Waste Management Enterprise Fund of the Department of Solid Waste Management of Miami-Dade County, Florida

Agreed-Upon Procedures on Full Cost Disclosure Report September 30, 2018



RSM US LLP

Independent Accountants' Report on Applying Agreed-Upon Procedures

The Honorable Mayor and Chairperson and Members of the Board of County Commissioners Miami-Dade County, Florida

We have performed the procedures enumerated below, which were agreed to by management of the Waste Management Enterprise Fund of the Department of Solid Waste Management (the Department) of Miami-Dade County, Florida, solely to assist management of the Department and the Florida Department of Environmental Protection in evaluating the Department's financial reporting requirements pursuant to Chapter 62-708, *Florida Administrative Code* for the year ended September 30, 2018, as reported in the accompanying *Full Cost Disclosure Reports*. The Department's management is responsible for the preparation and accuracy of the *Full Cost Disclosure Reports*. The sufficiency of these procedures is solely the responsibility of those parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures enumerated below either for the purpose for which this report has been requested or for any other purpose.

The agreed-upon procedures that we performed and our findings, if any, are summarized as follows (dollars are in thousands). We obtained all financial information and related schedules from the Department's Controller Office. Materiality, for the purpose of this report, has been determined to be one thousand dollars and 0.50%:

- 1. We compared the total cost of \$298,172 from the Full Cost Disclosure Report (see page 2 of the full cost report attached) to the sum of operating expenses of \$96,581, plus depreciation expense of \$6,562, plus interest expense of \$1,260, plus disposal costs of \$54,722, plus hurricane related costs of \$139,022 obtained from the Waste Collection System unaudited management prepared Schedule of Revenues, Expenses and Changes in Fund Net Position (see page 6 of the full cost report attached) for the year ended September 30, 2018, adjusted for the following amounts obtained from management's supporting schedules plus issuance costs of \$25, and found them to be in agreement. No exceptions were noted.
- 2. We recomputed the "cost per unit serviced" to the Full Cost Disclosure Report (see page 2 of the full cost report attached) by dividing the respective Full Cost amount by the Units Serviced (number of households or commercial units, as applicable) as reported in the unaudited Statistical Tables V (Collection System Customer Statistics) which is included in the Department's September 30, 2018 Comprehensive Annual Financial Report (CAFR). No exceptions were noted. We also recomputed the "cost per ton" to the Full Cost Disclosure Report (see page 2 of the full cost report attached) by dividing the respective Full Cost amount by the Tons (residential or commercial, as applicable) as reported in the unaudited Statistical Tables IV A (Collection System Tonnage by Type) which is included in the Department's September 30, 2018 CAFR. No exceptions were noted.

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- 3. We compared the respective amounts in the "Allocation of Support Costs" columns from the *Full Cost Summary With Allocations* report (see page 3 of the full cost report attached), to the corresponding amounts listed in the *Basis of Allocations for Full Cost Report* (see page 4 of the full cost report attached) and found them to be in agreement. No exceptions noted.
- 4. Using the *Basis of Allocations for Full Cost Report* (see page 4 of the full cost report attached), we recomputed the allocation amounts and related percentages listed for Garbage, Trash, Interest Expense, Depreciation and Department wide, by multiplying the respective amounts in each of the above category by their corresponding percentages (see page 4 of the full cost report attached). No exceptions were noted that exceeded the defined materiality.
- 5. We compared the number of units (number of households or commercial units, as applicable) and annual tons (residential or commercial, as applicable) which management obtained from the Department's information systems as reported in the Workload Measures Report (see page 5 of the full cost report attached), to unaudited Statistical Tables IV A and V (Collection System Tonnage by Type and Collection System Customer Statistics, respectively) which is included in the Department's September 30, 2018 CAFR, and found them to be in agreement. No exceptions were noted.
- 6. We inquired of the Department's Controller regarding the basis for allocating costs for the *Full Cost Disclosure Reports* and were informed that the methodology used is consistent with that of the prior year.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on the amounts and calculations in the *Full Cost Disclosure Reports* of the Department for the fiscal year ended September 30, 2018. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Florida Department of Environmental Protection and management of the Miami-Dade County Department of Solid Waste Management, and is not intended to be, and should not be, used by anyone other than these specified parties.

RSM US LLP

Miami, Florida July 31, 2019



WASTE MANAGEMENT ENTERPRISE FUND

AN ENTERPRISE FUND OF SOLID WASTE MANAGEMENT DEPARTMENT

A DEPARTMENT OF MIAMI-DADE COUNTY, FLORIDA

WASTE COLLECTION SYSTEM

FULL COST DISCLOSURE REPORT

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018

RESIDENTIAL SERVICES

		HOUSEHOLDS SERVED	FULL COST PER HOUSEHOLD
GARBAGE & TRASH CURBSIDE PROGRAM			
COLLECTION DISPOSAL		337,753 337,753	\$202 \$121
TRASH & RECYCLING CENTERS (TRASH)			
COLLECTION		337,753	\$24
DISPOSAL		337,753	\$20
TRC - TRANSPORTATION COST	(1)	337,753	\$19
RECYCLING PROGRAMS		351,935	\$28
BULKY WASTE AND ILLEGAL DUMPING ENFORCEMENT	(2)	337,753	\$16
LITTER CONTROL	(3)	337,753	\$3
RESIDENTIAL COST FOR COMBINED SERVICE AREA			
COLLECTION			\$226
DISPOSAL			\$141
TRC - TRANSPORTATION COST			\$19
RECYCLING			\$28
BULKY WASTE AND ILLEGAL DUMPING ENFORCEMENT LITTER CONTROL			\$16 \$3
TOTAL			\$433
COMMERCIA	L SERVICES		
		TOTAL	FULL COST
		TONS	PER TON
GARBAGE & TRASH COLLECTION PROGRAM			
GARBAGE COLLECTION		6,852	\$110
GARBAGE DISPOSAL		6,852	\$101
		2,455	\$245
TRASH COLLECTION		0.455	
TRASH DISPOSAL		2,455	\$204

THE AVERAGE WASTE DISPOSED OF ON A PER HOUSEHOLD BASIS WAS DETERMINED TO BE 2.30 TONS.

FEMA

(1) IN FISCAL YEAR 2018, THESE COSTS WERE TRANSFERRED TO THE DISPOSAL FUND. THE DEPARTMENT HAS DEEMED THAT THESE COSTS RELATE TO THE TRASH & RECYCLING CENTERS (TRCs) REGARDLESS OF THE FUND WHERE THESE COSTS RESIDE. THEREFORE, THESE COSTS HAVE BEEN ALLOCATED TO THE HOUSEHOLD UNIT COST IN THIS PRESENTATION.

OTHER PROGRAMS (4)

- (2) THIS PRESENTATION REFLECTS ALL BULKY WASTE ENFORCEMENT & ILLEGAL DUMPING ENFORCEMENT COSTS RESIDING IN THE COLLECTION FUND.
- (3) SPECIFIC USER FEES TO COVER THE LITTER PROGRAM HAD NOT RESUMED AS OF FISCAL YEAR 2018. THEREFORE, THE DEPARTMENT DEEMS IT APPROPRIATE TO ALLOCATE THESE COSTS TO THE HOUSEHOLDS.
- (4) COSTS FOR FISCAL YEAR ENDED 9/30/18 IN CONNECTION WITH HURRICANE IRMA AFTER ALLOCATING DEPARTMENT-WIDE COSTS, PRIOR TO RECEIPT OF ANY REIMBURSEMENT FROM FEMA.

\$155,006,489

Waste Management Enterprise Fund An Enterprise Fund of Solid Waste Management Department A Department of Miami-Dade County, Florida Waste Collection System Full Cost Disclosure Report 09/30/2018

	Full Cost (Final)	Units Serviced (# households or commercial units as applicable)	Cost Per Unit Serviced*	Tons (Residential or Commercial as applicable)	Cost Per Ton*
GARBAGE AND TRASH CURBSIDE PROGRAM					
GARBAGE COLLECTION	\$53,779,224	337,753	\$159	722,740	\$74
TRASH COLLECTION	\$14,640,035	337,753	\$43	722,740	\$20
COLLECTION TOTAL	\$68,419,259		\$202		\$94
GARBAGE DISPOSAL	\$34,909,740	337,753	\$103	722,740	\$48
TRASH DISPOSAL	\$5,915,768	337,753	\$18	722,740	\$8
DISPOSAL TOTAL	\$40,825,508		\$121		\$56
TRASH AND RECYCLING CENTERS (TRASH)					
COLLECTION	\$8,199,260	337,753	\$24	722,740	\$11
DISPOSAL	\$6,642,439	337,753	\$20	722,740	\$9
TRC TOTAL	\$14,841,699				
RECYCLING PROGRAMS	\$9,902,549	351,935	\$28	60,601	\$163
BULKY WASTE AND ILLEGAL DUMPING ENFORCEMENT	\$5,509,405	337,753	\$16	722,740	\$8
LITTER CONTROL	\$1,123,611	337,753	\$3	722,740	\$2
ILLEGAL DUMPING AND LITTER CONTROL TOTAL	\$6,633,016				
RESIDENTIAL COSTS FOR COMBINED					
SERVICE AREA					
COLLECTION	\$76,618,519	337,753	\$226	722,740	\$105
DISPOSAL RECYCLING	\$47,467,947 \$9,902,549	337,753 351,935	\$141 \$28	722,740 60,601	\$65 \$163
BULKY WASTE AND ILLEGAL DUMPING ENFORCEMENT	\$5,509,405	337,753	\$16	722,740	\$8
LITTER CONTROL	\$1,123,611	337,753	\$3	722,740	\$2
TOTAL	\$140,622,031		\$414		\$343
COMMERCIAL GARBAGE AND TRASH					
COLLECTION PROGRAM					
GARBAGE COLLECTION	\$751,070			6,852	\$110
GARBAGE DISPOSAL	\$689,399			6,852	\$101
TRASH COLLECTION	\$602,298			2,455	\$245
TRASH DISPOSAL	\$501,117			2,455	\$204
COMMERCIAL TOTAL	\$2,543,884				\$660
OTHER PROGRAMS					
FEMA	\$155,006,489				

^{*} The Cost Per Unit Serviced and Cost Per Ton figures presented are rounded.

TOTAL COSTS

\$298,172,404

Waste Management Enterprise Fund An Enterprise Fund of Solid Waste Management Department A Department of Miami-Dade County, Florida Waste Collection System Full Cost Summary With Allocations 09/30/2018

		Allocation of Support Costs					
	Preliminary	Garbage Allocation	Trash Allocation	Interest Allocation (b)	Depreciation Allocation	Dptwide Allocation	Final
GARBAGE AND TRASH CURBSIDE PROGRAM							
GARBAGE COLLECTION	\$43,869,120	\$1,461,929	\$0	\$812,067	\$4,226,702	\$3,409,406	\$53,779,224
GARBAGE DISPOSAL	\$34,909,740	\$0	\$0	\$0	\$0	\$0	\$34,909,740
TRASH COLLECTION TRASH DISPOSAL	\$11,648,380 \$5,915,768	\$0 \$0	\$740,345 \$0	\$212,695 \$0	\$1,107,240 \$0	\$931,375 \$0	\$14,640,035 \$5,915,768
TRACTIBICI COAL	ψ3,913,700	ΨΟ	ΨΟ	φυ	ΨΟ	ΨΟ	ψ3,913,700
TRASH AND RECYCLING CENTERS (TRASH)							
COLLECTION	\$6,523,088 (a		\$414,665	\$119,130	\$620,063	\$522,314	\$8,199,260
DISPOSAL	\$6,642,439	\$0	\$0	\$0	\$0	\$0	\$6,642,439
RECYCLING PROGRAMS	\$9,209,512	\$0	\$0	\$0	\$0	\$693,037	\$9,902,549
BULKY WASTE AND ILLEGAL DUMPING ENFORCEMENT	\$4,384,063	\$0	\$278,729	\$80,077	\$416,637	\$349,899	\$5,509,405
FEMA	\$144,166,369	\$0	\$0	\$0	\$0	\$10,840,120	\$155,006,489
LITTER CONTROL	\$894,638	\$0	\$56,789	\$16,315	\$84,875	\$70,994	\$1,123,611
COMMERCIAL GARBAGE AND TRASH							
COLLECTION PROGRAM	6040.077	640 550	***	#44.000	050.445	647.000	#754.070
GARBAGE COLLECTION GARBAGE DISPOSAL	\$613,677 \$689,399	\$19,556 \$0	\$0 \$0	\$11,363 \$0	\$59,145 \$0	\$47,329 \$0	\$751,070 \$689,399
TRASH COLLECTION	\$490.471	\$0	\$17.340	\$8.962	\$46.647	\$38.878	\$602.298
TRASH DISPOSAL	\$501,117	\$0	\$0	\$0	\$0	\$0	\$501,117
TOTAL DIRECT COSTS	\$270.457.781	\$1.481.485	\$1.507.868	\$1,260,609	\$6.561.309	\$16.903.352	\$298.172.404
TOTAL BIRLOT COSTS	ψ210,431,701	ψ1,401,403	ψ1,507,000	\$1,200,000	ψ0,501,509	ψ10,803,332	ψ230, 172,404
ADMINISTRATIVE SUPPORT							
DEPTWIDE COSTS TO BE ALLOCATED	\$16,903,352	\$0	\$0	\$0	\$0	(\$16,903,352)	\$0
INTEREST COSTS TO BE ALLOCATED(b)	\$1,260,609	\$0	\$0	(\$1,260,609)	\$0	\$0	\$0
AMORTIZATION OF BOND PREMIUM TO BE ALLOCATED	\$0	\$0	\$0	\$0	\$0	\$0	\$0
DEPRECIATION TO BE ALLOCATED GARBAGE ADMIN. DIVISION COSTS	\$6,561,309 \$1,481,485	\$0 (\$1,481,485)	\$0 \$0	\$0 \$0	(\$6,561,309) \$0	\$0 \$0	\$0 \$0
TRASH ADMIN. DIVISION COSTS	\$1,481,485 \$1,507,868	(\$1,481,485)	\$0 (\$1,507,868)	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
CAPITAL COSTS TO BE ELIMINATED	\$25,670,516	\$0 \$0	(\$1,507,666) \$0	\$0	\$0 \$0	\$0 \$0	\$25.670.516
CAPITAL COSTS TO BE ELIMINATED CAPITAL COST Elimination	(\$25,670,516)	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	(\$25,670,516)
TOTAL COSTS	\$298,172,404	\$0	\$0	\$0	\$0	\$0	\$298,172,404

⁽a) In fiscal year 2018, T&R Transportation Cost resides in the disposal fund. (b) All interest expense was net of capitalized interest at FYE 2018.

Waste Management Enterprise Fund An Enterprise Fund of Solid Waste Management Department A Department of Miami-Dade County, Florida Waste Collection System Basis of Allocations for Full Cost Report 09/30/2018

Garbage Administration Division Costs: Administrative costs totaling:
 \$1,481,485
in the Garbage Division were allocated between residential and commercial garbage collection activities based on relative tonnage as follows:

	Tonnage	%	Allocation
Residential Garbage Collection Commercial Garbage Collection	510,974 6,852	98.68% 1.32%	\$1,461,929 \$19,556
Total Garbage	517 826	100 00%	\$1 481 485

3. Interest Expense that totaled (a) \$1,260,609 was allocated 65.32% to garbage collection and 34.68% to trash collection based on the relative tonnages. The allocation within garbage and trash was based on the current year relative direct cost.

		Direct Cost	%	Allocation
Residential Garbage Collection Commercial Garbage Collection		\$43,869,120 \$613,677	98.62% 1.38%	\$812,067 \$11,363
Total Garbage Direct Cost		\$44,482,797	100.00%	\$823,430
	65.32%	Interest	=	\$823,430
		Direct Cost	%	Allocation
Residential Trash-Curbside, Other, TRC Commercial Trash Collection		\$23,450,169 \$490,471	97.95% 2.05%	\$428,217 \$8,962
Total Trash Direct Cost		\$23,940,640	100.00%	\$437,179
	34.68%	Interest	=	\$437,179

4. Depreciation totaling 34.68% to trash collection based on the relative tonnages. The allocation within garbage and trash was based on the current year relative direct cost.

	Direct Cost	%	Allocation
Curbside Garbage Collection Commercial Garbage Collection	\$43,869,120 \$613,677	98.62% 1.38%	
Total Garbage Collection Direct Cost	\$44,482,797	100.00%	\$4,285,847
65.32%	Depreciation	=	\$4,285,847
	Direct Cost	%	Allocation
Residential Curbside Trash Collection Bulky Waste and Illegal Dumping Enforcement Litter Control	\$11,648,380 \$4,384,063 \$894,638	48.66% 18.31% 3.73%	\$416,637
Residential Trash-Curbside, Other, TRC Sub-Total	\$16,927,081	70.70%	
T&R Center Trash Collection Commercial Trash Collection	\$6,523,088 \$490,471	27.25% 2.05%	,
Total Trash Collection Direct Cost	\$23,940,640	100.00%	\$2,275,462
34 68%	Depreciation	=	\$2 275 462

Trash Administration Division Costs: Administrative costs for Trash Division totaling \$1,507,868 were allocated between residential and commercial trash collection activities based on relative tonnage. Within residential, the costs are allocated to Bulky Waste & Illegal Dumping Enforcement and Litter Control. Lot Clearing, Demolition, and Curbside trash are based on the relative direct cost of those activities.

Residential Tons (a)	211,766	98.85%
Commercial Tons	2,455	1.15%
Total Tons	214.221	100.00%

(a) Including Bulky Waste & Illegal Dumping Enforcement and Litter Control.

	Direct Cost		Allocation
Commercial Trash Collection	not applicable		\$17,340
Residential Trash-Curbside	11,648,380	38.16%	\$740,345
Residential Trash-TR Centers	6,523,088	45.02%	\$414,665
Bulky Waste and Illegal Dumping Enforcement	4.384.063	13.95%	\$278,729
Litter Control	894.638	2.87%	\$56,789
Lot Clearing (excluded-considered enf.)	0	0.00%	\$0
Demolition	0	0.00%	\$0
Total Residential Direct Cost	23.450.169	100.00%	\$1.507.868

5. Deptwide indirect cost totaling \$16,903,352 were allocated to the activities listed below based on the relative direct cost of each activity. For this purpose the direct cost of the garbage and trash divisions includes the allocated costs from the garbage and trash administration units as shown.

	Direct Cost		%	Allocation
Curbside Garbage Collection	\$45,331,049	(1)	20.17%	\$3,409,406
Curbside Trash Collection	\$12,388,725	(1)	5.51%	\$931,375
T&R Center Trash Collection	\$6,937,753	(1)	3.09%	\$522,314
Recycling Programs	\$9,209,512		4.10%	\$693,037
Bulky Waste and Illegal Dumping Enforcement	\$4,662,792	(1)	2.07%	\$349,899
FEMA	\$144,166,369		64.13%	\$10,840,120
Litter Control	\$951,427	(1)	0.42%	\$70,994
Commercial Garbage Collection	\$633,233	(1)	0.28%	\$47,329
Commercial Trash Collection	\$507,811	(1)	0.23%	\$38,878
Lot Clearing	\$0		0.00%	\$0
Demolition	\$0		0.00%	\$0
		-		
	\$224,788,671		100.00%	\$16,903,352

(1) After Garbage/Trash Adm. Allocation to Residential and Commercial.

Waste Management Enterprise Fund An Enterprise Fund of Solid Waste Management Department A Department of Miami-Dade County, Florida Workload Measures 09/30/2018

		Units		Tons Garbage	Tons Trash	Tons Recycling	Tons Total
Residential: Household units Residential dumpster units City of Miami Hud Units	Sub-Total	333,263 4,415 75		510,974	208,864		719,838
				·	·		·
Illegal Dumping:		-			2,624		2,624
Litter Control:		-			278		278
Total Residential		337,753		510,974	211,766	-	722,740
Commercial: Household/commercial units City of Miami Hud Units Commercial can units Commercial rollaway units	Sub-Total Sub-Total	3,202 1,079 4,281 553 24 577					
Total Commercial		4,858	<u>.</u>	6,852	2,455		9,307
			Sub-Total	517,826	214,221	-	732,047
Recycling: Units in collections service are	ea	333,263	_				
Units outside service area Units inside service area w/o (garbage service	58 1,583 1,641					
Municipal units Total Recycling		17,031 351,935	• •			60,601	60,601
			Total	517,826	214,221 *	60,601	792,648
		Percentages:					
		Residentia	ıl:	64.46%	26.35%		
		Illegal Dun	nping:	0.00%	0.33%		
		Litter Cont	trol:	0.00%	0.04%		
		Commerci	al:	0.86%	0.31%		
		Recycling:		0.00%	7.65%		
* Excludes hurricane tonnage.		Totals		65.32%	34.68%		

Waste Collection System

Supplemental Schedule of Revenues, Expenses and Changes in Fund Net Position

	For the Fiscal Year Ended September 30, 2018
	(In thousands)
Operating Revenues	
Solid waste collection services	157,373
Other operating revenues	1,252
Total Collection Operating Revenues	158,625
Operating Expenses	
Garbage collection	45,964
Trash collection	21,067
Recycling	9,210
Litter control	874
Enforcement and environmental compliance	3,424
General and administrative	16,042
Subtotal	96,581
Depreciation	6,562
Total Collection Operating Expenses	103,143
Collection Operating Income	55,482
Non-Operating Revenues (Expenses)	
Interest income	258
Interest expense	(1,260)
Other income (expense), net:	
Hurricane related expenses	(139,022)
Other	159
Total Collection Non-Operating Expense, Net	(139,865)
Change in Net Position Before Elimination	(84,383)
Elimination*	(54,722)
Change in Net Position After Elimination	(139,105)

^{*} Impact to Net Position by the elimination of tipping fees (in Garbage Collection, Trash Collection and Litter Control expenses above) paid to the Disposal System.

Interest expense in the amount of \$1,015 will be eliminated in the combined Statement of Net Position presentation.



The undersigned, a duly authorized representative of Miami-Dade County, Florida, HEREBY CERTIFIES THAT:

The Miami-Dade County Solid Waste Management Department Full Cost Disclosure Report, a copy of which is attached for the fiscal year ended September 30, 2018 does not, to the best of my knowledge, contain any untrue statements or calculations nor fails to present any material facts which should be included for the purpose of properly informing the public of the full cost of solid waste management services.

IN WITNESS THEREOF, I have hereunto set my hand and seal this 3154 day of 2019.

Edward Marquez

Deputy Mayor/Finance Director

Miami-Dade County