NW Washington, DC 20001

Dear Mr. Naake:

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ADA Coordination August 10, 2007 Agenda Coordination

> Honorable Buddy Johnson Supervisor of Elections Hillsborough County 601 E. Kennedy Blvd., 16th Floor Tampa, FL 33602

Dear Mr. Johnson:

On April 24, 2007, the Miami-Dade Board of County Commissioners adopted Resolution R-462-07 (attached) which created a Charter Review Task Force. As the Chair of the Task Force, I am excited about the opportunity to make meaningful and insightful recommendations which can strengthen Miami-Dade County's Home Rule Charter, as well as strengthen the public's trust in local government.

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Yours truly.

Charter Review Task Force Members Susanne M. Torriente, Assistant County Manager

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ADA Coordination August 10, 2007 Agenda Coordination

> Honorable Doug Belden **Tax Collector** Hillsborough County 601 E. Kennedy Blvd., 14th Floor Tampa, FL 33602-4931

Dear Mr. Belden:

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August 10, 2007

Honorable Rob Turner, C.F.A. **Property Appraiser** Hillsborough County 601 E. Kennedy Blvd., 16th Floor Tampa, FL 33602-4932

Dear Mr. Turner:

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August 10, 2007

Honorable David Gee Sheriff Hillsborough County 2008 E. 8th Avenue Tampa, FL 33605

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Dear Sheriff Gee:

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Chairman, Charter Review Task Force

C: Charter Review Task Force Members Susanne M. Torriente, Assistant County Manager

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ADA Coordination August 10, 2007 Agenda Coordination

> Honorable Douglas H. Palmer President U. S. Conference of Mayors 319 E. State Street Trenton, NJ 08608

Dear Mayor Palmer:

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C:

Chairman, Charter Review Task Force

Charter Review Task Force Members Susanne M. Torriente, Assistant County Manager Clerk of the Board

5 & 6





Date:

August 10, 2007

To:

Victor M. Diaz, Chairman

Charter Review Task Force

From:

Susanne M. Torriente

Assistant County Manager

Subject:

Information Package for CRTF Issues 1 - 3

At its August 1 meeting, the Charter Review Task Force (CRTF) approved a list of issues, in priority order, for study during this process. Per your direction, staff has performed research on the first three of 12 issues which include the study of the Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections being elected, Mayor and Board of County Commissioners (BCC) compensation and Term Limits for the BCC or other elected officials. The following report includes staff research findings on those specific issues. The attachments included are listed below for your information.

Issue 1 - Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections being Elected

- Information grid containing arguments for appointing versus electing each position
- Public safety agency functions data grid for selected Florida counties
- A non-inclusive, random survey of news clips both pro and con relative to election and appointment of county officials, accompanied by a complete package of the referenced articles
- Articles or Studies on:
  - o Elected Office of the Sheriff
  - o Merger of Miami-Dade Police Department and Department of Corrections
  - o Elections Officials
  - o and, General Interest

Issues 2 and 3 - Study of Compensation for Mayor and Board of County Commissioners (BCC) & Term Limits for BCC or other Elected Officials

 Spreadsheet showing salaries and other benefits, length of term and term limitations, and limitations on outside employment for elected executive and commissioners for Florida counties and selected national counties (combined spreadsheet includes information for both Issue 2 and Issue 3)

I would like to thank Ray Scher, Amy Horton-Tavera, Paul Mauriello, Robert Villar and Tracie Auguste for pulling this research information together. Staff will continue to research these issues, as well as the other issues approved by the Task Force.

C: Charter Review Task Force Members and Staff

### CRTF

Issue 1

# Appointment v. Election of the Sheriff, Property Appraiser, Supervisor of Elections & Tax Collector: Summary Findings

Arguments for <i>Electing</i> the Position	Elected sheriffs are directly accountable to the public	<ul> <li>Elected sheriffs do have some latitude to set law enforcement noticy (e.g.</li> </ul>	enforcement priorities, use of force, etc.)	<ul><li>Elected sheriffs are free from the</li></ul>	political influence of other elected	Officials  Closted shoriffs may have closer ties to		In many counties, the sheriff is the most	powerful local official; thus, selection of	this person should be in the hands of the		"not thing done" since they are not	get tillige dolle sillet tillet grant britans	required to use county bureauciacy													
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Arguments for Appointing the Position	Sheriffs enforce the law but do not set policy	Appointed sheriffs are part of a	professional administration, elected sheriffs may become beholden to their	political supporters	Elected sheriffs may not have adequate	expertise or experience in law	typically have "risen through the ranks"	May be more cost efficient since	appointed police and corrections	directors typically utilize county support	services (II, HK, etc.) ramer man																
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Research Findings	Of the seven largest Florida counties and 13 national counties contacted, one (Miami-Dade)	has appointed police and corrections	department directors. In 46 states, popular election is the uniform	method of selection of county sheriffs.	Sheriff responsibilities vary widely between	states and counties and may include, for	example: processing or warrants, summorises and writs; municipal police services; specialized	police services; operation of correctional	facilities; bailiff and other court services, etc.	Of the seven largest Florida counties, five	provide corrections services through the sheriff	separate corrections departments	A 2004 Attached Commence of Chapter	<ul> <li>A 2004 study by the County's Unice of Strategic Business Management recommended</li> </ul>	maintaining separate police and corrections	departments	In Miami-Dade	Department's revenue comes from the UMSA	General Fund or from contract services to	municipalities.		appointed.		with an appointed sheriff, the office of the	sheriff is primarily responsible for corrections	We found no credible research regarding the impact of selection method on public safety	outcomes
	A		A		A					A							A				A		A			A	
Duties & Responsibilities in Brief, in Florida	" "		<ul> <li>Execute all orders of the boards of county</li> </ul>	commissioners of their	counties		peace in their counties Suppress frimits riots and		counties and apprehend,	without warrant, any person	disturbing the peace																
	A		A			A	A																				
Position / Office	Sheriff																										

# Appointment v. Election of the Sheriff, Property Appraiser, Supervisor of Elections & Tax Collector: Summary Findings

Position / Office	Duties & Responsibilities in Brief, in Florida	Research Findings	Arguments for Appointing the Position	Arguments for <i>Electing</i> the Position
Property Appraiser	Assess the value of all real and personal property in the	<ul> <li>Of the seven largest Florida counties contacted, one (Miami-Dade) has an appointed</li> </ul>	Property Appraisers administer a prescribed process but do not set policy	Elected property appraisers are directly accountable to the public
	county for ad valorem tax	property appraiser	Appointed property appraisers are part	An elected property appraiser has no
	purposes in accordance	Tax rolls are reviewed by the Florida	of a professional administration; elected	taxing authority and thus, theoretically,
	later than July 1 of each	Department or Revenue (DOR); the Department has the authority to disapprove the	property appraisers may become beholden to their political supporters	no incentive to limitate the roll  Elected property appraisers are free
	year	lor	There is no documented evidence that	from the political influence of other
	Physically inspect each	The DOR also conducts inspections of a	the Miami-Dade County roll is "inflated"	elected officials
	property at least once every	random sample of properties	Property appraisal is a highly technical	<ul><li>Elected property appraisers may be</li></ul>
		We found no scholarly research regarding the	and complex process requiring	better able to "get things done" since
	Administer tax exemptions	impact of selection method on tax roll equity.	substantial professional expertise; an	they are not required to use county
	Maintain required records	However, the DOR tracks an "assessment to	elected property appraiser may not be a	bureaucracy
		sales price" ratio in all counties as an indicator	seasoned professional in the field	
		of tax roll equity. Miami-Dade's 94.1% ratio in	May be more cost efficient since	
		2006 is lower that the statewide average and	appointed property appraisers typically	
		lower than the other six largest Florida counties	utilize county support services (IT, HR,	
			etc.) rather than creating a duplicative	
			administration	

Appointment v. Election of the Sheriff, Property Appraiser, Supervisor of Elections & Tax Collector: Summary Findings

Arguments for <i>Electing</i> the Position	Elected supervisors are directly accountable to the public Elected supervisors are free from the political influence of other elected officials Elected supervisors may have closer ties to the community Elected supervisors may be better able to "get things done" since they are not required to use county bureaucracy
Arguments for Appointing the Position	Supervisors of elections enforce the law but do not set policy Appointed supervisors are part of a professional administration; elected sheriffs may become beholden to their political supporters Due to the nature of the job, political neutrality is essential Elections administration is a highly technical and complex process requiring substantial professional expertise; an elected property appraiser may not be a seasoned professional in the field May be more cost efficient since appointed supervisors typically utilize county support services (IT, HR, etc.) rather than creating a duplicative administration
Research Findings	With the seven largest Florida countles, one (Miami-Dade) has an appointed elections supervisor.  In ten of 13 national counties contacted, the elections supervisor is appointed.  In two of the three national counties with elected elections supervisors, the supervisor of elections is the county clerk.
Duties & Responsibilities in Brief, in Florida	Oversee elections     administration in     accordance with state     requirements     Update voter registration     information, enter new voter     registrations into the     statewide voter registration     system, and act as the     official custodian of     documents
Position / Office	Supervisor of Elections

Page 3

# Appointment v. Election of the Sheriff, Property Appraiser, Supervisor of Elections & Tax Collector: Summary Findings

Position / Office	Duties & Responsibilities in Brief, in Florida	Research Findings	⋖	Arguments for <i>Appointing</i> the Position		Arguments for <i>Erecturg</i> the Position	
Tax Collector	<ul> <li>Collect Ad Valorem Taxes and other local taxes (in</li> </ul>	<ul> <li>Of the seven largest Florida counties, two (Miami-Dade and Broward) have an appointed</li> </ul>	A	Tax collectors oversee administrative processes prescribed by the state but do	A	Elected tax collectors are directly accountable to the public	
	most counties)  Renew and change address	tax collector while five have an elected tax collector	_ A	not set policy Appointed tax collectors are part of a	A	Elected tax collectors are free from the political influence of other elected	
	on Florida Driver Licenses and Identification Cards, for	<ul> <li>Five of thirteen large national counties reviewed have an appointed tax collector</li> </ul>	20	professional administration; elected tax collectors may become beholden to their	A	officials Elected tax collectors may have closer	
		In two national counties, the position of tax		political supporters		ties to the community	
	<ul> <li>Issue license plates and renew vehicle, vessel and</li> </ul>	collector is combined with the position of property appraiser	a	rax correction is a straignitorward administrative process that calls for	A	Elected tax collectors may be better able to "get things done" since they are not	
	motor homes registrations,		_	professional management		required to use county bureaucracy	
	as well as issue		_ A	May be more cost efficient since			
	Handicapped Parking			appointed tax collectors typically utilize			
	V Issue Hunting & Fishing		_	rather than creating a duplicative			
	Licenses for the state.			administration			
	▶ In most counties, the Tax						
	Collector is a "fee officer".						
	I his means that their office budget is reviewed and						
	approved through the state						
	Department of Revenue.						
	▼ The Tax Collector's salary is						
	set forth by the Florida						
	Statutes and is based						
	primarily on the population						
	of the county.					-	- 1

### Office of Strategic Business Management Miami-Dade County

## Appointment v. Election of the Sheriff, Property Appraiser, Supervisor of Elections & Tax Collector: Summary Findings

## Selected References Consulted:

- The Florida Statutes
- Governing Magazine:
- "The Battered Badge," June 2000 (attached)
- "Election Chiefs See Their Status Improve," October 1987 (attached)
- Florida Department of Revenue A
- "Property Tax Administration Program" (attached) 0
- "The Local Government Property Tax Process" (attached)

0

- 2006 Florida Property Valuations and Tax Data (excerpts attached)
- Remarks by the Miami-Dade County Manager, Broward County Property Appraiser, Broward County Supervisor of Elections at the July 23, 2007 Charter Review Task Force meeting International Association of Chiefs of Police, "Police Leadership in the 21st Century," 1998 (attached)
- Miami-Dade County Office of Strategic Busines's Management, "Analysis of Potential Merger of the Miami-Dade Police Department and the Department of Corrections and Rehabilitation," 2004 Miami-Dade County FY2007-08 Proposed Budget

### Web Sites:

- National Sheriffs' Association, www.sheriffs.org
- International Association of Chiefs of Police, http://www.theiacp.org/
- Denver Department of Safety, http://www.denvergov.org/Safety
- Florida Tax Collectors' Association, http://floridataxcollectors.com
- Florida Department of Revenue, http://dor.myflorida.com/dor
- Florida Association of Property Appraisers, http://www.fapa.net/
- The Property Appraisers' Association of Florida, http://www.paaf.net/
- The International Association of Assessing Officers, <a href="http://www.iaao.org/">http://www.iaao.org/</a> (Florida chapter: <a href="http://www.fciaaoo.org/">http://www.iaao.org/</a>
  - Florida State Association of Supervisors of Elections, <a href="http://www.fsase.org/">http://www.fsase.org/</a>
- Florida Department of State, Division of Elections, http://election.dos.state.fl.us/

## Public Safety Agency Functions, Selected Florida Counties

Agency	County Population	Unincorporated Population	Percent Uninc.	Police services to municipalities?	Oversee Corrections?	Other special functions?	FY 2006-07 Operating Budget	Budget net of corrections & fire
Miami-Dade Police Department (Appointed)	2,402,208 (2006)	Approx. 1.2 million ( <u>2</u> 006)	20%	Yes, 3 cities	No	No	\$561 million	\$561 million
Broward County Sheriff (Elected)	1,787,636 (2006)	14,190 (2006)	% 08.	Yes, 14 cities	Yes	Regional & specialized fire rescue services	\$617 million	\$366 million
Palm Beach County Sheriff (Elected)	1,287,987 (2006)	561,330 (2006)	44%	Yes, 7 cities	Yes	No	\$372 million	\$259 million
Hillsborough County Sheriff (Elected)	1,177,060 (2006)	777,670 (2006)	%99	Unavailable	Yes	No	\$330 million	Unavailable
Orange County Sheriff (Elected)	1,019,276 (2005)	667,185 (2005)	65%	Unavailable	S S	S S	\$174 million	\$174 million
Pinellas County Sheriff (Elected)	944,772 (2005)	280,487 (2006)	30%	Yes, 10 cities	Yes	No	\$248 million	Unavailable
Duval County Sheriff (Jacksonville) (Elected)	834,789 (2006)	0 (2006)	%0	Yes, 1 city	Yes	No	\$303 million	\$234 million

### APPOINTED VS. ELECTED OFFICIALS Summary of Attached News Clips

### Elected

### PROS:

- Electoral process makes them better public servants because they are directly accountable to voters...Sheriff Mark Luttrell (in Shelby County, TN) notes that his department's spending is second only to schools in the County's budget. Lutrell said "Someone who's spending so many of the taxpayers' dollars should be accountable to voters" (Commercial Appeal, 2/25/07)
- Independence of the office is important...Property Assessor Baker said he needs independence to prevent commissioners from improperly influencing property values. (Spokesman-Review, 2/18/07)
- Elected officials who owe their jobs to the voters have a strong incentive to respond to public complaints and stay in touch with community groups in an effort to get in front of issues before they fester into problems (Main Street Journal, 5/15/07)

### **CONS**

- Injects politics into the process, politicizes the position, too much time spent raising money (Leaf Chronicle, 4/7/07)
- Elected offices result in too fragmented a system and could be more costly. All five constitutional officers who are elected (in Shelby County, TN) have their own policies and procedures, purchase their own equipment and submit their proposed budgets independently of the Mayor. Duplicative functions (such as IT and HR) could be centralized if the positions were appointed. It's hard to hold the Mayor accountable when much of the overall budget is beyond his control. A former county commissioner said "if you like accountability in government and favor a centralized method of providing government services, then you should want most of these positions to be appointed." (Commercial Appeal, 2/25/07)
- Some positions are so obscure that voters sometimes struggle to make informed choices. Some offices operate outside of the glare of media scrutiny. Many citizens have little interaction with the offices. This often means that people choose not to vote or do it on name-recognition. (Ibid.)
- Someone with weak credentials could be elected (Spokesman-Review, 2/18/07)
- Why hold elections for the treasurer and clerk? There may have been a time when these officers performed duties that warranted election, but times have changed. Given the bureaucratic responsibilities they handle today, there is no reason to continue electing those officials. (Milwaukee Journal Sentinel, 12/6/06)

### Appointed

### PROS:

- Appointment system allows people to build up institutional knowledge and focus on their jobs (Leaf Chronicle, 4/7/07)
- Appointment process would ensure administrators are hired based on their credentials, not based on their popularity. (Spokesman-Review, 2/18/07)
- Reduce duplication of effort and save money by requiring charter officers to join county department heads in using county financial and administrative services, such as finance, personnel, payroll and purchasing. (Sun-Sentinel, 2/25/95)
- Eliminates unnecessary independent political power bases. (Sun-Sentinel, 8/15/91)
- Increased communication, cooperation, efficiency and unity through stronger countywide financial controls, decision-making and problem solving (Ibid.).

### CONS:

- Appointments can concentrate too much power in one person, and be a loss of one of the checks & balances. (Commercial Appeal, 2/25/07)
- Those in appointed positions may not feel comfortable asking tough questions. (Spokesman-Review, 2/18/07)
- If elected positions were changed to appointed, it would give the public less control over whose in office, which is in contradiction to the charter (of St. Johns County). (Florida Times-Union, 1/13/07)

### Other Information

- Sarasota County had a short-lived change to an appointed sheriff (Vero Beach Press Journal, 4/29/07)
- Shelby County is considering proposed charter changes, including the possibility of converting some of its elected positions into appointed jobs (appointed by the Mayor and confirmed by the County Commission). Whether the positions are appointed or elected, there could be discussions about changing some of the duties and powers the people who hold those offices have (Commercial Appeal, 2/25/07).

### Other Information (Continued)

- St. Johns County is considering charter changes, including making constitutional officers (sheriff, tax collector, property appraiser, supervisor of elections and clerk of courts) appointed, rather than elected. (Florida Times Union, 1/13/07)
  - Wording was changed to make it more difficult to adversely affect the constitutional officers, so they have come out in support of the proposed charter draft. (Initially, they were in strong opposition because they wanted it to be more difficult for there to be a change in how they are selected.)
  - The Legislature needs to approve the bill and then, if approved, it will go on the ballot in 2007 or 2008.
- Volusia Tax Reform and Volusia Civic Pride advocated that all taxing authorities be made up of elected, not appointed, officials (Daytona Beach News-Journal, 12/16/06)
- Broward County's Charter Review Commission is exploring the idea of turning "elected constitutional officers" into what are known as "charter officers" who would be answerable to the County Commission (including the Sheriff, Supervisor of Elections, Property Appraiser, and Clerk of Court). They asked for a report on counties where these officers report to the County Commission. In some counties, these officers are elected; in others, they are appointed. The Charter Review Commission's recommendations would be before voters in 2008... Four years ago, the CRC proposed asking voters whether they wanted the elections chief to be appointed, but reversed their decision after people complained that Oliphant was being singled out. The CRC then voted to allow the other 3 constitutional officers to keep their status. (Miami Herald, 12/14/06)
  - Broward's CRC convenes every 6 years. It was re-convened in June 2006 and will conclude in 2008. They have the power (with a supermajority vote 13) to place Charter amendments directly on the Nov. 2008 ballot. The current CRC is meeting monthly and taking public testimony.
  - Among the proposals currently being considered: should Broward have a "strong mayor" form of government and should the Sheriff, Property Appraiser, Supervisor of Elections and Clerk of the Courts be appointed rather than elected?

### "Charter Review"

### by Broward County Commissioner Ken Keechl

I would like to take the opportunity this month to discuss with you an extremely important, but not well-known, body that has the ability to propose substantial changes to the structure (and authority) of the **Broward County Commission:** the **Broward County Charter Review** Commission.

Charter of Broward County, Florida

BRXWARD

Beard of County Conumbitioners (Revised November 5, 2002) Walter St.

The powers granted to the **Broward County** Commission are derived from **Broward County's Charter**. In essence, this document is **Broward County's "Constitution".** Its many provisions include a "citizens' bill of rights"; the number of County Commissioners (9); the manner in which we are elected (in COMMISSIONER KEN KEECHL



single member districts); and the length of our terms (4 years). It is

our Charter that also provides the Broward County.

CLICK TO BROWARD Commission with a rather unique County power — its ultimate supremacy with regard to many municipal land use decisions.

**COUNTY CHARTER** 

Section 6.01 of the **Charter** provides for the appointment of the **Charter Review Commission** in June 2000 and every six years thereafter. As a result, the current **Charter** Review Commission's term began on June 2006. The Commission is authorized to conduct a comprehensive study of any or all phases of **county** government.

Why should you care? The answer is because the 19 members of the current Charter Review Commission have the power to place Charter amendments directly on the ballot in November 2008. And while it takes a supermajority vote of the Charter Review Commission to

BROWARD COUNTY 2006 • 2008

exercise this power, if 13 members agree to propose a Charter amendment, the Broward County Commission has no say in the matter. The proposed Charter amendment shall be placed on the ballot for a vote by Broward County's residents.

The current **Charter Review Commission** is deliberating on a monthly basis and taking testimony from elected officials and the public. Many important Charter amendments are being contemplated.

Some of the many issues under consideration by the **Charter Review Commission** 

Broward County Page 2 of 2

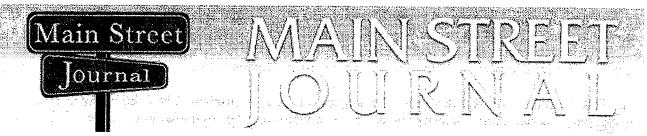
### include the following:

• Should Broward County have a "strong mayor" form of government?

- Should the number of Broward County Commissioners be increased or decreased?
- Should Broward County Commissioners continue to be elected in single member districts or should they be elected county-wide?
- If the County retains single member districts, should the districts be redrawn more often than every 10 years, and by whom?
- Should the <u>Sheriff</u>, <u>Property Appraiser</u>, <u>Supervisor of Elections</u>, and <u>Clerk</u> of the Courts be appointed rather than elected?
- Should the Charter contain a specific Code of Ethics?
- Should the supremacy of Broward County's authority with regard to many municipal land use decisions be eliminated?

These are just a few of the many important issues under consideration by the <u>Charter Review Commission</u>. More information about the <u>Charter Review Commission</u> can be found at <u>www.Broward.org</u>. <u>Public hearings</u> will be occurring throughout the year. I encourage your attendance and input at these public hearings.

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Opinion Editorial: Should the five county positions be elected or appointed?

05.15.07

The following is an excerpt from our May issue:

### By Sheriff Mark Luttrell

The Shelby County Commission is currently studying several proposals that at the very least result in some realignment of government functions, and at the most, a restructuring of five current political offices. Which direction the study goes and the degree of change we see will ultimately be decided by the voters.

Shelby County, along with Knox County are the only two counties that have taken advantage of a 1977 constitutional convention amendment and qualified for a charter form of government. We have been under this system of government since 1986. Knox County followed our lead and established their charter government in 1990. Their charter was patterned closely after Shelby County with a few minor variations. The Tennessee Supreme Court in 2006 declared the Knox County Charter unconstitutional and although no mention was made of Shelby County, the inference is strong that if legally challenged the Shelby County charter would also be declared unconstitutional. The County Commission is now taking what I think is the responsible step to correct this constitutional flaw before it becomes a judicial mandate requiring an immediate resolution.

There are a variety of ways to correct this problem, but it appears that the most expeditious way, the one that has been chosen, is for the County Commission to craft the language for a proposed amendment to the county charter and then have that amendment submitted to the voters for acceptance or rejection. I have no problem with this method as long as we exercise due diligence and ensure that the citizens of Shelby County have input into the process and that their opinions are given appropriate weight in all deliberations.

There are five elected positions that are at the center of this constitutional and I might add highly political discussion: Sheriff, County Clerk, Register, Assessor and Trustee. At this point there appear to be three main issues under consideration; (1) should the five positions be elected by the voters or appointed by the Mayor and confirmed by the County Commission, (2) should the duties of these five offices be redefined and (3) should the five positions be left alone to continue functioning as they have in the past?

The Commission agreed at the end of its retreat with the five elected officials on April 20, to set up a sub-committee to further review the options and report back on its findings and recommendations. It was generally agreed that a series of town hall meetings should be established to better inform the public regarding this Supreme Court decision and solicit from the citizens their opinions regarding ways to cure problems identified in the case.

More efficient government should always be our goal whether you are a voting citizen or a public official. It is equally important that public officials be held accountable and that the public has easy access to address their issues of concern. Currently elected officials who owe their jobs to the voters have a strong incentive to respond to public complaints and stay in touch with community groups in an effort to get in front of issues before they fester into problems. As we go through this public vetting process, citizens should question both fiscal and operational efficiency, accountability of public officials both elected and appointed, and the centralization of government services.

Ultimately, you the voter will determine the outcome of these discussions. The County Commission must approve by two-thirds majority any amendment wording to be submitted to the voters. This would require 9 of the 13 commissioner's approval. The approved language will then be submitted as an amendment to our County Charter for you the citizens to vote either yes or no. This will be a ballot involving no candidates and without a doubt will have some difficulty capturing the imagination of the voters. It is, however, a vote that will determine the very foundation of our county government and how efficiently it provides you the citizen with core services such as law enforcement, property assessment and tax revenue investments to mention just a few.

Much more will be said about this important issue in the coming months. Plan to participate in any public meetings and ask the tough questions necessary for you to make an informed decision about the future of your county government.

Categories: Excerpt

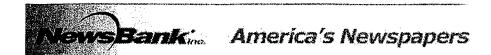
posted by Main Street Journal

No comments so far

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Paper: Vero Beach Press Journal (FL)
Title: What exactly is a charter government?

Date: April 29, 2007

"Charter government" is a term often used in Indian River County political debates these days, but not well understood by many people outside government

circles. Several readers have requested

answers to their questions:

Q. In voter-friendly terms, what is charter government?

A. A charter is a document that spells out the powers, duties and structures of government and the rights of citizens. It is often compared to constitutions at the local level.

Q. So why are they controversial?

A. Florida cities have had charters for years. Counties traditionally did not.

City voters approve their charters when they incorporate. The charter provides for the City Council's terms in office, defines its powers and that of the city administration -- and the rights of voters to approve or reject certain City Hall proposals or recall council members from office. But originally, counties were mostly rural and didn't have charters. They were set up by the state, not by voters, and the state decided what powers are granted to county officials.

Vero Beach voters, for instance, can recall a City Council member or vote on an exception to the city height limit. Indian River County voters can't recall county commissioners from office or approve most county proposals. Since the late 1960s, however, Florida law has allowed counties to have charters, if their voters approve, and attain city-type powers.

Q. Would any elected positions change?

A. Florida law allows charters to transform the duties of their **elected "constitutional" officers** — the sheriff, property appraiser, tax collector, clerk of court and supervisor of elections — to **appointed** staff positions under the county administrator. The proposed Indian River County charter, however, has provisions to retain the voters' rights to elect their **constitutional officers**.

Q. What role do county commissioners play in charter government?

A. Commissioners would have the same role as now, setting countywide policy. The proposed Indian River County charter, however, would expand the policy they can set to include planning for areas west of the Urban Services Area boundary. Any changes would be allowed only by a countywide vote — or a 4-1 vote of commissioners if state law doesn't allow the referendum.

Q. Can the public make sure commissioners don't abuse the power of a charter?

A. Voters can reduce commissioners' opportunity for abuse by insisting the charter include a recall provision. This way, they can collect petition signatures and put a commissioner on the ballot for a recall vote.

Q. What prompted the current move?

A. County Commissioner Gary Wheeler and charter supporters want to prevent what they call South Florida-style growth. So their proposal is to only allow changes to the Urban Service Area if countywide voters approve. But this puts the county at odds with Fellsmere's right to annex agricultural land outside its city limits and rezone it for residential density.

Having a city charter and a county charter in effect would put cities on a new footing with the county. So the constitution requires county charters to spell out whether the city ordinance or county ordinance would prevail inside city limits in case of a conflict.

Q. What would the proposed charter allow?

A. Unless it is changed before it goes to ballot, it would:

- Require countywide votes, or at least a 4-1 commission majority, for changes in density of agricultural land or exceptions to the county height limit.
- Provide for recall elections for county commissioners, but not constitutional officers.
- · Leave unchanged county commissioners' salaries and scheduled raises.
- Provide for voters to petition for certain new ordinances. They must gather a petition of at least 8 percent of the voters in each commission district and present it to the commission. If commissioners decline to adopt the new ordinance, it would go to referendum and become new law if passed.
- Provide for commissioners or voters to amend the charter. Commissioners would just need a 3-2 majority. Voters would need
  to collect a petition of 12 percent of the electorate in each district. Then it would go to the ballot if the commission doesn't
  adopt it.
- Prevent charter amendments that would change constitutional officers' positions.
- Q. How do residents of a Florida county adopt a home rule charter?
- A. State law provides for either the voters, a special charter commission or the County Commission to draft the proposed charter. But in each case, county charters can only be adopted upon a vote of the countywide voters in a special election.
- Q. How many Florida counties have adopted charters?
- A. Of the state's 67 counties, 19 have charters. The nearest charter counties to Indian River are Palm Beach (1985), Osceola (1992) and Brevard (1994). For the full list, visit the Florida Association of Counties' Web site, www.fl-counties.com.
- Q. Has any county repealed charter government?
- A. None, says Stetson University Prof. T. Wayne Bailey. Having been a charter-government consultant across the state for years, Bailey says some counties have repealed certain provisions such as Sarasota County's short-lived change to an appointed sheriff but none have ditched the entire charter. Volusia County voters once had a referendum to repeal the charter and it lost.

From Florida Constitution, Florida Association of Counties and Dr. T. Wayne Bailey

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### America's Newspapers

Paper: Leaf-Chronicle, The (Clarksville, TN) Title: Kurita wants more elected offices

Date: April 7, 2007

By CHRIS SMITH

The Leaf-Chronicle

State Sen. Rosalind Kurita this week made a first base hit on an issue that's been bothering her for years.

"I think that the people of Tennessee should be able to vote on more statewide positions," said Kurita, D-Clarksville, who is speaker pro tem of the Tennessee General Assembly.

Legislation she's pushing that would end the practice of appointing Tennessee's lieutenant governor, attorney general, secretary of state, treasurer and comptroller was approved Tuesday night in the Judiciary Committee.

It's no home run — the bill still has to go through three committees before seeing a full Senate vote, but that first step was the biggest, Kurita said, because all **constitutional** changes must make it through Judiciary.

"It's the first step in a very long process," she said.

In Tennessee, the speaker of the Senate (chosen by the Senate) serves as lieutenant governor, the attorney general is **appointed** by the Supreme Court and a joint session of the House and Senate elects the other three **constitutional officers**. The governor is the only state officeholder **elected** in a statewide vote.

"Most people in Tennessee don't realize were one of only states that do it this way."

Those other three states are New Hampshire, New Jersey and Maine, according to documents from the National Governors Association Web site.

The positions of lieutenant governor, secretary of state, attorney general and treasurer are **elected** in more than 35 states, with various other states electing some of these positions and not others, the NGA documents show.

The other side

Kurita's proposal is meeting resistance. The Judiciary Committee passed it 5-4 on party lines, with her fellow Democrats voting against her.

"It's not about who supports you; it's about doing what's right," she said.

Mark Brown, spokesman for the Tennessee Democratic Caucus, said the caucus has no official position on the issue, and in fact Caucus Chairman Sen. Joe Haynes has proposed making the lieutenant governor position an **elected** one.

But Brown said there are many problems with making all five positions elected.

"With the constitutional offices it's a good idea not to inject politics into that process," he said.

"We've had some very fine people in those positions, and the system has been working well."

He warned that in many states the **constitutional officers** have to spend far too much time raising millions of dollars. The appointment system, he said, "allows people to build up institutional knowledge and focus on their jobs."

"In some states what happens is you completely politicize that position," Brown said.

"Well it's ridiculous," Kurita responded. "Already this session has seen 10 or 11 bills that address the current political actions of the people who hold these positions," she said, also noting Haynes support for the lieutenant governor switch.

Kurita agreed that the current officeholders are doing good work, among them Secretary of State Riley Darnell of Clarksville, who has served since 1993.

"These are wonderful, good folks, and it's not about them individually. It's about the way we select them and that we should vote by popular election."

Sen. Doug Jackson, D-Dickson, told the Judiciary Committee Tuesday that special interest money would dominate the elections — especially in the more obscure races. Sen. Paul Stanley, R-Memphis, disagreed with Jackson's point, arguing that most legislative races could be captured by the same reasoning.

### What's next

Proposals to amend the constitution must pass in consecutive two-year General Assemblies before going before the voters in a gubernatorial election year.

Kurita said she wants to see the matter of whether these positions are **elected** or **appointed** to go before the people of Tennessee.

And she hopes they agree with her.

"If we really are going to have government for the people we need to have it elected by the people and not by a select group."

Chris Smith is managing editor for local news and can be reached at 245-0282 or by e-mail at chrissmith@theleafchronicle.com. The Associated Press contributed to this report.

### ON THE NET

·The full text of SJR0139 can be read on the General Assembly's Web site at: www.legislature.state.tn.us

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Author: CHRIS SMITH Section: NEWS Page: 1A

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Paper: Commercial Appeal, The (Memphis, TN)

Title: CHARTER GAP -- It's a hole with big implications for the county, but how to fix it?

Date: February 25, 2007

Try to recall some of the most memorable moments from last year's elections.

Perhaps the parking lot confrontation between Senate candidates Bob Corker and Harold Ford Jr. comes to mind. Maybe also that strange ad in which gubernatorial candidate Jim Bryson depicted incumbent Phil Bredesen as a Lilliputian.

But the chances are pretty good that you can't remember a blasted thing about the race that led to Tom Leatherwood winning another term as Shelby County register.

Maybe not even who ran against him. Or even exactly what a county register does.

And that is one reason why a recent court ruling involving a county on the far side of Tennessee is causing a stir.

The state Supreme Court ruled last month that Knox County's charter was flawed because it didn't specifically establish the offices of assessor, county clerk, register, sheriff and

trustee. Since the Knox County charter was patterned after the one Shelby County adopted in 1984, the local implications are significant.

As things stand now, a legal case could be made challenging the legitimacy of Shelby County's assessor, county clerk, register, sheriff or trustee, too.

"We are a big business and I don't want a cloud hanging over anything we do," said County Mayor A C Wharton. "I don't want anyone challenging the sheriff's right to hold prisoners because they say he's not a duly constituted officer."

So there's general agreement that, one way or another, Shelby County's charter is going to have to be amended. It's just a question of how.

According to County Attorney Brian Kuhn, there are three ways to get an amendment on the ballot for consideration by voters:

One would be for citizens to petition for a change. Another would be for the Shelby County Commission to forward a proposed amendment. And the third way would be for either the mayor or county commission to call for the creation of a charter review panel that would meet and possibly recommend one or more proposed changes.

Commission chairman Joe Ford said he plans to call for a retreat early next month to discuss the best way to proceed.

Probably the simplest fix in this case would be for the commission to pass an amendment, with a required two-thirds vote, adding language to the charter that would allow those five **elected constitutional officers** to continue doing what they've been doing for more than 20 years.

Assuming that amendment won voter approval, the county's legal problem would be solved. But not everyone thinks the simplest approach would be best.

There are some, including Wharton, who want to study the possibility of converting at least some of those **elected** positions into **appointed** jobs.

And whether those positions are **elected** or **appointed**, there could be discussions about changing some of the duties and powers the people who hold those offices have.

There are pros and cons on both sides of the elected versus appointed debate.

John Ryder, an assistant county attorney, said besides being expedient, adopting language that preserves the government's current structure has another advantage.

That's what Knox County did to fix its charter problem. And that means there's an established legal precedent for resolving the issue that way, Ryder said.

"There is no legal precedent for abolishing the (elected) offices and transferring the duties to other appointed positions," said Ryder, who served on the charter review panel that produced the 1984 document. "Knox County's approach is obviously the safe approach. We know what happens when you do that. Abolishing those offices is something that no one in the state of Tennessee has tried to do before."

And for good reason, some of the elected officeholders say. They contend the electoral process makes them better public servants because they're directly accountable to voters.

"I think it's important for people to know who their tax collector is, who their trustee is," said Trustee Bob Patterson. "That's what democracy is."

While an argument could be made that some of the offices are relatively obscure, at least one of them - the sheriff's - clearly is not. Sheriff Mark Luttrell notes that his department's spending is second only to schools in the county's budget.

"Someone who's spending so many of the taxpayers' dollars should be accountable to the voters," Luttrell said.

If the positions are appointed rather than elected, then someone, most likely the county mayor, would have to do the appointing. Leatherwood, the county register, thinks that could be cause for concern.

"If these five constitutional officers all become appointed, I think that would concentrate too much power in the hands of one person," Leatherwood said. "I think we'd lose one of the checks and balances."

The flip side of that argument is that critics believe the current system is too fragmented.

All five of those officers come up with their own policies and procedures, purchase their own equipment and submit their proposed budgets independently of the county mayor.

Buck Wellford, a former county commissioner, said it's hard to hold the mayor accountable when much of the overall budget is beyond his control.

"If you like accountability in local government and you favor a centralized method of providing government services, then you should want most of these positions, including probably the sheriff, to be appointed," Wellford said.

There could also be some cost savings by converting the **elected** positions to **appointed** ones. For example, if each **elected** official has a chief administrative **officer** or information technology support staff, then some of those positions could probably be eliminated under a centralized system.

"There are some substantial savings in each office," said James Huntzicker, the county's director of administration and finance. "You don't have to look very far to come up with that."

Huntzicker said he'll be prepared to come up with some numbers on potential cost savings if commissioners decide they want to study that option.

Another argument against keeping the **elected** positions is that some of them are so obscure that voters sometimes struggle to make informed choices.

Most of the offices operate outside the glare of media scrutiny. Many citizens have little interaction with the offices.

Marcus Pohlmann, a political science professor at Rhodes College, said that makes it tougher to evaluate how effective the officeholders have been when elections roll around. That often means people either choose not to vote in those races or they vote according to name recognition.

"People barely follow the high-profile races," Pohlmann said. "There's not a whole lot of thought or a whole lot of study that goes into some of that voting."

And that means competent administrators might shy away from running for those jobs against less competent but more politically savvy rivals.

"I do think we lose some good people because they don't want to go through all that," Pohlmann said.

Leatherwood said one compromise might be to keep the **elected** positions as they are, but give the officeholders term limits like those for the mayor and commissioners.

In any case, commissioners would seem to have a lot to talk about when they meet next month. If they decide to create a charter review panel, there's likely to be discussion about whether the panel should just study whether to elect or appoint the officials in question, or delve into other areas of the county's charter as well.

There's the potential for disagreement about whether the rest of the charter is working well, or could use a little fine-tuning -

say, in areas like ethics reform.

Whatever is decided, Luttrell is hoping it won't be decided too quickly. He favors a process that would include input from citizens, perhaps at town hall meetings, before any final decisions are made.

"The most inclusive process is one which would take the greatest length of time to accomplish," Luttrell said. "Rather than rushing to get things fixed, let's slow down and fix them in the right way."

Blake Fontenay is an editorial writer for The Commercial Appeal. Contact him at 529-2386.

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Shane McDermott / The Commercial Appeal

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Section: Viewpoint Page: V1

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### America's Newspapers

Paper: Spokesman-Review, The (Spokane, WA) Title: County officials look at restructuring Commissioners asking Legislature to ease process for changing form of government

Date: February 18, 2007

More than a decade after Spokane County rejected a new style of government, county commissioners say it might be time to try again.

But their new effort isn't about combining the city and county, like the attempt that plunged to defeat in 1995.

Commissioners say power is too diluted among commissioners and other **elected** county administrators: the assessor, auditor, clerk, sheriff and treasurer. They also say it might be time to explore electing a CEO who would perform the same kind of executive duties that a strong mayor does for a city.

"The problem is it becomes extremely disjointed and the public becomes frustrated," said Commissioner Todd Mielke, who has led the debate.

Commissioners want state lawmakers to make it easier to change their form of government in ways that could eliminate – or add – elected offices. County leaders have made the issue one of their top legislative priorities in their 2007 lobbying effort.

Currently, switching to a "charter" form of government from the style mandated in the state constitution requires the freeholder process. In that system, citizens are **elected** to spend two years crafting a proposal that goes before voters. The process was attempted in Spokane County when freeholders wanted to combine city and county government. The measure was soundly rejected at the polls in 1995.

Critics say using freeholders is unwieldy and usually unsuccessful. Supporters say a lengthy public process should be required for such a change.

Despite the complexity of the freeholder process, more than half the state's population lives in counties that have successfully adopted charters.

Charter counties have a variety of differences. Most have created an **elected** executive position and increased the number of commissioners — or council members as they usually are called in a charter government. Pierce County combined its assessor and treasurer offices. Clallam County voters opted to elect their planning and building director, an idea so unique it is thought to be the only **elected** planning director position in the country, said Bill Vogler, executive director of the Washington State Association of Counties.

Making changes won't be easy. Both houses of the state Legislature would have to vote with a two-thirds majority to put a **constitutional** amendment on the ballot statewide and voters would have to approve the idea. Specific reforms to county governments would need voter approval locally.

State Rep. Helen Sommers, D-Seattle, has introduced a resolution that would put a constitutional amendment on the ballot. But other lawmakers, including state Sen. Lisa Brown, D-Spokane, say while it might have merit, it's unlikely to go far in 2007.

Steve Lundin, who worked in the state House for nearly 30 years, said making the change would be extremely challenging. He twice drafted **constitutional** amendments to make it easier to reform county government. They had wide support in the Legislature but were rejected at the polls.

Considering past failures, the Legislature should take its time, Vogler said.

"More thought has to be given to what the citizens want than just what the politicians want," Vogler said.

### **APPOINTED ADMINISTRATORS**

Mielke suggested it might be better to appoint people to professional administrative positions like auditor or sheriff.

Mike Senske, who was one of 25 freeholders in the Spokane County charter attempt in the 1990s, agrees. An appointment process would ensure administrators are hired "based on their credentials, not based on their popularity."

Because he was selected to fill a vacancy between elections, Sheriff Ozzie Knezovich has served as both an appointed and elected sheriff. He says the independence of an elected office is important, but he also believes it might be beneficial to remove the politics that come with being elected.

He pointed to the recent selection of Spokane Police Chief Anne Kirkpatrick as a model for a public process that resulted in a highly qualified choice.

Mielke said someone with weak credentials could be elected the top law enforcement officer or charged with enforcing complicated tax rules.

Those serving in the elected administrative positions that could be affected by going to a charter, however, warn that being elected gives them a special ability to serve citizens.

Assessor Ralph Baker said he needs independence to prevent commissioners from improperly influencing property values.

"We need to be very careful there because the assessor needs to be able to have a free hand in being fair and impartial," Baker said.

Baker noted he recently had to decide if the city of Spokane was legally able to continue its attempt to annex county land, a proposal opposed by county commissioners. Baker said if his employment was dependent on commissioners, the county may have tried to affect his ruling.

"I don't work only for the county," Baker said. "I work just as much for the city."

That same issue could apply to county Treasurer Skip Chilberg, who said recently that he's considering mounting a challenge to a tax proposal that has garnered initial support from two county commissioners.

"No one who is in an appointed position could possibly feel comfortable raising tough questions such as tax-increment financing and others that I will be raising," Chilberg said.

Mielke said Baker's decision last week to hire the 23-year-old son of his chief deputy for a management position is just another example of why independence doesn't ensure good government. The county's human resources department expressed frustration that the move violated the county's nepotism policy. But the rule — written by county commissioners — could not be enforced in the assessor's office. Following public criticism, Baker terminated his new employee after two days.

Since voters have the final say on **elected** officials, citizens are hesitant to give up that power, said Lundin, who is about to publish a book on local government in Washington.

Although they stress the need for independence, the auditor, assessor, sheriff, treasurer and county clerk say they'd prefer their offices be nonpartisan, like the Spokane City Council.

"Partisan politics has never entered into a single day in the administration of the office," said County Clerk Tom Fallquist, who has been the clerk since 1982.

### **ELECTED TOP DOG?**

Commissioners say it can be hard to manage their department leaders because those administrators answer to the three commissioners instead of one boss. They suggest it might be time to consider having an **elected** CEO, like Snohomish and King counties.

"There's not one corporation the size of Spokane County that has three CEOs," said former County Commissioner Kate McCaslin. "You need to have one person in charge."

Baker questioned whether there's a need for an elected executive given that the county already has a CEO – albeit, an unelected one.

"That's to their own making that they're not relinquishing their executive branch role," Baker said.

State law allows Spokane County to expand to five commissioners with a public vote without using freeholders, though Lundin said there's some question if that rule is **constitutional**.

Spokane County voters defeated a proposal to expand to five members by almost a 2-1 ratio in 1991.

Commissioner Bonnie Mager said expanding to five would provide better voter representation. Leaders have long complained that with just three commissioners they can't chat with each other about county business unless they hold a public meeting. That's because state law requires discussions be in public whenever there's a quorum. Politicians are afraid to give ideas publicly because they might be ridiculed in the press, they argue.

"There are times when good government calls for private discussions," said Chilberg, who is a former county commissioner. "The three commissioners are hobbled by not being able to talk with each other without being in a public meeting."

But Baker cautioned that a desire to share information privately should not drive the debate.

"That doesn't sound right to me," Baker said. "Are we trying to say we want a government that doesn't have open meetings?"

SIDEBAR:

AT A GLANCE

Staying the course

Largest Washington counties that use the state's original form of county government:

Spokane (population 417,939)

•Clark (345,238)

•Kitsap (231,969)

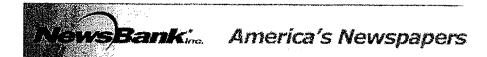
Source: 2000 Census

MEMO: Jonathan Brunt can be reached at jonathanb@spokesman.com or (509) 459-5442.

**GRAPHIC: Charter counties** 

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Author: Jonathan Brunt Staff writer Page: 1B Copyright (c) 2007 The Spokesman-Review



Paper: Florida Times-Union, The (Jacksonville, FL)

Title: Charter amendment picks up support The citizens proposal is going to legislators and it could be on the ballot

in '07 or '08.

Date: January 13, 2007

Now that the wording of a proposed **St. Johns County charter** government draft has been changed to make it more difficult to adversely affect the tax collector, property appraiser and other constitutional officers, they've come out in support of the document.

The support allows the 12-member citizens committee that drafted the charter, which establishes term limits, campaign finance reform and recall procedures for county commissioners, to take it to the legislative delegation unopposed.

At a meeting in December, when the commission initially voted in favor of a resolution supporting the charter and passing it on to the legislative delegation, four of the five constitutional officers opposed it.

They opposed the **charter** not because it changed their functions or responsibilities, but because they believed it could be easily amended to do so. Under the initial draft, the **charter** could be put on the ballot by a vote of three out of five commissioners and amended by a majority of the voters, 50 percent plus one.

In a Dec. 7 letter, the constitutional officers said the citizens committee represented only a handful of citizens, not the will of the **county** as a whole, and they asked for an independent task force of residents to review the **charter**. All the officers except the supervisor of elections signed the letter.

"This approach is nothing more than subterfuge and we believe at best it is misleading and at worst, unethical," the letter states. "It holds the **County** Commission and its citizens 'hostage' to vote on whatever is written. We all owe our constituents more than that."

Since then, the constitutional officers have met with the 12-member citizens committee and proposed changes that have been added to the draft. These changes make it more difficult for the commission and the voters to change the functions and responsibilities of the constitutional officers, who are the sheriff, tax collector, property appraiser, supervisor of elections and clerk of courts. It also makes it more difficult to change how the officers are selected. Currently, they are elected, but a change could be made to make them appointed.

With the new language, to be put on the ballot, an amendment that would affect the constitutional officers has to be approved by four of the five commissioners and by 60 percent of the voters.

In a Dec. 20 letter, the attorney representing **county** Tax Collector Dennis Hollingsworth says, "Our meetings with **county** officials, the **charter** committee and our review of the proposed **charter** reveal no intent by the present **County** Commission to impose any restrictions on the powers of the constitutional officers."

Tina McGough, who steered the citizens committee that drafted the document, said at a meeting Monday that the language change makes the document better.

"We think that the separation between constitutional officers, as elected officials, and the commissioners is a good separation and we want to maintain that, we don't want it easily changed," McGough said. McGough said that if the constitutional officers' positions were changed to appointments, that would give the public less control over who's in office and that's in contradiction with the whole point of the charter.

The draft can continue to be changed before a final version is presented to the House, McGough said. If the House approves the bill, it will go on to the Senate and, if approved there, it will go on the ballot in 2007 or 2008.

Now that the commissioners have passed a resolution, they are no longer involved in the process.

Commissioner Tom Manuel, who represents the Ponte Vedra Beach area, said the **charter** is a citizen-driven initiative and that the commission shouldn't be involved with it.

County Attorney Patrick McCormack agreed.

"There's no further county action required," McCormack said.

But Commissioner Cyndi Stevenson asked, if the County Commission isn't responsible for holding public hearings on the issue, when would the public have a chance to review the document and make recommendations.

"Are we going to have an opportunity to have this polished in the public?" Stevenson asked.

Commissioner Ron Sanchez said that he believes there will be plenty of opportunities for public vesting and input, but that it's not the commission's responsibility to do that.

"No law required the citizens group to bring it to the commission, they did it as a courtesy to us," Sanchez said. "They had no reason, legally, to come to our board."

But Stevenson said the legislative delegation would not have taken the draft seriously had the commission not voted to pass it along to them. Therefore, she said, the commission should continue to be involved.

"It was the vote of this board that made this process an option," Stevenson said. "It was the weight of the vote of this body that breathed the life into that special act."

McGough said that feedback about the charter can be sent in an e-mail to sjccharter@comcast.net.

christina.abel@jacksonville.com, (904) 249-4947, ext. 6319

### Charter government

To read a citizens group's final draft of a proposed **charter** government for **St. Johns County** online, go to Jacksonville.com, keywords: **St. Johns charter**.

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Author: CHRISTINA ABEL Page: V-1 Copyright 2007 The Florida Times-Union



### America's Newspapers

Paper: Daytona Beach News-Journal (FL) Title: Tax reform report offers few details

Date: December 16, 2006

Gov. Jeb Bush's Florida Property Tax Reform Committee issued its first report Friday, calling for "comprehensive" steps to fix the property-tax system but stopping short of recommending detailed changes.

Also Friday, a tax watchdog group made its recommendations, urging repeal of the 1992 Save Our Homes constitutional amendment in combination with steps such as limiting growth of local-government revenue.

"Florida's property-tax system is in crisis," said Dominic Calabro, president and chief executive officer of Florida TaxWatch.

Among the proposals the governor's committee could present to the Legislature to fix a property system broadly maligned as inequitable:

\*Limit increases in local-government tax revenue or spending;

\*Place caps on the taxable values of businesses and other non-homesteaded properties:

\*Consider an increase in the \$25,000 homestead exemption;

\*Replacing property taxes with higher sales taxes;

\*Allowing homeowners to retain benefits under the Save Our Homes property assessment caps when they move.

The committee plans to continue to study the proposals and will issue a final report next year. The recommendations came one day after area lawmakers heard from Volusia County groups on tax concerns at a meeting in DeLand.

Volusia Tax Reform and Volusia Civic Pride advocated a cap on local government spending. They also want all taxing authorities to be made up of elected, not appointed, officials.

Save Our Homes limits annual increases in taxable values of homesteaded properties to 3 percent. TaxWatch and others argue the limit has shifted a disproportionate amount of the tax burden to non-homesteaded properties.

The TaxWatch proposal would let homeowners retain part of the benefits from the amendment. If a house is assessed at \$60,000 below market value because of Save Our Homes, it would continue to be assessed at \$60,000 below market value in the future.

The Volusia County groups say allowing homeowners to retain their savings when they move would exacerbate the tax burden on non-homesteaded properties. It should be considered only with a cap on spending and assessments of non-homesteaded properties, they contend.

Organizers said Volusia Tax Reform has gathered steam since it mustered more than 10,000 signatures asking local governments to roll back tax rates this fall.

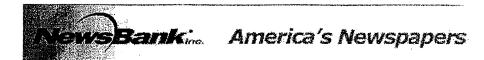
The group is recruiting an advisory committee that already includes such high-profile members as Jerry Johnson, developer of Venetian Bay; Doug Kosarek, vice president of Bray & Gillespie; and Charles Duva, chief executive of DuvaSawko medical billing company.

Thomas Blawn, executive director of Volusia Civic Pride, said the issue is not just a business concern. "I can't imagine any citizen that's not affected, whether a renter or a mobile home park or a multimillion dollar home on the ocean. It affects everybody," he said.

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Author: JAMES MILLER and JIM SAUNDERS - STAFF WRITERS Section: Section C Page: 02C

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Paper: Miami Herald, The (FL)

Title: REFORM PANEL TAKES STOCK, BUT NO ACTION

Date: December 14, 2006

Big ideas emerged Wednesday as a government reform committee interviewed former county executives and elected officials about whether Broward needs a full-time mayor and whether elected leaders such as the sheriff need more budget oversight.

For now, they're just ideas, said Lori Moseley, the Miramar mayor who heads the county's Charter Review Commission. The committee meets every six years to consider improvements to county government, then asks voters to approve changes to Broward's governing charter.

The Charter Review Commission is still trying to understand how government works in Broward and to decide what needs the most study or reform, Moseley said.

### NO BALLOT ITEMS

They're far from coming up with any recommendations to send to Broward voters in 2008, she said.

Although they're exploring the idea, there are no plans right now to turn **elected constitutional officers** into what are known as ``charter **officers**" who would be answerable to the County Commission. They include the sheriff, the supervisor of elections, the property appraiser and the clerk of court.

"We've formed no opinions," Moseley said. "We're listening, just fact-finding, contrary to popular rumor. Everybody's put words in our mouths except us."

### **COMPARISONS**

Still, they discussed the idea and asked their attorney to look at counties where **constitutional officers** report to the County Commission. In some counties, these **officers** are **elected**; in others, they are **appointed**.

They also got an earful of ideas Wednesday from some of the people they interviewed, including former county administrator Roger Desjarlais, former county attorney Ed Dion, and current Sheriff Ken Jenne and Supervisor of Elections Brenda Snipes.

Both Jenne and Snipes went out of their way to point out the benefits of independent **elected** officials and deflect any criticism that could lead to losing their current status.

"We're just hearing little rumblings, that they're thinking of making this an appointed position," Snipes said after the meeting. "I just think that's a mistake. The people are paying attention to the election process."

Four years ago, the Charter Review Commission also considered making four of the county's constitutional officers charter officers.

Their vote came as the Broward County Commission was grappling over budget issues with Snipes' controversial predecessor, Miriam Oliphant.

The Charter Review Commission - made up of a different group of people at the time - decided they would ask voters whether they wanted the elections chief to be an appointed post.

They reversed their decision after many people complained that Oliphant, who is black, was singled out because of her race and gender.

The Charter Review Commission voted to allow the other three constitutional officers - all white men - keep their status.

Other ideas that surfaced Wednesday include considering whether to add three at-large county commissioners and a full-time mayor to the County Commission.

### ADDING BALANCE?

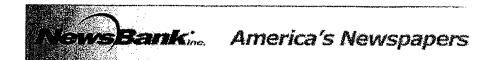
The at-large commissioners would help temper parochial tendencies that have emerged since the County Commission moved to a district system, said Desjarlais, and a mayor could have veto powers that could temper the geographical and political

leanings of the members of the commission.

"When things are happening, someone needs to be able to call a halt to that kind of decision making," said Desjarlais, who served as Broward County administrator from 1998 to 2005.

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Paper: Milwaukee Journal Sentinel (WI)
Title: COUNTY GOVERNMENTS -

Size often does matter Date: December 6, 2006

The Waukesha County Board agreed in the spring to reduce the number of county supervisors from 35 to 25. The Price County Board will be trimmed from 21 to 13 members under a restructuring approved last month. Fights over downsizing are taking place in Winnebago and Walworth counties. And the idea of reducing government by reducing the number of elected officials could well catch fire in other counties around the state.

It's a good debate to be having, especially in a time of high government costs and tight government budgets. But this is probably not a problem with a one-size-fits-all solution. Downsizing in Waukesha County was a good idea, but that doesn't mean it's a good idea in every case.

And the argument that reducing the number of supervisors means lower general costs for counties should be closely examined in each case. A 2003 study by the Wisconsin Taxpayers Alliance found that, generally speaking, larger boards meant less county spending and suggested that larger boards may be more accountable to constituents.

The finding may fly in the face of conventional wisdom, but there it is. Those pushing for smaller boards need to explain why they think their proposals will result in less costly government without a loss of accountability in their counties. Voters and officials in each county need to decide what's the right size for them based on their circumstances and spending facts.

At the same time, the state needs to have a more serious discussion on the sheer number of governmental bodies there are in Wisconsin. But as long as there's a discussion about the right size for county governments, some questions about other offices and issues should be added to the debate.

For example, why do Wisconsin voters cast ballots for **constitutional** offices such as district attorney, sheriff, county clerk and treasurer in partisan races in the fall? County supervisors and county executives are non-partisan offices and are **elected** in the spring. Wouldn't it make more sense to make all those local **elected** offices non-partisan and vote on them in the spring or just hold all elections in the fall, non-partisan and partisan?

For that matter, why hold elections at all in the cases of treasurer and clerk? There may have been a time when these officers performed duties that warranted election, but times have changed. Given the bureaucratic responsibilities they handle today, there is no reason to continue electing those officials. And although a better case can be made for electing sheriffs, it wouldn't hurt to at least talk about whether they, like police chiefs, should be appointed.

Voters have disagreed with the idea of electing fewer people. Town of Wayne voters in November, for example, overwhelmingly rejected a referendum that would have ended elections of the town clerk and treasurer in favor of Town Board appointments to the posts. But it's still an idea worth discussing as part of a larger discussion on reforming government in Wisconsin.

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### America's Newspapers

Paper: Miami Herald, The (FL)

Title: VOTERS SEEKING A HIGHER STANDARD

Date: September 8, 2006

### OUR OPINION: COMMISSIONERS SHOULD SEEK REASONS FOR PAY RAISE LOSS

What a paradox. Miami-Dade County voters consistently reward their incumbent district county commissioners with another term yet, whenever asked, simultaneously reject increasing the commissioners' measly \$6,000 annual salary. On Tuesday, for the eighth time, voters said No to a commission proposal that would raise annual salaries to about \$90,000 according to a state formula linked to population. What gives?

### Review own performance

It isn't that Miami-Dade voters are cheap. In recent times they have approved a half-cent sales tax hike to fund transit projects, a \$2.9 billion capital improvements bond issue and a parks bond issue. Voters are willing to use their taxes to invest in the county's quality of life. But they don't want to invest more in county **commissioners**.

Some voters may not equate responsible, responsive public servants with a better standard of living. Others may not buy the often-pitched argument that the low pay prevents qualified individuals who need full-time salaries from running, thereby limiting candidates' quantity and quality.

The County Commission should ask constituents why they reject the **salary** increase even as they examine their own performance. Surely what **commissioners** do as public officials has a direct bearing on voters' views on the **salary** question.

For example, it didn't increase the public's trust to learn that Commission Chairman Joe Martinez accepted free services on construction of his new home from two builder friends, one of whom is a board member of the Latin Builders Association. To its discredit, the county's ethics commission squinted enough to find wiggle room to rule that this was legal as long as Mr. Martinez reported the gifts and the LBA didn't lobby him while his home is being built. Legal this may be, but right it is not. Ironically, Mr. Martinez cast the only vote against asking for a pay raise this year.

### No outside employment

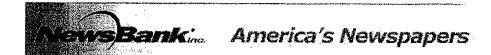
Such ethical lapses give the entire commission a bad name. Equally damaging are the periodic County Hall scandals - take the Housing Agency's ineptitude and misuse of public funding, for example. Invariably, investigations reveal links between commissioners' political buddies and county money.

How the salary question is framed matters, too. This time nothing was said about prohibiting sitting commissioners' outside employment - nor whether, if their pay increased, they would relinquish the \$45,000-plus benefits they now enjoy beyond the \$6,000 salary. In 2004, the raise question was linked to 16-year term limits, and it came close to passing. Voters may change course if all these issues are addressed.

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Paper: Miami Herald, The (FL)

Title: MAKERS OF DADE LAWS EYE \$83,000 PAY HIKE

Date: May 9, 2006

County commissioners may ask voters for an \$83,000 bump in income - doing away with the \$6,000 salary that has been on the books since 1957.

For nearly five decades, Miami-Dade voters have enforced a de facto salary freeze on county commissioners - routinely rejecting any attempts to boost salaries since the county incorporated.

Today, Miami-Dade **commissioners** will discuss asking taxpayers to raise the commission **salary** from \$6,000 to nearly \$89,000.

The item, sponsored by Commissioners Bruno Barreiro and Dennis Moss, marks the third time in three years the salary issue has come before the full board.

If it passes the full commission at today's meeting, it will appear on the ballot for countywide elections in September.

But if history is any indicator, it will be a tough sell.

"People are mistrustful of the County Commission," said **Commissioner** Katy Sorenson, who supports the pay raise. "They may like their individual **commissioner**, but they may hate the commission as a whole. The reflexive response is to say no."

Miami-Dade Mayor Carlos Alvarez, who has been in a public feud with the commission since he took office in 2004, supports the move to put the salary increase up for a vote.

Regardless of the rift, Alvarez said he supports a full-time salary for commissioners.

Advocates say the increase would level the playing field come election time and help eliminate possible conflicts that arise when elected leaders pursue **employment** opportunities **outside** of County Hall.

Miami-Dade is the only one of Florida's 67 counties that does not rely on a state formula that ties commission salaries to population.

Broward County commissioners, for example, make more than \$88,000.

Miami-Dade's home rule charter, however, specifically set the \$6,000 salary in 1957 - with no mechanism to account for inflation or other circumstances.

"This was a smaller, less complicated county at that time," said Sorenson, who has no other job **outside** of her district seat. "This is a full-time job. The benefit is that this would allow a greater pool [of candidates], not just people who can afford to run."

Voters have rejected an increase seven times - most recently in 2004, when a slim majority turned down a proposal that would have also placed term limits on commissioners.

Barreiro, whose day job is at the helm of a home healthcare firm, says he hopes the narrow loss bodes well this time.

"I'm lucky, I have my own business," he said. "But you're not going to attract a regular 30- or 40-year-old professional that has to keep a family."

Last year, Moss pushed for the **salary** question to appear alongside a special slots election. But his move fizzled after the gaming industry objected to the addition to the proposal.

While commission salaries have stayed the same since the Eisenhower administration, commissioners have some considerable benefits nonetheless: \$24,000 annually for expenses, \$10,000 annually in executive benefits and \$9,600 annually for transportation allowances or county-leased cars.

In a memo to the commission, Alvarez - who makes more than \$200,000 plus benefits - said the increase was ``long overdue."

### **COMMISSION SALARIES**

Miami-Dade's home rule charter set the **salary** for county **commissioners** at \$6,000 in 1957 - a rule that has stayed on the books despite repeated efforts to tie **salaries** to a state formula, which is the case in other Florida counties, including Broward.

Voters have rejected an increase seven times in five decades, most recently in 2004, when a slim majority turned down a proposal that also would have placed **term limits** on **commissioners**.

MiamiHerald.com: Do you think county commissioners should get a salary boost? Click on news to vote Caption:

Photo: Carlos Alvarez (a), Bruno Barreiro (a), Dennis Moss (a), Katy Sorenson (a)

Caption:

ROBERTO KOLTUN/EL NUEVO HERALD FILE, 2005 SUPPORTER: Miami-Dade Mayor Carlos Alvarez backs the move to put the salary increase to a vote.

CO-SPONSOR: Commissioner Bruno Barreiro hopes a narrow loss in 2004 bodes well for a raise this year.

CO-SPONSOR: Commissioner Dennis Moss pushed for the pay issue to be along- side a slots vote last year.

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Section: Front

Page: 1A

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### America's Newspapers

Paper: Sun-Sentinel

Title: 'MERGER' OF CONSTITUTIONAL OFFICERS INTO COUNTY WILL SERVE CITIZENS WELL

Date: February 25, 1995

Welcome winds of political reform are starting to blow in Palm Beach County.

They keep aloft the promise of demolishing some independent political kingdoms and replacing them with a more streamlined, effective and accountable government structure.

The Palm Beach County Municipal League deserves public and political support and encouragement in its efforts to study whether several constitutional officers - the sheriff, court clerk, property appraiser, tax collector and elections supervisor - should be placed under control of county government.

The League's Directions Committee plans to meet with those officials next month, then report back to the League on March 22.

A truly independent, unbiased and thorough study of this issue cannot help but reach one conclusion: Palm Beach County's charter should be amended, first to make these officials county charter officers and eventually appointed department heads.

There's nothing revolutionary about this idea. Four of Florida's 11 **charter counties** - Volusia, **Sarasota**, Duval and Dade - long ago switched to making most of these officials **appointed charter** officers. The reform goals elsewhere were improved communications, cooperation, efficiency, decision-making and problem-solving and the abolishment of unnecessary independent political kingdoms.

Whether or not they become appointed, they should be made charter officers. As such, voters can:

- -- Require them to meet certain minimal educational, training and job experience standards. At present, any county resident and voter aged 18 or older can win election.
- -- Make the office they serve into a department of county government, under the County Commission, with the powers now granted to them individually by state law transferred by charter amendment to that department.
- -- Fine-tune their duties and responsibilities from the generic ones defined by state law decades ago to those designed to meet the unique challenges of Palm Beach County as it approaches the 21st century.
- -- Reduce duplication of effort and save money by requiring charter officers to join county department heads in using county financial and administrative services such as finance, personnel, payroll and purchasing.
- Give **county** commissioners ultimate authority over the **sheriff's** budget. At present, he alone among constitutional officers can appeal **county** budgetary decisions to the state Cabinet.

A desire to protect an outddated political status quo should not stand in the way of a sensible **charter** reform that offers increased professionalism, improved management, tighter financial controls, less political gameplaying and improved services to the public.

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Section: EDITORIAL Page: 18A Copyright 1995 Sun-Sentinel Company



Paper: Sun-Sentinel

Title: TO REFORM COUNTY'S GOVERNMENT, CHAMBER MUST LOOK AT BIG PICTURE

Date: AUGUST 15, 1991

When it comes to the need to fix Palm Beach County's flawed governmental structure, halfway measures won't be good enough.

The Boca Raton Chamber of Commerce needs to use a wide-angle lens to look at the big picture — a bold, broad vision of comprehensive reform — instead of the close-up lens it has initially chosen.

Chamber officials will meet today to discuss a too-narrowly focused idea: Asking voters to amend the **county charter** to give **county** commissioners final say over the budgets of five elected officials — the **sheriff**, property appraiser, clerk of courts, tax collector and elections supervisor.

At present, each has varying degrees of autonomy over spending of tax dollars.

Interest in this idea — strongly supported by chamber members in a December survey — was reborn due to the reluctance of all but the elections supervisor to support a countywide employee pay freeze.

The big picture involves asking voters to totally revise the nature of the relationship between these elected officials and the **County** Commission.

In addition to County Commission budgetary control, the pros and cons of these reforms deserve careful study and full debate:

- -- Amending the **charter** to make these five officials **county charter** officers, instead of state constitutional officers. This would turn their offices into departments of **county** government, with powers now granted to them individually by state law transferred to those departments.
- -- Changing their duties and responsibilities from those strictly defined by state law to those desired to meet the unique challenges of Palm Beach County.
- -- Reducing duplication of effort and saving money by requiring **charter** officers to join **county** department heads in using the **county**'s financial and administrative services, such as personnel, payroll and purchasing. Elections Supervisor Jackie Winchester already abides by **county** pay, purchasing and personnel policies on a voluntary basis.
- -- Requiring these officials to meet certain educational, training and job experience standards, not now mandated by state law. At present, any **county** voter age 18 or older can run for and win election to these offices, regardless of education, training or job experience.
- -- And -- most controversial of all -- having these officials become **appointed** department heads of **county** government, instead of being elected separately.

Four of Florida's 11 charter counties -- Volusia, Sarasota, Duval and Dade -- have already placed these officials under their county's charter.

The goals were improved public services and increased communication, cooperation, efficiency and unity through stronger countywide financial controls, decision-making and problem-solving by the **county** commissioners. Another aim was to get rid of unnecessary independent political power bases.

Voters tend to resist changes in governmental structure, so any campaign to amend the **charter** to implement these reforms will require widespread public education and full debate about the advantages and disadvantages.

1991 News and Sun-Sentinel Company

Section: EDITORIAL Page: 18A 1991 News and Sun-Sentinel Company

### **ELECTED OFFICE OF THE SHERIFF**

### **EXECUTIVE SUMMARY**

(Source: National Sheriffs' Association)

**Issues Presented for Study** 

In most of the states the long-standing historical practice has been that the sheriff is elected for a four-year term of office. An issue which periodically arises in various jurisdictions around the United States, often in response to a particularly current and unusual situation or one of local government political conflict, is whether or not the status of this office should be changed from elected to appointed.

### **A Historical Perspective**

The question presented is not a new one, having been around in some form for at least 300 years. In 1682 the City of London and County of Middlesex were concerned with moves by the Crown that would deprive them of the right to elect their sheriffs. The American county itself has its antecedents in ninth century England when the King divided the country into "shires", or local government units. Three officials oversaw the shire: the earl, the sheriff, and the bishop. Of these, the shire-reeve, later called sheriff, was second in importance to the earl. Originally appointed, the English sheriff eventually became an elected official.

When English colonists set up local governments in America the units and types of officials were patterned after the English model but with adaptations including the appointment of local officials by the colonial governor. Appointment remained the norm until during the Jacksonian era when states switched to election of many county officials. Today the number of local positions still elected has been significantly reduced, but across most of the country the sheriff remains an elected official.

### **Present Elected Status of Sheriff**

Across the country popular election is the almost uniform means of selection of the sheriff. Sheriffs are elected to four-year terms in 41 states, two-year terms in three states, a three-year term in one state and a six-year term in one state. The races are on a partisan ballot in 40 states and on a non-partisan basis in 6 states.

A few states do not have the office of sheriff as such. There are no sheriffs in Alaska and that office was essentially abolished in the year 2000 in Connecticut. Hawaii does not have the position traditionally associated with the office of sheriff. In Rhode Island, the governor appoints the sheriff. In two Colorado counties and Dade County, Florida, sheriffs are appointed by the county executive.

Some jurisdictions have explored switching to a system of appointed sheriffs and at least two have had an appointed sheriff and returned to a system of elections. In Multnomah County, Oregon the sheriff became appointed on January 1, 1967. From January 1, 1967, to late 1978 the county board appointed six different sheriffs. Due to dissatisfaction with that system, the voters returned to election of the sheriff. The position of sheriff in King County, Washington, which is the Seattle area, was elected until 1968. At that time the Home Rule Charter of the county was amended and the sheriff became appointed, serving at the pleasure of the elected executive. After

several years under this system the voters restored to position to being elected. Popular reports indicate that the voters felt that public safety and law enforcement services would be improved by the return to election of the sheriff.

In nearly 3100 other jurisdictions throughout the country, the sheriffs are elected, although in some jurisdictions sheriffs are appointed to fill out unexpired terms if there is a death or resignation of the incumbent. In 20 states a vacancy in office is filled by appointment by the county board of commissioners. The office of governor fills a vacancy by appointment in 9 states and a variety of other means are used in the remaining states to fill a vacancy, including special election, appointment of the chief deputy and appointment by the political party of the former sheriff. Several states use a combination of appointment and special elections, depending on when the vacancy occurs.

Efforts to place the issue of appointment before the voters have rarely resulted in a change from elected status. In 1994 Iowa held a referendum to change the status of sheriff from elected to appointed. That initiative was heavily defeated by the voters.

### Election is the best option.

There are at least four reasons to support election of the sheriff.

- 1) The sheriff provides a check and balance as an elected county official directly responsible to the citizens that protects from undue influence by members of the county board or by other county officials. There are also several checks upon the unfettered discretion of the sheriff. The voters can remove the sheriff from office during the election; the county board, subject in some states to appellate review, controls the budget and salary of the sheriff; and in extreme cases statutes authorize the removal of the sheriff from office for misfeasance or nonfeasance of duty.
- 2) In our democracy, we should have the right to choose who is to be sheriff. In many counties the sheriff is the single most powerful individual and institution. Despite the efforts of appointment proponents, voters who have had a chance to decide the issue have nearly universally decided to keep the office elective. Citizens should have the freedom to choose their sheriff and direct election is the best means to accomplish that.
- 3) The election of the sheriff is consistent with national traditions and practices. Election of sheriffs is nearly uniform throughout the United States. History has shown in those jurisdictions in which the sheriff is appointed there is a decrease in quality and continuity of law enforcement services and administration. When the sheriff is subject to the whims and caprices of the board of commissioners, the office becomes more politicized, not less.
- 4) There is stability and continuity of office. Sheriffs at the county level and city police departments at the municipal level handle local law enforcement. While city police departments on the whole do a good job, comparison of the continuity, innovation and public responsiveness of the office sheriff to city police demonstrates the perils of appointment. There is no objective, empirical data that proves city police departments headed by an appointed law enforcement official are any more creative, innovative, stable or cost-effective than the office of sheriff.

Governing Magazine/June 2000

FEATURE: SHERIFFS

THE BATTERED BADGE

Sheriffs are getting into some tough scrapes these days--not with desperadoes but with rivals and critics in local government.

By Charles Mahtesian

If all goes as expected, a majority of Connecticut voters will walk into the polling booth this fall, pull the curtain behind them and end three centuries of political tradition by casting a ballot to abolish the venerable office of the High Sheriff.

To those who live outside Connecticut, that action might sound extreme. In more than 3,000 jurisdictions across the nation, the sheriff's office either provides law enforcement services, operates the local jail system or handles both. The citizens could no more live without it than they could without a fire department.

In Connecticut, however, the demise of the office may come as a relief to residents. There, the High Sheriff is really little more than a High Bailiff, responsible only for courthouse security, transporting prisoners and serving legal papers. And yet, despite the modest list of duties, the state's eight High Sheriffs have been cutting an unusually high profile. Unfortunately, it hasn't been a flattering one.

One sheriff has been accused of illegal firearms possession. Another faces embezzlement and larceny charges. In New Haven County, the sheriff's office has come under fire amid news reports that convicted felons were hired as deputies and a female prisoner was raped in a transport van. Formal investigations are under way at both the state and federal levels.

Even New Haven County High Sheriff Frank Kinney, who believes that he and his colleagues are being unfairly maligned, concedes that the blanket coverage doesn't paint a pretty picture. "It literally has taken up pages and pages of newspaper articles over the past 12 months because of three or four people," he says. "Out of some 950 special deputies in Connecticut--there being no policy prohibiting the hiring of people with felonies in their background--three or four had felonies."

In April, critics who have long called the system a haven for corruption and cronyism finally got their wish--the legislature passed a bill that would abolish the eight elected positions and transfer special deputies and deputy sheriffs to the state's judicial branch. The question is now subject to approval in a fall referendum.

"Times have changed in Connecticut," says Representative Michael Lawlor, who led the reform effort. "There have been lots of scandals over the past five to 10 years involving the sheriffs, to which they haven't responded very well. It's kind of an embarrassment."

Embarrassment or not, Connecticut isn't the only place where sheriffs are finding their activities under intense scrutiny these days. Most sheriffs, of course, are not embroiled in scandal and controversy. Rather, they are in trouble of another kind--they are increasingly at odds with other elected officeholders over control of the county budget.

In many counties, the clash is all but unavoidable. The sheriff is a constitutionally elected officer, unaccountable to anyone but the voters, yet has no power over the purse. County commissioners or council members have budget-making authority but lack any real control

over how law enforcement funds are spent. It's a constitutional crisis waiting to happen, and in some places, it already has.

"The problem is one of economics. Like every other government entity, they are in competition for revenue," says Lee Colwell, director of the National Center for Rural Law Enforcement. "The sheriff is a constitutionally elected officer, but the policy makers or county commissions have the responsibility for marshalling the budget. The different agendas make it inevitable they'll come into conflict."

While budget battles between the two sides are hardly a new phenomenon, the tenor of that conflict is becoming increasingly shrill. In some places, it's more than just words. In Prince George's County, Maryland, for example, a bitter feud between County Executive Wayne Curry and former Sheriff James Aluisi left the sheriff's office near collapse two years ago. Close to 40,000 arrest warrants went undelivered. Roughly half of all protective orders for abused women expired before deputies could deliver them.

Claiming that his agency was the victim of vindictive budget slashing, Aluisi filed suit against the county. Curry, who insisted that Aluisi was guilty of gross mismanagement, counter-sued and asked that the department be placed in receivership. In the end, it turned out both the sheriff and the county executive had a point: A court-ordered audit reported that the sheriff's office was both mismanaged AND underfunded.

Local jails are often central to the quarrel. While the price of maintaining a professionalized police force is increasingly expensive, it pales next to the burgeoning cost of housing a growing prison population. "Communities just do not want to spend money on jails," says Bud Meeks, a former Indiana sheriff who serves as executive director of the National Sheriffs Association. "Those jails are expensive to build and expensive to run. It takes an awful lot of tax dollars to run a jail. They put 100,000 cops on the street and gave us no probation officers, no public defenders, no judges, no prosecutors and no more prison cells."

Yet even adequate jail space is no guarantee that sheriffs and other county officeholders will make nice. In fast-growing Benton County, Arkansas, for instance, Sheriff Andy Lee took his overseers to court late last year, claiming that the sheriff's department should not be subjected to an 8 percent, across-the-board budget cut instituted by the local Quorum Court, the Arkansas equivalent of a county board. The sheriff's office, Lee argued, was already grossly understaffed. As many as 10 new field deputies were needed, he said, along with additional officers to serve warrants and secretaries to process paperwork. The bottom line, in his view, is that law enforcement deserves a higher priority.

In February, Lee and the county board tentatively agreed on a plan that seemed to suit everyone's needs. The sheriff would get the additional deputies he insisted were necessary to staff the county's newly opened but under-filled jail. Benton County would generate revenue to pay for the new hires by taking in inmates from neighboring counties that lacked jail space for them.

But the Quorum Court later backed away from the hiring commitment, and the sheriff responded by hitting his antagonists in their soft spot. Claiming he couldn't trust the board members, Lee made preparations to transfer the revenue-generating, out-of-county prisoners back to where they came from. "I will not negotiate with the Quorum Court in any fashion on how to generate revenue out of that jail," he declared. "They could give me 100 deputies and I wouldn't do business with them. In the future, they'll have to sign their name in blood before I'll believe them."

Ultimately, Lee backed away from his threats. Both sides are again on

speaking terms. Still, the matter is hardly settled. Lee doesn't plan to kick any prisoners out, but he has announced he won't accept any new out-of-county prisoners, either. For Benton County, which now has a new jail five times larger than the old one, that could mean hundreds of thousands of dollars in lost revenues.

In airing their budget grievances both in the courtroom and in the court of public opinion, Lee and Aluisi joined perhaps the most famous -- or infamous -- law enforcement officer in the country -- Sheriff Joe Arpaio of Maricopa County, Arizona.

The iron-fisted chief of the nation's fourth-largest jail system and author of a memoir, "America's Toughest Sheriff," Arpaio sued his own county in 1994 after the supervisors reduced his budget by \$5 million. Despite claims that the sheriff's office was about 130 officers short in the county jails and actually needed a \$10 million increase, a court ruled that the five-member Board of Supervisors was within its powers in cutting the sheriff's budget.

But in the game of budget chicken, Arpaio, like Andy Lee in Benton County, always seems to come out ahead, even in losing. During Maricopa County's period of fiscal austerity in the early to mid-1990s, Arpaio's star was on the rise despite the fact that his budget was in decline. An eye for cost-cutting and a knack for publicity stunts landed him on hundreds of radio and television talk shows. Inmates were not only compelled to eat cheap food but also forced to pay for their meals. The sheriff instituted chain gangs and required inmates to wear pink underwear. As part of an effort to alleviate overcrowding, prisoners were housed in a massive tent city in the desert.

It's no coincidence that Arpaio and Lee are among the most popular vote-getters on the local ballot. In a political fight for more law enforcement funding, the sheriff nearly always wears the white hat: Budget showdowns invariably cast him as a tough-talking, Buford Pusser-type lawman pitted against bean-counting bureaucrats and politicians. One of the nation's most colorful sheriffs, long-serving Harry Lee of Jefferson Parish, Louisiana, recently described his position by saying: "I'm the closest thing there is to a king in the United States."

If nothing else, the personal popularity of many sheriffs provides them with a consolation unavailable to most other elected officials-they recognize they will still hold office long after their opponents have moved on. Arpaio has been the target of some 800 lawsuits since taking office in 1992, yet he remains as popular as the day he was elected. In Prince George's County, Aluisi served five terms before declining to run again in 1998. Benton County's Andy Lee is in his sixth two-year term. Even in scandal-plagued Connecticut, sheriffs have displayed an unusual gift for politicking--New Haven County's Frank Kinney is just the third person to hold the title of sheriff there in the past 40 years.

"It's been a constant battle with the commissioners over the budget," admits one of the senior incumbents, Dorchester County, Maryland, Sheriff Philip McKelvey, who was first elected in 1978. On the other hand, he says, "they've come and gone, but I'm still here."

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## ANALYSIS OF POTENTIAL MERGER OF THE MIAMI-DADE POLICE DEPARTMENT AND THE DEPARTMENT OF CORRECTIONS & REHABILITATION

MIAMI-DADE COUNTY
OFFICE OF STRATEGIC BUSINESS MANAGEMENT
PERFORMANCE IMPROVEMENT DIVISION

June 30, 2004

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### **EXECUTIVE SUMMARY**

At the request of the County Manager's Office, the Office of Strategic Business Management, Performance Improvement Division (OSBM/PI) examined the potential merger of the Miami-Dade Police Department (MDPD) and the Corrections and Rehabilitation Department (MDCR), as well as a more limited potential merger of the administrative functions of these departments. OSBM/PI approached this examination from three vantage points: operational effectiveness, human resources, and financial impact. Based on our analysis, OSBM/PI recommends that MDPD and MDCR be sustained as separate departments, each retaining fully independent administrative functions.

### **Organizational Effectiveness**

Despite a long history in the United States of law enforcement and corrections personnel reporting to a single public safety officer, trends in recent decades have greatly increased specialization of these two functions and contributed to the development of distinct organizational cultures. The Corrections profession has become increasingly complex, with an accordingly distinctive approach to officer training. While OSBM/PI determined that mergers among police departments (city-county police department consolidations, for instance) are relatively common, we found no evidence of any recent police-corrections mergers such as that under consideration in Miami-Dade County. Of the seven subject matter experts consulted as part of this review, six recommended against a police-corrections merger for our particular operating environment.

While at first there appear to be two basic organizational models for police and corrections operations (combined vs. separate), there are in fact myriad models with greatly varying degrees of integration. Out of this array of models, however, OSBM/PI noted that most combined public safety departments feature highly integrated administrative services and only minimally overlapping command staffs.

As the tenth and sixth largest police and corrections departments in the nation, MDPD and MDCR are unlikely to benefit from a merger of administrative support functions. Combined, the departments have in excess of 7,000 employees and operating budgets totaling nearly \$700 million. These figures reflect a department that would measure twice the size of the city government of Miami. OSBM/PI's research found that police and corrections departments of our scale benefit substantially from dedicated and specialized administrative support functions for planning, budgeting, personnel management, training and staff development, and fiscal management and purchasing. Merging these functions would likely blur the lines of reporting and accountability.

<sup>&</sup>lt;sup>1</sup> Rankings vary slightly based on the indicator used and the data source.

### **Human Resources**

Jurisdictions surveyed reported that thirty years ago, it was much more common for an officer to work in both law enforcement and corrections during the course of his career than it is today. As corrections evolved into a distinct discipline, many "combined" organizations have moved toward greater specialization of personnel. While administrative functions may remain substantially integrated, separate training academies and separate career paths are increasingly common. This is especially true among the larger public safety departments studied.

Our research indicates that a number of the key elements of successful public safety mergers identified by OSBM/PI are absent in Miami-Dade County. Chief among these is the lack of buyin from key stakeholders. Department leaders in neither MDPD nor MDCR are in favor of a merger. Concurrently, there is no apparent enticement or incentive for employees of either department to support such a merger. The Police Benevolent Association is strongly opposed to any merger, while two other potentially impacted unions are somewhat neutral to the idea.

### **Financial Impact**

The potential savings from a consolidation of MDPD and MDCR likely would be modest in comparison to the overall budgets of these departments, and any benefit would likely take several years to fully realize. As stated above, most combined public safety departments feature highly integrated administrative services and only minimally overlapping command staffs. Savings associated with consolidation of MDPD and MDCR support functions would be limited by a number of factors including the great degree to which administrative support services are already centralized at the County level, and the lack of an appropriate space for the co-location of internal MDPD and MDCR administrative support services. A previous report to the Public Safety Committee in June 2003 identified potential savings stemming from merged command staffs. It should be noted that much of the assumed savings identified in that report were realized through streamlining within each department, and were incorporated into the current year police and corrections operating budgets.

Governing Magazine/October 1987

NEWS BRIEFS

### ELECTION CHIEFS SEE THEIR STATUS IMPROVE

Election officials are heading into the 1988 political year with tougher jobs but also new professional status and, in many places, better salaries.

`The job description of an elections official hasn't changed that much; they still have to count votes,'' says William Kimberling, deputy director of the National Clearinghouse on Election Administration at the Federal Elections Commission.

"But they are spending more time on elections than ever before, simply because there are more tasks to be performed to do a good job.''

A raft of new state laws governing campaign funding and spurring voter registration by moving deadlines closer to election day has added to the work of elections officials. So have recently enacted federal laws requiring that absentee ballots be available to military personnel overseas and that polling places be accessible to the physically handicapped.

Probably the greatest single factor increasing the demand for full-time professional election officials, as opposed to county and municipal clerks who do the job as a sideline, is the growing use of computers.

Some of the newer developments include:

--In Chicago, a ballot-counting system, developed by a private company working with Cook County Clerk Stanley Kusper Jr., that has dramatically sped up the massive task of centrally tallying votes cast in each precinct.

Kusper has also devised a system using microfilm and computers to keep track of absentee ballots so that, in Kimberling's words, ``not even [Kusper] could cheat if he wanted to.''

- --In Kentucky, the conversion of a computer network that was originally used to handle motor vehicle licensing to report election results.
- --In Pinellas County, Fla., a cutting-edge software program to put voters' signatures on computers so that petition signatures can be checked electronically against those on the registration records. Steps to encourage a new professionalism are being taken in many places.

In Vermont, the secretary of state's office runs seminars and has put out a training manual and videotape aimed at helping town clerks become more sophisticated in running elections.

In Florida, the state boosts election supervisors' salaries by \$2,000 a year once they have received a certain number of hours of instruction in subjects relevant to running elections, including computer courses, management seminars, and courses on election laws. Base pay is improving, too. Many large cities now offer \$50,000 to \$60,000. Orange County, Calif., advertised this year for a new election director with a salary that could go as high as \$68,000. Los Angeles pays up to \$71,000.

A final spur to more professionalization is the increasing sophistication of candidates and political groups in the use of technical violations of election laws to challenge balloting results. `All of us are constantly in court,'' says Conny McCormack, registrar of voters for San Diego County, Calif. `So election officials are getting more careful about following the letter of the law.''

### SOME DOGS NO LONGER WILL GET THEIR DAY

The old common law rule that every dog gets one free bite is on its way out.

Dogs biting man are news again, and publicity about pit bull attacks across the country is pushing public officials to look for ways to get tough on vicious dogs.

Most public ordinances now permit a dog to bite one person before the dog is labeled vicious -- the free-bite rule. But as many as 200 cities may now be reconsidering their vicious animal ordinances, according to estimates by the Humane Society of the United States. Some have already acted.

The trend, said the Humane Society's Kate Rindy, is toward ``breed-specific ordinances,'' which means the ordinances automatically classify pit bulls as dangerous regardless of their past history. ``Pit bull'' is a generic term used to describe several breeds of dogs, including the American pit bull terrier, the Staffordshire terrier, and the bull terrier.

One of the first ordinances to target these dogs was passed in Shawnee, Kan., two years ago. City Clerk Debra Howell said a pit bull attack in a nearby town prompted local officials to ban new pit bulls and place severe restrictions on owners of pit bulls already in Shawnee.

The ordinance requires owners of pit bulls to license their dogs, show proof of \$100,000 liability insurance, and provide the city with pictures of their dogs every year -- a strategy to keep the owners from acquiring new pit bulls to replace dogs that die.

Shawnee also requires the dogs to be leashed and muzzled in public or penned in covered cages outdoors.

In Aurora, Colo., local officials considered the idea of a breed-specific ordinance aimed at pit bulls but decided that would make them vulnerable to a court challenge. Instead, said City Clerk Donna Young, they broadened their dangerous-animals law to allow the city to take action against dog owners -- regardless of breed -- for ``terrorism'' without provocation. As an example, Young said that owners now can be held responsible for dogs that lunge at people, even if the dogs don't bite.

What that does, said Young, is allow officials to take action against a dangerous animal before it has a chance to injure anyone. As the various new vicious-dog laws make their way through the courts, officials at the Humane Society predict that ordinances like Aurora's are much more likely to hold up against legal scrutiny than those that target a specific breed.

And, said Rindy, they also will solve a number of problems. She noted that many dangerous dogs are not registered under any breed, so would not be covered by an ordinance specific to pit bulls. She also said that a better way to get around the fact that the first bite can be fatal is to craft the ordinance to allow actions against a dog with a history of threatening behavior.

Finally, the Humane Society recommends that state laws -- such as Washington state's new one allowing felony charges to be brought against an owner whose dog is involved in a fatal attack -- are the most effective deterrent to dog attacks.

As states and cities continue to look for reasonable solutions to the pit bull problem, the International Institute of Municipal Clerks is offering its assistance.

Staffer Kathy Vandervort said the institute's new guide to ordinances dealing with dangerous and vicious dogs ``is going like hotcakes.''
The guide is a 26-page booklet that includes sample ordinances from

around the country. It is available from the International Institute of Municipal Clerks, 160 North Altadena Drive, Pasadena, Calif. 91107, for \$5.

### MASSACHUSETTS' ET RESULTS EARN PRAISE AND WARNINGS

The Massachusetts Taxpayers Foundation, following a study of the state's widely praised ET program, has some new praise of its own, but also some warnings.

ET, officially the Employment and Training Choices Program, aims to get welfare recipients trained and into jobs. The taxpayers group found that it had saved the state \$150 million by doing just that since it started operation in October, 1983. Furthermore, the group said, the ET graduate with a job is earning \$96.31 a week more than welfare payments plus food stamps, though most of the extra cash would go for day care.

The taxpayers group also concluded that the success of ET may not continue at the same pace. It noted that welfare recipients who came through the program in the early years were ``the most readily employable people in the AFDC population,'' 72 percent of them high school graduates, compared with 60 percent today. In addition, as has been emphasized by others who are skeptical about the success of ET, Massachusetts' low unemployment rate has made a difference.

``ET is not like a piece of software that can be loaded into any state welfare system and run smoothly,'' the study concluded. Private-public cooperation has also been critical. ``Several large employers have helped design state-run training programs for basic skills and have then continued to train the ET graduates they've hired.''

### SUPER COLLIDER SUITORS SPEND MILLIONS ON GAMBLE

It is one of the most expensive courtships in the country's history. Twenty-five states have spent more than \$32 million trying to persuade the Department of Energy that they should be the site of the proposed Superconducting Super Collider (SSC).

There's no question that the SSC is quite a catch. At 52 miles in circumference, it will be by far the world's largest and most powerful particle accelerator, a \$4.4 billion high-energy research project that will boost the host state's economy, providing up to 4,500 jobs during construction and employing 2,500 once it's up and running.

The first round of proposals, delivered to the department in early September, run to eight volumes each and contain information ranging from geological and seismic data to facts about power, water and sewage facilities and the quality of the schools and cultural resources. The 25 original proposals will be winnowed to five or six by a special panel of the National Academy of Sciences, with the announcement of the winner expected in July, 1988.

Illinois has spent the most on its bid, \$4.5 million, followed by California at \$4 million, New York at \$3 million, and Texas and Ohio at \$2.5 million each. Arizona, Colorado, North Carolina, Oklahoma, and Utah each have spent more than \$1 million.

The spending won't be over for the states that make the final cut. For one thing, the federal government requires that the land the facility is built on be donated to it. Some states are exploring other ways to boost their chances, such as building new infrastructure around their proposed sites, offering bargain rates on utilities, improving schools, or hiring new university faculty. But Congress has

yet to give any clear sign that it will back the super collider with the necessary appropriations, although all the states involved have been lobbying their own congressional delegations.

"We feel we have to go after things like this," says Lawrence Glazer, legal counsel to Democratic Gov. James Blanchard of Michigan, which is spending about \$900,000 on its proposal. "You're buying a ticket that at worst is a lottery ticket, with the prize amounting to several billion dollars."

### YES VIRGINIA, THERE'S CASH IN INLAND PORTS

Dropping anchor isn't what -- or where -- it used to be.

North Carolina has two waterless ports -- known in the trade as intermodal terminals because they combine rail or truck transport with access to waterways. Both ports, one at Charlotte and one at Greensboro, have been rousing successes. William T. Stover, spokesman for the North Carolina Ports Authority, said that two years ago about 35 percent of the goods exported from the state passed through North Carolina ports. Today, that percentage has risen to about 58 percent. The inland ports are successful because they make shipping easier and cheaper. Once the shippers deliver their goods to the inland terminals, the state takes care of transporting the goods the rest of the way. In addition, the state can charge less because it gets a volume discount from the railroads and truck lines and because it makes sure the trucks or railroad cars that travel to and from the inland terminal never travel empty.

The North Carolina success took some shipping business away from the Virginia port of Hampton Roads. Now Virginia, too, will delve into intermodalism, with its sights set on Baltimore's business. Virginia officials say they will open the third state-operated inland

Virginia officials say they will open the third state-operated inland port in the United States, in the old railroad town of Front Royal about 65 miles west of Washington, D.C., sometime next summer.

### NRC TO CHANGE THE RULES ON NUCLEAR PLANT LICENSES

### It's everyone's nightmare:

A major accident at a nuclear plant. Panicked citizens clog the roads trying to escape. Chaos becomes catastrophe.

To prevent the nightmare, federal regulators in 1980 conditioned the licensing of a nuclear power plant on the development, with state and local cooperation, of an emergency evacuation plan for nearby towns and cities.

Now that Massachusetts and New York have effectively vetoed licensing for the Seabrook and Shoreham nuclear power plants by refusing to cooperate in developing these plans, the Nuclear Regulatory Commission wants to change its rules and license the plants anyway.

Both states are poised to challenge such a rule change in court as inconsistent with the Atomic Energy Act, the nation's basic nuclear energy law, and the intent of Congress that safety should be a major consideration in the licensing decision.

The states contend that a mass evacuation in such a densely populated area is not possible, that no emergency plan can be devised to give residents adequate protection in the event of an accident.

The NRC sees this argument as just one more variation on the two states' overall opposition to the plants.

Adopted by the NRC in August, 1980, following the Three Mile Island accident, the rule has operated effectively. Evacuation plans have been completed at almost every nuclear power plant in the country.

But in the cases of Seabrook and Shoreham, the delay has worn the NRC's patience thin.

Under the proposed new rule, the NRC could proceed with licensing a plant if the operating utility could show that it had taken steps that effectively compensated for the lack of state and local government cooperation.

Congress is staying out of the matter for now. Early in August, the House, 160-261, rejected a proposal that it forbid the NRC to make this change.

### STATES ARE PROVIDING DAY CARE FOR OWN WORKERS

Child care is fast becoming the newest form of employee benefit provided to state and local workers. Connecticut recently became at least the sixth state voting to provide on-site day care for statehouse employees and the first to make it available to the legislators themselves and to people attending public hearings. States that acted earlier to provide day care for legislative employees include Arizona, Maryland, Ohio, Washington, and Wisconsin.

In five other states -- Florida, Illinois, Iowa, Massachusetts, and Utah -- the legislatures have provided on-site day care facilities for other state workers but not for their own employees.

Thirty-three states are either offering or planning some form of child care-related benefits for their employees.

California operates 10 sites and includes child care in its employee benefit plan; Illinois gives employee deductions for child care; New York, with the nation's oldest program, begun in 1979, offers child care to legislative and other state employees on a sliding fee basis through contracts with local providers in 31 sites across the state.

Interest in child care is growing in county governments as well. After employees of San Jose County, Calif., said the lack of afterschool care was their biggest child care problem, the county made arrangements for it with the local school district. In Milwaukee County, Wis., county supervisors learned there was a need for child care for employees of the courthouse, safety building, and museum complex. As part of a joint venture with an intergovernmental commission, the county now provides the space, utilities, and security services for a child care center, half of whose users are county employees.

Prince Georges County, Md., made an agreement with a nearby church to serve as a child care site for county employees, and a shuttle service from county buildings lets parents eat lunch with their children.

So far the only complaints seem to be that the numbers being served are still very small -- waiting lists are common -- and programs for infants are rare.

### YOUNG OFFENDERS GET 'BOOT CAMP' INSTEAD OF JAIL

In these days of the all-volunteer military, you don't much hear, `The Army'll straighten you out'' from parents with trouble-prone sons.

But the idea has taken on new life among state legislators who think that a military regimen may be just the thing for young men in trouble with the law.

Following the example of several southern states, legislatures in New York, Michigan, and Florida this year established ``boot camp'' programs for younger offenders; Colorado narrowly missed passing one when its bill got entangled in politicking over related legislation.

Other states are considering the idea.

The model for many of the programs is Georgia's, which was established late in 1983. Felony offenders between the ages of 17 and 25 who have never been in prison, rather than being sentenced to jail, can instead serve a 90-day term in one of the state's two `boot camps.'' There, they rise at 5 A.M., clean up their living area, go through inspection, march everywhere, speak only when granted permission, are on work detail until mid-afternoon, and do at least an hour of military calisthenics. There is also time set aside for drug, alcohol, or psychological counseling. If they successfully complete both the program and the terms of their parole, then they have no prison terms on their records.

The daily cost of keeping a `boot camp'' prisoner is the same as that for a regular prisoner, so Georgia officials estimate that the program has saved them several millions of dollars, since they hold enrollees for less time than they would otherwise.

Louisiana's program, which was established in 1986, places more stress on counseling, can last up to six months, and includes intensive supervision once the offender is released on parole. Though the Georgia program is run on prison grounds so that its inmates can get a feel for what being a prisoner is like, several other states have decided to keep their camps separate.

So far, the whole notion seems more popular among politicians than with corrections officials. The Michigan program, which has yet to be funded by the Legislature, passed with only lukewarm support from the state corrections department. `We just had trouble believing a 90-day program would be enough to make a change in someone's life,'' says department spokeswoman Gail Light. Colorado's corrections department also expressed some hesitation about the idea.

### DELAWARE DROPS VOTE-SELLING OATH

Delaware's legislators have lightened up their constitutional oath of office.

They have deleted the portion of the oath that required them to swear to never having bought or sold a vote, and substituted a promise that they will do their jobs ``to the best of my ability.''

The new oath, which became a constitutional amendment this summer after its approval by two consecutive General Assemblies, was sponsored by Del. Charles L. Hebner.

In the new oath, the legislators acknowledge that their powers ``flow from the people I am privileged to represent'' and promise to put the public interest above other interests. The old oath was more specific. They had to promise they had not ``directly or indirectly paid, offered or promised to pay, contributed or offered or promised to contribute, any money or other valuable thing as a consideration or reward for the giving or withholding a vote.''

Said Hebner: ``I've been sworn in seven times now, and what should be a bright and shining moment is ruined the first time you stand up before your family and swear you didn't buy a vote or sell a vote to another guy. It gives a totally negative tone to what should be a positive moment.''

Other states are sticking with their traditional oaths. Texas legislators still swear that they haven't bought or sold votes. And in Kentucky, members of the General Assembly still pledge that they have never fought in a duel or acted as second in a duel.

CITY TRAFFIC PROBLEMS EXACERBATED BY SHORTAGE OF TRAINED ENGINEERS

Cities, towns and counties trying to come to grips with their traffic problems have a new headache -- hiring someone to deal with them.

This year, Tallahassee, Fla., looked for eight months before it found someone with the necessary experience in traffic operations. `The last time we hired, in early 1985, we had twice as many qualified applicants,'' says Buddy Holshouser, the assistant director of public works.

Other cities have had similar trouble filling an open position this year. Somerville, Mass., and Modesto, Calif., have been searching since this spring.

`There's no question that there's a shortage,'' says Michele Waxman Johnson, technical projects engineer at the Institute of Transportation Engineers (ITE) in Washington, D.C. `More and more jurisdictions are looking for traffic directors and having a heck of a time finding one.''

Part of the problem is that local governments have a hard time competing with the salaries that private consulting firms can offer. A 1985 survey by the ITE found that the median yearly salary for a local traffic director was \$37,964, compared to the \$43,318 that a traffic engineer could earn in private industry.

But local governments also have been caught by a trend entirely outside their control -- universities are turning out fewer traffic engineers to begin with, part of an overall drop in students' interest in civil engineering.

``Lots of students are going into engineering,'' says Prof. Harold Michael, chairman of Purdue University's School of Civil Engineering.
``But they're not paying attention to civil engineering, because there are other fields that seem to have a lot more pizzaz.''

The efforts to boost the ranks of traffic directors have focused largely on attracting more students to the field. The ITE is encouraging its members to attend local high school career nights to talk up the profession. Michael, who chairs an ITE committee looking into the problem, urges active recruiting by universities.

But those are long-term solutions whose effects won't be felt for several years. In the meantime, local traffic departments are going leaderless. Pleads Modesto's outgoing traffic director, Doug Carmody, at the end of a discussion about his search, `If you find any likely ones and they're breathing, give them my name and number.''

### ECONOMY MAY BENEFIT NORTH DAKOTA'S EMPLOYEES

According to an unusual new law, North Dakota's economic fortunes will now determine the size of its state employees' future paychecks. Under the measure, state employees will get a raise of slightly more than 2 percent in January, 1989, only if the state's revenues are at least \$4.4 million more than the legislature is currently forecasting. If the state's economy picks up significantly and revenues exceed the projection by more than \$8.8 million, the raise will become retroactive to July 1, 1988.

"This is a way of saying that as long as the economy is down, we're willing to sit on the existing salary,'' says Thomas Tupa, executive director of the North Dakota Public Employees Association (NDPEA), which represents 3,500 of the state's 12,000 workers. "But if it improves, we want to share in it.''

State employees got a 4 percent raise in 1986, but this year faced considerable opposition in the legislature to any further increases. Although the NDPEA worked with state legislators in drafting the pay raise proposal, not all of its members are happy with it. `I've

gotten calls from some excellent employees who are leaving for other states where they think the opportunities are better,'' Tupa reports. When they arrive, they are unlikely to find any measures like North Dakota's. City employees in Detroit have been working under a similar plan since 1983, but ``it's not typical in the public sector,'' says Lee Saunders, assistant director of research for the American Federation of State, County and Municipal Employees.

### ALASKA LEGISLATORS MUST IDENTIFY THEIR ROOMMATES

The Alaska Legislature's Select Committee on Legislative Ethics has decided that when two people share the same living space they are `intertwining'' their personal finances.

So from now on, legislators and staff members will have to reveal when they are living with each other or with another public official or a lobbyist.

Under the state's legislative ethics code, legislators and staff members are required to reveal any ``close economic association'' involving ``a substantial financial matter.'' The committee has concluded that sharing payment of rent and utilities falls into that category. The decision applies only to people living together during the Legislature's 120-day session.

The effect so far appears to have been muted. `The people it didn't apply to were just amused,'' says Charles Christensen, counsel to the ethics committee, `and the people it did apply to didn't really care.'' About the only disclosure that drew any comment in capitol corridors was the revelation by a Senate staffer that he was still living with his mother, who is a member of the state House.

IT MAY NOT EXACTLY BE MICHAEL JACKSON ON MTV BUT THIS VIDEO ROCKS SUPERMARKET FISH COUNTERS

Four hundred pounds of dead fish are the unlikely stars of the latest video making its way across the country.

That, at least, is how much seafood went into a new promotional venture launched by Virginia's Marine Products Board and the Food Marketing Institute (FMI).

Both groups are convinced that people are hesitant to buy fish because they're not sure what to do with it once they've got it. So, with some help from the fishing industry, the two organizations have collaborated on a half-hour video showing shoppers how to shop for fish, prepare it, and get rid of the smells that inevitably accompany the process.

``It was obvious to us that consumers out there really need more information on fish preparation and handling,'' says Karen Ribler, manager of education at FMI, an umbrella organization of food retailers.

Designed to run on video screens by a supermarket's fish counter, the tape, which cost about \$15,000 to produce, is sold through FMI to stores for \$50 apiece.

In a trial run at a Farm Fresh supermarket in Virginia Beach, Va., it boosted fish sales by about 10 percent, according to Susan Mayo, consumer affairs director for the chain. So far more than 350 of the tapes, called `Simply Seafood,' have been sold.

Retailers are not the only ones who stand to gain from the effort. Virginia's \$400 million fishing industry ranks third, behind Louisiana and Alaska, in terms of pounds of fish sold, because of its high volume of menhaden, a fish used mostly for fish oil and fish meal. But

the state ranked ninth overall in terms of dollar value of fish produced in 1986, and could benefit from increased sales of table-quality fish.

``We want to increase distribution, and we're able to do that with a videotape like this,'' says Shirley Berg, director of the state's marine products board.

``Americans have grown up with television, and they're looking for more excitement in a grocery store,'' she says.

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### America's Newspapers

Paper: News-Press, The (Fort Myers, FL) Title: As set up, charter panel is ineffective

Date: August 1, 2007

While I mean no disrespect to the recently **appointed** 15-member Lee **County Charter** Review Committee, its time and effort could be better spent elsewhere.

This is because the committee serves as an advisory body to the five commissioners who **appointed** them, and it lacks the power to place its recommendations directly on the ballot.

This is not the case in 15 of the 19 Florida charter counties where an appointed Charter Review Commission's recommendations go straight to the ballot for voter approval.

Lee County voters approved a county charter, or home rule, in 1996 after three failed attempts. Home rule permits citizens, by their vote, to change local county governmental structure instead of having to petition the state Legislature for desired changes.

The greatest drawback in our **charter** was the controversial compromise decision by its framers to create an advisory committee, rather than a commission, to review the **charter** every four years for recommended changes. Thus the exclusive right to place those recommendations, or its own recommendations, on the ballot was reserved for the **county** commission. The only exception is a petition process that requires signatures from 7 percent of registered voters -- an almost impossible barrier.

### CONFLICT OF INTEREST

As can be seen from the experiences of the 2000 and 2004 **charter** review committees, there is a direct conflict of interest on the part of **county** commissioners who can keep off the ballot any recommendation that modifies or dilutes their power, salary, term of office and the method in which they are **elected**. In addition, a political party, disliking a particular recommendation, can exert pressure on a commissioner. Unlike the **county**'s five cities where officials are **elected** on a nonpartisan basis, commissioners run on a party ticket.

The 2000 committee made four recommendations, three of which were rejected by the **county** commissioners. Only the recommendation to limit ordinances, by petition, to a single subject was approved by the commission and, subsequently, by the voters. Former **County** Commissioner Andy Coy, who voted down all four proposals, took the position that he could not place any recommendation before the voters that he did not personally support.

The recommendation to require the nonpartisan election of the supervisor of elections, to eliminate any possible claim of favoritism, was rejected by a 3-2 vote when Commissioner Ray Judah, up for re-election, bowed to Republican party pressure. Undoubtedly if any Democrats had been in office, they would have been subjected to similar party pressure.

The recommendation to change the **charter** review committee to a commission, approved by an 11-3 margin, was also rejected by **county** commissioners by a 3-2 vote. In 2004 the same recommendation, while receiving a majority vote, failed to win the 10 votes required to place it before the **county** commission.

Committee member Gary Lee, a former United States congressman from New York and the Republican **county** chairman, continually emphasized that, "Only an **elected** commission should have the right to place changes in government on the ballot". The counter argument that the committee was not making changes, but simply giving the voters the opportunity to do so, failed to sway Lee or his supporters.

### MINOR ISSUES

Since its adoption in 1996 only minor, inconsequential changes have been made to the **charter**. Whether more significant changes are needed is debatable.

Personally I would like to see the voters consider such issues as requiring at least a 4-1 vote of the **county** commission to overturn major zone change rulings by its planners and hearing examiners, and making the supervisor of elections a nonpartisan office.

There has been some speculation, due to our population jump, that the current review committee might discuss enlarging the **county** commission to seven members; an idea that was rejected by the two previous review committees because of the cost involved, which would include a larger building, and the fact that half our population now lives in incorporated municipalities.

One possible way to end the ongoing debate, over the present at-large districts versus single-member districts, is a compromise that has three single-member districts, drawn roughly along school zone lines, with two commissioners **elected** at-large.

Probably none of these issues will reach the voters until the veto power of the county commission is removed. Until that day, every four years a new charter review committee will go through the charade of examining the charter, inch by inch, and interviewing county commissioners and constitutional officers for their input, in countless meetings over a 13-month period.

My advice to the committee is to save your time and the taxpayers' money by concentrating on one recommendation -- changing the committee to a commission.

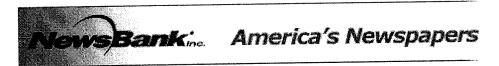
With the publicity this would generate, the commissioners would have a difficult time keeping this recommendation off the ballot in November 2008.

-- Rick Diamond, a Fort Myers resident, chaired the Lee County Charter Review Committee in 2000 and 2004.

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Section: OPINION

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Paper: Florida Times-Union, The (Jacksonville, FL)

Title: Charter government has some drawbacks, too, officials are told

Date: July 14, 2007

While a charter government in St. Johns **County** could give residents more power over their elected politicians, a state official said Tuesday that sometimes that authority can backfire.

Virginia Delegal, general counsel with the Florida Association of **Counties**, gave a presentation to the **County** Commissioners Tuesday on charter government.

Delegal said that many citizens respond well to charter government because, ultimately, it gives them more control over their elected officials by allowing them to establish term and campaign finance limits and recall provisions.

"It transfers state powers to local entities on issues that are of local concern," Delegal said.

A group of Ponte Vedra Beach residents had been pushing a draft of a charter government they developed to go to a special election. In April, the commissioners agreed to put the charter option on the ballot in 2008. In the meantime, they promised to hold public informational meetings about charter government.

Delegal said that there have been instances where the charter government's local power shift can actually limit the **county**. For example, she said that in **Sarasota County**, the residents amended their charter so the **county** could not increase taxes without a referendum. She said the **county** had already approved bond funding for several projects before the charter was passed and the funding had to be scrapped because tax rates would have been affected and there hadn't been a referendum. She said the **county** and residents lost out on funding for some important local projects.

In addition, Delegal said that, under a charter government, constitutional officers' roles can remain the same, be altered or eliminated altogether.

At first, St. Johns **County** constitutional officers - the tax collector, clerk of courts, supervisor of elections, **sheriff** and property appraiser - opposed the charter because they were concerned their job duties would be changed. The Ponte Vedra Beach residents who drafted the charter ensured that they wouldn't change their offices and the constitutional officers issued their support.

Finally, Delegal said **counties** with a high population and high growth are more likely to be charter **counties**, such as Miami-Dade, Palm Beach and Duval **counties**. Of the 67 **counties** in Florida, 19 have charter governments.

In June, the **county** held the first charter meeting at Bartram Trail High School. On Wednesday, the **county** will hold a second session at the Hastings Community Recreation Center, at 400 E. Harris St., at 6:30 p.m.

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### America's Newspapers

Paper: FLORIDA TODAY (Melbourne, FL)
Title: Florida voters have more to pick at polls

Date: July 16, 2004

Counties must elect 5 officers

JOHN McCARTHY

Florida Today

In November, Florida voters will be asked to choose the next president, as well as a new U.S. senator.

But voters new to Florida likely will cast their first votes for offices such as property appraiser and tax collector, offices not normally on the ballot in other locations.

The Florida Constitution requires every **county** to have five elected "constitutional officers." The **sheriff** is the most visible of the five. But the other four all play important roles in local government.

The other four constitutional offices are:

- --- property appraiser
- --- clerk of the circuit court
- --- tax collector
- --- supervisor of elections

In many parts of the country, these are **appointed** positions, generally occupied by people with expertise specific to the office. But Floridians, in a tradition going back to the end of Reconstruction, elect these officials once every four years.

Critics call the system antiquated, while proponents say it gives the voters a once-every-four-year opportunity to boot out those who are performing poorly.

The history of electing these officials reflects the state's long-standing tradition of spreading power among as many different elected officials as possible. This came about as a reaction to the tremendous power **appointed** military commanders had in the years following the Civil War.

After federal troops pulled out of the state in the early 1880s, the state wrote a new Constitution that called for local election of these officials, while at the same time instituting a poll tax that prevented most blacks from voting.

The biggest criticism of electing constitutional officers is that candidates need not have any experience in the fields in which they are running. Unlike most other elected officials, these folks don't set general policies that are then carried out by professional staffs. Instead they actually have to run large, technical agencies with very specific missions.

"One of the things that is striking about it is you are putting into place (an) elected official who may not have the background of running a large agency," said Lance deHaven-Smith, a political science professor at Florida State and co-author of the book, "Government in the Sunshine State."

He points to Miriam Oliphant as an example. Oliphant was elected supervisor of elections in Broward **County** in 2000. Oliphant, who had no elections experience, had been a member of the Broward School Board before then. After a series of election flascoes, Gov. Jeb Bush took the rare step of suspending her.

"It is a system that is badly in need of modernization," deHaven-Smith said.

He said there have been efforts over the years to change the way these offices are selected. Each time, **sheriffs** -- among the most powerful politicians in the state -- derailed those proposals.

Defenders of the current system say elections keep these officials free from political influence.

"The voters in the state wanted it that way. They want checks and balances," said Jim Todora, the Sarasota County property appraiser and president of the Florida Association of Property Appraisers.

Todora also pointed out many of the people elected to these offices are experienced professionals in their fields. Todora himself has 30 years' experience in property appraising.

Orange County Supervisor of Elections Bill Cowles is president of the Florida State Association of Supervisors of Elections.

"We are administrators of law, we are not policy makers . . . Many people think we have a lot of latitude, but we really don't."

He also agrees having elected officers is a good thing. "Ideally, it takes the politics out of the position."

There is one change his association supports, though. The supervisors believe their position should be nonpartisan. Currently, supervisors run as members of political parties.

The state gave counties some leeway to change the current system when it allowed counties to adopt home-rule charters. Those charters can do away with the elected positions and pass on the duties to appointed officials. But with the exception of Volusia County doing away with an elected tax collector, that hasn't happened. And deHaven-Smith doesn't expect any large-scale changes anytime soon.

"It goes back to wanting a sheriff that the people knew."

Contact McCarthy at 752-5018 or jmccarth@flatoday.net

### **CAMPAIGN 2004**

Any would-be candidates for county office have until noon today to file the qualifying papers. The cost of filing ranges from \$6,557.04 for supervisor of elections to \$8,066.28 for sheriff. Candidates must file their papers at the Supervisor of Elections Office in Titusville.

WHAT THEY DO.

See job descriptions for each position, 4B

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Author: JOHN McCARTHY Section: Local; State

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### America's Newspapers

Paper: Sun-Sentinel

Title: REVISE STATUS OF 4 OFFICIALS

Date: October 17, 2001

One of the least understood, most controversial and most vital reforms facing the Broward **Charter** Review Commission is to transform four elected "constitutional officers" into "charter officers."

Voters now elect them countywide. Any 18-year-old voter can run for **sheriff**, clerk of circuit court, supervisor of elections and property appraiser. Non-**charter counties** must retain them with generic, one-size-fits-all powers and a method of selection set decades ago by state legislators.

But as a **charter county**, Broward should flex its unused "home rule" muscles to design a unique, unified and cohesive governmental structure attuned to specific, local, modern needs.

In Miami-Dade, Volusia, **Sarasota** and Duval **counties**, having **charter** officers has streamlined government, improved inter-agency communication and cooperation, cut wasteful and duplicative spending and upgraded those officials' qualifications. The CRC should put a **charter** amendment on the ballot asking Broward voters to switch to **charter** officers.

Ideally, these officers would be **appointed** department heads under an elected **county** mayor and **county** administrator. They would have to meet minimal educational and job experience requirements and demonstrate professional skills, not ability to raise campaign funds and win votes.

We don't elect police chiefs, the head of the FBI, the Florida Highway Patrol or the Florida Department of Law Enforcement. In appellate courts, clerks are hired by the chief judge. Elections supervisors perform strictly record-keeping and administrative functions. Property appraisers have to adhere to state laws, not voter whims.

But the CRC appears unlikely to support a switch to appointments. So if the four are retained as elected **charter** officers, the CRC should also ask voters to add term limits, like the 12-year limits it places on **county** commissioners, and nonpartisan elections, to make voters focus more on leadership skills than party labels.

Naming the four as **charter** officers, **appointed** or elected, would open the door to other desirable **charter** amendments, including revising their duties and providing checks and balances to match current Broward needs for service.

Charter officers also should be subject to joint budgeting, purchasing, personnel and other common administrative services of the County Commission. Above all, they need to be subject to the scrutiny of a tough independent financial watchdog, a county comptroller or inspector general.

Terry Santini, among other CRC members, seems unduly concerned that these reforms would be like "kicking a beehive around," making four popular, powerful constitutional officers unhappy. Their happiness is not the issue; good government structure is. Caption:

BOX: WHAT TO DO

The next **Charter** Review Commission meeting will be Thursday at 9:30 a.m. in Room 302 in the **county** Governmental Center, 115 S. Andrews Ave., downtown Fort Lauderdale. For more information, phone 357-6011 or check this Internet Web site, http://www.broward.org/charter

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Paper: Sun-Sentinel

Title: `MERGER' OF CONSTITUTIONAL OFFICERS INTO COUNTY WILL SERVE CITIZENS WELL

Date: February 25, 1995

Welcome winds of political reform are starting to blow in Palm Beach County.

They keep aloft the promise of demolishing some independent political kingdoms and replacing them with a more streamlined, effective and accountable government structure.

The Palm Beach County Municipal League deserves public and political support and encouragement in its efforts to study whether several constitutional officers - the sheriff, court clerk, property appraiser, tax collector and elections supervisor - should be placed under control of county government.

The League's Directions Committee plans to meet with those officials next month, then report back to the League on March 22.

A truly independent, unbiased and thorough study of this issue cannot help but reach one conclusion: Palm Beach County's charter should be amended, first to make these officials county charter officers and eventually appointed department heads.

There's nothing revolutionary about this idea. Four of Florida's 11 charter counties - Volusia, Sarasota, Duval and Dade - long ago switched to making most of these officials appointed charter officers. The reform goals elsewhere were improved communications, cooperation, efficiency, decision-making and problem-solving and the abolishment of unnecessary independent political kingdoms.

Whether or not they become appointed, they should be made charter officers. As such, voters can:

- -- Require them to meet certain minimal educational, training and job experience standards. At present, any county resident and voter aged 18 or older can win election.
- -- Make the office they serve into a department of county government, under the County Commission, with the powers now granted to them individually by state law transferred by charter amendment to that department.
- -- Fine-tune their duties and responsibilities from the generic ones defined by state law decades ago to those designed to meet the unique challenges of Palm Beach County as it approaches the 21st century.
- -- Reduce duplication of effort and save money by requiring charter officers to join county department heads in using county financial and administrative services such as finance, personnel, payroll and purchasing.
- -- Give county commissioners ultimate authority over the sheriff's budget. At present, he alone among constitutional officers can appeal county budgetary decisions to the state Cabinet.

A desire to protect an outddated political status quo should not stand in the way of a sensible charter reform that offers increased professionalism, improved management, tighter financial controls, less political gameplaying and improved services to the public.

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## **CRTF**

Issues 2 & 3

	Charter			Length of	Length of Term/Term	Limitations	Limitations on Outside
10 g	Review 2007	Salary an	ry and Benefits	Limit	_imitations	Emplo	Employment
	Counties	Executive	Commissioners	Executive	Commissioners	Executive	Commissioners
	Miami-Dade, FL	\$291,464 annually; Set by Board of County Commissioners	\$6,000 annually; plus reasonable and necessary expenses as approved by the Board; Set by Charter	4 year term; 2 term limit	No term limit	No limit	No limit
Ţ,	Orange, FL	\$142,608 annually; Set by ordinance	\$63,384; Set by ordinance	4 year term; 2 term 4 year term; 2 term limit	4 year term; 2 term limit	Unspecified	Unspecified
	Duval / City of Jacksonville, FL	\$172,823 annually, based on the average of the Constitutional Officers, plus 20%; county vehicle provided	\$44,579; Municipal code states Commissioners are paid one- half of the amount allowed by Florida Statutes, Chapter 145	4 year term; 2 term limit	4 year term; 2 term	Considered full time permitted	Considered part- time; Outside employment is permitted
noissimm	Montgomery, MD	\$163,000 annually; Provided driver for personal vehicle; Set by Council	\$84,000 annually; Council President \$93,000; Plus health and retirement benefits; Set by Council	4 year term; No term limit	4 year term; No term limit	No limit	No limit
ecutive/Co	Cook, IL	\$170,000 annually; \$1,200 monthly contingency, County health and retirement benefits; Set by resolution and approved by state	\$85,000 annually; \$1,200 monthly contingency; County health and retirement benefits; Set by resolution and approved by state	4 year term; No term limit	4 year term; No term limit	Considered full time No limit	No limit
100000	Wayne, MI	\$178,000 annually, tied to % of \$68,000 annually, tied to % of Governor's salary; County health health and retirement benefits and retirement benefits	\$68,000 annually, tied to % of CEO's salary; County health and retirement benefits	4 year term; No term limit	2 year term; No term limit	Considere time; Out employme	Considered part- time; Outside employment is permitted
	King, WA	\$170,251 annually (1.5 x Commissioner salary); County vehicle and security detail; health and retirement	\$113,501 plus 3% increase annually; medical/dental/vision; retirement opt.in system; set by ordinance	4 year term; No term limit	4 year term; No term limit	Considered full time Considered full time	Considered full time
	Baltimore, MD	\$150,000 annually, plus County vehicle; Set by Commission every 4 years	\$54,000 annually for Commissioners, \$60,000 annually for the Chair/ with standard mileage reimbursement; Set by Commissioners every 4 years	4 year term; 2 term 4 year term; No limit term limit	4 year term; No term limit	Not permitted	Considered part- time; outside employment

Charter Review 2007	Salary and Benefits	Length of Term/Term	Limitations on Outside Fmployment
	Mayor/Chair & Commissioners	Mayor/Chair & Commissioners	Mayor/C
Broward, FL	Each commissioner (including Mayor and Vice Mayor) \$91,996 with \$200 auto allowance; In accordance with Florida Statutes, Chapter 145	4 year term; 3 term limit	ပ စု
Palm Beach, FL	\$91,966 with \$550 auto allowance; In accordance with Florida Statutes, Chapter 145	4 year term; 2 term limit	Considered part-time; Outside employment is permitted
Hillsborough, FL	\$91,966 with \$600 auto allowance; In accordance with Florida Statutes, Chapter 145	4 year term; 2 term limit	Considered part-time; Outside employment is permitted
Pinellas, FL	\$87,565 with option of mileage reimbursement; In accordance with Florida Statutes, Chapter 145	4 year term; No term limit	Not permitted
Los Angeles, CA	\$171,684 annually - Same as Superior Court Judge for LA County, plus retirement benefits for LA County employees	4 year term; 3 term limit	Board members must devote all their time during business hours to faithful service of the public
Maricopa, AZ	\$67,800 annually; Set by State statute; Health benefits	4 year term; No term limit	Considered full time, but no limitation on outside employment
Orange County, CA	No Response	No Response	No Response
San Diego, CA	\$137,318 annually, based on 80% of a state superior court judge's salary; \$1,000 per month car allowance; health benefits	4 year term; No term limit	Considered full time
on/Admir	County Judge - \$147,935 annually; Commissioners - \$121,924 annually; Commissioners and Judge are allowed \$175 per month for auto allowance; Salaries for all elected officials are set as part of annual budget process	4 year term; No term limit	Considered part-time; Outside employment is permitted
ommissi Clark, NV	\$71,126 annually, Mileage reimbursement; Health and Retirement; Longevity pay; Set by Board	4 year term; 3 term limit	Considered part-time; Outside employment is permitted
Fairfax, VA	\$59,000 annually (Starting Jan 1, 2008 salary will be \$75,000); Expenses for other items are included in commissioners overall budget; Salaries are voted on every 4 years by Board	4 year term; No term limit	Considered part-time; Outside employment permitted
上。Fulton, GA	Chair \$40,500 annually; Commissioners \$39,268 annually; travel expenses up to \$12,300 annually; Salaries are set by Board	4 year term; No term limit	Considered part-time; Outside employment permitted
Mecklenburg, NC	Chair \$25,878 annually, with \$7,200 expense account; Commissioners \$20,702 annually, with \$6,600 expense account; Commissioners and chair receive \$2,900 technology expense account and \$3,528 travel allowance	4 year term; No term limit	Considered part-time; Outside employment is permitted

# Additional

### **Materials**



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Robert Orseck (1934-1978)

Walter H. Beckham, Jr. Karen Podhurst Dern Of Counsel

August 7, 2007

Ms. Joanne Harvest-Koren, Chair Miami-Dade Community Relations Board 8860 Southwest 102 Terrace Miami, Florida 33176

Ms. Harves-Koren:

On behalf of the Miami-Dade County Charter Review Task Force, I first want to congratulate and thank you for the excellent and vital work done in this community by the Community Relations Board (CRB). Second, I would like to thank you and the members of the CRB for offering to cosponsor public hearings held during this charter review process. The Charter Review Task Force respectfully declines your offer, simply because we do not want to be criticized by aligning ourselves with <u>one</u> organization and would find it too cumbersome to invite all the other community organizations who have expressed an interest in participating in this process.

It is the intention of the Task Force to make this process as inclusive as possible. While we decline your offer of co-sponsorship, we are requesting the assistance of the CRB and all other County Boards to advise your membership and the community of our efforts, as well as encourage public participation in this process. The first public hearing will be held on *Tuesday, August 14, 2007 at 6:00 pm in the Stephen P. Clark Government Center, 111 NW 1<sup>st</sup> Street, Commission Chambers, 2<sup>nd</sup> Floor. The Task Force members have identified 12 issues (attached) for study as part of this process. Your recommendations and input on these issues, as well as that of the public, are requested.* 

Thank you again for your support. Please contact me at 305-358-2800 if you have any questions.

Sincerely.

Victor M. Diaz, Jr.

Chairman

Miami-Dade Charter Review Task Force

C: Charter Review Task Force Members
Susanne M. Torriente, Assistant County Manager
Dr. Larry Capp, Director, Office of Community Relations

	Issues for Study Adopted by the Charter Review Task Force - August 1, 2007
1	Study of the Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections being elected
2	Study of Compensation - Mayor and Board of County Commissioners (BCC)
3	Study of Term Limits - BCC or other elected officials
4	Study of BCC Composition
5	Study of Initiative, Referendum, Petition & Recalls
6	Study of Balance of Power - Mayor & BCC  Review Functions of Mayor vs. County Manager  Review Powers of Commission Auditor
7	Study of Procurement Reform
8	Study of Lobbying Reform
9	Study of Ethics Regulations
10	Study of Municipalities and Unincorporated Municipal Service Area (UMSA)  • Creating/Abolishing Municipalities  • Separation of Powers or Responsibilities between the County and municipalities  • Annexation/Incorporation in effort to eliminate UMSA
11	Study of Public Records
12	Study of Zoning and Urban Development Boundary (UDB) reform