### **MEMORANDUM**

Agenda Item No. 8(G)(1)

**TO:** Honorable Chairman Oliver G. Gilbert, III

and Members, Board of County Commissioners

**DATE:** July 18, 2023

FROM: Geri Bonzon-Keenan

County Attorney

**SUBJECT:** Resolution approving amended

and restated interlocal agreement with various municipalities to reestablish distribution of proceeds of the six-cent local option gas tax for the 30-year period from January 1, 2024 through December 31, 2053; authorizing County Mayor to execute the agreement and to exercise all provisions contained

therein

The accompanying resolution was prepared by the Office of Management and Budget and placed on the agenda at the request of Prime Sponsor Vice Chairman Anthony Rodríguez.

Geri Bonzon-Keenan County Attorney

GBK/gh

# Memorandum



**Date:** July 18, 2023

To: Honorable Chairman Oliver G. Gilbert, III

and Members, Board of County Commissioners

From: Daniella Levine Cava

Mayor

Subject: Resolution Approving Amended and Restated Interlocal Agreement for the

Reestablishment and Distribution of the Six-Cent Local Option Gas Tax

#### **Executive Summary**

Pursuant to Section 336.025, Florida Statues, local counties are permitted to impose up to a six-cent local option gas tax (per gallon) of motor and diesel fuels sold in each such county and that are distributed to the local county and municipalities. The proceeds generated from this can be used towards transportation purposes, that include funding activities for the Department of Transportation and Public Works (DTPW) as well as municipal transportation functions. This item approves the amended and restated interlocal agreement between the County and municipalities that reestablishes the disbursement formula of the six-cent local option gas tax currently being used to distribute local option fuel tax proceeds between the County and eligible municipalities for the 30-year period including January 1, 2024 through December 31, 2053.

#### Recommendation

It is recommended that the Miami-Dade County (County) Board of County Commissioners (Board) approve the resolution which includes the amended and restated interlocal agreements that reestablish the distribution methodology for the six-cent local option gas tax among the County and municipalities currently being used to distribute local option fuel tax proceeds between the County and eligible municipalities for the 30-year period including January 1, 2024 through December 31, 2053.

#### Scope of Agenda Item

The impact of this item is countywide as the six-cent local option gas tax eligible uses include funding public transportation operations and public works functions. Additionally, this item will allow municipalities to fund public transportation operations and public works functions.

#### **Fiscal Impact / Funding Source**

The annual fiscal impact associated with a six-cent levy is projected to be \$63.764 million in FY 2023-24 with the County receiving \$44.890 million and the municipalities receiving \$18.874 million. The relevied local option gas tax will be imposed January 1, 2024, through December 31, 2053. The January 1<sup>st</sup> relevy of the six-cent local option gas tax will create a four month lapse in collections. This lapse is being accounted for in the FY 2023-24 Proposed Budget so that no budget gaps exist for the County and municipalities.

#### **Delegation of Authority**

This item authorizes the Mayor or Mayor's designee to execute the amended and restated interlocal agreement with the municipalities and to exercise all provisions contained therein.

#### **Track Record / Monitor**

The Miami-Dade Office of Management and Budget (OMB) will administer and oversee the interlocal agreements.

Honorable Chairman Oliver G. Gilbert, III and Members, Board of County Commissioners Page 2

#### **Background**

State law permits counties to impose up to a six-cent local option gas tax on motor fuel and special fuels. Miami-Dade County imposed a four-cent local option gas tax on September 1, 1983, and an additional two cents were imposed in 1985 bringing the total tax collected to six cents. The current local option gas tax (Ordinance 93-53) will expire on August 31st, 2023. Miami-Dade County and the municipalities within the County share approximately \$63.764 million generated by the six-cent local option gas tax. The county and cities rely on this revenue to support their respective roadway/public transportation expenditures. Permissible uses of the tax are:

- a. Public transportation operations and maintenance
- b. Roadway and right-of-way maintenance and equipment and structures used primarily for the storage and maintenance of such equipment
- c. Roadway and right-of-way drainage
- d. Street lighting
- e. Traffic signs, traffic engineering, signalization and pavement markings
- f. Bridge maintenance and operations
- g. Debt service and current expenditures for transportation capital projects in the above program areas, including construction or reconstruction of roads

The proceeds from the existing tax are distributed based on a formula in an interlocal agreement originally established by the parties in substantially the form provided in Resolution No. R-903-98, which currently allocates 70.4 percent of the net proceeds to Miami-Dade and 29.6 percent to all eligible incorporated cities. The municipal share is distributed among cities based on a weighing of population (75 percent) and centerline miles of roadway maintained (25 percent) for each city as compared to the total population and centerline mile figures for the entire incorporated area. The County agrees to use its best efforts to spend two-thirds of its share within the incorporated area of the County. The current County share is approximately \$44.890 million programmed for FY 2023-24. To meet statutory requirements, a majority of the incorporated area population of Miami-Dade County must enter into the agreements.

Edward Marquez Chief Financial Officer

Local Option Gas Tax Distribution - Six Cents FY 2023-24 Estimated Municipal Distribution @ 95 Percent

		Population	Weighted at	Conterline	Mileage	Weighted at	Percentage share	Percentage Share of Total	Gae Tax
Jurisdiction	Population	Percent	75%	Mileage	Percent	25%	Proceeds	Proceeds	Distribution
AVENTURA	40,350	2.59395	1.94546	13.8	0.44249	0.11062	0.02056	0.00609	388,073
BAL HARBOUR VILLAGE	3,094	0.19890	0.14918	0.0	0.00000	0.00000	0.00149	0.00044	28,160
<b>BAY HARBOR ISLANDS</b>	5,961	0.38321	0.28741	0.6	0.28858	0.07214	0.00360	0.00106	67,872
BISCAYNE PARK	3,112	0.20006	0.15004	17.0	0.54509	0.13627	0.00286	0.00085	54,037
CORAL GABLES	52,014	3.34378	2.50784	242.3	7.76914	1.94229	0.04450	0.01317	839,921
CUTLER BAY	45,545	2.92792	2.19594	89.5	2.86974	0.71744	0.02913	0.00862	549,881
DORAL	81,182	5.21888	3.91416	70.2	2.24930	0.56233	0.04477	0.01325	844,904
EL PORTAL	1,993	0.12812	0.09609	12.5	0.40080	0.10020	0.00196	0.00058	37,050
FLORIDA CITY	14,320	0.92058	0.69043	39.4	1.26217	0.31554	0.01006	0.00298	189,874
GOLDEN BEACH	955	0.06139	0.04605	11.4	0.36553	0.09138	0.00137	0.00041	25,933
HIALEAH	228,206	14.67050	11.00287	356.7	11.43824	2.85956	0.13862	0.04103	2,616,418
HIALEAH GARDENS	23,076	1.48347	1.11260	39.0	1.25050	0.31263	0.01425	0.00422	268,995
HOMESTEAD	83,012	5.33653	4.00239	160.0	5.13058	1.28265	0.05285	0.01564	997,502
INDIAN CREEK VILLAGE	88	0.00572	0.00429	2.2	0.07054	0.01764	0.00022	0.00006	4,133
MEDLEY	1,056	0.06789	0.05092	35.6	1.14148	0.28537	0.00336	0.00100	63,474
MIAMI	459,224	29.52176	22.14132	662.3	21.23752	5.30937	0.27451	0.08125	5,181,101
MIAMI BEACH	83,618	5.37548	4.03161	125.2	4.01475	1.00369	0.05035	0.01490	950,373
MIAMI GARDENS	115,053	7.39632	5.54724	369.2	11.83936	2.95984	0.08507	0.02518	1,605,647
MIAMI LAKES	30,905	1.98677	1.49007	71.1	2.28104	0.57026	0.02060	0.00610	388,865
MIAMI SHORES VILLAGE	11,630	0.74765	0.56074	67.9	1.85651	0.46413	0.01025	0.00303	193,442
MIAMI SPRINGS	13,865	0.89133	0.66850	89.0	2.85371	0.71343	0.01382	0.00409	260,823
NORTH BAY VILLAGE	8,206	0.52753	0.39565	6.2	0.19880	0.04970	0.00445	0.00132	84,047
NORTH MIAMI	60,337	3.87884	2.90913	108.7	3.48569	0.87142	0.03781	0.01119	713,558
NORTH MIAMI BEACH	43,591	2.80230	2.10172	120.0	3.84738	0.96184	0.03064	0.00907	578,230
OPA-LOCKA	16,710	1.07422	0.80567	37.0	1.18637	0.29659	0.01102	0.00326	208,050
PINECREST	18,394	1.18248	0.88686	108.0	3.46293	0.86573	0.01753	0.00519	330,789
SOUTH MIAMI	12,090	0.77722	0.58292	45.6	1.46213	0.36553	0.00948	0.00281	179,003
SUNNY ISLES BEACH	22,756	1.46290	1.09717	7.9	0.25331	0.06333	0.01161	0.00344	219,035
SURFSIDE	5,446	0.35010	0.26258	12.0	0.38477	0.09619	0.00359	0.00106	67,721
SWEETWATER	20,240	1.30115	0.97587	35.3	1.13122	0.28281	0.01259	0.00373	237,570
VILLAGE OF KEY BISCAYNE	14,784	0.95041	0.71281	20.5	0.65732	0.16433	0.00877	0.00260	165,546
VILLAGE OF PALMETTO BAY	25,041	1.60979	1.20734	125.3	4.01700	1.00425	0.02212	0.00655	417,422
VIRGINIA GARDENS	2,376	0.15274	0.11456	6.4	0.20521	0.05130	0.00166	0.00049	31,312
WEST MIAMI	7,313	0.47013	0.35259	12.5	0.40080	0.10020	0.00453	0.00134	85,462
TOTAL - Cities	1,555,544	100.0000	75.00000	3,118.7	100.0000	25.00000	1.00000	0.29600	18,874,223

 TOTAL DISTRIBUTION

 Total Cities
 29,600

 Total County
 70,400

 Grand Total
 100,000

SOURCES: Bureau of Economic and Business Research, University of Florida (2022 population estimate report) https://www.bebr.ufl.edu/wp-content/uploads/2022/12/estimates\_2022.pdf "2021 City/County Mileage Report" - Florida Department of Transportation (https://ftp.fdot.gov/public/folder/nNflAvma106mshfAabOmyQ/City\_and\_County\_Roads)



## **MEMORANDUM**

(Revised)

TO:	Honorable Chairman Oliver G. Gilbert, III and Members, Board of County Commissioners	DATE:	July 18, 2023	
FROM:	Bonzon-Keenan County Attorney	SUBJECT:	Agenda Item No.	8(G)(1)
Ple	ease note any items checked.			
	"3-Day Rule" for committees applicable if ra	ised		
	6 weeks required between first reading and p	oublic hearin	g	
	4 weeks notification to municipal officials rec hearing	quired prior	to public	
	Decreases revenues or increases expenditures	s without bal	ancing budget	
	Budget required			
	Statement of fiscal impact required			
	Statement of social equity required			
	Ordinance creating a new board requires det report for public hearing	tailed County	y Mayor's	
	No committee review			
	Applicable legislation requires more than a magnetic present, 2/3 membership, 3/5's, 3/5's, 7 vote requirement per 2-116.1(3)(h) or (4)(c) requirement per 2-116.1(3)(h) or (4)(c), requirement per 2-116.1(4)(c)(2)) to apply to apply the second present per 2-116.1(4)(c)(2)).	, unanimou ), CDM or CDMP 9	rs, CDMP P 2/3 vote	

Current information regarding funding source, index code and available

balance, and available capacity (if debt is contemplated) required

Approved	<u>Mayor</u>	Agenda Item No. 8(G)(1)
Veto		7-18-23
Override		
	RESOLUTION NO.	

RESOLUTION APPROVING AMENDED AND RESTATED INTERLOCAL AGREEMENT WITH VARIOUS MUNICIPALITIES TO REESTABLISH DISTRIBUTION OF PROCEEDS OF THE SIX-CENT LOCAL OPTION GAS TAX FOR THE 30-YEAR PERIOD FROM JANUARY 1, 2024 THROUGH DECEMBER 31, 2053; AUTHORIZING COUNTY MAYOR OR COUNTY MAYOR'S DESIGNEE TO EXECUTE THE AGREEMENT AND TO EXERCISE ALL PROVISIONS CONTAINED THEREIN

WHEREAS, Section 336.025, Florida Statutes, authorizes county governments to levy various local option fuel taxes upon every gallon of motor fuel and diesel fuel sold in the county and taxed under the provisions of Part I or Part II of Chapter 206 of the Florida Statutes pursuant to an ordinance enacted by the Board of County Commissioners; and

**WHEREAS**, in 1993, the Board of County Commissioners of Miami-Dade County, Florida ("Board"), levied a six-cent (\$0.06) local option gas tax on every gallon of motor fuel and diesel fuel sold in Miami-Dade County ("1993 Local Option Gas Tax"); and

**WHEREAS**, in 1997, this Board extended the imposition of the 1993 Local Option Gas Tax that began on September 1, 1993, for a maximum period of 30 years through Ordinance No. 97-156; and

WHEREAS, pursuant to Resolution No. R-903-98, Miami-Dade County and eligible municipalities entered into an interlocal agreement in accordance with Section 336.025(3)(a)(1), Florida Statutes, establishing the method of distributing the proceeds of the six-cent (\$0.06) local option gas tax within Miami-Dade County for the remainder of the 1993 Local Option Gas Tax's term; and

**WHEREAS**, the proceeds of the 1993 Local Option Gas Tax have been distributed in accordance with the terms of that interlocal agreement; and

**WHEREAS**, by ordinance, Miami-Dade County desires to relevy the six-cent local option fuel tax authorized by Section 336.025(1)(a), Florida Statutes for the 30-year period including January 1, 2024 through December 31, 2053; and

WHEREAS, Miami-Dade County and various municipalities representing a majority of the population of the incorporated areas of Miami-Dade County desire to amend and restate their current interlocal agreement in order to reestablish the distribution formula currently being used to distribute local option fuel tax proceeds between the County and eligible municipalities for the 30-year period including January 1, 2024 through December 31, 2053,

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA, that this Board:

Section 1. Approves the Interlocal Agreement between Miami-Dade County and various municipalities representing a majority of the population of the incorporated areas of Miami-Dade County reestablishing the distribution formula currently being used to distribute local option fuel tax proceeds between the County and eligible municipalities for the 30-year period including January 1, 2024 through December 31, 2053, in substantially the form attached hereto and made a part hereof.

<u>Section 2</u>. Authorizes the County Mayor or the County Mayor's designee to execute the Agreement, for and on behalf of Miami-Dade County after proper execution by all municipalities that are parties thereto and to exercise all provisions contained therein.

Agenda Item No. 8(G)(1) Page No. 3

The foregoing resolution was offered by Commissioner who moved its adoption. The motion was seconded by Commissioner and upon being put to a vote, the vote was as follows:

Oliver G. Gilbert, III, Chairman Anthony Rodríguez, Vice Chairman

Marleine Bastien

Kevin Marino Cabrera

Roberto J. Gonzalez

Danielle Cohen Higgins

Kionne L. McGhee

Juan Carlos Bermudez

Sen. René García

Keon Hardemon

Eileen Higgins

Raquel A. Regalado

Micky Steinberg

The Chairperson thereupon declared this resolution duly passed and adopted this 18<sup>th</sup> day of July, 2023. This resolution shall become effective upon the earlier of (1) 10 days after the date of its adoption unless vetoed by the County Mayor, and if vetoed, shall become effective only upon an override by this Board, or (2) approval by the County Mayor of this resolution and the filing of this approval with the Clerk of the Board.

MIAMI-DADE COUNTY, FLORIDA BY ITS BOARD OF COUNTY COMMISSIONERS

JUAN FERNANDEZ-BARQUIN, CLERK

By: \_\_\_\_\_\_\_
Deputy Clerk

Approved by County Attorney as to form and legal sufficiency.

GKS

Gerald K. Sanchez

#### INTERLOCAL AGREEMENT

THIS AMENDED AND RESTATED AGREEMENT entered into this \_\_ day of \_\_ 2023, by and between Miami-Dade County, Florida, a political subdivision of the State of Florida and municipalities representing a majority of the population of the incorporated area of Miami-Dade County.

#### WITNESSETH

WHEREAS, Section 336.025, Florida Statutes, authorizes county governments to levy various local option fuel taxes upon every gallon of motor fuel and diesel fuel sold in the county and taxed under the provisions of Part I or Part II of Chapter 206 of the Florida Statutes pursuant to an ordinance enacted by the Board of County Commissioners; and

WHEREAS, in 1993, the Board of County Commissioners of Miami-Dade County, Florida ("Board"), levied a six-cent (\$0.06) local option gas tax on every gallon of motor fuel and diesel fuel sold in Miami-Dade County ("1993 Local Option Gas Tax"); and

**WHEREAS**, in 1997, this Board extended the imposition of the 1993 Local Option Gas Tax that began on September 1, 1993, for a maximum period of 30 years through Ordinance No. 97-156; and

WHEREAS, pursuant to Resolution No. R-903-98, Miami-Dade County and eligible municipalities entered into an interlocal agreement in accordance with Section 336.025(3)(a)(1), Florida Statutes, establishing the method of distributing the proceeds of the six-cent (\$0.06) local option gas tax within Miami-Dade County for the remainder of the 1993 Local Option Gas Tax's term; and

**WHEREAS**, the proceeds of the 1993 Local Option Gas Tax have been distributed in accordance with the terms of that interlocal agreement; and

**WHEREAS**, by ordinance, Miami-Dade County desires to relevy the six-cent local option fuel tax authorized by Section 336.025(1)(a), Florida Statutes, for the 30-year period including January 1, 2024 through December 31, 2053; and

WHEREAS, Miami-Dade County and various municipalities representing a majority of the population of the incorporated areas of Miami-Dade County desire to amend and restate their current interlocal agreement in order to reestablish the distribution formula currently being used to distribute local option fuel tax proceeds between the County and eligible municipalities for the 30-year period including January 1, 2024 through December 31, 2053,

**NOW, THEREFORE,** in consideration of the covenants contained herein, the receipt and adequacy of which are hereby acknowledged by all parties hereto, it is agreed as follows:

- 1. This amended and restated agreement shall become effective upon its approval by the governing bodies of the County and of municipalities representing a majority of the population of the incorporated area of Miami-Dade.
- 2. The distribution formula described in the original interlocal agreement provided in County Resolution No. R-903-98 has governed local option gas tax distributions for FY 1999-2000 and each subsequent fiscal year for the entire term of the "1993 Local Option Gas Tax", as defined in Article IX, Chapter 29 of the Code of Miami Dade County, Florida, as amended.
- 3. The parties desire to have that same distribution formula govern gas tax distributions for any local option gas taxes relevied by Miami-Dade County pursuant to Section 336.025(1)(a), Florida Statutes, for the 30-year period including January 1, 2024 through December 31, 2053.
- 4. Currently, Miami-Dade County has imposed and levied a local option gas tax of up to six cents, the net proceeds thereof had been previously allocated on the basis of 70.4 percent

(the "County portion") to the County and 29.6 percent (the "municipal portion") to all eligible incorporated municipalities in Miami-Dade County, Florida pursuant to Section 336.025(6), Florida Statutes. Net proceeds shall mean local option gas taxes collected by the Florida Department of Revenue ("DOR") less the amount retained by the DOR for administration as provided under Florida law.

- 5. The municipal portion of the local option gas taxes shall be distributed among the eligible incorporated municipalities in Miami-Dade County, Florida, based on a formula as follows:
  - a. Seventy-five percent based upon the ratio of the population of each eligible incorporated municipality compared to the total population of all eligible incorporated municipalities in Miami-Dade County; and
  - b. Twenty-five percent based upon the ratio of total centerline miles of roadway maintained by each eligible incorporated municipality compared to the total centerline miles maintained by all eligible incorporated municipalities in Miami-Dade County.
- 6. In the event that an eligible municipality annexes an area of unincorporated Miami-Dade County or a newly incorporated municipality becomes eligible for participation in the distribution of local option gas tax proceeds, the distribution shall be set in accordance with the formula in Sections 5(a) and 5(b), in which case the County's Unincorporated Municipal Service Area ("UMSA") share will be reduced by the proportionate reduction in population and roadway centerline miles, and provided to the municipal portion with the County and municipal shares adjusted accordingly. For calculation purposes, the UMSA share of the County's portion shall be defined as 20 percent of the original 74 percent County share of the 1993 Local Option Gas Tax,

as described in Section 29-79 of the Code of Miami-Dade County, Florida. The County's portion of the local option gas tax shall never be less than 80 percent of the original 74 percent share (59 percent of the total net proceeds distributed by the state).

- 7. Population figures used shall be the figures used to determine the annual distribution of the half cent local government sales tax pursuant to Section 218.60(1)(a), Florida Statutes. Centerline mile figures shall be based upon yearly figures submitted by each municipality to the Department of Financial Services in their Annual Financial Report and recorded by the Florida Department of Transportation as required by Section 218.32, Florida Statutes. The population and centerline mile figures shall be updated annually with data current as of June 1 of each year.
- 8. Miami-Dade County will use its best efforts to spend two thirds of the County portion on transportation expenses within the incorporated municipalities.
- 9. The percentages for distribution shall be calculated by the County annually. By July 1 of each year, the County shall notify all municipalities and the appropriate state agencies of the percentages for distribution of LOGT proceeds among the municipalities for the upcoming annual period commencing January 1. The percentage for distribution of local option gas tax proceeds to any city whose current population or centerline mile figures are not available shall be determined by the County based on the most recent available population and/or centerline mile figures reported to the state. In the event that either the population figures and/or the centerline miles are proven to be incorrect for any given municipality in any given year, the correction to the percentage distribution will be made in the subsequent year gas tax distribution calculation.
- 10. Pursuant to Section 336.025(5)(b), Florida Statutes, disputes regarding the percentage of distribution to any municipality hereunder shall be resolved through an appeal to the

Administration Commission in accordance with procedures developed by the Commission. Pending final disposition of such proceedings, the tax shall be collected and such funds shall be held in escrow by the Clerk of the Circuit Court of the County until final disposition is made.

- 11. The net proceeds of local option gas taxes shall only be used for "transportation expenditures," as defined by Section 336.025(7), Florida Statutes.
- 12. In the event that a significant shift of responsibility for regional transportation services occurs between the County and the municipalities, this interlocal agreement may be renegotiated by the mutual consent of the County and the municipalities representing a majority of the population of the incorporated area of Miami-Dade County.

**IN WITNESS WHEREOF**, the parties have caused this Amended and Restated Interlocal Agreement to be executed by their respective and duly authorized officers as of the date written above.

ATTEST: