



Agenda Item No. 10(A)(1)



**Date:** July 7, 2022

To: Honorable Chairman Jose "Pepe" Diaz

and Members, Board of County Commissioners

From: Daniella Levine Cava

Mayor

Resolution No. R-651-22

Mayor

Resolution approving issuance of Revenue Bonds for Florida Power & Light Company Project by Miami-Dade County Industrial Development Authority

#### Recommendation

Subject:

The accompanying resolution is being placed before the Board of County Commissioners (Board) at the request of the Miami-Dade County Industrial Development Authority (IDA). This item approves the issuance of revenue bonds (Bonds) by the IDA for Florida Power & Light Company (Company) in a principal amount not to exceed \$350,000,000.00.

Details of the project are included in the accompanying memorandum and exhibits from the Chairman of the IDA.

#### Scope

The Miami-Dade County project is located at 9700 SW 344<sup>th</sup> Street, in unincorporated Miami-Dade County, FL, which is within Commission District 9 and represented by Commissioner Kionne McGhee.

#### **Delegated Authority**

There is no delegated authority for this IDA item.

#### **Fiscal Impact/Funding Source**

Neither the IDA nor Miami-Dade County has any liability with respect to the repayment of the Bonds.

#### **Track Record**

Issuance of the Bonds will be conducted and monitored by the Executive Director of the IDA.

#### **Background**

The Tax Equity and Fiscal Responsibility Act (TEFRA) requires that the Board approve the issuance of Bonds by the IDA after a public hearing has been held either by the IDA or by the Board. For efficiency, the Board has allowed the IDA to conduct the public hearing subject to review and ratification by the Board.

Attachments

Edward Marquez / Chief Financial Officer

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### Memorandum COUNTY

Date:

July 7, 2022

To:

Honorable Chairman Jose "Pepe" Diaz

and Members, Board of County Commissioners

From:

Roberto Pelaez, Chairman

Miami-Dade County

Industrial Development Authority

Subject:

Resolution approving issuance of Revenue Bonds for Florida Power & Light

Company project

#### **RECOMMENDATION:**

It is recommended the Board approve the issuance of the Authority's Revenue Bonds for the Florida Power & Light Company project, as detailed in the attached reports.

#### **BACKGROUND:**

Review and analysis of the project has been completed by the Authority, County Attorney's Office, and Bond Counsel. The Authority has conducted the federally required public hearing, as detailed in the attached public hearing transcript.

Florida Power & Light Company (FPL), a Florida corporation, has applied for Revenue Bond financing assistance in a maximum principal amount not to exceed \$350,000,000.00. The bond issue proceeds will be used to finance or refinance all or a portion of the cost of acquisition, construction, installation and equipping of certain wastewater/sewage facilities at Unit 5 of the FPL's Turkey Point Clean Energy Center located at 9700 SW 344th Street, Homestead, Florida in unincorporated Miami-Dade County used for the collection, transfer, treatment, recycling and disposal of municipal sewage from the Miami-Dade South District Waste Water Treatment Plant, and functionally related and subordinate facilities, and costs of issuance. The owner and principal user of the Project is FPL. On June 16, 2020, the Board of County Commissioners approved resolution R-579-20 approving agreement for reclaimed water processing, treatment and use at the FPL's Turkey Point Complex.

FPL reports it currently employs approximately 9,700 people and projects the creation of approximately 100 jobs during construction. The new capital investment through the issuance of Revenue Bonds will benefit FPL through the availability of lower debt service costs, which ultimately benefits FPL customers and Miami-Dade County. The operation of the project is anticipated to generate an estimated \$60 million in property taxes over the expected life of the facility and direct operational benefits from the project include employment, property tax revenues, and operational and maintenance expenditures.



#### **MEMORANDUM**

(Revised)

TO:	Honorable Chairman Jose "Pepe" Diaz and Members, Board of County Commissioners	DATE:	July 7, 2022	
FROM:	Bonzon-Keenan County Attorney	SUBJECT:	Agenda Item No.	10(A)(1)
P	lease note any items checked.			
	"3-Day Rule" for committees applicable if	raised		
	6 weeks required between first reading and	l public hearin	g	
	4 weeks notification to municipal officials r hearing	equired prior	to public	
	Decreases revenues or increases expenditur	res without bal	ancing budget	
	Budget required			
	Statement of fiscal impact required			
	Statement of social equity required			
	Ordinance creating a new board requires or report for public hearing	letailed County	y Mayor's	
	No committee review			
	Applicable legislation requires more than a present, 2/3 membership, 3/5's _ 7 vote requirement per 2-116.1(3)(h) or (4) requirement per 2-116.1(3)(h) or (4)(c) requirement per 2-116.1(4)(c)(2)) to a Current information regarding funding so	, unanimou (c), CDM _, or CDMP 9 pprove	rs, CDMP P 2/3 vote vote	
	Current information regarding funding so	urce, muca cou	ic and available	

balance, and available capacity (if debt is contemplated) required

Approved	<u>Mayor</u>	Agenda Item No. 10(A)(1)
Veto		7-7-22
Override		

RESOLUTION NO R-651-22
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RESOLUTION APPROVING ISSUANCE OF MIAMI-DADE **INDUSTRIAL** DEVELOPMENT **AUTHORITY** REVENUE BONDS IN AN AMOUNT NOT TO EXCEED \$350,000,000.00 AND IN ONE OR MORE SERIES TO (I) FINANCE OR REFINANCE ALL OR A PART OF THE COSTS OF CERTAIN WASTEWATER/SEWAGE FACILITIES AT UNIT 5 OF FLORIDA POWER & LIGHT COMPANY'S TURKEY POINT CLEAN ENERGY CENTER AND (II) PAY CERTAIN COSTS OF ISSUANCE RELATING TO THE BONDS, BENEFITING FLORIDA POWER & LIGHT COMPANY FOR PURPOSES OF AND PURSUANT TO SECTION 147(F) OF INTERNAL REVENUE CODE OF 1986, AS AMENDED

WHEREAS, Florida Power & Light Company, a Florida corporation (the "Company"), has requested the Miami-Dade County Industrial Development Authority (the "Authority") to issue, in one or more series, not exceeding \$350,000,000.00 in revenue bonds (the "Bonds"), the proceeds of which will be loaned to the Company in order to finance or refinance (i) all or a portion of the cost of acquisition, construction, installation and equipping of certain wastewater/sewage facilities at Unit 5 of the Company's Turkey Point Clean Energy Center located at 9700 SW 344th Street, Homestead, Florida 33035 in Miami-Dade County used for the collection, transfer, treatment, recycling and disposal of municipal sewage from the Miami-Dade South District Waste Water Treatment Plant, and functionally related and subordinate facilities; and (ii) pay certain bond issuance costs (collectively, the "Project"); and

WHEREAS, the Authority intends to issue the Bonds subject to approval by the Board of County Commissioners of Miami-Dade County, Florida (the "Board") as described herein, and final approval by the Authority of the financing documents for the Project, which is more particularly described in the report prepared by the Executive Director of the Authority (a copy of which is attached hereto as Exhibit A); and

**WHEREAS,** on April 27, 2022, the Authority held a public hearing, notice of which was posted on the Authority's website on April 19, 2022, (a copy of the website posting of the Notice is attached hereto as <u>Exhibit B</u>), for the purpose of giving all interested persons an opportunity to express their views in connection with the issuance of the Bonds, as required by Section 147(f) of the Internal Revenue Code of 1986, as amended (the "Code"); and

WHEREAS, after reviewing a copy of the transcript of the Authority's public hearing held on April 27, 2022, with respect to the Bonds (a copy of which transcript is attached hereto as Exhibit C), and finding that the Project will inure to the benefit of the citizens of Miami-Dade County, this Board desires to approve the issuance of the Bonds and related plan of financing for the purpose of complying with Section 147(f) of the Code,

## NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA, that:

Section 1. The issuance of revenue bonds of the Miami-Dade County Industrial Development Authority in one or more series in an aggregate principal amount not to exceed \$350,000,000.00 and related plan of financing for the purpose of financing and refinancing all or a part of the costs of the Project, as previously described, is approved pursuant to Section 147(f) of the Code.

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Section 2. The Bonds and the interest on the Bonds shall not constitute a debt, liability or general obligation of the Authority, the County or of the State of Florida or of any political subdivision thereof, but shall be payable solely from the revenues or other moneys specifically provided by the Company for the payment of the Bonds and neither the faith and credit nor any taxing power of the Authority, the County or of the State of Florida or of any political subdivision thereof is pledged to the payment of the principal or interest on the Bonds.

The foregoing resolution was offered by Commissioner Rebeca Sosa , who moved its adoption. The motion was seconded by Commissioner Danielle Cohen Higgins and upon being put to a vote, the vote was as follows:

Jose	"Pepe" Diaz	, Chairman aye	
Oliver G.	Gilbert, III,	Vice-Chairman aye	
Sen. René García	aye	Keon Hardemon	aye
Sally A. Heyman	aye	Danielle Cohen Higgins	aye
Eileen Higgins	absent	Joe A. Martinez	aye
Kionne L. McGhee	aye	Jean Monestime	aye
Raquel A. Regalado	aye	Rebeca Sosa	aye
Sen. Javier D. Souto	aye		

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The Chairperson thereupon declared this resolution duly passed and adopted this 7<sup>th</sup> day of July, 2022. This resolution shall become effective upon the earlier of (1) 10 days after the date of its adoption unless vetoed by the County Mayor, and if vetoed, shall become effective only upon an override by this Board, or (2) approval by the County Mayor of this resolution and the filing of this approval with the Clerk of the Board.



MIAMI-DADE COUNTY, FLORIDA BY ITS BOARD OF COUNTY COMMISSIONERS

HARVEY RUVIN, CLERK

Basia Pruna

Deputy Clerk

By:\_

Approved by County Attorney as to form and legal sufficiency.

D.R.C

Dale P. Clarke

#### FLORIDA POWER & LIGHT COMPANY

#### THE COMPANY

Florida Power & Light Company ("FPL") is a rate-regulated electric utility engaged primarily in the generation, transmission, distribution, and sale of electric energy in Florida. FPL is the largest electric utility company in the State of Florida and one of the largest electric utilities in the United States. As of December 31, 2021, FPL reports it had approximately 28,600 megawatts of net generating capacity, approximately 77,000 circuit miles of transmission and distribution lines and 696 substations. FPL provides service to its electric customers through integrated transmission and distribution systems that link its generation facilities to its customers. FPL now serves more than 11 million people through more than 5.7 million customer accounts. FPL's service area covers most of the east and lower west coasts of Florida and eight counties throughout northwest Florida. FPL's typical 1,000-kWh residential customer bill is approximately 30 percent lower than the latest national average and among the lowest in the United States. FPL's service reliability is better than 99.98 percent, and its highly fuel-efficient power plant fleet is one of the cleanest among all electric companies nationwide. FPL, which was incorporated under the State of Florida laws in 1925, is a wholly owned subsidiary of NextEra Energy, Inc., a clean energy company widely recognized for its efforts in sustainability, ethics, and diversity, and has been ranked No. 1 in the electric and gas utilities industry in Fortune's 2022 list of "World's Most Admired Companies."

#### THE PROJECT

FPL is requesting Industrial Development Revenue Bonds in a maximum principal amount not to exceed \$350,000,000 to facilitate the acquisition, construction, installation and equipping of certain wastewater/sewage facilities at Unit 5 of FPL's Turkey Point Clean Energy Center located at 9700 SW 344<sup>th</sup> Street, Homestead, Florida in unincorporated Miami-Dade County used for the collection, transfer, treatment, recycling and disposal of municipal sewage from the Miami-Dade South District Waste Water Treatment Plant, and functionally related and subordinate facilities. The reclaimed water treatment facility will treat up to 15 million gallons per day (gpd) of reclaimed water provided by Miami-Dade County, which treated reclaimed water will be used in FPL's combined cycle natural gas plant cooling towers. The project is a collaboration between FPL and Miami-Dade County Water and Sewer Department and facilitates Miami-Dade County's compliance with the "Ocean Outfall Statute (F.S. 403.086(10)) which requires Miami-Dade County's wastewater utility to beneficially reuse up to 60% of their wastewater by 2025. On June 16, 2020, the Board of County Commissioners approved resolution R-579-20 approving agreement for reclaimed water processing, treatment and use at the FPL's Turkey Point Complex.

#### FINANCIAL SUFFICIENCY

FPL has provided the annual report (Form 10-K) for its parent company NextEra Energy, Inc., for the fiscal years ended December 31, 2021, 2020, and 2019. Additional financial information is available online at the Company's website (<a href="http://www.nexteraenergy.com/">http://www.nexteraenergy.com/</a>).

A review of the submitted financial and related information indicates:

# SOURCE OF FUNDS Bond Issue Proceeds\* \$ 350,000,000 Pipeline — South District Wastewater Treatment Plant Deep Injection and Monitoring Wells 34,800,000

Plant	
Deep Injection and Monitoring Wells	34,800,000
Sitework and Concrete	33,800,000
Water Treatment Equipment	9,100,000
Plant Piping	18,200,000
Plant Electrical	18,400,000
Structural Steel and Architectural	4,400,000
Contractor Indirect Expenses and Fees	83,900,000
Owners Costs	20,900,000
Contingency	40,800,000

TOTAL <u>\$350,000,000</u> TOTAL <u>\$350,000,000</u>

#### Information relative to the proposed financial structure includes:

Financial Structure:

Corporate debt.

Security:

The Bonds will be payable from and secured solely by a pledge of loan repayments to be made under a Loan Agreement between FPL and the Miami-Dade County Industrial Development Authority. The Authority will assign its rights under the Loan Agreement (except certain rights that will be reserved) to the bond trustee as security

for the bonds.

Marketing:

The bonds will be sold through a negotiated sale, by competitive

bid or Public Offering.

<sup>\*</sup> Any costs related to the bond issue which cannot be paid out of bond proceeds will be borne by company.

#### **LEGAL**

The project consists of the acquisition, construction, installation and equipping of an advanced reclaimed water treatment facility and related infrastructure, which is an approved use of revenue bonds under federal and state law. Issuance allocation will be required for this project from the Private Activity Bonds State Volume Cap Allocation Pool, utilizing allocations set aside for projects of this nature. No locally available bond allocation will be used for this project unless the allocation is not required for local qualified projects.

If accepted for processing by the Authority, the project will be referred to the County Attorney's Office and Bond Counsel for review and comment.

#### **ECONOMIC IMPACT**

FPL reports it currently employs approximately 9,700 people and projects the creation of approximately 100 jobs during construction. The new capital investment through the issuance of Revenue Bonds will benefit FPL through the availability of lower debt service costs, which ultimately benefits FPL customers and Miami-Dade County. The operation of the project is anticipated to generate an estimated \$60 million in property taxes over the expected life of the facility and direct operational benefits from the project include employment, property tax revenues, and operational and maintenance expenditures.

## MIAMI-DADE COUNTY INDUSTRIAL DEVELOPMENT AUTHORITY

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About IDA

Mission

Qualifications

Advantages

Sources of Financing

Issuance Costs

**Authority Members** 

Contact Information

Meeting Dates

**Public Hearing** 

#### MIAMI-DADE COUNTY

#### INDUSTRIAL DEVELOPMENT AUTHORITY

#### TEFRA/PUBLIC HEARING

The Miami-Dade County Industrial Development Authority (the "Authority") has been requested by Florida Power & Light Company (the "Borrower"), a Florida corporation, to issue its revenue bonds, in one or more series, in an aggregate principal amount not to exceed \$350,000,000 (the "Bonds"), the proceeds of which will be loaned by the Authority to the Borrower in order to finance or refinance (i) all or a portion of the cost of acquisition, construction, installation and equipping of certain wastewater/sewage facilities at Unit 5 of the Borrower's Turkey Point Clean Energy Center located at 9700 SW 344th Street, Homestead, Florida 33035 in Miami-Dade County used for the collection\_transfer, treatment, recycling and disposal of municipal sewage from the Miami-Dade South District Waste Water Treatment Plant, and functionally related and subordinate facilities, and (ii) costs of issuance (collectively, the "Project"). The owner and principal user of the Project is the Borrower.

The Bonds shall not be a debt, liability or obligation of the Authority, Miami-Dade County, Florida, the State of Florida, or of any political subdivision of the State of Florida, but shall be payable solely from the proceeds derived from the repayment of the related loan or loans, or from the other security pledged therefor.

Please take note that the Executive Director of the Authority (as its hearing officer) will hold a public hearing as required by Section 147(f) of the Internal Revenue Code of 1986, as amended, concerning the nature and location of the Project and the proposed issuance of the Bonds, on April 27, 2022 commencing at 10:00 a.m. or shortly thereafter, at which time any person may be heard regarding the proposed issuance of the Bonds and the nature and location of the Project.

How to participate in the public hearing:

- (1) In order to call in to listen and/or speak at the hearing Please dial the following toll-free number: 1-888-453-4408 when prompted please use access code: 3957667542#;
- (2) If you are deaf or hard of hearing, you may join the hearing using Florida Relay Service by dialing 711 on your telephone; and
- (3) Interested parties who wish to provide documents for the public hearing must submit such materials to ccastillo@mdcida.org. The deadline to submit such documents and materials is April 26, 2022. Submitted documents and materials will be included in the public record for the referenced hearing.

If you have any questions or require additional information regarding the virtual hearing, please call and leave a voice message regarding the above at telephone number: (305) 579-0070 (Due to COVID-19, staff may be currently working remotely but will promptly respond to voicemails received).

The Authority will submit a transcript of the statements after the hearing to the Board of County Commissioners, Miami-Dade County, Florida, which must approve or disapprove the issuance of the Boards

MIAMI-DADE COUNTY INDUSTRIAL

DEVELOPMENT AUTHORITY

This notice is published pursuant to the requirements of Section 147(f) of the Code.

777 South Flagler Dr., Ste. 215-E

#### MIAMI-DADE COUNTY INDUSTRIAL DEVELOPMENT AUTHORITY

#### TRANSCRIPT OF PUBLIC HEARING

#### **WEDNESDAY, APRIL 27, 2022**

At 10:00 a.m., the Executive Director of the Miami-Dade County Industrial Development Authority announced that the Authority would proceed to hold a public hearing on the issuance of Industrial Development Authority Revenue Bonds for the (Florida Power & Light Company project). The following is a substantially verbatim account of the proceedings of this hearing.

#### The following persons were present:

James D. Wagner Jr.  Executive Director	Miami-Dade County Industrial Development Authority	80 SW 8 <sup>th</sup> Street, Ste. 2801 Miami, Florida 33130
Cynthia Castillo  Assistant to Executive Director	Miami-Dade County Industrial Development Authority	80 SW 8 <sup>th</sup> Street, Ste. 2801 Miami, Florida 33130

Amanda Llovet	Miami-Dade County	80 SW 8th Street, Ste. 2801
Chief Financial Officer	Industrial Development Authority	Miami, Florida 33130

#### The following persons were present telephonically:

Locke Lord LLP

Bond Counsel	Florida Power & Light Company	West Palm Beach, Florida 33401
W. Jay Frazier Senior Attorney	Florida Power & Light Company	700 Universe Boulevard Juno Beach, Florida 33408
Russell MacPherson Engineering Consultant	BECON Corp	60 Ledgewood Place, 2 <sup>nd</sup> Floor Rockland, Massachusetts 02370
Luis Reiter Company Counsel	Squire Patton Boggs LLP Florida Power & Light Company	200 S. Biscayne Blvd., Ste 4700 Miami, Florida 33131

Mark-David Adams

#### **Executive Director**

We will now conduct the public hearing on the proposed issuance of Industrial Development Authority Revenue Bonds for the (Florida Power & Light Company project).

This public hearing is being conducted pursuant to requirements of the Federal Tax Equity and Fiscal Responsibility Act of 1982. The Act requires that in order for the interest on Industrial Development Authority Revenue Bonds to be exempt from Federal Income Tax, such proposed bonds must be approved by either a voter referendum or by an applicable elected legislative body after a public hearing.

The public hearing notice was advertised on the Miami-Dade County Industrial Development Authority's website on Tuesday, April 19, 2022.

The project for consideration is an Industrial Development Authority Revenue Bond issue for the Florida Power & Light Company project, in one or more series, in an aggregate principal amount not to exceed \$350,000,000. The bond issue proceeds of which will be loaned by the Authority to the Borrower in order to finance or refinance all or a portion of the cost of acquisition, construction, installation and equipping of certain wastewater/sewage facilities at Unit 5 of FPL's Turkey Point Clean Energy Center located at 9700 SW 344th Street, Homestead, Florida in unincorporated Miami-Dade County used for the collection, transfer, treatment, recycling and disposal of municipal sewage from the Miami-Dade South District Waste Water Treatment Plant, and functionally related and subordinate facilities, and costs of issuance. The owner and principal user of the Project is the Borrower.

#### **Executive Director**

Testimony will now be heard by anyone desiring to speak.

Let the record reflect that FPL representatives are in attendance telephonically. Representatives, is there anything you would like to add?

#### **Executive Director**

Hearing no comments, this concludes the public hearing scheduled for today. This project, together with a transcript of today's public hearing, will be forwarded to the Miami-Dade County Board of County Commissioners for inclusion on a regular meeting agenda, at which time the Commission will approve or disapprove the proposed issuance of Bonds by the Miami-Dade County Industrial Development Authority.