

# MEMORANDUM

Agenda Item No. 5(B)

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**TO:** Honorable Chairman Jose "Pepe" Diaz  
and Members, Board of County Commissioners

**DATE:** (Public Hearing: 12-1-21)  
November 16, 2021

**FROM:** Geri Bonzon-Keenan  
County Attorney

**SUBJECT:** Ordinance providing new  
boundaries for County  
Commission election districts by  
a two-thirds vote of the members  
of the Board; incorporating  
legislative findings; repealing  
Ordinance No. 11-103

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**This substitute item differs from the original item in that it substitutes Exhibit A in its entirety such that the prior proposed map and corresponding analysis is now replaced by the map and corresponding analysis that was recommended by the Citizens' Redistricting Advisory Board at its final meeting on November 10, 2021. In addition, a relevant whereas clause has also been amended to reflect this change.**

The accompanying ordinance was prepared and placed on the agenda at the request of Prime Sponsor Vice-Chairman Oliver G. Gilbert, III.



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Geri Bonzon-Keenan  
County Attorney

GBK/smm



**MEMORANDUM**  
(Revised)

**TO:** Honorable Chairman Jose "Pepe" Diaz  
and Members, Board of County Commissioners

**DATE:** December 1, 2021

**FROM:**   
Gen Bonzon-Keenan  
County Attorney

**SUBJECT:** Agenda Item No. 5(B)

Please note any items checked.

- "3-Day Rule" for committees applicable if raised
- 6 weeks required between first reading and public hearing
- 4 weeks notification to municipal officials required prior to public hearing
- Decreases revenues or increases expenditures without balancing budget
- Budget required
- Statement of fiscal impact required
- Statement of social equity required
- Ordinance creating a new board requires detailed County Mayor's report for public hearing
- No committee review
- Applicable legislation requires more than a majority vote (i.e., 2/3's present \_\_\_\_, 2/3 membership , 3/5's \_\_\_\_, unanimous \_\_\_\_, CDMP 7 vote requirement per 2-116.1(3)(h) or (4)(c) \_\_\_\_, CDMP 2/3 vote requirement per 2-116.1(3)(h) or (4)(c) \_\_\_\_, or CDMP 9 vote requirement per 2-116.1(4)(c)(2) \_\_\_\_ ) to approve
- Current information regarding funding source, index code and available balance, and available capacity (if debt is contemplated) required

Approved \_\_\_\_\_ Mayor  
Veto \_\_\_\_\_  
Override \_\_\_\_\_

Agenda Item No. 5(B)  
12-1-21

ORDINANCE NO. \_\_\_\_\_

ORDINANCE PROVIDING NEW BOUNDARIES FOR COUNTY COMMISSION ELECTION DISTRICTS BY A TWO-THIRDS VOTE OF THE MEMBERS OF THE BOARD; INCORPORATING LEGISLATIVE FINDINGS; REPEALING ORDINANCE NO. 11-103; PROVIDING SEVERABILITY, EXCLUSION FROM THE CODE, AND AN EFFECTIVE DATE

**WHEREAS**, the 13 County Commission election districts were first established by the United States District Court for the Southern District of Florida in *Meek v. Metropolitan Dade County*, Case No. 86-1820-CIV-DLG, to remedy a violation of Section 2 of the Voting Rights Act of 1965, as amended in 1982, 42 U.S.C.A § 1973; and

**WHEREAS**, Ordinance No. 01-192, as amended by Ordinance No. 02-102, adjusted the boundaries of the 13 commission election districts in light of the 2000 decennial census data in compliance with the one-person, one-vote requirement of the Equal Protection Clause of the Fourteenth Amendment of the United States Constitution and other legal and traditional redistricting requirements; and

**WHEREAS**, Ordinance No. 11-103 further adjusted the boundaries of the 13 commission election districts in light of the 2010 decennial census data in compliance with the one-person, one-vote requirement of the Equal Protection Clause of the Fourteenth Amendment of the United States Constitution, other legal and traditional redistricting requirements and additional redistricting requirements adopted by this Board pursuant to Resolution No. R-511-04; and

**WHEREAS**, the most recent federal decennial census population data shows existing districts are malapportioned with a total deviation of approximately 30 percent between the district with the smallest population and the district with the largest population; and

**WHEREAS**, Section 1.03 of the Miami-Dade County Home Rule Charter provides that the Board may, by ordinance adopted by two-thirds vote of the members of the Board, change the boundaries of the districts from time to time; and

**WHEREAS**, to insure compliance with all legal and traditional redistricting requirements and to provide further standards for redistricting of County Commission election districts, the Board of County Commissioners enacted Ordinance No. 20-31, which set forth criteria and factors to be used in the redistricting process in accordance with Resolution No. R-511-04 and provided for a Citizens Redistricting Advisory Board and public workshops; and

**WHEREAS**, the Board retained the services of a professional redistricting consultant to provide redistricting advice to the Citizens Redistricting Advisory Board and this Board; and

**WHEREAS**, the Citizens Redistricting Advisory Board conducted 17 public workshops at various locations throughout the County and through the use of remote media technology to inform the public and elicit public comment concerning the redistricting process; and

**WHEREAS**, ~~[[as of]]~~<sup>1</sup> >>on<< November ~~[[8]]~~>>10<<, 2021, the Citizens Redistricting Advisory Board ~~[[had not]]~~ completed its final report on redistricting ~~[[of]]~~ >>and<< recommended >>a<< proposed redistricting >>map, which is attached hereto as Exhibit A<< ~~[[maps]]~~; and

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<sup>1</sup> The differences between the substitute and the original item are indicated as follows: Words double stricken through and/or ~~[[double bracketed]]~~ are deleted, words double underlined and/or >>double arrowed<< are added.

**WHEREAS**, the Board of County Commissioners intends to carefully consider the advice of its professional redistricting consultant, the report and recommendations of the Citizens Redistricting Advisory Board, and the comments from the public regarding proposed changes to the County Commission election districts; and

**WHEREAS**, primary consideration was given to minimizing the total population deviation between districts consistent with traditional redistricting principals, such as compactness, contiguity, communities of interest and incumbency protections; and

**WHEREAS**, the redistricting plan also affords minority groups protected under Section 2 of the Voting Rights Act of 1965, as amended in 1982, 42 U.S.C.A § 1973, with an equal opportunity to participate in the electoral process and to elect their preferred candidates,

**BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF  
MIAMI-DADE COUNTY, FLORIDA:**

**Section 1.** The foregoing recitations are hereby incorporated as a portion of this ordinance, and they represent legislative findings of the Board of County Commissioners.

**Section 2.** Ordinance No. 11-103 is hereby repealed in its entirety.

**Section 3.** The boundaries of County Commission election districts 1 through 13 are identified on the map attached hereto as Exhibit “A” and incorporated herein by this reference. These election districts shall be applicable for all purposes, including but not limited to, any election of County Commissioners, following the effective date of this ordinance.

**Section 4.** If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected by such invalidity.

**Section 5.** It is the intention of the Board of County Commissioners, and it is hereby ordained that the provisions of this ordinance shall be excluded from the Code of Miami-Dade County, Florida.

**Section 6.** This ordinance shall become effective ten (10) days after the date of enactment unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board.

PASSED AND ADOPTED:

Approved by County Attorney as  
to form and legal sufficiency:

GBK  
MBV

Prepared by:

Oren Rosenthal  
Michael B. Valdes

Prime Sponsor: Vice-Chairman Oliver G. Gilbert, III

## District Summary

Miami-Plan3A-  
11-10-21

District Count:	13
Total Population:	2,701,767
Maximum Deviation:	20,607 9.92%
Average Deviation:	9,035 4.35%
Minimum Count:	197,334
Maximum Count:	217,941

Name	Count	Optimum	Deviation	Deviation %
Danielle Cohen Higgins	217,378	207,828	9,550	4.60%
Eileen Higgins	212,511	207,828	4,683	2.25%
Javier D. Souto	217,774	207,828	9,946	4.79%
Jean Monestime	197,599	207,828	-10,229	-4.92%
Joe A. Martinez	216,661	207,828	8,833	4.25%
Jose "Pepe" Diaz	198,835	207,828	-8,993	-4.33%
Keon Hardemon	197,589	207,828	-10,239	-4.93%
Kionne McGhee	217,941	207,828	10,113	4.87%
Oliver Gilbert	197,334	207,828	-10,494	-5.05%
Raquel Regalado	214,622	207,828	6,794	3.27%

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Rebeca Sosa	216,639	207,828	8,811	4.24%
Rene Garcia	198,882	207,828	-8,946	-4.30%
Sally A. Heyman	198,002	207,828	-9,826	-4.73%

**Report Generated by DistrictSolv**



# District Compactness

District	Name
1	Oliver Gilbert
Area:	37.22
Perimeter:	31.49
Width/Length Ratio:	0.481
Population Density:	5,302.16
Reock Test:	0.311
Polsby-Popper Test:	0.472
Convex Hull Ratio:	0.870
Schwarzberg Test:	1.456
Grofman Test:	5.161
2	Jean Monestime
Area:	32.16
Perimeter:	41.74
Width/Length Ratio:	0.813
Population Density:	6,144.30
Reock Test:	0.222
Polsby-Popper Test:	0.232
Convex Hull Ratio:	0.628
Schwarzberg Test:	2.076
Grofman Test:	7.359
3	Keon Hardemon
Area:	29.14
Perimeter:	32.62
Width/Length Ratio:	0.815
Population Density:	6,781.58
Reock Test:	0.387
Polsby-Popper Test:	0.344
Convex Hull Ratio:	0.816
Schwarzberg Test:	1.705
Grofman Test:	6.043

Report Generated by DistrictSc

4	Sally A. Heyman	
Area:		68.59
Perimeter:		50.86
Width/Length Ratio:		0.668
Population Density:		2,886.59
Reock Test:		0.343
Polsby-Popper Test:		0.333
Convex Hull Ratio:		0.752
Schwarzberg Test:		1.732
Grofman Test:		6.141
5	Eileen Higgins	
Area:		55.80
Perimeter:		50.83
Width/Length Ratio:		0.785
Population Density:		3,808.73
Reock Test:		0.247
Polsby-Popper Test:		0.271
Convex Hull Ratio:		0.574
Schwarzberg Test:		1.920
Grofman Test:		6.805
6	Rebeca Sosa	
Area:		40.27
Perimeter:		42.54
Width/Length Ratio:		0.653
Population Density:		5,379.42
Reock Test:		0.292
Polsby-Popper Test:		0.280
Convex Hull Ratio:		0.695
Schwarzberg Test:		1.891
Grofman Test:		6.703
7	Raquel Regalado	
Area:		127.98
Perimeter:		76.31

**Report Generated by DistrictSc**

Width/Length Ratio:	0.488
Population Density:	1,676.96
Reock Test:	0.261
Polsby-Popper Test:	0.276
Convex Hull Ratio:	0.751
Schwarzberg Test:	1.903
Grofman Test:	6.746
8	Danielle Cohen Higgins
Area:	208.84
Perimeter:	115.99
Width/Length Ratio:	0.443
Population Density:	1,040.89
Reock Test:	0.220
Polsby-Popper Test:	0.195
Convex Hull Ratio:	0.652
Schwarzberg Test:	2.264
Grofman Test:	8.026
9	Kionne McGhee
Area:	1,231.86
Perimeter:	297.69
Width/Length Ratio:	0.681
Population Density:	176.92
Reock Test:	0.369
Polsby-Popper Test:	0.175
Convex Hull Ratio:	0.821
Schwarzberg Test:	2.393
Grofman Test:	8.482
10	Javier D. Souto
Area:	33.90
Perimeter:	33.67
Width/Length Ratio:	0.846
Population Density:	6,423.66
Reock Test:	0.401

**Report Generated by DistrictSc**

	Polsby-Popper Test:	0.376
	Convex Hull Ratio:	0.802
	Schwarzberg Test:	1.632
	Grofman Test:	5.784
11	Joe A. Martinez	
	Area:	238.84
	Perimeter:	104.39
	Width/Length Ratio:	0.304
	Population Density:	907.16
	Reock Test:	0.228
	Polsby-Popper Test:	0.275
	Convex Hull Ratio:	0.767
	Schwarzberg Test:	1.905
	Grofman Test:	6.755
12	Jose "Pepe" Diaz	
	Area:	523.20
	Perimeter:	110.02
	Width/Length Ratio:	0.384
	Population Density:	380.04
	Reock Test:	0.375
	Polsby-Popper Test:	0.543
	Convex Hull Ratio:	0.947
	Schwarzberg Test:	1.357
	Grofman Test:	4.810
13	Rene Garcia	
	Area:	27.09
	Perimeter:	31.08
	Width/Length Ratio:	0.789
	Population Density:	7,341.65
	Reock Test:	0.324
	Polsby-Popper Test:	0.352
	Convex Hull Ratio:	0.799
	Schwarzberg Test:	1.685

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Grofman Test:	5.972
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# Map 3A Citizens Redistricting Advisory Board Proposed Redistricting Plan

Miami-Dade County, Florida  
11/10/2021

